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E I S
C L C O

Yosemite National Park was authorized by an act of Congress on May 22, 1902 (Public Law 32 Stat. 207). The last comprehensive management plan for the park was completed in 1986. Much has changed since then: visitor use patterns and demographics have changed, there are new demands for various recreational experiences and activities, and 22,400 acres were added to the park. Each of these changes has implications for how visitors access and use the national park and the facilities needed to support those uses, how resources are managed, and how the National Park Service manages its operations. A new plan is needed.

This document examines four alternatives for managing the national park for the next 20 years. It also analyzes the impacts of implementing each of the alternatives. The no-action alternative, alternative 1, describes the existing conditions and trends of park management and serves as a basis for comparison in evaluating the other alternatives. The emphasis of alternative 2 would be on increased opportunities in recreational diversity and resource education. Under alternative 3 visitors would experience a greater range of natural and cultural resources through recreational opportunities and education. The focus of alternative 4 would be on preservation and restoration of natural processes. Alternative 2 is the National Park Service's preferred alternative.

Impacts resulting from the no-action alternative would be negligible to minor on natural resources, park operations, and concession operations, with no adverse impact on most cultural resources. Under alternative 2 there would generally be moderate to major beneficial impacts. Impacts from alternative 3 would be beneficial, except for possible adverse impacts on concession operations. Alternative 4 would offer moderate beneficial impacts to natural and cultural resources, with a moderate, adverse impact on visitor use.

This draft General Management Plan Environmental Impact Statement has been distributed to other agencies and interested organizations and individuals for their review and comment. The public comment period for this document will last for 60 days after the BPA's notice of availability has been published in the Federal Register.

O T O C O E T O T I S L

If you wish to respond to the material in this document you may submit your comments, with your name and address, by any one of several methods. You may mail written comments to

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You may also email comments to the following address: Terri.Urbanowski@nps.gov. Include your name and return address in your Internet message, and if possible, request a return receipt. You may also email directly to terri_urbanowski@nps.gov.

You may hand-deliver comments to the Superintendent's Office at the National Park headquarters in the park.

Our practice is to make comments, including names and addresses of respondents, available for public review during regular business hours. Individual respondents may request that we withhold their address from the planning record, which we will honor to the extent allowable by law. There also may be circumstances in which we will withhold from the record a respondent's identity, as allowable by law. If you wish us to withhold your name and/or address, you must state this prominently at the beginning of your comment. We will make all submissions from organizations or businesses, and from individuals identifying themselves as representative or officials of organizations or business, available for public inspection in their entirety.

This method for public comment submittal listed above stems from court rulings concerning the release of public comments, and it is included as recommended by the Office of the Solicitor, Department of the Interior (DOI).

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The purpose of this *draft general management plan environmental impact statement* for *Great Smoky Mountains National Park* is to present a direction for resource preservation and visitor use and a basic foundation for decision making for the park for the next 20 years. The general management plan provides a comprehensive direction for managing resource activities, visitor activities, and development that would be appropriate at the park in the future.

An important element in determining the desired resource and visitor experience conditions for the park has been public participation. Many issues and concerns were identified by the general public and NPS staff as part of the initial planning efforts, and comments were solicited at public meetings, in planning newsletters, and on the internet.

Once public input was received the planning team identified four alternatives for managing the park—a no-action and three action alternatives, including the preferred alternative. The plan also analyzes and presents the environmental and socioeconomic impacts or consequences of implementing each of those alternatives—the environmental impact statement part of this document. A summary of the alternatives and the important impacts is given below.

L T E T I E O C T I O

The no-action alternative represents continuation of the current management direction and approach at the park. It is a way of evaluating the proposed actions of the other three alternatives.

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Under the no-action alternative, archeological and ethnographic resources in the park would continue to be surveyed, inventoried, and evaluated as National Park Service staff and funding permitted. Natural resource management protection, preservation, and restoration activities would also continue as staffing and funding allowed.

Existing buildings and facilities in the park would remain; some historic structures would be adaptively used. Munson Alley would continue to serve as the center of NPS administration, maintenance, and housing.

The existing road access and circulation system within the park would continue, and visitor recreational opportunities and interpretive programs in the park would continue.

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Impacts resulting from the no-action alternative would be negligible to minor on natural resources, park operations, and concession operations. Most cultural resources, archeological sites, cultural landscapes, ethnographic resources, or museum collections would have no adverse impacts. Rehabilitation of the superintendent's residence would result in minor adverse impacts due to some loss of historic fabric. However, adaptive use of the structure as a science and learning center would ensure its long-term preservation and therefore provide a moderate beneficial impact.

Visitor access, recreational and educational opportunities, and visitor facilities and services would remain relatively unchanged, and the park would continue

to be an important visitor attraction, contributing to the tourism industry in the region. However, potential increases in visitation over the life of the plan could impact the ability to access some areas of the park and enjoy those areas in relative solitude and tranquility.

**LONG-TERM EFFECTS
ON VISITOR OPPORTUNITIES**

Management of the park would emphasize increased opportunities for recreational diversity and research and education. Most recreational opportunities would remain, but new opportunities along Rim Drive would allow visitors to directly experience the primary resource of water lake in ways other than driving. Any new uses around the rim would be nonmotorized and low impact. Opportunities to experience the lake by hiking and biking in a quieter setting would be explored by experimental seasonal road closures of East Rim Drive. Other frontcountry opportunities, such as short trails and picnic areas, would be along the roadways. These new opportunities would provide transitional experiences between the developed areas or transportation corridors and the backcountry and also provide for enhanced interpretation, new research, and access the backcountry.

Winter snowmobile and snowcoach access would remain along North Junction to the rim.

Research and educational opportunities would be enhanced. A new science and learning center would form the core of the new research. The park would expand and encourage partnerships with universities, scientists, and educational groups. The information gathered would be

disseminated throughout the park to rangers, interpretive staff, and visitors. As a result, special in-depth tours would be available to interest groups such as birdwatchers or geology clubs.

As described under the no-action alternative, existing buildings and facilities in the park would remain, but some structures would be adaptively used.

Current and future needs for office and administrative space would be accommodated without additional construction. Administrative and other organizational functions, which are not by necessity park-based, would be moved to surrounding communities as demand for space within the park increased.

Parking and road congestion at the park would be managed by improving existing pullouts, parking areas, and overlooks. If, in the future, crowding conditions developed, shuttles and other alternative transportation systems would be used to solve the problems, rather than expanding road and parking capacities.

IMPACTS

This alternative increases visitor opportunities for recreation, education and interpretation, and access to park facilities and services, creating major beneficial impacts on the visitor experience.

Impacts on cultural resources, including the superintendent's house, would be the same as the no-action alternative, with the exception of museum collections, which would have minor to moderate, long-term benefits.

Greater emphasis on research, partnering, and visitor education would also indirectly

promote moderate beneficial effects on biotic communities and could result in some adverse impacts on some threatened and endangered species.

As in alternative 1, some benefits would result from reconfiguration of village and adaptive reuse of existing buildings. However, under alternative 2, increasing staffing and moving some functions out of the park to nearby communities would result in beneficial impacts on park operations and on the local economy. Although the impact regionally would be negligible, the park would continue to be an important visitor attraction and contribute to the tourism industry in the three-county region. Alternative 2 is the environmentally preferred alternative as evaluated according to the National Environmental Policy Act.

ALTERNATIVE 2: VISITOR EXPERIENCE

The emphasis of this alternative would be to allow visitors to experience a greater range of natural and cultural resources significant and unique to the park through recreational opportunities and education. A wider range of visitor experiences would reach out to greater diversity of visitor groups. Recreational programs, which would focus on minimizing impact, would provide the focus for interpretation and education.

Resources would be managed to permit recreation while protecting the resources. Opportunities for recreation would be viewed in a regional context, where the park could serve as a source of information for regional recreational opportunities. Inter access would be

improved by grooming along North Junction Road. During the summer season use of a shuttle bus system would be explored.

Use of most current facilities would continue. Treatment of historic structures and cultural landscapes would be similar to the no-action alternative, although such resources could be affected by construction of additional trails, installation of new interpretive signs and other media, and expanded tour programs under alternative 3.

Adequate space in an onsite facility would be provided for the curation and storage of the park's museum collections.

IMPACTS

This alternative's emphasis on increasing the diversity of visitor experience would create major beneficial impacts on the visitor experience. The shift toward a diverse visitor program also would decrease the range of interpretive programs, resulting in a moderate adverse impact on those preferring interpretive programs over experience.

Impacts on cultural resources would be the same as alternative 2.

Actions resulting from this alternative would result in some adverse impacts on some threatened and endangered species or biotic communities.

As described under alternative 2, the reconfiguration of village, adaptive reuse of existing buildings, increased staffing, and moving some functions outside the park would result in beneficial impacts. The park also would continue to be an important visitor attraction and

contribute to the tourism industry in the three-county region.

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Park management would be focused on the preservation of native species and natural processes and the restoration of biodiversity and natural processes where altered. The park would be an active partner in a regional conservation strategy that would include other agencies and environmental groups. Most park operations and visitor contact facilities would be outside the park and shared with other agencies and communities.

Resource preservation and restoration would be the overriding consideration in the park. Areas that have been altered would be restored to their natural conditions. Cultural resources would be preserved at the highest level possible. Museum collections would be increased but would be stored in an offsite facility that met professional and National Park Service museum standards.

The visitor experience would stress activities that have low environmental impacts on and are harmonious with the resources. More emphasis would be placed on self-guided and discovery education, and interpretive programs would focus on stewardship.

Vehicle transportation would be altered to reinforce the visitor experience. The rim road would be closed between

leetwood Cove and Ferris Notch. Winter use of the park would change to allow natural processes to proceed with less disturbance than current management practices allow. Winter plowing of the road to the rim would stop, except for spring opening. Snowmobiling along North Junction Road would no longer be allowed.

Facilities that are not historic and not essential to park functions would be removed and the area rehabilitated.

Functions that are, by necessity park-based, would be retained in the park.

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Impacts resulting from this alternative would include overall beneficial impacts to natural and cultural resources. The decrease in diversity of opportunities, accessibility, and number of interpretive programs would have a moderate adverse impact on the visitor experience.

A decrease in buildings and facilities in the park, along with reduced winter operations, would have moderate beneficial impacts on park operations. The addition of a shuttle and snowcoach would result in moderate, long-term, adverse impacts on concession operations.

Moving operations out of the park would have a beneficial impact on the local economy. Although the impact regionally would be negligible, the park would continue to be an important visitor attraction and contribute to the tourism industry in the three-county region.

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CONSULTATION COORDINATION
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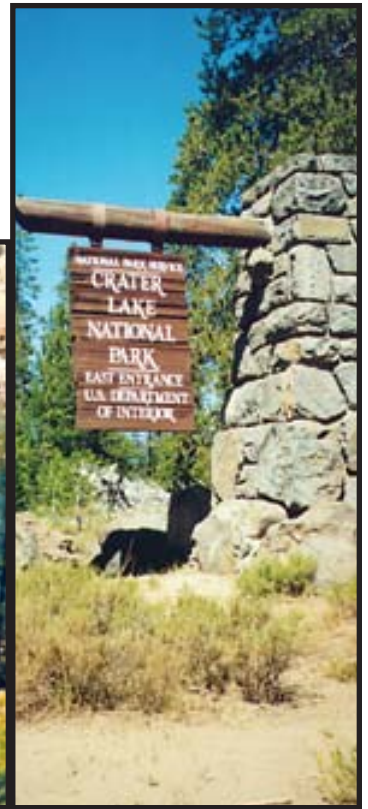
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PURPOSE OF AND NEED FOR THE PLAN



INTRODUCTION

General management plans are intended to be long-term documents that establish and articulate a management philosophy and framework for decision making and problem solving in the parks. General management plans usually provide guidance during a 5- to 20-year period

This *draft general management plan environmental impact statement* presents four alternative future directions for the management and use of Crater Lake National Park. The plan also analyzes and presents the environmental and socioeconomic impacts or consequences of implementing each of those alternatives. The environmental impact statement part of the document. An important element in determining the future directions is public participation throughout the planning process. One of the alternatives, alternative 2, is the National Park Service's preferred alternative. The potential environmental impacts of all alternatives have been identified and assessed. Actions directed by general management plans or in subsequent implementation plans are accomplished over time. Budget restrictions, requirements for additional data or regulatory compliance, and competing national park system priorities prevent immediate implementation of many actions. Major or especially costly actions could be implemented 10 or more years into the future.

DESCRIPTION OF THE

Crater Lake National Park is in southwest Oregon in the south-central portion of the Cascade Range (see vicinity map). The

park ranges in elevation from about 3,000 feet in the southwest corner of the park to just over 10,000 feet at Mount Scott. The flora of Crater Lake National Park is typical of the vegetation found throughout the Southern Cascades. Generally, the vegetation reflects a mosaic of forested and open nonforested areas. Vegetation ranges from a mixed conifer forest dominated by ponderosa pine at the south to high elevation mountain hemlock and whitebark pine forest at the rim. The park is regarded by many as a sanctuary for native forest and meadow communities.

Near the center of the park is the park's most spectacular resource, Crater Lake. It is 643 feet deep, the deepest lake in the United States. The lake is in a caldera which was formed when the top of the 12,000-foot volcano erupted and collapsed. Over the centuries, the caldera has collected water from rain and snow to form the lake. It is about 5 miles in diameter and is surrounded by the jagged, steep-walled cliffs of the caldera left by the climatic eruption and collapse of Mt. Mazama about 7,000 years ago. The cliffs surrounding the lake rise from 1,000 to 2,000 feet above the lake's surface.

From the rimmed summit, the land slopes gradually downward in all directions. There are no inlets or outlets to the lake. Evaporation and seepage prevent the lake from becoming deeper. Due to the topography, Crater Lake has no influent or effluent streams to provide continuing supplies of oxygen, nutrients, and fresh water. Crater Lake is considered a youthful lake with a high level of purity. The purity can be attributed to the absence of inflowing streams introducing minerals and other debris. The lack of dissolved minerals greatly restricts the growth of

auatic plants and the absence of sufficient carbonates inhibits the development of large shelled animals. The result is a high level of light penetration that exceeds other alpine lakes. Crater Lake holds the world record for clarity among lakes.

Visitors primarily come to Crater Lake National Park to view the lake. The inherent qualities of the lake and its setting provide breathtaking views from the rim of the caldera. The quality of the lake's water enables sunlight to penetrate and create the renowned blue coloration. The steep caldera walls and mirror-like reflections tinted in subtle shades. At times brilliantly blue; at other times buried in a mass of brooding clouds, Crater Lake has a mystic and inspiring quality.

The park encompasses approximately 2,304 acres and is heavily forested, except for a number of treeless and pumice-covered flats. The topography ranges in elevation from about 3,000 feet in the southwest corner of the park to 11,956 feet at Mount Scott, which is the highest point in the park. Streams originating on the slopes of the caldera form headwaters of the Rogue River to the west or join the Klamath Basin to the south and east. Steep-walled canyons cut in pumice, such as at Annie, Castle, and Sun Creeks, contribute to the ruggedness of the terrain.

Some of the nation's best examples of blending rustic architecture and other built features within a national park setting can be seen in the park at Crater Lake Village and at park headquarters in Munson Valley. This designed landscape was constructed over 75 years, beginning in 1902. Most of the features in these two areas are listed on the National Register of Historic Places. The Crater Lake Superintendent's residence at Munson Valley was designated a national historic landmark because

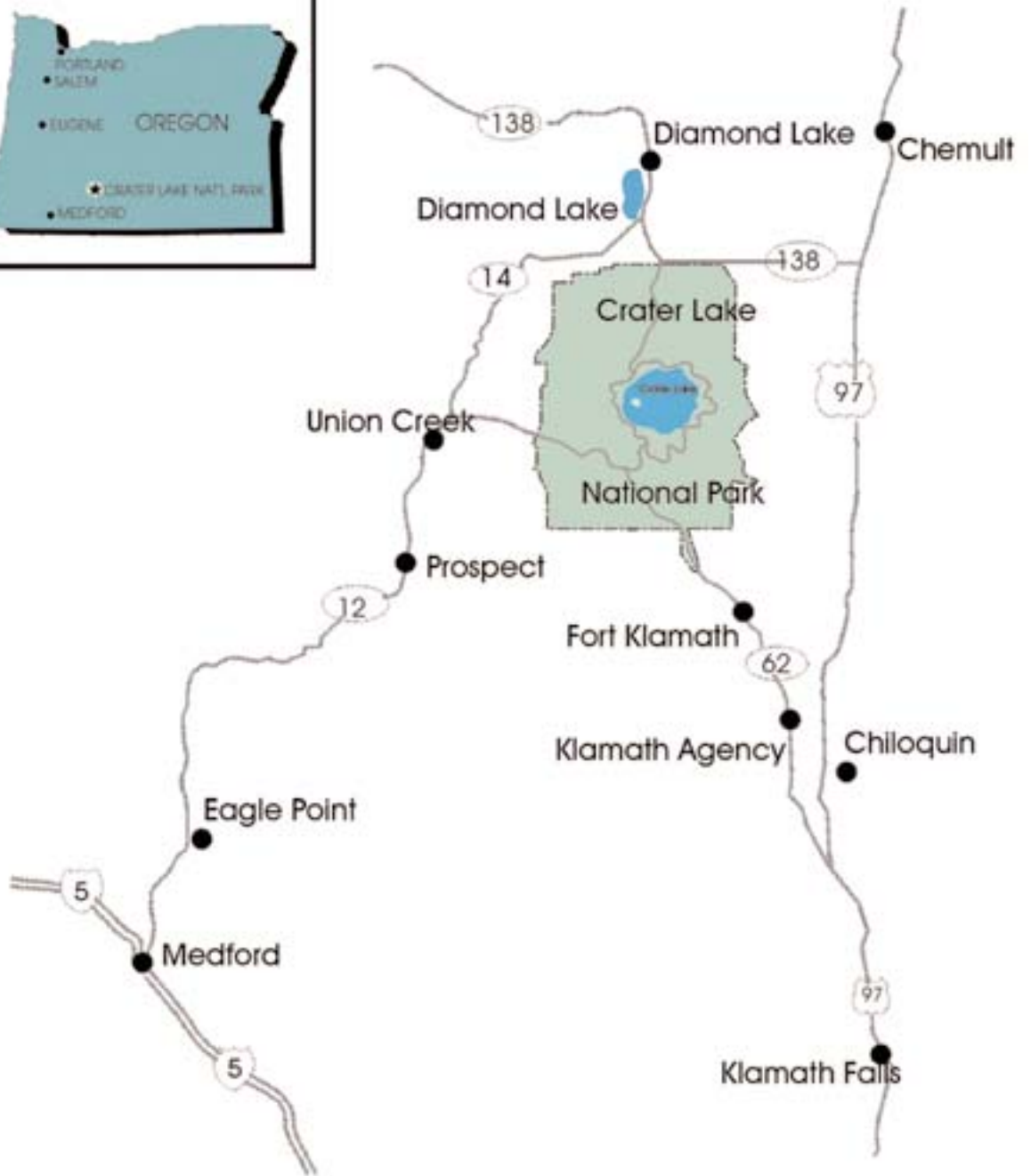
it is an outstanding example of rustic architectural design.

Crater Lake National Park is a vital element in a diverse regional recreation complex. Many visitors stop at the park as part of a north-south trip to various parks and scenic areas in Oregon and northern California. In southern Oregon, Crater Lake has historically been the leading visitor draw.

The park's southern entrance station at Mazama Village is 10 miles from Medford and 100 miles from Klamath Falls and can be reached by Oregon State Route

2. During summer the park can also be reached from the north by Route 3. Both the south and north access roads lead to Crater Lake Drive, a 33-mile roadway that circles the caldera rim. Pullouts along Crater Lake Drive provide scenic lake views. Crater Lake Drive is in the process of being nominated to the National Register of Historic Places and has been designated as part of an All-American Road as are South Highway 2, Munson Valley Road, and the North Entrance Road. Winter access is maintained only from the south and west on Route 2 through the Munson Valley headquarters area and up to Crater Lake Village. Road closures, particularly between headquarters and the rim, are common during the winter because of frequent snowstorms.

Crater Lake Village, at an elevation of 7,000 feet on the south edge of the Crater Lake caldera, has functioned as a year-round operation since 1904, although services are limited in the winter. Summer interpretive activities are provided from a small visitor contact facility near the rim and at the Sinnott Memorial overlook. The Sinnott Memorial is 200 feet below the rim on a precipitous cliff overlooking the lake. It has architectural significance as an



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expression of park rustic style in which the use of materials and siting blends seamlessly into the rim of the caldera. The Sinnott Memorial offers visitors a spectacular view of Crater Lake and is an ideal place to interpret the lake and caldera. Seasonal hotel accommodations are available at Crater Lake Lodge. Food services, gift sales, a picnic area, geology talks (summer only), and interpretive exhibits are also available at Rim Village.

Mazama Village is about 3 miles south of Rim Village and is the primary overnight visitor use area in the summer. A campground, motel accommodations, a camper services store, shower and laundry facilities, a gas station, interpretive walks, and evening campfire programs are all available during the summer. The nearby Annie Spring entrance station is the first contact station where visitors arriving by way of Crater Lake Drive might encounter NPS staff during the summer.

Crater Lake is on the north shore of Crater Lake and is accessed from Crater Lake Drive. It is about 3 miles east of the north junction where Crater Lake Drive intersects the north entrance road. Crater Lake contains a parking area, a nonpermanent ticket sales structure, and a portable restroom at the rim. A trail descends the side of the caldera to the lake. The concessioner offers commercial boat tours of the lake, accompanied by NPS interpreters.

Park headquarters is about 3 miles south of Rim Village and serves as the center of NPS administration, maintenance, and housing. It also serves as the year-round visitor interpretation and orientation point. Park headquarters is in a historic complex of buildings at the central portion of the Munson Valley development area. Visitor information services and interpretive exhibits are

provided in this complex at the visitor information center. Primary park administrative services are in the administration building. Storage and maintenance facilities are also in the park headquarters area. OSE
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The purpose of this *Resource Management Plan Environmental Impact Statement* is to clearly define a direction for resource preservation and visitor experience at Crater Lake National Park over the next 20 years. The approved plan would provide a framework for proactive decision-making, including decisions on visitor use, natural and cultural resource management, park development, and addressing future opportunities and problems.

This document will not describe how particular programs or projects will be implemented or prioritized. Those decisions will be deferred to more detailed implementation planning, which will follow the broad, long-range decision making presented in this document.

The National Parks and Recreation Act of 1966 (Public Law 89-2) requires the preparation and timely revision of general management plans for each unit of the national park system. The previous *Resource Management Plan* for Crater Lake was approved in 1978. A number of subsequent planning efforts were initiated, each undertaken to enhance the visitor experience and resource protection at the developed areas of Crater Lake National Park. The park has implemented significant portions of the plans for specific developed areas. For example, Crater Lake Lodge has been rehabilitated and reopened in May 1998. A new dormitory for concession employees has been built near Mazama Village. This *Resource Management Plan* will provide an

opportunity to consolidate these past decisions that are spread throughout several documents into a single document. The *raft eneral anagement lan nvironmental Impact tatement* takes a new look at the management of the park based on the changes that have occurred since and current issues and concerns confronting the park, with the intent of building on the park's previous planning accomplishments. isitor use patterns and demographics have changed, there are new demands for recreational e periences and activities, and 22,400 acres were added to the park. ach of these changes has implications for how visitors access and use the national park and the facilities needed to support those uses, how resources are managed, and how the National Park Service manages its operations.

T E S C O I O C E S S

Public meetings and newsletters were used to keep the public informed and involved in the planning process for rater lake National Park. A mailing list was compiled that consisted of members of government agencies, nongovernmental groups, businesses, legislators, local governments, and interested citizens.

The notice of intent to prepare an environmental impact statement was published in the *e eral egister* on May 2 , 200 . A newsletter issued anuary 200

described the planning effort. Public meetings were held during April 200 in lamath alls, Medford, oseburg, and Salem and were attended by people. A total of 2 written comments were received in response to that newsletter. A second newsletter issued in uly 200 summarized the comments received in the meetings and in response to newsletter . These comments were used to complete the park purpose and significance statements that serve as the foundation for the rest of the planning. omments on various issues facing the park were referred to during development of the general management plan.

In spring of 2002 a total of comments were received in response to a third newsletter describing draft alternative concepts and managing zoning. In general opinions were fairly divided in support of individual alternatives and how to address the issues. A number of letters favored continued snowmobile use while other people favored elimination of snowmobiles in the park. pinions were divided on managing traffic on im Drive maintaining current two-way traffic, converting part of the road to one-way traffic, or closure of the road to traffic. Most respondents favored use of shuttles. A number of people who opposed partnering with private industry were concerned with large-scale commercialization within the park.

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The purposes, significance, and mission goals of Crater Lake National Park are three of the key elements that shaped the development of the *general management plan*. These elements underlie how the park is managed. Park purpose statements are based on park legislation and legislative history, other special designations, and NPS policies. The statements reaffirm the reasons Crater Lake National Park was established as part of the national park system and provide the foundation for park management and use.

Significance statements identify the resources and values that are central to managing the area and express the importance of the park to our natural and cultural heritage. Understanding the park's significance helps managers make decisions that preserve the resources and values necessary to accomplish the area's purposes. Crater Lake's mission goals articulate the ideal future conditions the National Park Service is striving to attain. All of the alternatives and management prescriptions in this management plan are consistent with and support the park's purpose and significance statements and the park's mission.

Interpretive themes are the key stories or concepts that every visitor to the park should have the opportunity to learn. They include the ideas that are critical to a visitor's understanding of the park's purpose and significance. These themes provide the foundation for the park's interpretation and education programs and direction for interpretive media e.g., exhibits, films, brochures, etc. at the park.

Based on Crater Lake National Park's enabling legislation, legislative history, agency management policies, public input, and the knowledge and insights of park staff, the planning team identified the following purpose and significance statements, mission, and interpretive themes for Crater Lake National Park.

The NPS Organic Act of 1906 directs that the fundamental purpose of all parks is to provide for the enjoyment of the same in such manner and by such means as will leave them unimpaired for the enjoyment of future generations. Crater Lake National Park was established in 1902, dedicated and set apart forever as a public park or pleasure ground for the benefit and enjoyment of the people of the United States. In managing this park, the Park Service was originally charged with the protection and preservation of the game, fish, timber, and all other natural objects therein. In 1908, Congress updated the park purpose to preserve for the benefit, education, and inspiration of the people of the United States certain unique and ancient volcanic features, including Crater Lake, together with significant forest and fish and wildlife resources. Public Law

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- Crater Lake is one of the most renowned lakes on earth, principally because of the beauty imparted by its large size, blue color, mountain setting, and ever-changing character.
- Crater Lake lies in a caldera that was left by the climactic eruption

and collapse of Mount Mazama more than 10,000 years ago. The circular lake, which formed in the caldera is considered by scientists to be a unique model for how small calderas evolve in geologic time. At a depth of 1,433 feet, Crater Lake is the 11th deepest lake in the world, and holds the world record for clarity among lakes.

- In addition to the lake, most of the forests that surround Crater Lake have never been logged and are largely preserved in their pristine condition. These mature forests harbor a variety of plant and animal life which are characteristic of higher elevations in the Cascade Range. Because extensive alteration of forestland has taken place elsewhere in the Cascade Range, some of these plants and animals are rare. Those forests within the park boundary add unique opportunities for solitary and wilderness experiences.
- Some of the nation's best examples of blending rustic architecture and other built features within a national park setting can be seen at Rim Village, park headquarters in Munson Valley, and along Rim Drive. Much of Rim Village, park headquarters, and Rim Drive are within districts listed on the National Register of Historic Places.
- Crater Lake is of enduring importance to contemporary members of American Indian tribes because of its centrality to long-standing cultural traditions and resource harvesting activities, as well as its symbolic significance as a

sacred site. The park is part of a larger cultural landscape that extends well beyond park boundaries.

- Crater Lake has been the object of scientific study for more than a century, and is unique for the scientific research related to its pristine waters, associated geothermal activities, and unusual aquatic organisms.
- The unique natural and cultural resources of Crater Lake National Park provide exemplary opportunities for students and educators.

Crater Lake National Park's mission is

to forever preserve the beauty of Crater Lake National Park and its unique ecological and cultural heritage and to foster a new understanding and appreciation of the environment and inspiration

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Cultural evidence left behind by a continuum of different land uses for thousands of years helps us imagine past human interaction with these resources and instills appreciation for the continuing challenge of balancing human use with preservation.

Every 10,000 years or more than 100 years, Crater Lake has been a landscape of exploration and discovery. Today scientists are studying the lake and surrounding resources to better understand natural systems and improve future

management of the national park and the quality of life in this country and the world.

Geologic processes, primarily volcanism, that created the Crater Lake caldera and the Cascade Mountains provides important lessons about the evolution of our planet.

The Crater Lake National Park supports an extraordinarily rich biological diversity.

The serenity and beauty of Crater Lake National Park offers its visitors a wide range of recreational activities and opportunities to experience natural beauty, quiet, solitude, reflection, and inspiration.

SECTION 1.2 POLICIES

As with all units of the National Park Service, the management of Crater Lake National Park is guided by a number of legal mandates and park policies in addition to the enabling legislation. These include the Organic Act which created the National Park Service, the General Authorities Act of 1906, the act of

March 2, 1909, relating to the management of the national park system, and other applicable federal laws and regulations, such as the Endangered Species Act and the National Historic Preservation Act. The National Park Service has also established management policies for all units under its stewardship. These are identified and explained in *Management Policies 2001*.

These legal mandates and policies prescribe many resource conditions and some aspects of the visitor experience. This plan is not needed to decide, for instance, whether or not it is appropriate to protect endangered species, control exotic species, protect archeological sites, or provide access for visitors with disabilities. Although attaining some of these conditions set forth in these laws and policies has been temporarily deferred in the park because of funding or staffing limitations, the National Park Service will continue to strive to implement these requirements with or without a new general management plan.

The conditions prescribed by laws, regulations, and policies most pertinent to the planning and management of the park are summarized below.

Desired condition	Source
Vegetation	
The preservation of the natural objects the protection of the timber, and the preservation of all kinds of game and fish.	Antiquities Act; National Park enabling legislation
The preservation of the park's unique ecological and cultural heritage	
NPS-managed natural systems, and the human influences upon them, will be monitored to detect any significant changes. Action will be taken in the case of such changes, based on the type and extent of change.	NPS management policies
Maintain all the components and processes of naturally evolving park ecosystems.	
The National Park Service will re-establish natural functions and processes in human-disturbed natural systems in parks unless otherwise directed by Congress.	
The Park Service will, within park boundaries, identify, conserve, and attempt to recover all federally listed threatened, endangered, or special-concern species and their essential habitats. As necessary, the Service will control visitor access to and use of essential habitats, and may close such areas to entry for other than official purposes. Active management programs such as monitoring, surveying populations, restorations, exotic species control will be conducted as necessary to perpetuate, to the extent possible, the natural distribution and abundance of threatened or endangered species, and the ecosystems upon which they depend.	Endangered Species Act US Code 16, et seq.; NPS management policies
The Park Service will identify all state and locally listed threatened, endangered, rare, declining, sensitive, or special concern species and their essential habitats that are native to and present in the parks. These species and their essential habitats will be considered in NPS planning and management activities.	NPS management policies
Plant and animal species considered to be rare or unique to a park will be identified, and their distributions within the park will be mapped.	
Management of populations of exotic plant and animal species, up to and including eradication, will be undertaken whenever such species threaten park resources or public health and wherever control is prudent and feasible	
Revegetation efforts will use seeds, cuttings, or transplants representing species and gene pools native to the ecological portion of the park in which the restoration project is occurring.	
Water resources and Aquatic ecosystems	
Surface and ground waters are restored or enhanced; water quality meets as a minimum the standard for contact recreation.	Clean Water Act; Executive Order 11644; NPS management policies
NPS and NPS-permitted programs and facilities are maintained and operated to avoid pollution of surface and ground waters	Clean Water Act; Executive Order 11644; NPS management policies

Desired Condition	Source
Natural floodplain values are preserved or restored.	Executive Order 13636; Rivers and Harbors Act; Clean Water Act; NPS Management Policies; Director's Order - 1
The natural and beneficial values of wetlands are preserved and enhanced.	Executive Order 13636; Rivers and Harbors Act; Clean Water Act; NPS Management Policies; Director's Order - 2
Protection of stream features will primarily be accomplished by avoiding impacts to watershed and riparian vegetation, and by allowing natural fluvial processes to proceed unimpeded.	NPS Management Policies
Wildlife	
Federal- and state-listed threatened and endangered species and their habitat are sustained.	Endangered Species Act; NPS Management Policies
Populations of native plant and animal species function in as natural condition as possible except where special management considerations are warranted.	NPS Management Policies
Native species populations that have been severely reduced or extirpated from the park are restored where feasible and sustainable.	
Management of populations of exotic plant and animal species, up to and including eradication, will be undertaken whenever such species threaten park resources or public health and when control is prudent and feasible.	
Air Resources, Soundscapes, and Lightscapes	
Air quality in the parks meets national ambient air quality standards (NAAQS) for specified pollutants. Park activities do not contribute to deterioration in air quality.	Clean Air Act; NPS Management Policies
The National Park Service will preserve the natural ambient soundscapes of parks, which exist in the absence of human-caused sound.	NPS Management Policies
The Park Service will protect natural darkness and other components of the natural lightscape in parks.	NPS Management Policies
Geological, Soils, and Paleontological Resources	
Management of significant thermal features, including assessment, monitoring, data collection and protection from significant adverse effects due to geothermal development.	Geothermal Steam Act Amendment of 1970; NPS Management Policies
Natural geologic processes proceed unimpeded.	
Paleontological resources, including both organic and mineralized remains in body or trace form, will be protected, preserved, and managed for public education, interpretation, and scientific research.	
Natural soil resources and processes function in as natural condition as possible, except where special management considerations are allowable under policy.	
The Park Service will actively seek to understand and preserve the soil resources of parks, and to prevent, to the extent possible, the unnatural erosion, physical removal, or contamination of the soil, or its contamination of other resources.	
Research, Resource Inventory and Monitoring	

Desired condition	Source
<p>Management of the resources will be enhanced by the availability and utilization of a broad program of the highest quality science and research. The Park Service will undertake a program of inventory and monitoring to provide baseline and long-term trends in the condition of resources. The Park Service will encourage publication and dissemination of information derived from studies.</p>	<p>National Park Omnibus Management Act of 1956, Title II National Park System Resource Inventory and Management</p>
wilderness	
<p>The Park Service seeks to retain wilderness potential in areas proposed as wilderness until enacted or rejected.</p> <p>The administration of wilderness meets the standards within the wilderness Act</p> <p>Protection of these areas in an unimpaired state for future use and enjoyment as wilderness</p> <p>Preservation of the wilderness character of these areas</p>	<p>NPS <i>management policies</i>; wilderness Act of 1964; Director's order 4</p>
<p>wilderness is protected and managed so as to preserve its natural conditions and which</p> <ul style="list-style-type: none"> • generally appears to have been affected primarily by the forces of nature, with the imprint of man's work substantially unnoticeable. • has outstanding opportunities for solitude or a primitive and unconfined type of recreation. 	<p>wilderness Act of 1964; Director's order 4</p>
fire Management	
<p>each park is required to have a fire management plan / environmental assessment that addresses wildland and prescribed fires.</p> <p>wildland fires are naturally ignited and part of natural systems that are being sustained by parks.</p> <p>Prescribed fires are human ignited to achieve resource management or fuel treatment objectives.</p>	<p>NPS <i>management policies</i> Director's order</p>
<p>fire suppression within proposed wilderness will be consistent with the minimum requirement concept.</p> <p>minimum tool or administrative practice to successfully and safely accomplish the objective with the least adverse impact on wilderness character or values</p>	

C

Desired Condition	Source
Prehistoric and Historic Archeological Sites	
Archeological sites are identified and inventoried, and their significance is determined and documented.	National Historic Preservation Act
Archeological sites are protected in an undisturbed condition unless it is determined through formal processes that disturbance or natural deterioration is unavoidable.	Archeological and Historic Preservation Act Archeological Resources Protection Act
In cases where disturbance or deterioration is unavoidable, the site is professionally documented and salvaged.	<i>Secretary of the Interior Standards and Guidelines for Archeological and Historic Reservations</i> 2 Programmatic Memorandum of Agreement among the National Park Service, Advisory Council on Historic Preservation, and National Council of State Historic Preservation Officers NPS <i>Management Policies</i>
Historic Structures and Cultural Landscapes	
Historic structures and cultural landscapes are inventoried and their significance and integrity are evaluated under national register criteria.	National Historic Preservation Act Archeological and Historic Preservation Act
The qualities of historic structures and cultural landscapes that contribute to their actual listing or their eligibility for listing on the National Register of Historic Places are protected in accordance with the <i>Secretary of the Interior Standards</i> , unless it is determined through a formal process that disturbance or natural deterioration is unavoidable.	<i>Secretary of the Interior Standards and Guidelines for Archeological and Historic Reservations</i> 2 Programmatic Memorandum of Agreement among the National Park Service, Advisory Council on Historic Preservation, and National Council of State Historic Preservation Officers NPS <i>Management Policies</i>
<i>Archival Manuscript Collections</i>	
Manage parks to provide for the protection of historic, prehistoric, and scientific features.	The Antiquities Act of 1906.
Manage parks to maintain historic or prehistoric sites, buildings, objects, and properties of national historical or archaeological significance and establish and maintain museums in connection therewith.	The Historic Sites Act of 1934.
All museum objects and manuscripts are identified and inventoried, and their significance is determined and documented. The qualities that contribute to the significance of collections are protected in accordance with established standards. Ensure that objects housed in repositories/institutions outside the park are preserved, protected, and documented according to NPS standards and guidelines.	American Indian Religious Freedom Act Archeological Resources Protection Act Native American Graves Protection and Repatriation Act NPS <i>Management Policies</i> NPS <i>Secretary's Order</i> 24
Ethnographic Resources	
Manage parks to provide for the protection of historic, prehistoric and scientific features.	Antiquities Act of 1906

Desired Condition	Source
<p>Continue to recognize the past and present existence of peoples in the region and the traces of their use as an important part of the cultural environment to be preserved and interpreted.</p> <p>Consult with associated American Indian tribes to develop and accomplish the programs of Greater Kame National Park in a way that respects the beliefs, traditions, and other cultural values of the American Indians who have ancestral ties to park lands.</p> <p>Accommodate access to and ceremonial use of traditional use areas in a manner that is consistent with park purposes and avoid adversely affecting the physical integrity of these sites and resources.</p> <p>American Indians linked by ties of kinship or culture to ethnically identifiable human remains would be consulted when remains may be disturbed or are encountered on park lands.</p>	<p>American Indian Religious Freedom Act and as amended in 1944</p> <p>Native American Graves Protection and Repatriation Act 1990</p> <p>Presidential Memorandum of April 2, 1944, Government-to-Government Relations with Native American Tribal Governments</p> <p>Executive Order 300 of May 24, 1961, Indian Sacred Sites</p>

Desired Condition	Source
<p>Visitor Experience and Park Use Requirements</p> <p>Visitor and employee safety and health are protected.</p> <p>Visitors understand and appreciate park values and resources and have the information necessary to adapt to the park environments. Visitors have opportunities to enjoy the park in ways that leave park resources unimpaired for future generations.</p> <p>Park recreational uses are promoted and regulated. Basic visitor needs are met in keeping with park purposes.</p> <p>New and remodeled buildings, outdoor developed areas, and features are accessible to all visitors, including those with disabilities, in compliance with federal standards. However, it may not be possible to make all sites or historic buildings accessible because the required changes would affect the integrity of the feature or the historic structure. In these cases interpretive brochures or programs could help convey an experience to visitors.</p>	<p>NPS Management Policies</p> <p>NPS Organic Act</p> <p>Greater Kame National Park enabling legislation</p> <p>NPS Management Policies</p> <p>NPS Organic Act</p> <p>Title 3 of the Code of Federal Regulations</p> <p>NPS Management Policies</p> <p>Americans with Disabilities Act</p> <p>Architectural Barriers Act</p> <p>Rehabilitation Act</p> <p>NPS Management Policies</p>

S

Desired Condition	Source
<p>New and remodeled buildings and facilities reflect the NPS commitment to energy and resource conservation, as well as durability.</p>	<p>Executive Order 2013</p> <p>Executive Order 2012</p> <p>Guiding Principles of Sustainable Design NPS 2013</p>

SPECIAL TIES
INSTITUTIONS

Special mandates and administrative commitments refer to park-specific requirements. Those most directly related to the *General Management Plan* or that may potentially affect it are listed below.

The Wilderness Act of 1964 established a National Wilderness Preservation System to be composed of federally owned areas designated by Congress as 'wilderness areas,' and these shall be administered for the use and enjoyment of the American people in such manner as will leave them unimpaired for future use and enjoyment

as wilderness. The 1964 National Park Service wilderness proposal recommended wilderness designation for approximately 22,400 acres of lands within the park. This recommendation was transmitted to Congress by the president.

The legislative process has not been completed for the greater Lake National Park Wilderness Designation proposal. However, it is the policy of the National Park Service 200 NPS *Management Policies*, Chapter Wilderness Preservation and Management to take no action that would diminish the wilderness suitability of an area possessing wilderness characteristics until the legislative process has been completed. Until that time, management decisions pertaining to lands qualifying as wilderness will be made in expectation of eventual wilderness designation. This policy also applies to potential wilderness, requiring it to be managed as wilderness

Among other mandates are the protection of wilderness areas and the preservation of their wilderness character. Wilderness characteristics are defined in the Wilderness Act as

- The earth and its community of life are untrammeled by humans, where humans are visitors and do not remain.
- The area is undeveloped and retains its primeval character and influence, without permanent improvements or human habitation.
- The area generally appears to have been affected primarily by the forces of nature, with the imprint of humans' work substantially unnoticeable.
- The area is protected and managed so as to preserve its natural conditions.
- The area offers outstanding opportunities for solitude or a primitive and unconfined type of recreation.

THREATS

The federal Endangered Species Act and NPS policy provide special protection to all federally listed and threatened and endangered species. Species appearing on state lists of endangered, threatened, and special concern are also considered in planning and management activities. The park supports and provides habitat for a number of federal or state listed species. The Park Service would continue to prepare and periodically update specific management plans and programs e.g., fire management plan; bull trout restoration program; threatened and endangered species inventory, monitoring, and research programs. These initiatives are directed by servicewide laws and policies,

and the *general management plan* will not explore alternatives to these plans and programs. Nothing in this *general management plan* would conflict with these initiatives.

Although these plans and programs would benefit threatened and endangered species and their habitat within the park, it should be noted that some adverse effects, including taking of individuals, such as loss of some individual fish during bull trout restoration operations, have and would likely continue to occur. The Park Service would continue to consult the U.S. Fish and Wildlife Service as these plans and programs are prepared and updated to ensure the conservation of these species.

While these beneficial and adverse effects would not result from the implementation of any of the *general management plan* alternatives, they are considered in the cumulative impacts analysis see Environmental Consequences, Cumulative Impacts section .

The Water Lake Long-Term Limnological Monitoring Program (LMP) began with a congressionally mandated Public Law 102-200 10-year study (1982-1992). The 10-year program was established to determine whether the lake was undergoing what appeared to be a long-term decline in water clarity. The National Park Service did not have an adequate limnological data base to interpret the apparent changes in clarity for managing this nationally and internationally treasured resource. During the 10-year program scientists and park managers built a high quality limnology program. The program documented that the lake clarity was within normal inter-annual variation, it also provided valuable data

and recommendations on a number of other management issues.

In 1984 the National Park Service received congressional funding to continue a long-term monitoring program as part of park base operations. The purpose of the long-term program is to develop a limnological database to evaluate long-term trends; to develop an understanding of the interrelationships among ecosystem components to evaluate change, and; to contribute to the preservation and management of Water Lake, and other international aquatic resources through publication of peer reviewed program results.

Title II National Park System Resources Inventory and Management of the National Parks Omnibus Management Act of 1983 had the following purposes

- More effectively achieve the mission of the National Park Service
- Enhance management and protection of park resources by providing clear authority and direction for scientific study
- Ensure appropriate documentation of resource conditions
- Encourage use of the national park system for the benefit of park management as well as broader scientific value
- Encourage the publication and dissemination of information derived from studies in the national park system
-

The act directs that management of park units is enhanced by the highest quality science and information. It further establishes a program of inventory and monitoring resources to establish baseline information and provide information on

the long-term trends in the conditions of national park resources.

S

The State of Oregon, Lamath Basin General Stream Adjudication, is currently active and includes Crater Lake National Park. The adjudication is a legal process that will determine the quantities and relative priorities associated with the park's use of water from Crater Lake and the streams flowing within the park. The United States of America, National Park Service, has filed twenty-one federal reserved water rights claims (Claim Nos. 01 through 21) on behalf of Crater Lake National Park for instream, lake level, and out-of-stream uses. In August 2, 2001, the hearing officer ordered Claim Nos. 01 through 10, for instream and lake level uses, referred back to the adjudicator for final disposition. In February 2, 2002, the hearing officer signed a final Proposed Order and recommended that the Adjudicator enter a final order for Claim Nos. 02 through 21, for out-of-stream uses. The final adjudication of the park's federal reserved water rights claims will occur when the claims of the other federal agencies included in the adjudication are settled. Acquisition of the federal reserved water rights would not eliminate the risk of Crater Lake's administrative uses being called out by downstream senior water rights holders during dry years. The National Park Service is negotiating with local water users for senior water rights that would augment the park's federal reserved water rights during dry years.

S

Lamath Falls, Medford, and Roseburg are the gateways to Crater Lake National Park providing the primary business,

transportation, and service centers in their respective counties. Lamath Falls is the closest of these, located 10 miles south of the park. A number of smaller unincorporated communities — Beaver Marsh, Diamond Lake, Fort Lamath, Prospect and Union Creek — are much closer to the park. These provide some visitor services, not all of which are year-round.

Overall guidance for actions at the major developed areas is provided as part of the *Crater Lake National Park Visitor Services Plan*. The plan is a blend of actions intended to improve the protection of park resources while providing enjoyable visitor experiences. The *Visitor Services Plan* analyzed the appropriate level and location of interpretive and visitor services in the park, considering both National Park Service and commercial services. It stated that NPS interpretive services would be emphasized. Commercial services, considered to be necessary and appropriate due to the park's distance from sizable communities, would be modified to better serve visitors.

The *Visitor Services Plan* identifies the appropriate and necessary levels and kinds of NPS and concession services desired at Crater Lake as well as the other major developed areas within the park. This *General Management Plan* builds on the previous planning effort. Elements of the *Visitor Services Plan* include the following

- rehabilitate historic cafeteria building
- relocate parking and road to area behind cafeteria building
- convert existing parking lot to pedestrian open space

- Construct new visitor contact station for year-round information and interpretation
- Remove village dormitory
- Retain Mazama Village Motor Inn
- Construct new restaurant and expand parking lot
- Remove public laundries
- Increase space for sale of gift and sundry items and camping supplies
- Retain gasoline sales
- Retain limited food service
- Retain public showers
- Retain amphitheater
- Develop two group campsites
- Construct concession maintenance facility

- Retain park administration, maintenance and housing facilities
- Provide interpretive services
- Provide backup of winter visitor contact station and post office

C C

- Rehabilitate Trail and add wayside exhibits
- Replace dock and improve bulkhead
- Construct seasonal shade structure
- Construct storage structure for supplies and equipment
- Retain vault toilets
- Define trail entry and crosswalk



L I S S E S

I T O C T I O

The general public, NPS staff, and other agencies and organizations identified issues and concerns during scoping for this general management plan see

Scoping Issues in the Purpose, Need, and Scoping section. Resource protection, visitor expectations, tolerance for greater crowding, the amount of park resources devoted to snowplowing, and the current limitations on staff and budget to provide interpretive presentations and outreach activities were the starting point of issues for this *general management plan*. Comments received during scoping demonstrated that snowmobile use, boundary enlargement, impacts on surrounding communities and the region, and use were important to visitors, organization, and other agencies.

The general management plan provides a framework or strategy for addressing the issues within the context of the National Park's mission, purpose, and significance goals; it also proposes resource conditions for summer and winter use on the land within the park boundary and desired visitor experiences.

I S S E S

A variety of issues that the National Park Service currently faces were identified. The issues were identified and refined through discussions with park staff, interested agencies and organizations, and the general public.

Some of the issues, such as modifying fees, are outside the scope of this plan. Some concerns identified during the planning process are already prescribed by law, regulation, or policy and were addressed

in the preceding section, Servicewide Laws and Policies. The key issues addressed in this plan are identified below along with the underlying questions and concerns identified during scoping.

T

- Should historic structures in the park be adapted for administrative use or educational or interpretive purposes
- Is the park adequately addressing the potential resource protection concerns associated with visitor use e.g., disturbance to wildlife; trampling of soils and vegetation; the effects of vehicle emissions on air and water quality, including winter use within the park
- To what extent can visitor opportunities be provided without adverse impacts to resources

I E

- Should the park expand its educational program and educational outreach In what ways should this be done
- Is the park providing an adequate range of visitor information services
- Is the park currently providing an appropriate range of visitor experiences Should the park consider increased bicycle, hiking, camping, and pedestrian access Should any of these activities be decreased

- Should alternative means of transportation be considered for visitor access at Water Lake? If so, what type? Should parts of Lim Drive be closed to vehicular access to improve bicycle and pedestrian access?
- What types of winter access and use should be accommodated within the park? Should winter lake-viewing be limited? Expanded?

T

S

- The clear waters of Water Lake and the pristine surrounding forest areas in the park offer unique opportunities for scientific research and education. As a part of its mission, the park promotes and encourages research. Should the park emphasize and encourage research activities and partnerships that facilitate research and learning?

- Staff and budget levels limit onsite interpretive presentations and outreach activities. Should the park develop and expand its partnerships with other agencies or commercial operators to enhance orientation and education opportunities?

O T

- Existing facilities have inadequate space for administrative and support functions. They lack adequate employee workspace and collections storage. Should these functions remain in the park or be relocated outside the park?
- A substantial portion of park resources is devoted to plowing the road to the Lim Village each winter. Are there other ways to accommodate winter lake-viewing?

I CTS TO ICS ESO CES L ES T ST E
I T E L I OCESS

I CTS TO ICS

Impact topics allow comparison of the environmental consequences of implementing each alternative. These impact topics were identified based on federal laws and other legal requirements, NPS subject-matter expertise and knowledge of limited or easily impacted resources, and concerns expressed by other agencies or members of the public during scoping. A brief rationale for the selection of each impact topic is given below, as well as the rationale for dismissing specific topics from further consideration.

To focus the environmental impact analysis, and to ensure that the alternatives were evaluated against relevant topics, the planning team selected the following specific impact topics for further analysis and eliminated others from evaluation. These topics are described in the subsequent Affected Environment section and analyzed in the Environmental Consequences section.

C

Cultural resource impact topics were selected on the basis of major values identified in the park’s enabling legislation, values identified in the scoping process, and applicable laws and executive orders pertaining to cultural resources e.g., the National Historic Preservation Act and the National Environmental Policy Act. The topics are archeological resources, historic buildings/structures, cultural landscapes, ethnographic resources, and museum collections.

Natural resource impact topics were selected for analysis based on the major values identified in the park’s enabling legislation, values or issues identified in the planning process, NPS knowledge of limited or easily impacted resources, as well as applicable laws and regulations e.g., Endangered Species Act of 1973, as amended, and NPS *management policies*. The topics are biotic communities includes the interrelated components of vegetation, wildlife and their habitat, and soils, threatened, endangered, and sensitive species selected species, water resources, and air quality.

E

The planning team identified visitor experience as an important issue that could be appreciably affected under the alternatives. The Organic Act and *management policies* both direct the Park Service to provide enjoyment opportunities for visitors that are uniformly suited and appropriate to the superlative resources found within the park. The different aspects of visitation and enjoyment that are evaluated include orientation, interpretation, education, soundscapes, scenic quality, and access and circulation

C O

Actions proposed in the alternatives could adversely or beneficially affect both park and concession operations. For example, eliminating winter snow plowing to the rim and implementation of a snowcoach

operation would affect operations for both the park and concessioner.

S E

The planning team selected the socioeconomic environment as an impact topic because the park plays an important role in recreation in the region, which in turn contributes to the economy of the surrounding communities. Analyzing the regional economic impacts provides the context for evaluating the possible impacts the alternatives may have on the surrounding area.

I C T T O I C S E L I I T E F O F T E E L T I O

The following topics were dismissed from further analysis because the alternatives being considered would have no discernable effect on the resource or topic, or the resource does not occur in the park.

F

Executive Orders Floodplain Management and 0 Protection of Wetlands require an evaluation of impacts to floodplains and wetlands, of potential risk involved in placing facilities within floodplains, and protecting wetlands. The 200 NPS *management policies*, *Designated Wetland Protection*, *Designated Floodplain Management*, and *Designated Conservation Planning Environmental Impact Analysis and Decision Making* provide direction for development proposed in floodplains and wetlands. It is NPS policy to avoid affecting floodplains and wetlands and to minimize impacts when they are unavoidable. Permanent streams in the park generally have steep-sided channels, and associated floodplains and riparian areas are narrow. The term wetlands

include wet environments such as marshes, swamps, and bogs. They may be covered in shallow water most of the year, or be wet only seasonally. Plants and animals found in these areas are uniquely adapted to wet conditions. Greater Lake National Park wetlands include Sphagnum bog, Thousand Springs, Boundary Springs, seeps, and creeks.

Facilities proposed for development under the alternatives would be sited to avoid floodplains and wetlands. Based on the prevalence of upland sites both within the park and nearby communities, it is expected that wetlands and floodplains would be avoided. Mitigation measures would be required as part of construction to minimize any potential indirect effects.

For example, erosion control measures would be used to minimize siltation or sedimentation of nearby waters or wetlands from construction site runoff.

Before initiating any ground-disturbing projects, further investigation would be conducted to ensure that these resources would not be appreciably affected.

Floodplains and wetlands will be addressed at the project level to ensure that projects are consistent with NPS policy and and 0, and any potential impacts would be negligible.

E C S O

Four distinct natural areas within the boundaries of Greater Lake National Park have been designated as research natural areas: Sphagnum bog, Lagoon, Pumice Desert, and Desert Creek. These four areas illustrate unique ecosystems and represent outstanding habitats of the region: Cascades Province, as defined in the *Regional Natural Heritage Land*.

Several other areas within the park contain important ecological communities.

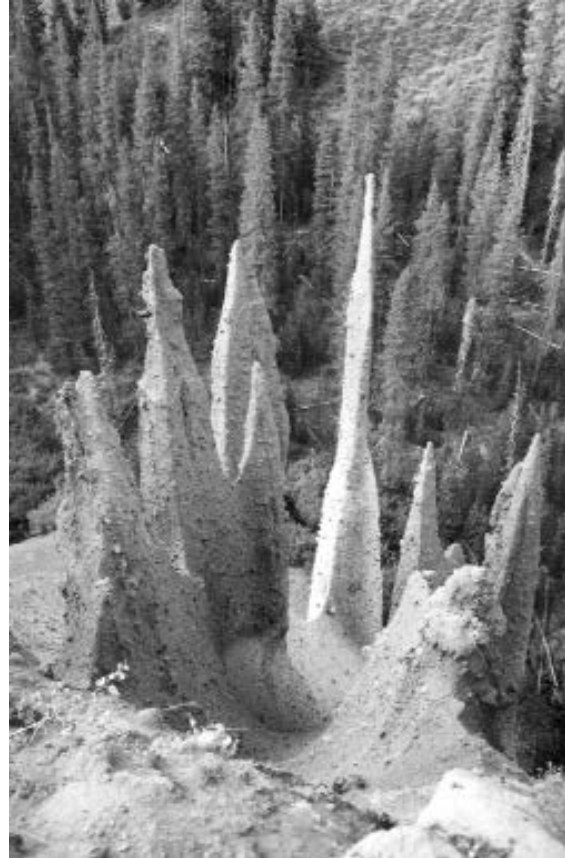
Boundary Springs is in the northwest corner of the park and is one of the headwater sources of the Rogue River. The spring produces a reliable, year-round flow in an otherwise arid area, resulting in a lush moss and herb flora (Applegate 1993). Thousand Springs is approximately 2 miles south of the west entrance of Crater Lake National Park. The Thousand Springs site is a complex of freshwater springs that flow west into Union Creek and eventually into the Rogue River.

These research natural areas and important ecological communities would continue to be preserved and managed to minimize human disturbance under all of the alternatives. Negligible disturbance to these areas has occurred or is expected to occur under any of the alternatives.

No actions proposed in the alternatives would affect the eligibility or designation of a wild and scenic river.

Crater Lake National Park lies within a north-south chain of large volcanic cones built during the last few hundred thousand years along the crest of the Cascade Range (Schaffer 1993). The current landscape was formed after the eruption and collapse of Mt. Mazama. The park landscape displays a large range of volcanic rocks and remnant glacial material as well as a variety of geologic features. The steep-walled cliffs of the caldera left by the eruption of Mt. Mazama display the geologic layering of lava flows over time.

Wizard Island is an example of a cinder cone and lava flows that erupted soon after the one which formed the caldera. Several more post caldera volcanoes are



hidden by the lake. Studies of the lake bottom have shown the presence of hydrothermal activity on the lake floor. The Sand Creek/Pinnacles area in the southeast corner of the park is a site of unique geological importance. The canyon formed by Sand Creek has sloping walls of scoria and pumice. Along the walls are numerous pinnacle formations, many 10 feet or taller.

No actions proposed in the alternatives would affect these geologic resources.

T E S
S S S

There are a number of species that are considered threatened or endangered in the region, according to lists maintained by the U.S. Fish and Wildlife Service, Oregon Department of Agriculture, and the

regon Natural Heritage Program
 N P that inhabit, or for which
 potential habitat exists in the park. The
 alternatives would have no effect on some
 of these species as discussed below.
 Surveys would be conducted and potential
 new development or trails proposed under
 any of the alternatives would be sited to
 avoid disturbing sensitive species.

ost iver sucker *eltistes l at s* and
 shortnose sucker *asmistes revirostris*
 are federal and state endangered species.

oth species are primarily lake residents
 that spawn in rivers, streams, or springs
 associated with lake habitats. ood iver,
 which flows south of the park in the upper
 lamath lake watershed, provides spawn-
 ing habitat for these species. Neither
 species is known to inhabit the park at
 present, and it is not known if they have
 historically inhabited the park. The alter-
 natives would have negligible effects on
 water use from Annie Spring, which joins
 with the ood iver south of the park.
 There would be no measurable effect on
 ood iver flows; and, therefore, may
 affect, but would not be likely to adversely
 affect spawning habitat for these species
 would occur.

ellow-billed cuckoo *occ s*
american s is a federal candidate and
 listed by N P under species threatened
 or endangered or possibly e tirpated from
 regon but secure elsewhere. Populations
 of this species have declined in portions of
 their range in the United States, particu-
 larly west of the ontinental Divide.

estern yellow-billed cuckoos appear to
 require large blocks of riparian habitat for
 nesting. loss and degradation of western
 riparian habitats appears to be a primary
 factor in their decline. A survey in eastern
 regon and lamath ounty located no
 birds but identified potential breeding
 habitat along the lower wyhee



iver ttlefield . This species is not
 known to inhabit the park, nor would the
 alternatives adversely affect large blocks of
 riparian habitat. No effect on this species
 is anticipated under any of the alternatives.

regon spotted frog *ana pretiosa* is a
 federal candidate and listed by N P
 under species threatened or endangered
 throughout their range. The tailed frog
Ascap cstr ei and ascade frog *ana*
casca ae are both federal species of
 concern and listed by the state under
 species threatened or endangered or
 possibly e tirpated from regon but
 secure elsewhere. Spotted frogs are highly
 a uatic and live in or near permanent
 bodies of water, including lakes, ponds,

slow streams and marshes. Tailed frogs are stream dwellers that do not inhabit ponds or lakes. The cascade frog is found in small pools adjacent to streams flowing through subalpine meadows. They can also be found in sphagnum bogs and fens, seasonally-flooded, forested swamps, small lakes, ponds, and marshy areas adjacent to streams. These species are not known to inhabit the park, nor are the alternatives expected to affect potentially suitable habitat.

Water lake newt *Ambystoma granulosum* ssp. *maamae* is listed by the NPS under species threatened or endangered throughout their range. This species is endemic to water lake and is found in the shoreline ecosystem of the lake. None of the actions within the alternatives would affect areas of known populations. The Park Service would continue to take management actions as necessary to avoid impacts from continuing visitor and research activities that occur within the caldera.

Mt. Mazama collomia, *Collomia maama* is listed by the NPS under taxa that are endangered or threatened throughout their range or which are presumed extinct. This species inhabits high elevation 4,000 - 5,300 forest-meadow ecotones in the red fir/mountain hemlock and lodgepole pine forest zones and occasionally along riparian areas. Within the park it is found north of Sphagnum bog, along Pacific Crest Trail and Dutton Creek, and in scattered open woods and meadows of the lodgepole pine and true fir forest zones along the west side of park. None of the actions under the alternatives would affect areas of known populations within the park. The Park Service would continue to take management actions as necessary to avoid impacts by backcountry visitors.

Rawford's sedge *Carex craspedioides*, abrupt-beaked sedge *Carex arifolia*, and

lesser bladderwort *Utricularia minor* are listed by the NPS under species that are threatened, endangered, or possibly extirpated from the region, but are stable or more common elsewhere. These species occur within the park and are associated with wetlands and/or springs. The alternatives would not affect habitat where these species are found.

F

In 2010 the Council on Environmental Quality directed that federal agencies assess the effects of their actions on farmland soils classified as prime or unique by the Natural Resources Conservation Service, U.S. Department of Agriculture. Prime or unique farmland is defined as soil that particularly produces general crops such as common foods, forage, fiber, and oil seed; unique farmland produces specialty crops such as fruits, vegetables, and nuts. There are no prime or unique farmlands associated within the park, and this impact topic was dismissed from further analysis.

L

NPS Management Policies 2001 state that the National Park Service will preserve, to the greatest extent possible, the natural lightscapes of parks, including natural darkness. The agency strives to minimize the intrusion of artificial light into the night scene by limiting the use of artificial outdoor lighting to basic safety requirements, shielding the lights when possible, and using minimal impact lighting techniques. The actions proposed in the alternatives could result in new facilities, some of which could necessitate some night-time lighting. However, the effects of this lighting would be localized and minimized by the mitigation techniques described above. Only a small area would



C

None of the alternatives being considered would result in the extraction of resources from the park. Under all of the alternatives ecological principles would be applied to ensure that the park's natural resources were maintained and not impaired.

E

C

The National Park Service would pursue sustainable practices whenever possible in all decisions regarding national park operations, facilities management, and development in greater Lake National Park. Whenever possible, the Park Service would use energy conservation

technologies and renewable energy sources. Consequently, the alternatives would negligibly affect energy consumption compared to current conditions.

L

There are no anticipated conflicts with local land use planning. The proposed management zones and creation of additional recreation and visitor service opportunities in the park as proposed under certain alternatives would not be inconsistent with local land use plans. Potential development of NPS facilities in local communities outside the park would conform with any local land use plans such as the *lamat o nt ompre ensive lan*. None of the alternatives would be expected to induce changes in land use

outside the park, and there are no private in holdings within the park.

E

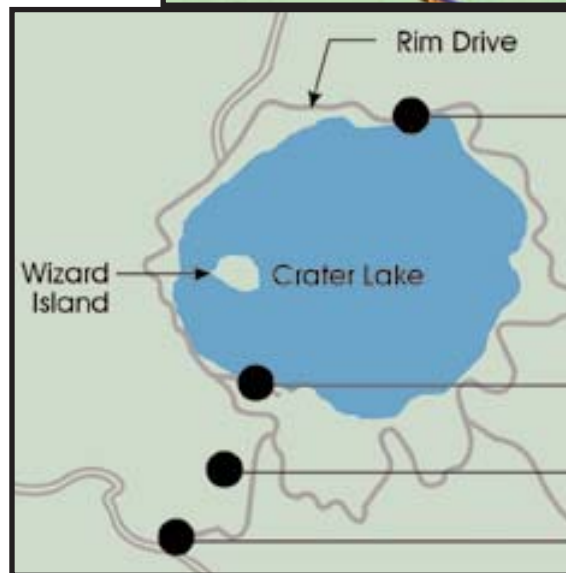
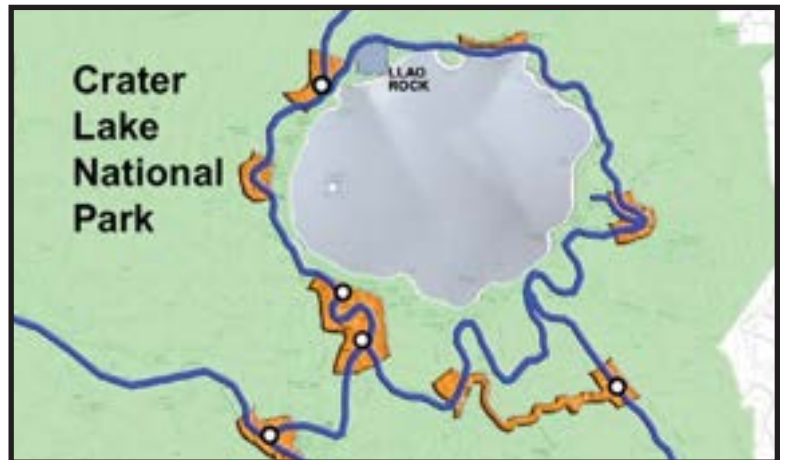
Executive Order 2, General Actions to Address Environmental Justice in Minority Populations and Low-Income Populations, requires all federal agencies to incorporate environmental justice into their missions by identifying and addressing disproportionately high and adverse human health or environmental effects of their programs and policies on minorities and low-income populations and communities. No alternative would have health or environmental effects on minorities including American Indian tribes or low-income populations or communities as defined in the Environmental Protection Agency's *Environmental Justice Initiative*. Therefore, this impact topic has been dismissed as an impact topic in this document.

I T

The lands comprising Grand Teton National Park are not held in trust by the secretary of the interior for the benefit of Indians due to their status. Therefore, this topic was dismissed.

The alternatives place all lands within the 4 wilderness proposal within the backcountry zone and would allow only uses and development compatible with the protection of wilderness characteristics and values. All new development proposed under any of the alternatives would occur within the exclusions, and proposed wilderness lands would be avoided during construction activities. Backcountry opportunities for visitors to experience solitude and unconfined recreation in the backcountry would remain unchanged. Opportunities for primitive recreation, primarily hiking and backpacking, in the wilderness would remain. In most wilderness areas of the park, visitors would continue to find what they perceive as pristine natural conditions. For example, visitors would continue to find a landscape generally untrammelled by people with few signs of disturbance or alteration. Relatively few visitors use the backcountry in the park, and although this number is expected to increase, negligible impacts to backcountry visitor experiences are anticipated under alternative no-action alternative .

ALTERNATIVES, INCLUDING THE PREFERRED ALTERNATIVE



T E L T E S

This *raft eneral anagement lan nvironmental Impact tatement* presents four alternatives, including the National Park Service's preferred alternative, for future management of rater ake National Park. Alternative , the no-action alternative, describes the continuation of current management and trends and serves as a basis for comparing the other alternatives. Alternative 2 is the National Park Service's preferred alternative. It would provide additional opportunities while providing for the research and protection of resources. Alternative 3 would allow visitors to e perience the entire range of natural and cultural resources significant and uni ue to the park through recreational opportunities and education. Alternative 4 would have a greater emphasis on resource preservation and restoration than the other alternatives.

The preferred alternative was developed following an initial assessment of the impacts of the preliminary alternatives. An evaluation process, called hoosing by Advantages A , was then used to evaluate and compare the alternatives and to develop a preliminary preferred alternative. As part of the A process, the planning team looked at comparative costs of the alternatives see appendi for these comparative costs .

CTIO SCO O TO LL LTE TI ES

All alternatives to be considered in the *eneral anagement lan* must be consistent with and contribute to sideboards within which all management actions must fall. These sideboards are the purpose and significance statements, along with the mission goal. All alternatives must also be

within NPS legal mandates and park policies.

At rater ake National Park the lake and the surrounding environment led to the initial creation of the park. esearch and information since the legislation creating the park have highlighted the uni ue and scientific aspects of the lake. In addition to the beauty of its large size, blue color, and mountain setting, the lake holds the world record for clarity among lakes and has been the object of scientific study for more than a century due to its pristine waters, associated geothermal activities, and unusual a uatic organisms. The ongoing rater ake ong-Term imnological Program has indicated that the chemical and physical parameters measured in the lake are within their e pected range of variation.

All alternatives in this *eneral anagement lan* would provide for resource protection and visitor use. The park would manage its ecosystems for the sustainability of the resources found in the park. Protection, preservation, and monitoring of the primary and most uni ue resource in the park, rater ake, would occur in all alternatives.

All alternatives in this general management plan discuss resource condition, the visitor e perience, and appropriate activities and facilities. Prior to this general management plan, the *rater a e ational ar isitor ervices lan* established the basis for a new concession contract. This new 0- year contract went into effect in 2003. The concession projects proposed in the *isitor ervices lan* are consistent with the alternatives. Any future commercial actions or operations would need to be

within the defined visitor experience, level of activity, and facilities as defined in the preferred alternative.

**E E L O E T O F T E
L T E T I E S**

Before the alternatives were developed, information on park resources, visitor use, and visitor preferences was gathered and analyzed. Information about the issues and scope of the project was solicited from the public, other agencies, special interest groups, and park staff through newsletters, meetings, and personal contacts. This information helped with developing the preliminary alternatives. The alternatives were further refined based on public comments on an alternatives newsletter.

Each of the alternatives support the park's purpose, significance, and mission; address issues; avoid unacceptable resource impacts; and respond to differing public desires and concerns.

Using the information described above, the planning team developed eight management zones for guiding preservation, use, understanding, and development of

rather make National Park and its resources. These zones form the basis of the alternatives and reflect the range of ideas proposed by the Park Service and public

E E T O E S

An important tool in planning and management is the establishment of management zones for various areas in the park. These zones identify how different areas could be managed to achieve a variety of resource conditions and visitor experiences. Each zone specifies a particular combination of resource, social, and management conditions see the following chart . Under the action alternatives, the National Park Service would take different actions in different zones concerning uses and facilities.

Summer and winter scenarios and maps follow each alternative description because the park landscape changes so dramatically from winter to summer. These scenarios help distinguish when visitor activities and access are possible and allowed.

T

O E		ESO CE CO ITIO O C CTE	ISTO E E IE CE	O I TE CTI ITIES O F CILITIES
T L E I T E O E S	C C O T Y	<ul style="list-style-type: none"> • Managed for wilderness character and values • Moderate level of management for resource protection and visitor safety • Minimal evidence of modern civilization • Subtle onsite controls and restrictions • Resource modifications would harmonize with the natural environment. <p>Tolerance for resource degradation in this zone would be very low</p>	I <ul style="list-style-type: none"> • Opportunities for solitude • Few other visitors • High level of independence, challenge, adventure and application of outdoor skills • Longer time commitment • Low tolerance for noise and visual intrusions • Generally requires higher level of physical exertion 	<ul style="list-style-type: none"> • Primitive trails • Small designated campsites • Small facilities, including antennas • No motorized vehicles except to attain management objectives when determined necessary • If any, facilities in the zone would avoid sensitive resources
	F O T C O T Y	T <ul style="list-style-type: none"> • Managed predominately for natural values • Subtle site modifications to accommodate use that harmonizes with natural environment • Moderate level of management for resource protection <p>Tolerance for resource degradation would be low to moderate</p>	I <ul style="list-style-type: none"> • Common to encounter other visitors • Some physical exertion required • Short to moderate time commitment • Moderate tolerance for noise and visual intrusions 	S <ul style="list-style-type: none"> • Trails, possibly paved • Facilities for visitor comfort and convenience may include restrooms, trash cans, benches, tables, kiosks, signage or drinking fountains • Bicycling and other nonmotorized recreation

O E	ESO CE CO ITIO O C CTE	ISTO E E IE CE	O I TE CTI ITIES O F CILITIES
	<p style="text-align: center;">L E C L E</p> <ul style="list-style-type: none"> • Highest level of resource protection • Low levels of management for access, resource protection and visitor safety would be appropriate in these areas • Any resource modifications would be minimal and would harmonize with the natural environment 	<p style="text-align: center;">F</p> <ul style="list-style-type: none"> • Access would require a moderate to high level of challenge • Visitors would access the resource as part of a guided boat tour • Intimacy with resources, learning, and access to a large portion of the lake would be key elements of this experience • Probability of encountering other boats would be low, and there would be some opportunities for individual solitude 	<ul style="list-style-type: none"> • Boat touring with a guide would be the predominant activity • Swimming, fishing, and scuba diving are permitted. Any other activities would require park approval • Comfort stations, boat dock and storage, and access trail • Hiking would be necessary to access the area
	<p style="text-align: center;">E S E T C L</p> <ul style="list-style-type: none"> • Managed to allow natural processes to occur without disturbance or impacts from humans • Tolerance for resource degradation in this zone would be very low 	<p style="text-align: center;">O</p> <ul style="list-style-type: none"> • Visitors may or may not be allowed, depending on specific resource goals. • If allowed, visitation would be education-oriented and an NPS guide could be required 	<ul style="list-style-type: none"> • Research, observation, and other activities which would not impact the zone's specific objectives

O E	ESO CE CO ITIO O C CTE	ISTO E E IE CE	O I TE CTI ITIES O F CILITIES
C L T L E I T E O E	<ul style="list-style-type: none"> • Evidence of management activity and resource preservation could be visible to visitors. • Setting would be predominantly historic • National register-listed or eligible properties would be managed to preserve their documented values. • Historic scene and the landscape would be managed to maximize their integrity and to support visitor use • Some minor aspects of the natural and cultural landscape could be modified to protect resources and accommodate use 	<p>I</p> <ul style="list-style-type: none"> • Rich in architectural and cultural history • Interpretive and educational services and media would be greatest • Opportunities to understand and appreciate resources • Visitor activities would occur in both structured such as interpretive talks and unstructured ways self-guided tours and waysides • Probability of encountering other people and NPS staff would be high • Opportunities for physical challenge would be low • Moderate intrusions on the natural soundscape by cars and other people 	<p>L</p> <ul style="list-style-type: none"> • Viewing rather hike, birdwatching, photography, walking, and picnicking • A range of interpretive, educational, and orientation programs would be provided, with orientation and interpretation of resources taking place mostly onsite • Facilities could include visitor contact, restrooms, exhibits, and facilities related to park administration and operations • Trails and picnic areas
T S O T T I O O E	<ul style="list-style-type: none"> • Minimize impacts to resources • Minimize landscape and visual impacts • Resources modified for essential visitor and park operational needs 	<p>T</p> <ul style="list-style-type: none"> • Visitor attractions would be convenient and easily accessible • Visitors would have little need to exert themselves, apply outdoor skills, or spend a long time in the area • Probability of encountering other visitors and NPS staff would be high 	<p>S</p> <ul style="list-style-type: none"> • Paved roads, pullouts, overlooks, and associated short trails and picnic areas, parking areas and other facilities such as restrooms, picnic tables, kiosks, wayside exhibits that support visitor touring • Most facilities and some trails would be accessible in this area • Road realignment could occur within a road corridor measuring 200 feet from the centerline of the road

O E	ESO CE CO ITIO O C CTE	ISTO E E IE CE	O I TE CTI ITIES O F CILITIES
E ELO E O E	<ul style="list-style-type: none"> • Not in designated wilderness nor near sensitive resources • Visitors and facilities would be intensively managed • Signs of human activity would be fairly obvious 	<p>C</p> <ul style="list-style-type: none"> • Opportunities for adventure would be relatively unimportant • Promotes social experiences • Probability of encountering other visitors or NPS staff would be high 	<ul style="list-style-type: none"> • Visitor centers, lodges, administrative offices, maintenance areas, and residences • Paved paths, roads, parking, and other walkways connecting facilities could be appropriate • Campground

L T E T I E O C T I O

The no-action alternative represents continuation of the current management direction and approach currently used at the park. This alternative is presented as a way of evaluating the proposed actions of the other three alternatives and is useful in understanding why the National Park Service or the public may believe that future changes are necessary.

Ongoing and planned actions and projects in the park are included under projects that make up the cumulative impact scenario and are not included as part of this alternative. The impacts of these actions are analyzed as part of the cumulative impact analysis.

The existing road access and circulation system within the park would continue. Two-way traffic and existing pullouts along Rim Drive that provide scenic lake views would be maintained. Several pullouts that are heavily used would likely continue to have crowding problems during peak times and problems with newer, larger vehicles and safety. Rayback Road would remain unpaved and open to one-way traffic. During winter, private vehicular access would be maintained from the south and west on Road 2 through park headquarters and up to Rim Village.

Winter snowmobile and snowcoach access would continue along North Junction to the rim. Other winter visitor activities in the park, including cross-country skiing and snow play on unplowed roads, would also continue. The Park Service would initiate a data collection and monitoring program to gather information on winter use and resource conditions to ensure long-term protection and sustainable use of park resources.

Existing buildings and facilities in the park would remain. Preservation and maintenance

of existing historic structures would continue based on available staff and funding. Some historic structures would be adaptively used for visitor use and administrative functions. The superintendent's residence, a national historic landmark, would be rehabilitated for use as a science and learning center. Munson Alley would continue to serve as the center of NPS administration, maintenance, and housing. It would also serve as the year-round visitor interpretation and orientation point. There would continue to be inadequate storage and workspace for park collections that meets NPS museum standards. Due to limited staffing, the cataloging backlog would continue to increase.

Existing visitor recreational opportunities and interpretive programs in the park would continue. Rim Village would continue to function as a year-round operation with limited services in the winter. Seasonal interpretive activities would be provided at the rim. Mazama Village would be the primary overnight visitor use area in the summer. Development at Leetwood would continue to provide access to Rater Lake and the commercial boat tours of the lake.

Cultural resources in the national park would continue to be surveyed, inventoried, and evaluated under National Register of Historic Places criteria of evaluation to determine their eligibility for listing in the national register as NPS staff and funding permitted.

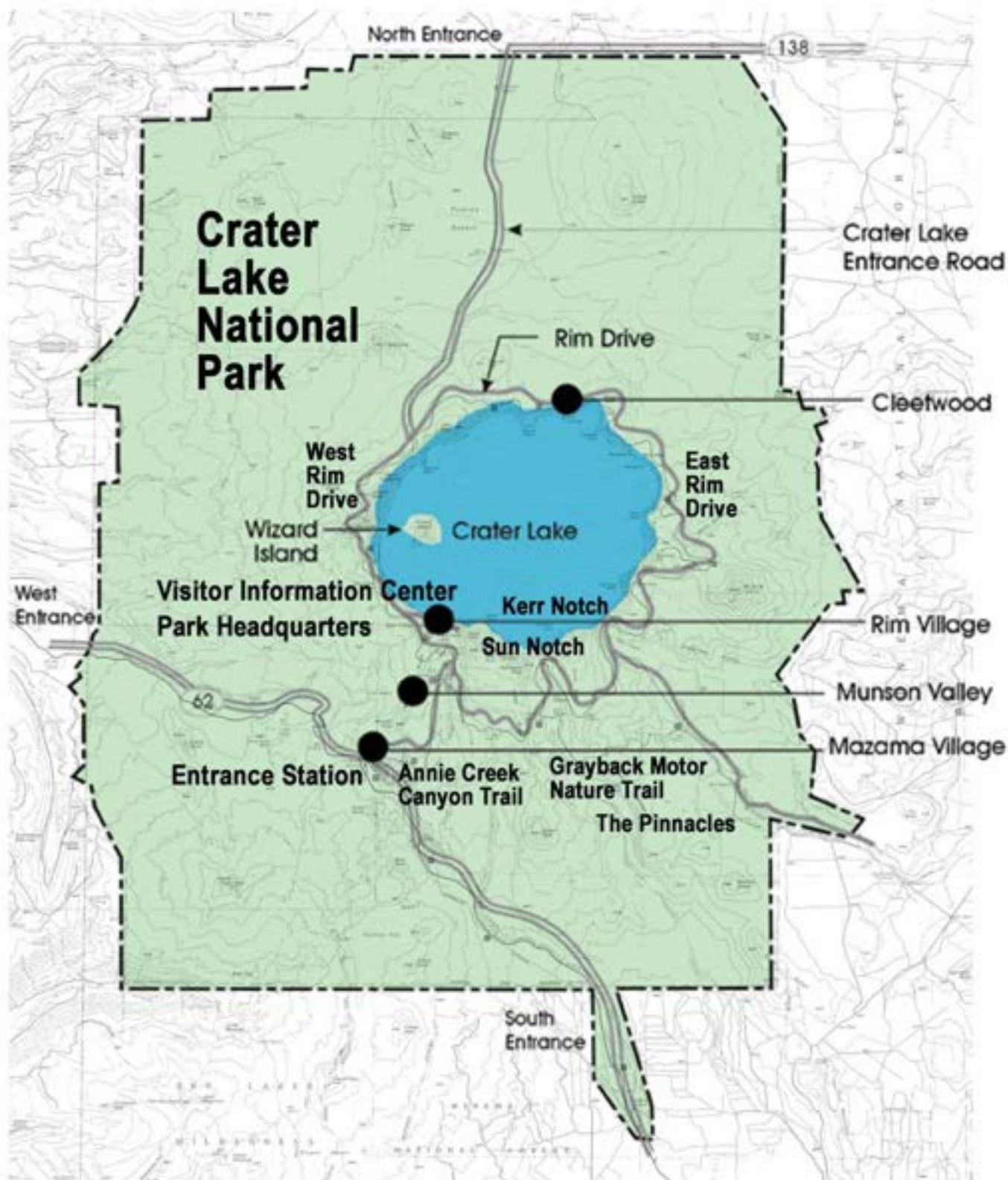
Natural resource management protection, preservation, and restoration activities would also continue as staffing and funding allowed. The following protection

measures to protect the lake would also continue

- minimal development would be allowed within the caldera and lake drainage area
- operations would be managed to prevent contaminants from draining into the lake
- only essential visitor service would be provided at rim village
- the number and types of boats would be controlled
- a single access trail would be provided to the lake

The crater lake long-term biological Program would continue to research and monitor crater lake as well as determine periodic recommendations for resource preservation. Partnerships with academia and other outside research interests would continue in support of inventorying and monitoring of resources.





Legend

--- Park Boundary



Scale in Miles



Alternative 1
No Action

L T E T I E E F E E L T E T I E
E S I S O I C E S E O O T I T I E S

C O C E T E L T E C T I O S

Management of the park would emphasize increased opportunities for visitors in both recreational diversity and learning about park resources. Most visitor recreational opportunities would remain.

This alternative would explore a greater diversity of uses along Jim Drive. New opportunities would allow visitors to directly experience the primary resource of crater lake in ways other than driving. Any new uses would be nonmotorized and low impact and be limited to areas that would have space to accommodate them; new trails could be included. Additional opportunities may be provided by seasonal closures of sections of east Jim Drive to allow hiking and biking along Jim Drive. These closures would also provide opportunities to experience the lake in a quieter setting without requiring physical changes to the historic Jim Drive. Closure of Jim Drive would be experimental to determine how well this approach worked, and the road may be reopened if warranted. The layback road would no longer be used for motorized transportation. It would function as a nonpaved trail to accommodate hikers, bicyclists, and stock use. Winter snowmobile and snowcoach access would remain along North Junction to the rim. Winter access in private vehicles to Jim Village would continue via plowing the road. The Park Service would initiate a data collection and monitoring program to gather information on winter use and resource conditions to ensure long-term protection and sustainable use of park resources.

Other current opportunities would still be available but with a greater depth and range of information. Some additional

frontcountry opportunities would be in areas along the rim and along the roadways. Transitional experiences such as short trails and picnic areas would be provided between the developed areas or transportation corridors and the backcountry. Areas for enhanced interpretation, new research, and access to the backcountry would also be provided.

Opportunities would be added for research, learning, and conveying of information to park visitors. The goal would be to facilitate research that was focused, purposeful, and significant to the resources of crater lake National Park or that would further basic natural, cultural, and social science understanding. A new science and learning center would form the core of the new research. The park would expand and encourage partnerships with universities, scientists, and educational groups. Research would provide information that is relative to and could be compared to larger regional and global contexts, which would then form the basis of a more substantive interpretive and educational experience for visitors.

The park, through its partnerships, would invite scientists, educators, students, and researchers to study mutually beneficial subjects at crater lake. Joint conferences and seminars could be held on related topics with partnering universities or with other agencies or at the park's science and learning center. The information gathered would be disseminated throughout the park to rangers, interpretive staff, and visitors. Park staff would use new and expanding sources of information to manage resources and to analyze impacts to the resources and incorporate the newest research into their interpretive

talks. Researchers would interpret their research through field trips, seminars, and workshops. Visitors would have the opportunity to participate in extended workshops to support research and resource management. Special in-depth tours would be available to interest groups, such as bird groups or geology clubs. An underlying theme would be the environment, especially its connection beyond park boundaries. Methods for disseminating information about park resources would go beyond the current level. Radio information would be provided for visitors in private cars, and interpreters would provide research-based programs for buses and tour boats. New technology would be used to provide information to virtual visitors who may never step within the boundary of the park.

The park's museum collections would be increased as a result of the expanded research activities. Pertinent park-related collection materials not currently owned or managed by the National Park Service would be acquired and stored in onsite and offsite facilities that met professional and National Park Service museum standards. Thus, adequate storage and workspace would be provided for improvement of curation, protection, and access to the collections, and staffing would be upgraded to reduce the cataloging backlog.

Existing buildings and facilities in the park would remain, but some structures would be adaptively used for new functions and uses, including the rehabilitation of the superintendent's residence as a science and learning center. While researchers, scientists, and artists may be invited and

encouraged to visit and stay in the park, it is anticipated to be small numbers and relatively short term—a few days to a month. Space would be provided within existing facilities for educational groups, classes, clubs, and tour groups. Current and future needs for office and administrative space would be accommodated without additional construction. Administrative and other organizational functions, which were not by necessity park-based, would be moved to surrounding communities as demand for space within the park increased. Community-based employees would strengthen ties to nearby communities as well as provide greater choices of living situations for employees, thereby improving recruitment and retention. Functions could be dispersed to more than one community in the area, locating close to institutions partnering with the park to strengthen and solidify those relationships.

A greater emphasis on research, education, and interpretation would require an increase in staffing in those areas.

Parking and road congestion at the park would be managed by improving existing pullouts, parking areas, and overlooks. Minor changes could include signing, marking parking spaces, and minor pavement alterations. If, in the future, crowding conditions developed, shuttles and other alternative transportation systems would be used to solve the problems, rather than expanding road and parking capacities. At that time, a feasibility analysis would determine whether the alternative transportation would be a concession, Park Service operated, or a service contract.

E E T O I

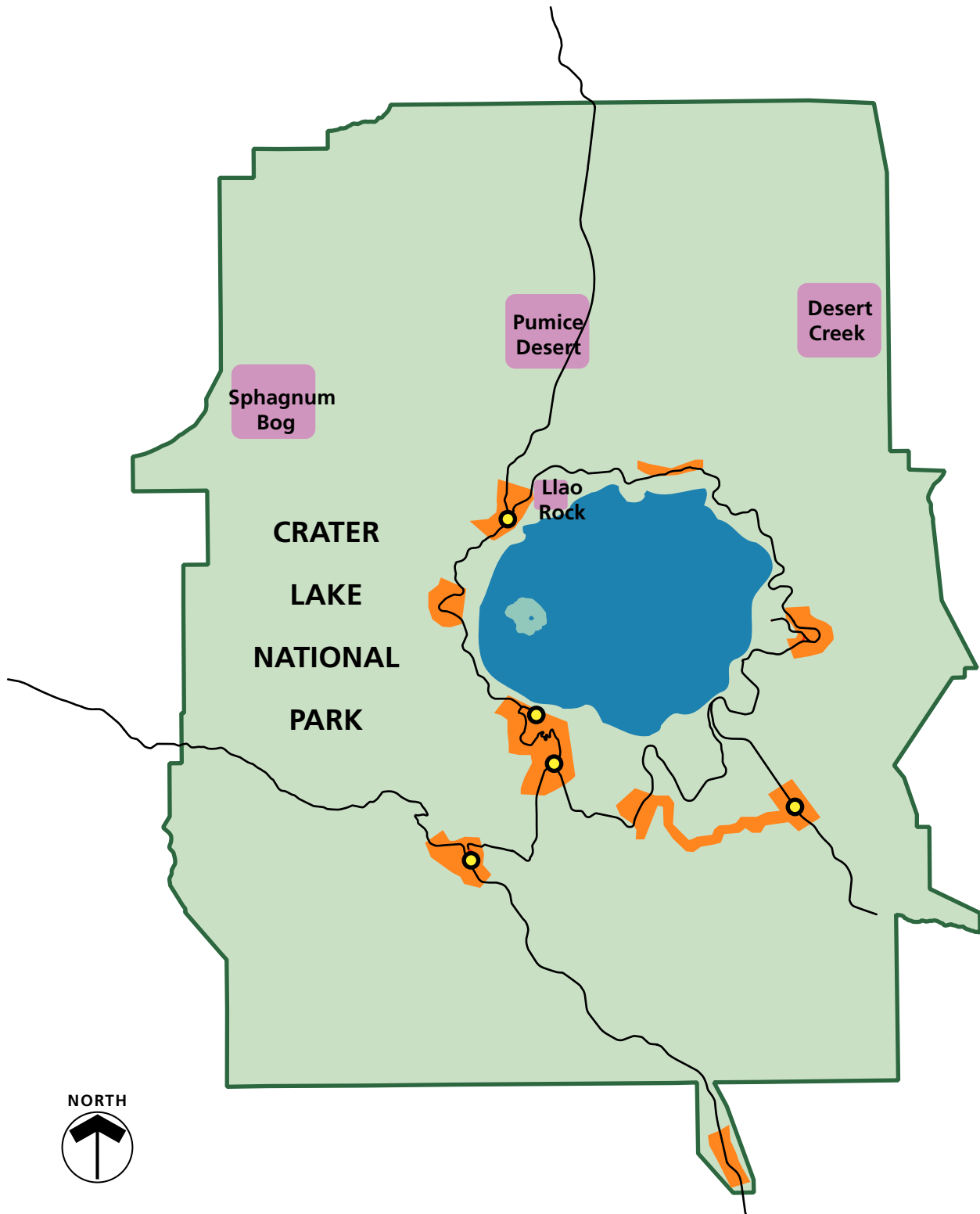
S

Most of the lands within the park would be managed under the backcountry management zone, which includes most lands contained in the 4 wilderness recommendation. This zone would preserve the park's pristine landscape and provide visitor opportunities for solitude and a primitive experience. The research natural zone would be applied to the four research natural areas shown on the Alternative 2 Summer map in the park that possess unique habitats and extraordinary ecological values. This zone includes the remaining lands contained in the 4 wilderness recommendation not zoned as backcountry. Water lake would be zoned lake and caldera. Management would emphasize continued resource

protection and the learning opportunities associated with this unique environment. The developed zone would include visitor and administrative facilities at Rim Village, Munson Valley, Mazama Village, North Junction, and Lost Creek. The transportation zone would include corridors along the park road system. The frontcountry zone would be in a number of areas along the Rim Drive and other park roadways to support expanded frontcountry opportunities. The Grayback Road, which would become a nonpaved trail, would also be included in this zone.

In the winter, the backcountry zone would be expanded to include those portions of the park's road system and visitor facilities that would be closed in the winter.

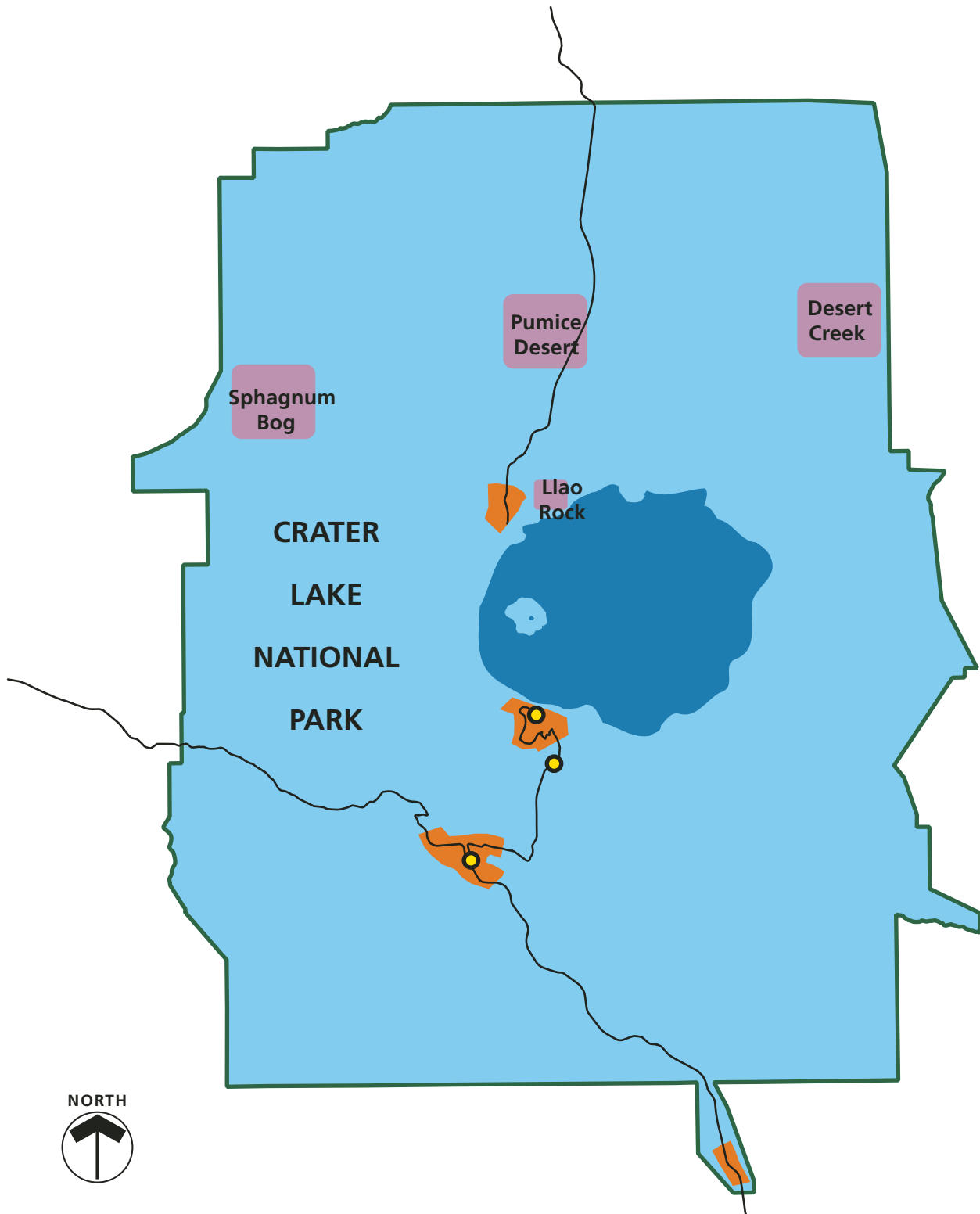




Legend

-  Park Boundary
-  Lake/Caldera
-  Transportation
-  Development
-  Front Country
-  Research
-  Back Country (Summer)

Alternative 2 - Preferred
Summer
Emphasis on Increased
Visitor Opportunities
Crater Lake National Park



Legend

-  Park Boundary
-  Lake/Caldera
-  Transportation
-  Development
-  Front Country
-  Research
-  Back Country (Winter)

Alternative 2 - Preferred
Winter
Emphasis on Increased
Visitor Opportunities

Crater Lake National Park

L T E T I E E S I S O E O Y E T
O F T E T L E I O E T

C O C E T E L T E C T I O S

The emphasis of this alternative would be to allow visitors to experience a greater range of natural and cultural resources significant and unique to the park through recreational opportunities and education. The park would be managed to provide a wider range of visitor experiences and would reach out to a greater diversity of visitor groups different ages, abilities, economic, and ethnic groups. Recreational opportunities would provide the base for interpretation and education. These programs would focus on minimizing impact, leaving no trace and acquisition of skills for outdoor recreation. Programs would include a broader range to provide appropriate levels of education and interpretation for a variety of groups. Trails would be located to introduce visitors to a diverse range of ecosystems and terrain and to accommodate ability and experience levels.

Resources would be managed to permit recreation while protecting resources. The park would partner with a range of tourism, hospitality, and recreation clubs, along with private contractors and related agencies, to provide orientation and education. Some orientation and education efforts could occur offsite in local hotels and/or on tours to prepare visitors for and teach stewardship to groups before getting to the park. Partnering with commercial operators to provide interpretation on guided van tours would be encouraged. Interpretive programs for less physically fit visitors would be provided; possibly on tours or in community facilities. Opportunities for recreation would be viewed in a regional context.

While not all recreational activities are appropriate for, nor would be allowed within the boundaries, the park could serve as a source of information for regional recreational opportunities.

Winter access would be improved by grooming along North Junction Road to accommodate both snowmobiling and snowcoaches. Plowed vehicle access would continue from Mazama Village to Tim Village. Increases in numbers or impacts to resources or visitors could warrant changes in management actions.

In addition to reaching out to groups in nearby communities and those on tours, use of a shuttle bus system would be explored. The shuttle would be integrated with recreational opportunities to create a wide range of visitor opportunities. The shuttle would also be integrated with the interpretive program to expand the park experience. For example, visitors could park at Mazama and take a shuttle to and around Tim Drive. The shuttle stops could be connected with the trail system, allowing visitors to have short stops, short hikes, or successively longer outings, as they chose. The road section between Leetwood Cove and Herr Notch could be one way for private vehicles. This could create an area where visitors could ride bikes in one lane with a high degree of safety.

Increases in visitor contact and contact with the resource would stimulate a shift toward increased interpretive and ranger services. Some interpretive functions could be based in nearby communities where partnerships with the tourism industry have established off site interpretive programs. For example,

interpretive programs could be presented in local hotel meeting rooms, schools, or community buildings. Use of most current facilities would continue. Treatment of historic structures and cultural landscapes under this alternative would be similar to the no-action alternative, although such resources could be affected by construction of additional trails, installation of new interpretive signs and other media, and expanded tour programs.

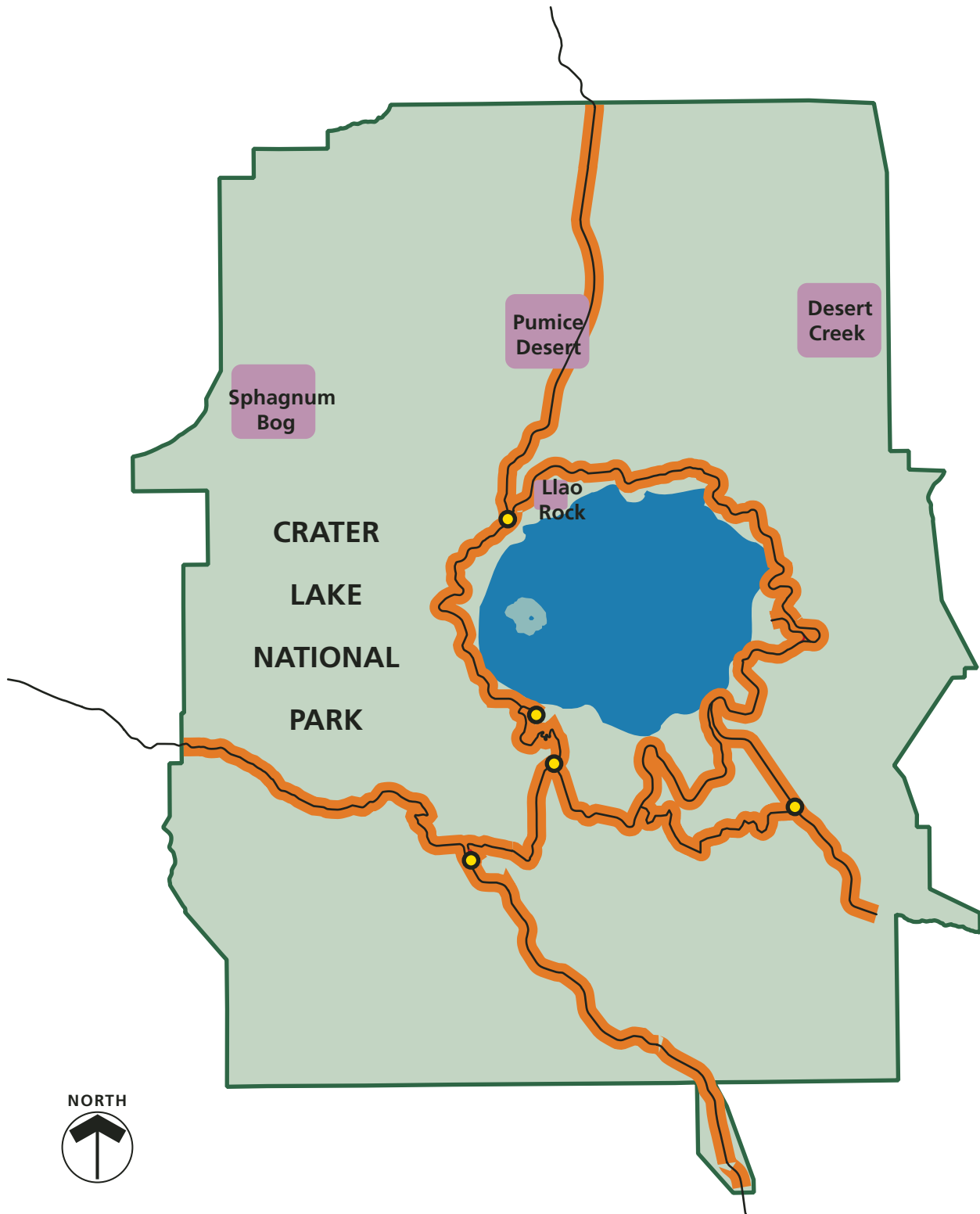
Adequate space would be provided for the curation and storage of the park’s museum collections, which would be stored in an onsite facility that met professional and National Park Service museum standards. Although adequate storage and workspace would be provided to improve curation and protection of the collections, and staffing would be upgraded to reduce the cataloging backlog, park-related collection materials not currently owned or managed by the National Park Service would generally not be acquired. Access to the collections, both for NPS and non-NPS researchers, would be limited by availability of museum staff to assist in use of the collections.

E E T O I

S

The zone allocation would be similar to alternative 2, with the following exceptions. The rayback road would be included in the transportation zone to accommodate continued motorized recreational opportunities. In addition, a corridor along the park’s road system would be zoned frontcountry to allow for increased visitor opportunities, such as hiking and picnicking, in these corridors. Please see the Alternative 3 Summer map.

The zone allocation would be similar to alternative 2, where the backcountry zone would be expanded to include those portions of the park’s road system and visitor facilities that would be closed in the winter. However, the frontcountry zone would be applied along the entire 2 and south access road corridors to support increased winter use opportunities.



NORTH



Legend

-  Park Boundary
-  Lake/Caldera
-  Transportation
-  Development
-  Front Country
-  Research
-  Back Country (Summer)

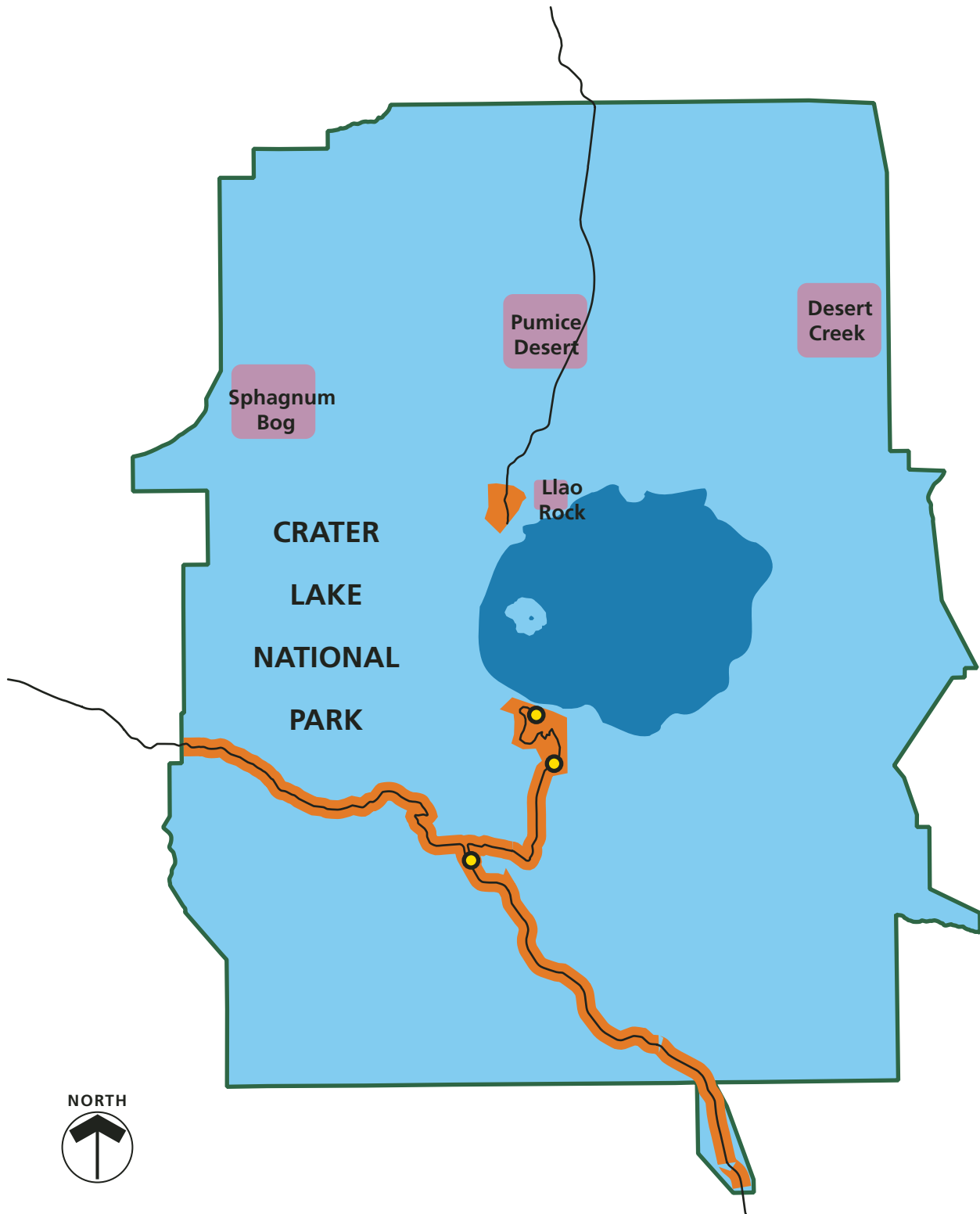
Alternative 3

Summer

Emphasis on Enjoyment of the Natural Environment

Crater Lake National Park

A T N A T I S, I N U D I N T P D A T N A T I



Legend

-  Park Boundary
-  Lake/Caldera
-  Transportation
-  Development
-  Front Country
-  Research
-  Back Country (Winter)

Alternative 3
Winter
Emphasis on Enjoyment of
the Natural Environment
Crater Lake National Park

A T N A T I S, I N U D I N T P D A T N A T I

L T E T I E E S I S O E S E T I O
E S T O T I O O F T L E S O C E S

C O C E T E L T E C T I O S

Park management would be focused on the preservation of native species and natural processes and the restoration of biodiversity and natural processes where altered. The park would be an active partner in a regional conservation strategy that would include other agencies and environmental groups. Most park operations and visitor contact facilities could be outside the park and shared with other agencies and communities.

Resource preservation and restoration would be the overriding consideration in the park. Evaluations, surveys, and monitoring would be conducted to ensure protection of park resources. Areas that have been altered would be restored to their natural conditions. Research within the park would be nonmanipulative.

Cultural resources would be preserved at the highest level possible. Preservation of historic fabric would be an overriding factor. Adaptive reuse, which permits additions or alterations to a historic structure to accommodate a compatible contemporary use, would occur only where it can be accomplished in accordance with the *Secretary of Interior's Standards and Guidelines for Archeology and Historic Preservation*.

The volume of the park's museum collections would be increased as a result of the expanded park research activities as well as acquisition of pertinent park-related collection materials not currently owned or managed by the National Park Service. The museum collections would be stored in an offsite facility that met professional and National Park Service

museum standards. Thus, provision for adequate storage and workspace would be provided to improve curation, protection, and access to the collections, and staffing would be increased to reduce the cataloging backlog.

The visitor experience would stress activities that have low environmental impact on and are harmonious with the resources. Existing trails would be routed away from sensitive areas. The trail system would be reviewed and new trails may be provided (e.g., low elevation nature trails). Some trails could be eliminated and the area rehabilitated. If not eligible for the National Register of Historic Places, the Grayback Road would be closed and restored to natural conditions. Existing services would continue, however, there would be more emphasis on self-guided and discovery education. Environmental sensitivity would serve as a strong theme. Interpretive programs would focus on stewardship within the park and on the protection of resources, while incorporating this philosophy into everyday life.

vehicular transportation would be altered to reinforce the visitor experience. The Rim Road would be closed between Meetwood Cove and Ferrer Notch. The area between the two sides would provide visitors with opportunities for hiking and solitude along the rim.

To reduce the human presence on the natural landscape, the trend would be toward fewer buildings and facilities. Facilities that are not historic and not essential to park functions would be removed and the area rehabilitated. Functions that are by necessity park-based, such as maintenance and law

enforcement, would be retained in the park. The composition of the staff would increase in the areas of resource preservation, restoration, protection, and education activities.

inter use of the park would change to allow natural processes to proceed with less disturbance than current management practices allows. inter plowing of the road to the rim would stop, except for spring opening. inter access to the rim would begin from the Mazama parking lot and would be via snowcoach. rooming of the road would probably be needed to ensure access by snowcoach. Snowmobiling along North unction oad would no longer be allowed.

E E T O I

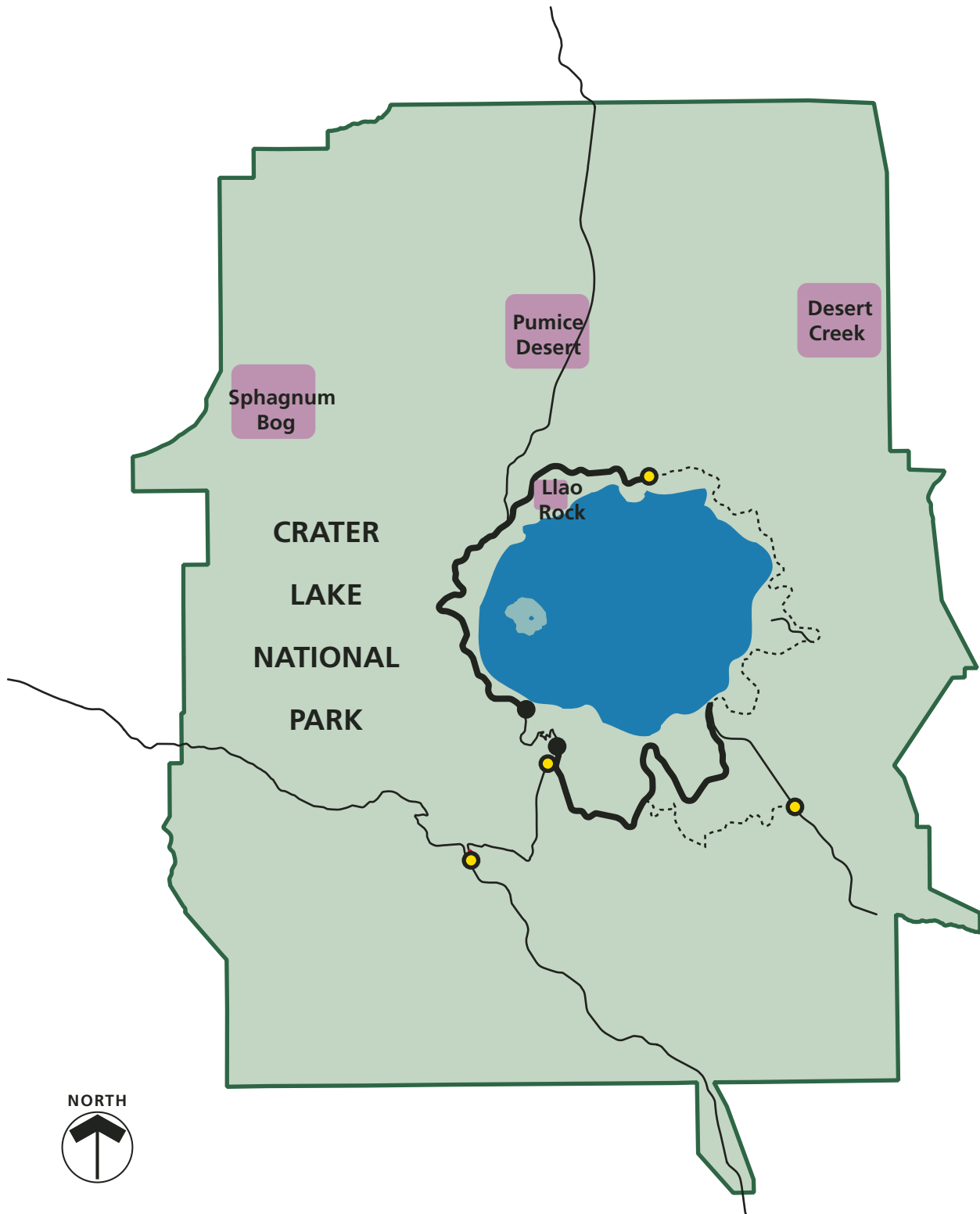
S

As under alternatives 2 and 3, most of the lands within the park would be managed under the backcountry management zone, which would include most lands contained in the 4 wilderness recommendation see the Alternative 4 Summer map . The rayback oad, which would be closed and restored if not eligible for the national register, would

also be zoned backcountry. The research natural zone would be applied to the four areas in the park that posses uni ue habitats and e traordinary ecological values. This management zone would include the remaining lands contained in the 4 wilderness recommendation not zoned as backcountry. ater lake would be zoned lake and caldera.

To preserve cultural resources at a higher level, im Drive, im illage, and the Munson alley istoric District would be included in the cultural heritage zone. The developed zone would include visitor and administrative facilities at Munson alley, Mazama illage, and ost reek. The transportation zone would include corridors along the park road system, e cluding im Drive.








The backcountry zone would be e panded to include those portions of the park's road system and visitor facilities that would be closed in the winter, including the North unction road. The south access road, between 2 and the rim, would be zoned transportation but would restrict motorized access to snowcoach only.



NORTH

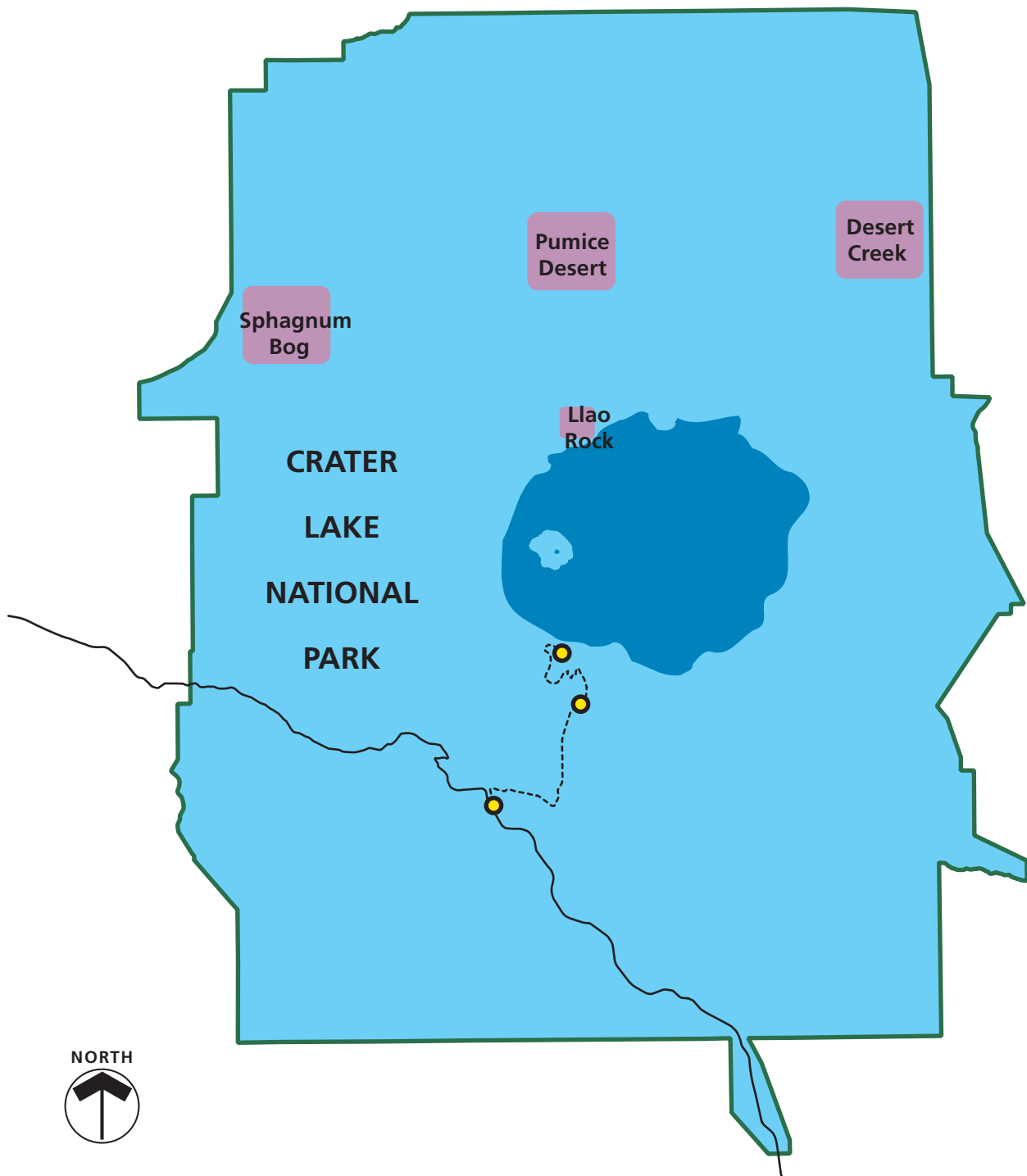


Legend

-  Park Boundary
-  Lake/Caldera
-  Transportation
-  Development
-  Cultural
-  Cultural/Non Motorized
-  Back Country (Summer)

Alternative 4
Summer
Emphasis on Preservation & Restoration of Natural Processes
Crater Lake National Park







A T N A T I S, I N U D I N T P D A T N A T I



NORTH



Legend

-  Park Boundary
-  Lake/Caldera
-  Transportation
-  Development
-  Cultural/Non Motorized
-  Back Country (Summer)

Alternative 4
Winter
Emphasis on Preservation & Restoration of Natural Processes

Crater Lake National Park

United States Department of the Interior ■ National Park Service
 DSC / MAR 04 / 106 / 20146

A T N A T I S, I N U D I N T P D A T N A T I

ITI TI ES ES

The general management plan provides a management framework for the park.

Within this broad context, the alternatives include the following practicable measures to minimize environmental harm. These measures are common to all alternatives and are based on the analysis of impacts of the alternatives presented in the environmental consequences section. However, additional appropriate mitigation would be identified as part of implementation planning and for individual construction projects to further minimize resource impacts.

CULTURAL RESOURCES

Adverse impacts on properties listed in, or determined eligible for listing in, the National Register of Historic Places, would be avoided if possible. If adverse impacts could not be avoided, these impacts would be mitigated through a consultation process with all interested parties.

Mitigation includes the avoidance of adverse effects to cultural resources. Avoidance strategies may include the application of the *Secretary of the Interior's Standards for Archeological and Historic Reservations*. Presented below is a description of typical mitigation measures.

Whenever possible, projects and facilities would be located in previously disturbed or existing developed areas. Facilities would be designed to avoid known or suspected archeological resources. If avoidance of archeological sites was not possible, mitigation strategies would be developed in consultation with all

interested parties to recover information that makes sites eligible for inclusion in the National Register of Historic Places.

Archeologists would monitor ground-disturbing construction in areas where subsurface remains might be present. If previously unknown archeological resources were discovered during construction, work in the immediate vicinity of the discovery would be halted until the resources could be identified, evaluated, and documented and an appropriate mitigation strategy was developed, if necessary, in consultation with the region State Historic Preservation Office and any associated Indian tribes. In the unlikely event that human remains, funerary objects, or objects of cultural patrimony were discovered during construction, applicable provisions of the Native American Graves Protection and Repatriation Act would be implemented.

S

All project work relating to historic structures/buildings would be conducted in accordance with the guidelines and recommendations of the *Secretary of the Interior's Standards for the Treatment of Historic Properties with Guidelines for Reserving and Maintaining Existing and Reconstructing Historic Buildings*. Typical mitigation measures for historic structures/buildings include measures to avoid impacts, such as rehabilitation and adaptive reuse, designing new development to be compatible with surrounding historic properties, and screening new development from surrounding historic resources to minimize impacts on cultural landscapes and ethnographic resources.

C L

All project work relating to cultural landscapes would be conducted in accordance with the guidelines and recommendations of the *ecretar of t e Interior s tan ar sfor t e reatment of istoric roperties it i elines for t e reatment of lt ral an scapes* Typical mitigation measures for cultural landscapes include measures to avoid adverse impacts, such as designing new development to be compatible with surrounding historic properties and screening new development from surrounding cultural landscapes to minimize impacts on those landscapes.

E

The National Park Service would continue to consult with park associated American Indian tribes to develop appropriate strategies to mitigate impacts on ethnographic resources. Such strategies could include identification of and assistance in providing access to alternative resource gathering areas, continuing to provide access to traditional use or spiritual areas, and screening new development from traditional use areas to minimize impacts on ethnographic resources.

C

Mitigation measures related to museum collections consist of preventative conservation of a collection through proper storage, handling, and e hibit of objects as specified in the NPS *se m an oo* and NPS *irector s r er o 4 tan ar sfor se m ollections anagement*.

T L ESO CES

New facilities would be built in previously disturbed areas or in carefully selected sites with as small a construction footprint as possible.

New facilities would be built on soils that are suitable for development. Soil erosion would be minimized by limiting the time that soil is left e posed and by the use of various erosion control measures, such as erosion matting or silt fencing. nce work is completed, construction areas would be revegetated with native plants in a timely period

Interpretive displays and programs, ranger patrols, and regulations on visitor use would be used to minimize impacts caused by visitors.

Areas used by visitors e.g., trails would be monitored for signs of native vegetation disturbance. Public education, revegetation of disturbed areas with native plants, erosion control measures, and barriers would be used to control potential impacts on plants from trail erosion or social trailing.

A long-term data gathering and monitoring program to evaluate winter use and associated impacts would be implemented to ensure long-term protection of park resources. Management actions, such as restrictions on off-trail use, specific area closures, or limits on party sizes, would be taken as necessary to address impacts.

est management practices such as the use of silt fences, would be followed to ensure that construction related effects were

minimal and to prevent long-term impacts on water quality, wetland, and aquatic species.

Equipment would be regularly inspected for leakage of petroleum and other chemicals.

Revegetation plans would be developed for areas impacted by construction activities or other human disturbance and would include the use of native species, as well as salvaging of plant and topsoil.

The best available clean fuel technology for boat operations would be applied as it becomes available to the extent feasible.

Dust abatement measures such as watering and revegetation of disturbed areas, as well as repairing machinery to meet emission standards, would be employed.

Facilities would be designed and sited to use previously disturbed sites and to avoid sensitive resources such as wetlands or whitebark pine stands to the extent practicable. Other individual management actions to avoid or minimize the extent and severity of impacts would also be implemented, such as localized area or seasonal use restrictions and confining or directing use through use of barriers, trails, and designated camping sites.

Restoration of native vegetative communities would rely on natural regeneration and succession as well as active measures. The principle goal is to assist natural regeneration in reestablishing a sustainable native plant community.

Areas used by visitors would be monitored for signs of native vegetation disturbance and the introduction of non-native species. Public education, revegetation of disturbed areas with native plants, erosion control measures, and barriers would be used to control potential impacts from visitors along roads, trails, or social trailing.

A variety of techniques would be employed to minimize or avoid impacts to native vegetation and wildlife, including visitor education programs, ranger patrols, and use restrictions permitted activities, locations, and times in areas with rare plants, vegetative communities, and/or sensitive wildlife populations and habitats.

Wetlands would be delineated by qualified NPS staff or certified wetland specialists and marked if construction of new facilities were to occur near them.

New developments would not be built in wetlands if feasible. If avoiding wetlands is not feasible, other actions would be taken to comply with Executive Order 10 Protection of Wetlands, the Clean Water Act, and Director's Order - Wetland Protection.

Special precautions would be taken to protect wetlands from damage caused by construction equipment, erosion, siltation, and other activities with the potential to affect wetlands. Construction materials would be kept in work areas, especially if the construction takes place near natural drainages.

THREATENED SPECIES

These species include those listed by the U.S. Fish and Wildlife as threatened or species of concern, and by the state of

Washington as threatened, endangered, or sensitive. Also included are species on the region Natural Heritage Program list or 2.

Surveys would be conducted for special status species before implementing any action that might affect these species. Facilities would be designed and sited to avoid or minimize adverse impacts. In consultation with the U.S. Fish and Wildlife Service and region Department of Natural Resources, measures would be taken to protect any sensitive species and their habitats.

Management practices to protect, restore, and monitor special status species would continue to be implemented, such as closing areas of the park near nest sites, restoring bull trout populations, and monitoring species status. The National Park Service would continue to work cooperatively with the U.S. Fish and Wildlife Service to identify and implement appropriate mitigation measures to protect nesting areas within the park.

Where visitor use near rare plant populations would occur such as along the rim, and there is the likelihood of disturbance to plants, visitors would be alerted about the need to stay on trails. If necessary, populations would be protected by placement of signs and fencing. New developments, including trails, would be sited to avoid disturbing or providing access to rare plant populations.

SUSTAINABLE DESIGN

Where National Park would strive to incorporate the principles of sustainable design and development into all facilities

and park operations. Sustainability can be described as the result achieved by doing things in ways that do not compromise the environment or its capacity to provide for present and future generations. Sustainable practices minimize the short- and long- term environmental impacts of developments and other activities through resource conservation, recycling, waste minimization, and the use of energy efficient and ecologically responsible materials and techniques.

The National Park Service's *Guiding Principles of Sustainable Design* which provides a basis for achieving sustainability in facility planning and design, emphasizes the importance of biodiversity, and encourages responsible decisions. The guidebook describes principles to be used in the design and management of visitor facilities that emphasize environmental sensitivity in construction, use of nontoxic materials, resource conservation, recycling, and integration of visitors with natural and cultural settings. Where National Park would adhere to these principles and especially strive to reduce energy costs, eliminate waste, and conserve energy resources by using energy efficient and cost effective technology whenever possible. Energy efficiency would also be incorporated into any decision-making process during the design or analysis and value engineering, including life cycle cost analysis, would be performed to examine energy, environmental, and economic implications of proposed development. In addition, the park would encourage suppliers, permittees, and contractors to follow sustainable practices.

L T E T I E S O C T I O S C O S I E E
T E L I I T E F O F T E S T Y

Some comments received during public scoping suggested that the Park Service should consider increasing the number of roads in the park that are open to snowmobile use. Currently, snowmobiles are allowed along the North Entrance Road to North Junction to accommodate winter lake-viewing access. Other park visitors also enjoy being able to cross-country ski and snowshoe along the rim without encountering motorized vehicles and to enjoy the solitude and quiet of winter lake viewing. Expanding

snowmobile use along the Rim Road would result in conflicts with other users. Snowmobilers also have a substantial network of roads and trails available for recreational use outside of the park.

Consequently, increasing the extent of roads open to snowmobile use in the park was dropped from further consideration. The alternatives do examine the possibility of improving access along the North Entrance Road to accommodate both snowmobiling and snowcoaches.

IDENTIFICATION OF THE EFFECTS

EVALUATION

In order to develop the preferred alternative, all of the alternatives were evaluated. To minimize the influence of individual biases and opinions, the planning team used an objective analysis process called choosing by Advantages

A . This process, which has been used extensively by government agencies and the private sector, evaluates different alternatives by identifying and comparing the relative advantages of each according to a set of criteria.

One of the greatest strengths of the A system is its fundamental philosophy: decisions must be anchored in relevant facts. Otherwise, the question "Is it more important to protect natural resources or cultural resources" is unanchored, because it has no relevant facts on which to make a decision. Without such facts, it is impossible to make a defensible decision.

The A process instead asks which alternative gives the greatest advantage. To answer this question, relevant facts were used to determine the advantages the alternatives provide. To ensure a logical and trackable process, the criteria used to evaluate the alternatives were derived from the impact topics in the IS. Alternatives were evaluated to see how well they would

- maximize protection of cultural resources: archeological resources, ethnographic resources, historic structures/buildings, cultural landscapes, and museum collections
- maximize protection of natural resources: biotic communities, threatened and endangered

species, water resources and, air quality

- provide visitor experience: diversity of visitor activities, interpretation and orientation, visitor facilities and services and visitor experience values
- limit effects on neighbors: park neighbors; local, state, and land/resource managing agencies
- improve operational efficiency: staffing, infrastructure, visitor facilities and services, and the role of commercial operators

Alternatives were rated on the attributes relating to each of the factors just listed. Then the advantages of the attributes were compared. Alternative 2 served as the basis for the preferred alternative. It was modified to add aspects of alternatives 3 that provided the greatest advantages

COSTS

Costs are also a consideration in the selection of a preferred alternative. A

MP provides a framework for proactive decision making, including decisions on visitor use, natural and cultural resource management, and park development. The plan prescribes resource conditions and visitor experiences that are to be achieved and maintained over time. Park development is considered in general needs rather than in specifics. For the purposes of cost estimating, general assumptions were made regarding amounts and sizes of development. These assumptions are then carried across to all alternatives so that comparable costs can be considered for each alternative.

Costs identified in the MP are not intended to replace more detailed

consideration of needs, sizes, and amounts of future development. They should not be used as a basis for money requests until further analysis has been completed. Costs and items considered are shown in Appendix .

Comparative costs for the alternatives include both initial development costs and total life-cycle costs. Initial development costs are the estimated construction costs of the alternatives. Demolition, labor, and materials for buildings, roads, trails,

facilities, and parking are included. Estimated costs are based on costs for similar types of development in other parks from the Denver Service Center Class Estimating Guide. Life-cycle costs consider the costs of each alternative over a period of time. Life-cycle costs include the costs of operating buildings, the staffing required, maintenance, and replacement costs of alternative elements. The life-cycle costs below are for a 20-year period.

	T	S	C	C	FY
	S		C		
O		, 0 , 00	, 0 , 00	, 0 , 00	, 0 , 00
I C		3, 00,000	4, 43,000	3, 34,000	3, 4 ,000
T C	L C	3, 00,000	2, 0 ,000	2 ,4 ,000	,4 ,000

ENVIRONMENTAL EFFECTS

The environmentally preferable alternative is the alternative that will promote the national environmental policy as expressed in section 101 of the National Environmental Policy Act. In the National Park Service, the environmentally preferred alternative is identified by determining how each alternative would meet the criteria set forth in section 101(b) and 102 considering any inconsistencies between the alternatives analyzed and other environmental laws and policies (D 2, 2.1). Section 101 states that it is the continuing responsibility of the Federal Government to

- fulfill the responsibilities of each generation as trustee of the environment for succeeding generations
- assure for all Americans safe, healthful, productive, and esthetically and culturally pleasing surroundings
- attain the widest range of beneficial uses of the environment without degradation, risk of health or safety, or other undesirable and unintended consequences
- preserve important historic, cultural, and natural aspects of our national heritage, and, wherever possible, maintain an environment that supports diversity and variety of individual choice
- achieve a balance between population and resource use that will permit high standards of living and a wide sharing of life's amenities

- enhance the quality of renewable resources and approach the maximum attainable recycling of depletable resources. Criteria was determined to be not applicable to this planning effort.

Taken as a whole, the preferred alternative alternative 2 would best satisfy the five remaining goals and is the environmentally preferred alternative. The preferred alternative would enhance the park's ability to carry out its mission through developmental and programmatic activities while limiting the amount of new environmental impacts from development and use. Current visitor experiences would still be available but with a greater depth and range, and there would be increased opportunities for both recreational diversity and learning about park resources. Buildings would be adaptively used for new functions thus maximizing visitor opportunities without expanding the developed areas. Thus the preferred alternative would satisfy national goals 2, 3, 4, and 5 to a high degree, ensuring for the long-term that visitors coming to the park see an esthetically and culturally pleasing area, providing a wide range of opportunities for visitors to learn and enjoy the area with minimal adverse impacts, while preserving and enhancing the understanding and preservation of the park's important natural and cultural resources and fulfilling the Park Service's responsibilities as trustee of the environment goals 2 and 4.

Alternative 1, the no-action alternative, would continue to preserve important cultural and natural resources goals 2 and 4, although it would not enhance the Park Service's ability to achieve these goals to

the same degree as under the preferred alternative. Educational, informational, and research opportunities would remain limited by lack of facilities and programs and would thus not fulfill goals 2, 3, 4, and 5, as well as the preferred alternative.

Alternative 3 would provide the greatest range and flexibility in visitor recreational opportunities, thus meeting goals 2, 3, 4, and 5. However, alternative 3 would not have the emphasis on both research based educational opportunities and recreational diversity that the preferred alternative would offer. Providing these opportunities and associated new facilities would also result in more extensive and dispersed resource impacts and a greater likelihood that resource management would become more reactive rather than proactive in addressing issues. Thus this alternative would not provide as great a degree of protection for resources goals 2 and 4 compared to the preferred alternative.

Alternative 4 would provide the highest degree of protection for the park's natural and cultural resources, primarily by removing nonhistoric facilities and restoring areas to more natural conditions, expanding resource management programs and data collection, and generally preserving cultural resources at the highest level possible, with preservation of historic fabric a priority. Thus goals 2 and 4 would be best served by this alternative. Although some visitor opportunities would be enhanced, particularly nonmotorized opportunities, overall there would be a narrower range and fewer opportunities for all visitors to fully enjoy the park and its resources goals 2, 3, 4, and 5 compared to the other alternatives.

T I T L E S O F L T E T I E C T I O S

		I E O	E E E	E
C	Continuation of existing management	Education, research, and learning about park resources and the park's national and international content would be emphasized. Recreational opportunities would be increased.	Visitors would experience the park resources through recreational opportunities and education.	Park management would be focused on preservation and restoration of natural processes.
O	Existing visitor recreational opportunities and interpretive programs in the park would continue.	Provide additional ways to experience the park nonmotorized and low impact. Additional frontcountry areas would provide enhanced interpretation and access to the backcountry. Additional interpretive experiences would offer a greater depth and range of information based on new research.	Recreational opportunities form the basis for interpretation and education. Experiences would provide a wider range of visitor experiences and reach out to a greater diversity of visitors. A broad range of programs would accommodate all ages and abilities and economic and ethnic groups.	Environmental sensitivity would serve as the primary interpretive theme. More emphasis would be placed on self-guided and discovery education.
T	Rayback Road would remain unpaved and open to one-way traffic	Rayback Road would become a nonpaved trail to accommodate hikers and bicyclists. Sections of East Rim Drive would be closed in the fall.	A shuttle around Rim Village would integrate with recreational opportunities and interpretive programs. An additional shuttle would connect Mazama and Rim Village. East Rim Drive could be converted to one way.	Rim Road would be closed between Leetwood Cove and Herr Notch. The Rayback Road would be restored to natural conditions, if not eligible for the National Register of Historic Places.

		I E O	E E E	E
	inter access to im illage in private vehicles would be on plowed road. inter snowmobile and snow coach access along North unction to the im would continue.	Same as no-action alternative	inter access for snowmobiles and snowcoaches would be enhanced by improved grooming.	inter access to im illage would be via snow-coach from Mazama illage. Snowmobile and snowcoach access along North unction to the im would not be allowed.
F	isting buildings and facilities would be adaptively used.	Same as no-action alternative.	Same as no-action alternative.	acilities that are not historic and not essential to park functions would be removed and the area rehabilitated.
	Park functions would remain in e isting facilities inside the park.	Administrative and other functions that are not park-based, would be moved to surrounding communities as needed.	Some interpretive functions would be based in surrounding communities.	Park-based functions would be retained in the park. ther functions would be moved to surrounding communities.
	Partnerships with academia and other outside research interests would continue.	Partnerships would be targeted toward universities, scientists, and educational groups.	Partnerships would be formed with the tourism and hospitality industry.	Partnerships would be developed with other agencies and environmental groups.
S	isting staff would remain.	Staffing increases in research, education and interpretation	Staffing increases in interpretation and ranger services.	Staffing increases would increase in resource preservation, restoration, protection and education.
	esearch activities would continue.	acilitate research that is focused, purposeful and significant to resources. New research would form the basis of a more substantive interpretive and educational e perience for visitors.	Same as no-action alternative	esearch would be non-manipulative.

T L E S Y C O I S O O F I C T S O F I L E E T I T E L T E T I E S

		E O I	E E E	E
C	There would be no adverse effects on archeological resources, cultural landscapes, ethnographic resources, or museum collections. Rehabilitation of the superintendent's residence would result in adverse, minor, permanent impacts due to some loss of historic fabric. Adaptive use of the structure would ensure its long-term preservation and thus moderate, beneficial impact on the building.	Same as alternative , except for museum collections. Increased volume due to research and acquisition along with improved storage and workspace would have beneficial, minor to moderate, long-term impacts on museum collections.	Same as alternative , except for museum collections. Improved storage would have minor to moderate benefits on the curation and protection of the collections.	There would be no adverse effect on archeological or ethnographic resources. Overall, this alternative would have minor to moderate, long-term, beneficial impacts on historic structures/ buildings. Impacts to the superintendent's residence would be the same as alternative . Increased volume due to acquisition, along with improved storage and workspace, would have beneficial, minor to moderate, long-term impacts on museum collections.
	The no-action alternative would have a minor, long-term, adverse impact on biotic communities, primarily in existing areas of concentrated use and development. It would not adversely affect and could beneficially affect threatened or endangered species if additional	reater emphasis on research, partnering, and visitor education under this alternative would indirectly contribute to moderate long-term beneficial effects on biotic communities and could result in some adverse impacts on some threatened and endangered species. ong-term adverse	This alternative would result in some adverse impacts on some threatened and endangered species or biotic communities. ong-term adverse impacts from construction and use of new facilities would be localized and minor. Actions in this alternative would have	The greater emphasis on reduction in development restoration would contribute to improved resource conditions within the park, potentially having localized minor to more widespread moderate long-term beneficial effects on biotic communities. It would also have positive

		E O I	E E E	E
	<p>protection measures were implemented. The water quality within the park would remain good; there would be a negligible adverse effect on water quality and quantity due to continuing maintenance activities and a slight increase in visitation, but there would be no impairment to water resources. This alternative would have a negligible, long-term adverse effect on air quality from a small increase in vehicle use within the park.</p>	<p>impacts from construction and use of new facilities would be localized and minor. Actions in this alternative would have negligible, long-term impacts on water quantity, water quality, and air quality.</p>	<p>negligible, long-term impacts on water quantity, water quality, and air quality.</p>	<p>effects on threatened and endangered species and their habitat.</p>
E	<p>visitor access, recreational opportunities, education, and visitor facilities and services would continue unchanged in this alternative. Potential increases in visitation over the life of the plan could have moderate, long-term impacts on the visitor's ability to access some areas of the park and enjoy scenic vistas in quiet, uncrowded conditions.</p>	<p>Increased visitor opportunities for recreation, educational, and interpretive programs, and access to park facilities and services would provide major beneficial impacts. Some visitors would experience minor long-term adverse impacts due to the seasonal closure of Jim Drive. The same action would create major beneficial impacts for a small number of visitors to enjoy scenic views. The</p>	<p>Alternative 3 would have a major beneficial impact on the diversity of visitor experience. There would be a reduction in the range of interpretive programs resulting in moderate long term adverse impacts to visitor enjoyment of interpretive programs. Access to park facilities and services would increase resulting in a major beneficial impact to visitors' enjoyment of park</p>	<p>Alternative 4 would have a moderate long-term adverse impact on the diversity of visitor opportunities, visitor accessibility, and on the ability of visitors to participate in educational and interpretive programs. There would be moderate long term adverse impacts on visitor enjoyment of park facilities and services.</p>

		E O I	E E E	E
		cumulative actions in conjunction with the no-action alternative would result in an overall major, long-term, beneficial impact.	facilities. There would be minor, long term, adverse impacts to visitors' perceptions of soundscapes. Opportunities for scenic views would be expanded, resulting in minor, beneficial impacts to visitors.	
O	Continuation of existing management would result in minor, long-term impacts to park operations. Reconfiguration of rim trail and adaptive reuse of historic structures would result in overall moderate, long-term beneficial cumulative impacts.	Benefits of reconfiguration of rim trail and adaptive reuse of historic structures would be the same as alternative 1. More functions would be accomplished outside the park, resulting in increased difficulties in communication and coordination. This would be offset by increased efficiencies in developing partnerships. Overall, this alternative would result in moderate, beneficial impacts on park operations.	Same as alternative 1 with small additional amounts of maintenance resulting from new frontcountry trails and closure of a portion of Rim Drive to two-way traffic.	Alternative 4 would result in moderate beneficial impacts to park operations.
C O	Alternative 2 would have negligible impacts to concession operations. Reconfiguration of rim trail, Mazama trail, Mazama	Same as Alternative 1.	Increased partnering with commercial operators would provide for increased opportunities for concession/commercial	Winter access to the rim would be via snowcoach rather than private vehicles, resulting in a moderate, long-term adverse impact.

		E O I	E E E	E
	and leetwood ove would have moderate, long-term, beneficial, cumulative impacts.		operations, which would result in a moderate, long-term beneficial impact.	
S	The no-action alternative would continue to have a minor to moderate, short-term, beneficial impact on the socioeconomic climate of the gateway communities and regional area due to development projects. In the long term, the park would continue to be an important visitor attraction and contributor to the tourism industry in the three-county region.	Increased staff levels and moving some functions to nearby communities would have a moderate impact on the local economy and a negligible impact on the regional economy. Ongoing and approved projects could result in moderate to major, short-term, beneficial impacts to individual firms and employees with some beneficial effects on the region and adjacent communities.	Same as alternative 2.	Moving some functions to nearby communities would have a moderate impact on the local economy and a negligible impact on the regional economy. Ongoing and approved projects could result in moderate to major, short-term, beneficial impacts on individual firms and employees with some beneficial effects on the region and adjacent communities.

AFFECTED ENVIRONMENT



CULTURAL RESOURCES

PREHISTORIC CULTURAL RESOURCES

Prehistoric occupation of the Wapinitia Lake area could date to more than 10,000 years ago, when extensive mountain glaciers began to recede and hunters followed big game into present-day southeastern Washington region. The great eruption of Mount Mazama, more than 11,000 years ago, left the area around it temporarily uninhabitable. Until Euro-Americans arrived in the area, prehistoric populations from the eastern and western sides of the Cascade Mountains intermittently used the area. Prehistoric uses included hunting, traveling to trade materials such as obsidian volcanic glass used to make some stone tools, gathering resources such as huckleberries, and practicing traditional spiritual activities in the higher elevations and around Wapinitia Lake.

Archeological survey work has been conducted in the national park since the mid-1980s, and to date less than 10% of the land area has been examined. Until 2000 only ten archeological sites in the park had been officially recorded. These consisted of one lithic scatter, five vision quest rock feature sites, three rock feature sites constructed within the last ten to thirty years, and one obsidian source area.

Complementing these sites were isolated finds, most of which have been curated by park personnel. These isolates included two finds of obsidian raw materials chunks or nodule; one isolated obsidian flake; a find of two cryocrystalline S flakes; obsidian tools or tool fragments; and three S tools. The tools are mainly hunting related implements, consisting of ten point and point fragments projectiles or knives, with one utilized flake, two bifaces, and one unifacially modified flake.

During 2000 a new archeological resource property type grades and artifacts associated with railroad logging was discovered and recorded during a contracted survey of prospective burn units in the park's northeast quadrant. That area of the park was transferred from Wapinitia National Forest to Wapinitia Lake National Park in 2000 and is part of a much larger logging railroad network developed during the 1920s.

Although only a small portion of the park has been surveyed for archeological resources, an archeologist working for the National Park Service has made some predictions about where archeological sites are likely to occur. These sites include small base camps near water resources that are indicated by scatters of stone tools; rock features, such as cairns or piles, stacks, and rings on mountain peaks and high ridges probably associated with spiritual activities; and hunting sites throughout the park that are indicated by isolated tools such as projectile points. To date, the archeological finds in the park conform to the hypotheses set forth in this predictive model.

None of the archeological sites in the park have been evaluated for listing in the National Register of Historic Places.

ETHNOHISTORICAL RESOURCES

Three Native American groups bordered the Wapinitia Lake area on the west Molala, Upper Umpqua, and Takelma – while the Wapinitia Tribes lived to the east. The Wapinitia Tribes are a confederated tribe that includes people of Wapinitia, Modoc, and Shoshone Paiute ancestry as well as descendants of the southern Molalas. Indian lifeways, before disruption by

uro-American contact, involved seasonal movements from lower-elevation winter villages to hunt and gather a variety of fish, plant, and animal resources throughout their territories. Use of the ascade ange, such as the present-day ater lake National Park area, included the establishment of warmer season camps to hunt animals, gather plant products such as huckleberries, and conduct traditional spiritual activities. aiding by various Native American groups also occurred in the park area.

Spirit uests took Indian people to isolated places that were believed to possess the powers of certain physical forces and animals that, when ac uired, brought success in activities such as gambling, romance, and healing. Those on uests retreated alone to particular places to fast, stay awake for long periods, undertake certain physical activities, and pray, while waiting for an answering vision. Some activities included running, stacking rocks into high piles, and swimming in water bodies thought to possess a sought-after power.

An ethnological overview of the park found ater lake to have been an important place of power and danger, highly regarded as a spirit uest site. This study referred to the lake as an important sacred place or landscape; such sites are called traditional cultural properties by cultural resource managers, although the boundaries of ater lake as a traditional cultural property have yet to be defined and documented. Parts of the lake are associated with mythical events and characters, and parts may be used for contemporary spirit uest rituals.

Members of the lamath Tribes have identified Mount Scott, ater lake, and uckleberry Mountain as important to

traditional use activities. Some plant collection and harvesting probably occurred as a tribal use within park boundaries. Tribal staff have not yet formalized a re uest to further evaluate these sites as traditional cultural properties under National e gister criteria, with the e ception of uckleberry Mountain. The re uest was transmitted to oge iver National orest, although an ongoing traditional use/ethnographic study indicates tribal activities associated with uckleberry Mountain, the most significant harvesting area on the immediate western edge of present-day ater lake National Park, also included portions of the national park within the Union eek drainage. The ongoing traditional use/ethnographic study has several related components an appendi funded by the U.S. orest Service for interviews with tribal members on uckleberry Mountain, a separate study of anthropogenic fire regimes along the park's western boundary underwritten by the ater lake Natural istory Association, and a separately contracted e hibit plan focusing on traditional use through consulting with park-associated tribes.

The National Park Service will continue to consult with concerned Indian tribes to learn about possible traditional cultural property sites and how to avoid them.

onsultation with the lamath Tribes will be e tended to include National Park Service activities affecting ceded lands areas of the park within the boundaries established by a treaty negotiated in 4 with the lamath and Modoc and a group of the Northern Paiutes that ceded vast territories to the federal government and created in compensation a reservation of approximately . million acres. The treaty established the federally recognized lamath Tribes and delineated eak to

peak Thielson to Scott and Scott to Pelicanutte boundaries that include most of the park's southeast quadrant.

**HISTORIC STRUCTURES
IN THE DISTRICT**

The documented historic structures/buildings in Crater Lake National Park are primarily associated with development of the area as a national park. Most of the historic structures and districts in the park represent the activities of the National Park Service or the park's concessioners. These resources, which include some of the nation's best examples of blending rustic architecture and other built features with a national park setting, are located at Crater Lake and at park headquarters in Munson Alley.

SUNNYSIDE DISTRICT

Sunnyside Crater Lake Historic District was listed in the National Register of Historic Places in 1983. The historic district, which includes seven contributing structures and other individual features that comprise a designed historic landscape in terms of form and function, are listed under Criterion A for their association with the historical development of Crater Lake National Park and Criterion C for their association with site planning and design by NPS landscape architects and as outstanding examples of rustic naturalistic design in the areas of architecture and landscape architecture. The structures and features were constructed over a 20-year period beginning in 1902.

The seven historic structures in Crater Lake are Crater Lake Lodge, Sinnott Memorial Building, Plaza Comfort Station, Comfort Station behind the Cafeteria, Comfort Station No. 4, Fisher Studio,

community house, and a crenelated stone masonry wall that delineates the promenade and creates a parapet with three observation bays of varying configurations that extend into the caldera.

Individual features that are historically important to the rustic character of the designed landscape at Crater Lake are listed by category. The features listed under the circulation category include roads and parking areas, vehicular circulation, and walkways and four hiking trails, pedestrian circulation, which begin at various points in the district. A promenade extending 3,400 linear feet along the edge of the caldera is the primary pedestrian circulation system for Crater Lake. The features listed under vegetation include planting concepts, which illustrate the philosophy behind all plantings in the district, and plant materials, which are the material forms of that philosophy. Small scale features include a variety of detail elements, free standing boulders, stone benches, and masonry details, such as steps and curbing.

The Crater Lake Superintendent's residence at Munson Alley was designated a national historic landmark in 1983 because it is an outstanding example of rustic architectural design. According to the National Park Service's *Architectural and Historical Resources*, the superintendent's residence remains an architectural gem, a remnant of an ambitious development project that gave a strong architectural identity to a large park.

The Munson Alley Historic District, which contains the park headquarters area, was listed in the National Register of Historic Places in 1983 under criteria A and C. This nomination designated

buildings that contribute to the significance of the district. The structures, which represent prime examples of rustic architecture, were built between 1922 and 1944, although most were designed and constructed between 1922 and 1933. Subsequent landscape analyses have expanded on the significance of this district as a designed landscape and have established its historical significance under national register criteria A, for its association with significant persons, B, and D for the significant information it has yielded or may be likely to yield.

The historic structures that contribute to the significance of the historic district include administrative building, ranger dorm building, mess hall, warehouse, machine shop, meat house, superintendent's residence national historic landmark, naturalist's house, six employees' residences, stone woodshed/garage, hospital, transformer building, and comfort station.

L S The Watchman Lookout Station, located on an 8,000-foot peak on the west side of Crater Lake, was listed in the National Register of Historic Places in 1966 under criteria A and B. Constructed during 1932 and designed as both a museum and fire lookout, the building is a unique example of rustic architecture as applied to a specialized building type. The National Register boundary extends 200 feet away from the lookout and trailside museum in all directions.

S C E L

In June 2003 the Oregon state historic preservation officer determined that Jim Drive was eligible for listing in the National Register of Historic Places. More specifics concerning contributing and non-contributing features will be available as work on the current Jim Drive cultural landscape report and a related corridor management plan for the Crater Lake Volcanic Legacy Scenic Parkway continues. Structures and features that contribute to Jim Drive's significance include the roadway's width and right-of-way, embankments, slopes, associated turnouts, and stone retaining and parapet walls. Contributing features included several trails, astle rest, wildflower, The Watchman, Mount Scott, Sentinel Point, and Discovery Point already listed in the cultural landscape inventory.

F

In June 2003 the Oregon state historic preservation officer determined that the Jacksonville-to-Portlamath Military Wagon Road was eligible for listing in the National Register of Historic Places. The Jacksonville-to-Portlamath Military Wagon Road was constructed in 1862 to improve transportation routes in the region. An intermittent, but still ongoing, archeological survey is aimed at documenting features of the main route and spurs totaling some 22 miles in the national park. The main route of the military wagon road parallels State Highway 2 in places, but some segments veer some distance away from the highway, especially the spurs to Jim Hillage and Thousand Springs. Segments of the historic road are observable in or near various developed areas of the park,

including im illage, Munson alley, the abandoned Annie Spring campground, and Mazama illage. Potential character-defining features include roadbed segments, retaining or embankment walls, blazed trees, campsites, and artifacts associated with use of the road between and .

In une 2003 the regon state historic preservation officer informed the National Park Service that it appears likely that the Munson alley oad is eligible for listing in the National egister of istic Places as a linear historic district and that bridges associated with the road should be evaluated as contributing or non-contributing within that district. The Munson alley oad e tends from Annie Spring to im illage and is the same road described as the South ntrance oad in this document.

C LT LL SC ES

To date the National Park Service has identified 3 cultural landscapes in rater ake National Park that are considered potentially eligible for listing in the National egister of istic Places. These landscapes include what are referred to as parent landscapes and component landscapes

- Parent/ omponent
- Annie Spring
- ost reek ampground
- Munson alley/ astle rest
- ildflower Trail, Munson alley
- ridle Trail, Superintendent's
- esidence
- im Drive/ rayback oad, Mount
- Scott Trail, The atchman
- im illage/ arfield Peak Trails
- izard Island

f these landscapes, Munson alley, im Drive, The atchman, astle rest ildflower Trail, and im illage have been documented with a preliminary statement of significance and an e isting conditions site plan. The superintendent's residence has been documented with a history narrative, full statement of significance, analysis and evaluation, and a consensus determination of eligibility by the regon state historic preservation officer. The aforementioned landscapes are in fair condition with the e ception of the astle rest ildflower Trail that is considered to be in good condition and the ost reek ampground and im illage landscapes which are considered to be in poor condition.

SE COLLECTIO S

The rater ake National Park museum collection consists of more than 200,000 objects divided into two major components the natural history collection and the cultural collection. The natural history collection consists of biological and geological objects, while the cultural collection consists of archeological, ethnological, historical, and archival objects.

ack of storage and workspace meeting National Park Service museum standards continues to frustrate efforts to improve care of and access to the collections. Due to limited staffing, the cataloging backlog continues to increase.

C

ollection and maintenance of documented natural history specimens and all associated records in the museum collection are designed to support the park's research/resource management and interpretive programs. The natural history

collection includes representative specimens of taxa found in the park, voucher specimens, and environmental monitoring samples. Currently, no paleontological resources have been identified. Hence, the natural history collection is comprised of biological and geological specimens.

O The biological collections include Monera and Protista, plants and fungi, and animals. Collections made of the Monera and Protista, such as phytoplankton samples obtained in association with the park's lake research, comprise a significant part of the park's museum collection.

The Applegate collection, the core of the park's vascular plant herbarium, represents the baseline for the park's vascular plants. In addition, the park's museum collection includes ecosystem collections of plants and fungi from research projects in the park's Sphagnum bog and Pumice Desert areas and mosses collected during lake research projects since the 1930s. The museum collection contains more than 2,000 herbarium sheets containing some 3,000 botanical specimens.

The animal collection contains more than 220 specimens of mammals, representing approximately 10% of the 22 mammal species known to occur in the park. The bird collection contains more than 200 specimens, representing approximately 10% of the 200 bird species known to occur in the park. The reptile and amphibian collection contains more than 30 specimens, representing all of the 40 reptiles and amphibians known to occur in the park. The fish collection contains more than 10 specimens, representing all of the five fish species known to occur in the park. The insect and arachnid collection

contains about 1,000 insect and arachnid specimens representing approximately 10% of taxa. In addition, the museum collection contains some 340 zooplankton samples and about 40 specimens of other invertebrates.

O The park's museum collection stores some 420 geological specimens onsite. These consist of representative samples of rock types and formations exposed in the park. The U.S. Geological Survey USGS office in Menlo Park, California, currently maintains the samples collected by and for Dr. Charles Bacon's continuing research on the national park's geologic history. Due to the size of the collection, it will continue to be stored and used outside the park unless a more suitable facility is found. Evidence indicates that other USGS research has resulted in the collection of geological specimens, in particular collecting done by Dr. Hiroki Amata of the Vancouver, Washington, office. An estimated 2,000-plus, uncataloged geological specimens collected under previous collection permits are housed by USGS in offsite repositories.

C C

The purpose of the cultural collection is to preserve a portion of the national park's cultural heritage and to increase knowledge and appreciation of that heritage through park research, exhibits, and interpretive programs. This collection contains materials from the disciplines of archeology, ethnology, and history which includes archival/documentary material, photographs and negatives, decorative and fine arts, and historic objects.

O The museum collection contains more than 20 archeological objects, all occasional finds,

which are primarily prehistoric and of mineral composition.

E **O** The museum collection contains several ethnographic objects baskets of unconfirmed tribal origin, possibly from the oogue iver region.

O Museum archival and manuscript collections include personal papers, organizational archives, assembled manuscript collections, resource management records, and subofficial records.

The national park's museum collection contains the assembled collection and personal papers of illiam ladstone Steel, generally considered to be the park's founder. This collection forms the core of the archival materials already in the museum collection. The rancis . ange ollection contains blueprints, tracings, drawings, sketches, correspondence, and photographs that highlight the rustic architecture at rater lake and other parks. hile the museum collection currently does not contain any organizational records, the archival collections of the rater lake Natural istory Association, rater lake ommunity lub, or Mazamas would be appropriate collections to consider for inclusion. The museum collection currently contains more than 00 photographs and negatives, some 0 lantern slides, and more than 00 booklets/handbills/reports compiled by various collectors. The museum collection also contains the theses of several individuals who completed research in the park. A large uantity of resource management records defined as vital non-official records generated by NPS employees, volunteers, contractors, cooperating associations, and other

institutions to record information on cultural and natural resources for the purposes of reference or e hibition that should become part of the museum archives is stored elsewhere in the park as well as at offsite locations. The museum collection contains some subofficial records defined as copies or duplicates of documents that are useful for reference, administrative histories, interpretation, and research as a portion of the collec-tions of past NPS employees. The museum collection contains 3 paintings and 20 framed photographs relating to historical figures and scenic views associated with the park's history. The museum collection contains some 30 historic objects, including Steel's signature stamp, wooden benches constructed by the ivilian onservation orps, conference table, and parts of the leetwood, the first boat used by e plorers on the lake.

LIST OF CL SSIFIED ST CT ES

The list of lassified Structures S is a computerized, evaluated inventory of all historic and prehistoric structures having historical, architectural, or engineering significance in which the National Park Service has or plans to ac uire any legal interest. Included are structures that individually meet the criteria of the national register or are contributing resources of sites and districts that meet national register evaluation criteria. Also included are other structures moved, reconstructed, and commemorative structures as well as structures achieving significance within the last 0 years that are managed as cultural resources, because of management decisions that have been made pursuant to the planning process.

The following structures with the e ception of the Stone alls Around eservoir, arfield Peak, all of these

structures are individually listed in, or determined eligible for listing in, the national register or they are listed as contributing resources of national register-listed sites and districts are listed in the park's S. These include

im illage
Sinnott Memorial and Sinnott Memorial Pla ue
iser Studio
rater lake odge
Mather Memorial
Stone uard ail ehind odge
Stone urbs and Parapet alls
Stone Stairs in Auto Parking Area
alls and Stairs to Sinnott Memorial
Plaza omfort Station
omfort Station behind the afeteria omfort Station No. 4
ommunity ouse

Munson alley
Administration uilding
anger Dormitory
mployee's esidences
Superintendent's esidence
Meat ouse
Mess all
oad ulvert ead alls
Trail ridge
ock alls
ady of The oods

Naturalist's esidence
omfort Station
Machine Shop
Transformer uilding
arage and oodshed
ospital
arehouse

im illage and Munson alley
Drinking ountains

im Drive
Stone etaining alls and Pull-outs

atchman Peak
atchman ire ookout
Stone Parapet alls and Trail
atchman ookout

arfield Peak
Stone alls Around eservoir

As a result of recently conducted condition assessments, possible additions to the S include the ineglass Patrol abin constructed in 34 and the Mount Scott ookout constructed in 2 . ecause the oodbye ridge constructed in 4 has been identified by personnel of the istoric American ngineering ecord as the earliest glue-lam bridge in the national park system, it is likely that this structure will be added to the S in the future.

T L ESO CES

BIOTIC COMMUNITIES

The flora of Crater Lake National Park is typical of the vegetation found throughout the Southern Cascades. Generally, the vegetation of the region reflects a mosaic of forested areas and open non-forested areas. Climate, topography, soil development, and fire history all affect the composition and distribution of existing plant communities. Because of this natural species diversity, the park is regarded by many as a sanctuary for native forest and meadow communities, with limited introductions of non-native species. Approximately 20,200 hectares (50,000 acres) of late seral forest exist throughout the park. Fire suppression and historic logging activities have altered forest structure and species composition throughout portions of the park and surrounding areas.

Crater Lake National Park ranges in elevation from about 3,000 feet in the southwest corner of the park to just over 10,000 feet at Mount Scott. Most of the rim area is situated near the 8,000 foot elevation level, although, the Watchman and Hillman Peak areas on the western side of the lake are slightly in excess of 9,000 feet. Vegetation grades from a mixed conifer forest dominated by ponderosa pine at the south entrance to high elevation mountain hemlock and whitebark pine forest at the rim.

Other forest types include lodgepole pine, white fir, Douglas fir, and Shasta red fir.

Ponderosa pine forest principally occurs on the southeastern edge and northeastern corner of the park, up to elevations of 8,000 feet. The ponderosa pine is commonly associated with white fir and in the lower elevations with sugar pine and some Douglas fir. Along the margin of ponderosa pine communities, particularly

at meadow edges where cold air tends to have a large ecological effect, lodgepole pine may be found in association with ponderosa pine. The white fir forest is concentrated in the southern portion of the Park and has a major component of ponderosa pine, as well as sugar pine.

Historic fires favored the survival of pines over white fir, and most of these stands, concentrated in the southern portion of the park, were historically dominated by ponderosa pine. The Douglas-fir type is not a common type in the park and occurs in relatively inaccessible areas in the southwestern portion of the Park, where it occurs in a complex mixture with red fir, climate lodgepole, and white fir forests. Increasing in elevation, lodgepole pine forest type sometimes covers vast areas and is found from 7,000-9,000 feet and is associated with Shasta red fir and mountain hemlock.

Limbing still higher, to the very rim of Crater Lake, and up the slopes of the surrounding peaks, the forest becomes more scattered and the trees smaller and more stunted. Only a few species endure the low temperature, high winds, and deep snows at these altitudes, the principal ones being mountain hemlock, and white-bark pine. Mountain hemlock stands are the highest elevation continuous forests at Crater Lake and become dominant at about 10,000 feet. Whitebark pine extends from about 10,000 ft to the top of Mt. Scott, the highest point in the park 11,200 ft and is more an open woodland than a forest.

Whitebark pine is uncommon in the park and is in decline throughout its range due to a non-native pathogen that causes white pine blister rust in five-needle pines. Information is being collected throughout the Cascades range that will help land managers to develop appropriate

management plans to provide for preservation of this species.

The abundant and diverse vegetation of the park constitutes a large block of relatively undisturbed habitat that supports various populations of native wildlife species. The park has significant populations of Roosevelt elk, black tail deer, pronghorn, coyote, and porcupine. Periodic sightings of black bear, pine marten, weasel, and mountain lion are reported in the summer months. A variety of other small animal species are seen in the backcountry of the Park.

Soil properties are integral components of determining the species diversity, productivity, and regenerative capacity of vegetation types. Therefore soil resources are also included in this impact topic. The Natural Resources Conservation Service (NRCS) completed inventory and mapping of the soils of Grand Teton National Park in 2001. Twelve soil types that fall into six general categories were identified within the park. The categories

are: 1 soils on uplands, formed in air-fall deposited ash and pumice; 2 soils on uplands, formed in air-fall deposited ash and pumice over glacial deposits; 3 soils in valleys, formed in ash flow deposits consisting of ash, pumice and cinders; 4 soils on cinder cones; 5 soils on upland meadows with intermingled forests; and 6 soils in seeps and on stream terraces. In general, the soils have a low water holding capacity and nutrient levels. These soil conditions combined with a short, relatively dry growing season make reestablishment of vegetation very difficult. Soils are in general not highly erodible.

T E T E E E E E
SE SITI ES ECIES

A number of species may be affected by the alternatives that are considered threatened or endangered in the region, that inhabit, or for which potential habitat exists in the park.

	T	T	E	S	S	O
S			F	S	S	S
Canada lynx <i>Lynx canadensis</i>			Threatened		Threatened	
California gopher <i>Gophers</i>			Species of concern		Threatened	list 2
Pacific fisher <i>Pseudis pacifica</i>			Species of concern		Sensitive Species	list 2
Bald eagle <i>Haliaeetus leucocephalus</i>			Threatened		Threatened	list 2
Northern spotted owl <i>Strix occidentalis caurina</i>			Threatened		Threatened	list
Peregrine falcon <i>Falco peregrinus</i>					Endangered	list 2
Northern osprey <i>Accipiter gentilis</i>			Species of concern		Sensitive Species	list 2
Bull Trout			Threatened		Sensitive Species	list

S	F S	S S	O
<i>alvelin s confl ent s</i> lamath iver and olumbia iver population segments			
rater lake rockcross <i>Ara is s ffr tescens</i> var. <i>ori ontalis</i>	Species of concern	andidate	ist
Shasta arnica <i>Arnica viciosa</i>			ist 2
Pumice grapefern <i>otr c i mp micola</i>		Threatened	ist

L contains taxa that are endangered or threatened throughout their range or which are presumed extinct. The status of taxa on this list represents its status throughout its range. L contains species that are threatened, endangered or possibly extirpated from region, but are stable or more common elsewhere.

C L

The park has over 34,000 acres of potential Canada lynx habitat, consisting of a mosaic of old growth stands providing denning sites and lodgepole forest and meadow foraging habitat. Although the park has conducted three years of intensive surveys for Canada lynx in the park, none have been detected. There is evidence from the past suggesting that lynx previously foraged in the park. The Smithsonian Institute has a Canada lynx pelt in its collection that dates back to 1900. It was trapped along the Hood River just south of the park. Lynx sightings have been reported in the Lamath basin as recent as 2000, but have not been verified with other substantive evidence such as photos, tracks, or hair.

C F

These species all have large home ranges, are capable of moving long distances, tend to avoid areas with human activity or development, and require relatively undisturbed habitats that are uncommon outside of the park. Because of large-scale loss of natural habitats throughout both species' ranges, the high-elevation

coniferous forests of rater lake that provide forage, denning, and travel habitat for these small carnivores park may be important to their distribution and abundance in region. Although information on these species is limited, old forest structure, including large woody debris for denning both logs and snags, is an important structural characteristic of habitat for these animals. Ongoing surveys initiated over the past years to determine if wolverines are present in the park have only detected pine martens, although a reliable sighting of a wolverine was made in 2000 by a state biologist visiting the park.

E

There is a historic nest site on Wizard Island, and one currently active nest site along the shoreline of rater lake. Tour boats are restricted from areas on the lake that are near the nest site. The Lamath basin has over 10 eagle nest sites and these birds forage in the park. Bald eagles are observed in the Park from early spring, April or May, to fall, usually sometime in October. None are present during the winter months.

S O

This old-growth dependent species is at the eastern end of its range in Crater Lake National Park. There are approximately 32,200 acres of lower elevation mixed conifer forests that are considered suitable spotted owl habitat in the Park. This habitat is found in patches throughout the park, with higher density of patches and larger patch sizes southwest of a diagonal line connecting the northwest and southeast corners of the park. All currently known nest locations have been found within areas identified as potential habitat on the west and south sides of the park, but occasional sightings have been documented outside of these areas. The park conducts an annual monitoring program to assess the nesting and reproductive status of owl pairs living in the park. Since 1992, owl pairs have been tracked.

This hawk is rare in Crater Lake National Park. Little is known of the specific habitat requirements for goshawks in Crater Lake National Park but the following general forest management activities are helpful in conserving habitat for Northern goshawks: 1) retain the upper canopy trees at known or suspected nest sites; 2) retain down wood and logs for prey, particularly squirrel species; and 3) manage stands for understory removal and canopy retention.

F

Peregrines nest on cliffs, often near water and forage on a diverse avian prey base. Most habitat and reported activity in the park are from within the caldera. The active peregrine nest site exists within the caldera. Tour boats are restricted from

areas on the lake that are near the nest site. There are many potential nest sites available on the cliffs in the caldera. The park conducts annual monitoring of falcon habitat, to determine relative abundance within the park.

T

The bull trout is the only known fish species native to Crater Lake National Park. Bull trout are located only in Sun and Lost creeks. Annie Creek is also within this species range and is considered bull trout habitat, although bull trout do not currently occur there. The park has an active restoration program in progress. This program has resulted in elimination of non-native brook trout from Sun Creek in 2000. Follow-up surveys indicate that bull trout are responding well in the wake of their restoration in the creek.

S

C L

All three plants occur in isolated populations along the rim. Pumice grapefern is endemic to raw pumice-gravel substrates which are subject to harsh climatic extremes: intense sunlight, desiccating winds, cold nights, etc. Shasta arnica occurs on dry talus slopes of the rim, often with an eastern aspect. Crater Lake rockcress is found in dry, rocky pumice and intermixed with sparse, open, mountain hemlock forest.

TE SO CES

Crater Lake is near the midpoint of the Sierra Cascade Mountain province of the Pacific mountain system. The park is influenced by Pacific ocean weather. The majority of storm fronts that pass the north Pacific coast each winter will result in moisture at Crater Lake. Summer

weather is generally mild with clear skies except for occasional thunderstorms, which seldom occur with enough force or volume to produce damaging rains or hail. Daytime summer high temperatures usually range from 60 to 80 °F and seldom exceed 90 °F. Approximately 60% of the annual precipitation falls from November through March, with less than 10% from June through August. During the dry months June, July, and August an average of only five days will have precipitation greater than 0.1 inch. Snow has fallen every month of the year. Annual snowfalls can total over 100 inches, and long-lasting snow depths of 100 to 200 inches accumulate.

Water from the slopes of Mt. Mazama flow into the Lamath, Logue, and Umpqua River Systems. Runoff channels are broad and poorly defined with rounded contours. This is because surface runoff in the Park from rain and melting snow is negligible. Water sinks almost immediately into the porous volcanic soils and glacial debris and is released only slowly through evaporation, plant use, seeps, and a few springs, some of which emerge within the caldera and flow directly into the lake.

Annie Spring, near the Mazama campground, has been the park's water supply since 1911. Water is pumped from the spring to storage facilities at Rim Village, Mazama Village, and Munson Valley. The source of water for Annie Spring is shallow groundwater originating as snowmelt; the spring's output is reduced during years when the winter snowpack is low. Century West Engineering Corporation (1994). The average low flow is about 1,000 gpd, or 2.4 cfs. Annie Creek joins with the Hood River and eventually flows into the Lamath River system south of the park.

C L

Crater Lake lies inside the caldera of Mount Mazama and is surrounded by steep-walled cliffs that range from 100 to 2,000 feet above the lake's surface. At 1,943 feet, it is the seventh deepest lake in the world and the deepest in the United States and noted for its extreme water clarity and deep blue color. The lake has no surface outflows and only minor surface groundwater inflows as springs along the caldera walls. The main source of water for the lake is precipitation, averaging 60 inches per year.

Results of the ongoing Crater Lake Long-Term Limnological Program indicate that Crater Lake is a complex and dynamic system. No unidirectional change in the parameters monitored lake and spring water chemistry, nutrients, chlorophyll, primary productivity, phytoplankton, zooplankton, fish, water clarity, light penetration, and temperature has been detected. The monitoring program has also provided valuable data and recommendations on a number of other management issues including the extent and significance of submerged hydrothermal resources relative to a proposed geothermal power development along the park boundary, boat and automobile petroleum hydrocarbon inputs to the lake, water quality of springs entering the lake below developed areas along the caldera rim, and the potential impact of introduced fishes.

I LITY

Crater Lake National Park is a class I air shed designated by the Clean Air Act amendments. As a class I area, the park is subject to the most stringent regulations of any designation. Results from the park's air quality monitoring indicate that the

condition of the park's airshed is good, one of the cleanest airsheds in the U. S. There is relatively little impact from fine particulates and visibility is high. The elevation and geography make the park susceptible to winds, which tend to disperse particulates and other pollutants. The clean air allows spectacular views of the

surrounding cascades and lamath asin. A major air quality concern is the pollutants from industrial areas introduced at later lake in the form of acid rain and snow. These pollutants threaten both land and water resources, particularly the lake clarity.

ISITORS

OVERVIEW

Visitors primarily come to Crater Lake National Park to view the lake. As one of the first national parks, Crater Lake was the focus of early NPS publicity efforts to promote visitation. Since the establishment of the park in 1902, Crater Lake has been accessible by automobile, and the park's road system has enabled visitors to drive to scenic destinations within the park, including Annie Spring, Munson Valley, and parts of the crater rim. In 1925, the Park Service issued an automobile guide map to the park's features and successfully promoted visitation to the park in combination with travel on the Southern Pacific Railroad. Early 20th century visitation to the park was also encouraged by the National Parks Highway Association with the development of an automobile tour path linking western national parks in a route that became known as the Park Highway. In combination with road accessibility the park also offered visitor accommodations at campgrounds and concessioner lodging which supported travel to Crater Lake National Park.

Visitation to Crater Lake National Park in the early years was restricted by the relative isolation of the park and the long snowy winters that limited the travel season to a few short months in the summer. Due to heavy snow loads, roads into the park were often not in condition for regular travel until July or August and were frequently closed by October. With the development of Rim Village at the crater in the 1920s, visitation to the park steadily increased. It was possible to drive

THE

completely around the lake beginning in 1911 and visitors did so while the Rim Drive was being built. In the winter of 1933-34, the highway into the park from Medford and Lamath Falls was kept open, making the park accessible to motorists the entire year for the first time in the park's history. In the late 1930s, the Rim Road was extended and improved enhancing the visitors' drive around the lake during the summer months. Weather continues to play a role in determining the extent of park visitation and shaping the visitor experience.

The number of park visits continued to increase in the years before World War II, and visitor use of the park expanded to include winter snow play as well as summer season activities of nature-viewing, camping, hiking, and auto-touring. Following the war, as visitation to the park returned to pre-war numbers, improvements were made to the park's roads and to visitor accommodations. Annual park visitation reached a plateau of 1,000,000 in the early 1960s but can fluctuate as much as 20% from year to year.

Visitation did reach a high near 1,000,000 in the 1960s. In 2000 park visitation was 432,000.

Based on a continuation of existing trends in visitation, the number of visitors to the park is expected to increase slightly over the long term and continue to fluctuate from year to year. It is anticipated that the bulk of visitation to the park will continue to occur in June, July, and August and that most visits would continue to be less than four hours in duration. Any increase in annual visitation would likely result in more visitors during peak-use days within the peak period, and would continue to be concentrated between 10:00 A.M. and 4:00

P.M. Developed areas in the park, including Mazama village, Munson alley, and Rim village, would continue to be popular and could see increased use. Increases in annual visitation could also result in more visitor use on off-peak days. There could also be more visitation during the limited spring and fall shoulder seasons.

Rater Lake National Park is a vital element in the regional recreational environment. Many high quality recreational opportunities are available in or near the park and many visitors stop at the park as part of a north-south automobile trip. Seventy-five percent of visitors polled in the 200 visitor survey said their primary reason for visiting the area was to visit Rater Lake National Park. *Rater Lake National Park Visitor Study*, 200 . The most common sources of information visitors use to plan a visit to Rater Lake National Park are travel guides and tour books as well as word of mouth. Three major rivers, the Snake, Lamath, and Umpqua rivers, flow through the region. To the east of the park seven wildlife refuges are located in the Lamath basin. The area offers summer and winter attractions, including cultural events, boating and rafting, hiking, fishing, hunting, and skiing. Regional visitors tend to visit other areas for specific activities, but include Rater Lake in their itinerary.

**O SITS T E
E T EY CO E**

In the summer of 200 , the University of Idaho Cooperative Park Studies Unit gathered demographic information about visitors to Rater Lake National Park. The survey was conducted August 3rd through the 10th in the summer of 200 . A total of 100 visitor groups were contacted, 60 of these groups agreed to participate in the survey, and 44 questionnaires were

completed and returned for a response rate of 60 . The study found that a majority of visitors were from the states of Oregon, California, and Washington. International visitors represent 3 of the total park visitation. Slightly over one-third 3 of international visitors to the park are from Canada. The majority of visitors surveyed indicated that they were either first-time visitors to the park or had not visited the park within the past two to five years. Over half of all visitors to the park are older than 35 years of age. Children, ages 12 or younger, representing a fifth 20 of the visiting public. At least 10 of visitors to the park identified themselves as family groups, 4 as friends, and 1 as being by themselves. Less than 2 of park visitors indicated that they were with a guided tour group.

The 200 survey found that Rater Lake National Park is principally a day use area. Eighty-one percent of visitors to the park spend less than a day. For most visitors, the park is a stopover rather than a terminal destination area, however, 10 of visitors indicated that Rater Lake National Park was the primary reason for their visit to the region and 3 of respondents stay at least one night outside the park. Visitation to the park is highest between Memorial Day and Labor Day. Fifty-six percent of visitors spend four or more hours in the park and 10 of all visits occur during a five-hour period in the middle of the day 10 00 A.M. to 3 00 P.M. . Weather restricts access to the park during the winter months. Rim Drive is closed by snow usually from mid-October to early July. Vehicle access during the winter is maintained only from the south and west on Route 2 to Rim Village. Road closures, particularly between Munson alley and the rim, are common during the

winter and closures of up to three days are not unusual.

IMPORTANCE OF RECREATION ACTIVITIES

The 2000 visitor survey profiled rater Lake National Park visitors to better understand the experiences that visitors sought and attained. Information was gathered on what activities visitors engaged in, places visited, areas of the park visited, the use and importance of interpretation and park orientation, visitor facilities and services, and the importance of selected visitor experience values.

The 2000 survey found that the most common visitor activities are scenic driving (41%), viewing rater Lake (38%), and photography (33%). The least common activity is overnight backpacking. Other visitor activities included swimming, shopping, watching the orientation film at the visitor center, and hiking down to the lake at Leetwood Cove. The most common activity during the winter is cross-country skiing and the least common winter activity is snowshoeing. The most visited places in the park are Leming Village (41%), West Rim Drive (30%), and Leming Village Visitor Center (28%). West Rim Drive receives about 20% less use than the West Rim Drive. Rayback Motor Nature Trail is the least used road. During the summer, there is moderate use of the short interpretive trails along the crater rim. Hiking, taking the boat tour, viewing the lake, picnicking, attending ranger-lead activities, nature study, and overnight backpacking were identified as less important, but desired activities for future visits to the park.

VISITOR ACCESS CONDITIONS

For the majority of visitors park roads mold and define the visitor experience. The 2000 visitor use survey indicates that rater Lake National Park is primarily a day use area for approximately 80% of its annual visitors and that a stop at rater Lake is a part of a north-south auto trip. Most visitors arrive at the park during the summer months and auto touring remains the predominant visitor activity. In the summer, automobile access to rater Lake National Park from the north is via Oregon Route 3, from the south the park is reached via Oregon Route 2 from Medford and Lamath Falls.

The park entrance at Annie Spring is 10 miles from Medford and 15 miles from Lamath Falls. The most used entrance into the park is the South Entrance Road from Highway 2, followed by the North Entrance from Highway 3. The most used exit from the park is the North Entrance to Highway 3. Both the south and north access roads lead to Lim Drive, a 33-mile road encircling the caldera rim. Numerous pullouts and/or parking areas along Lim Drive provide scenic lake views. The Pinnacles Road is a 1-mile spur road from Lim Drive that leads to an area of volcanic spires known as The Pinnacles. The 10-mile North Entrance road crosses the Pumice Desert. The 4-mile South Entrance road follows Annie Creek Canyon. The 3.5-mile gravel surfaced Rayback Drive diverges from West Rim Drive at Lida Falls, crosses Rayback Ridge, and connects with the Pinnacles Road at West Creek Campground.

Lim Drive at rater Lake National Park is linked to other Cascade Mountain volcanic areas by its designation by the Oregon Department of Transportation

as part of the volcanic legacy Scenic yway. The volcanic legacy Scenic yway joins the Shasta volcanic Scenic yway at highway at the region border. These scenic byways connect Crater Lake National Park with Lassen volcanic National Park in Shasta county, California and extend the volcano to volcano connection. In 1990, the Federal Highway Administration named Crater Lake Drive an All-American Road. Crater Lake Drive receives one of the highest visitor uses in the park. During the summer months scenic pullouts and parking areas along Crater Lake Drive can become crowded. Parking areas subject to crowding include Leetwood, Phantom Ship Overlook, and the Watchman.

Because it is located at the only access point to the lakeshore, Leetwood Trail parking is especially prone to congestion because boat tour participants and hikers compete for parking spaces. Parking at Crater Lake Village and Mazama Village is also congested during the summer months.

Almost one-half of visitors participating in the 2001 survey said it was unlikely that they would be willing to ride a shuttle bus rather than drive their own vehicle on Crater Lake Drive. Forty-six percent of the visitors said they would be willing to ride a shuttle bus around Crater Lake Drive if it included a park interpreter to inform them as they traveled around the lake. Although most visitors indicated they had not visited Crater Lake in the winter, 60% said they would be willing to pay a modest fee to take an over-snow vehicle to the rim in winter.

Visitors can access a minimally altered environment from frontcountry trails. The main access to the backcountry is from the Pacific Crest Trail that bisects the park north to south. The park has approximately 20 miles of frontcountry hiking trails, most of which are accessed

from Crater Lake Drive. Crater rim trails ascend Watchman Peak, the Watchman, and Mount Scott, which is the highest point in the park. There is moderate use of these frontcountry trails. The one-mile Leetwood Trail receives more use than other rim trails because it provides the only access to the lake. Other short interpretive trails are located near Mazama Village at Godfrey Glen and Annie Creek. A short trail at Munson Valley, the Watchman Trail, introduces visitors to park flora. There is also a park headquarters historic walking tour available that involves a loop trail that goes past the edge of the woods. Twenty-six miles of the Pacific Crest Trail traverse the park. The Pacific Crest Trail and the Watchman Loop trail are the only trails in the park that allow stock use.

Backcountry trails, most originally built in the 1930s, crisscross the backcountry connecting with the Pacific Crest Trail. The most commonly hiked trails in the park are Leetwood Overlook Trail, Watchman Peak, and Watchman Trail. The least hiked trail is the Munson Valley Historical Trail. Other trails receiving moderate use are Wizard Island, Crater Lake Trail, Sun Notch, and Pinnacles Trail NPS, Crater Lake NP Visitor Study, 2001. Park facilities accessible to visitors with disabilities include road scenic pullouts, the visitor information building, and some frontcountry trails, primarily at Crater Lake Village.

Boat tours on the lake were initiated in 1900 to provide an opportunity for visitors to better experience the lake and caldera. The boat tour operation was moved from the Crater Lake Village area to Leetwood Overlook in 1900 to take advantage of a less steep grade and a southern exposure for the access trail to the lake. The Leetwood Trail is about a mile long and provides the only access to the lake. From mid to late June

through September the concessioner offers one-hour commercial boat tours of the lake accompanied by an NPS interpreter. The boat tour begins at theleetwood Cove and circles the inside of the caldera with a stop at Wizard Island and a close-up look at a rock formation in the lake known as Phantom Ship. The concession-owned tour boats accommodate 4 passengers. There are seven boat tours a day. Limited parking for the tours is available at the rim, however theleetwood parking lot is often congested and many visitors park along Rim Drive when spaces in the parking lot are unavailable.

Access to winter recreational opportunities at the rim, including cross-country skiing and snow play on unplowed roads, occurs during the winter months. The Munson Valley Road to Rim Village is kept open during the winter months. Rim Village remains the focal point of visitor activity; however snow levels usually reduce lake-viewing opportunities. Viewing the lake from Rim Village in winter can be difficult because of snow levels and accumulated snow from plowing operations. Currently a large metal pipe culvert is placed on supports at the edge of the rim to create a tunnel through the snow bank allowing visitors a view of the lake. In heavy snowfalls the viewing window on the culvert can become obstructed. Snowmobiles are permitted on the North Entrance road. A snowmobile study conducted at the park in 2000 estimated that about 3,000 snowmobile visitors entered the park from November to April that year. The park issues incidental business permits for snowmobile and snow-cat tours along the North Entrance Road, as well as for cross-country skiing operations within the park.

EDUCATION/INTERPRETATION AND ORIENTATION

Education/interpretation and orientation to the park are provided throughout the year, however most interpretative activities occur during the summer. During the summer passive interpretation is provided at observation areas along the rim. Sinnott Memorial, on a precipitous cliff overlooking the lake, provides visitors with unobstructed views of Crater Lake. Interpretive talks are presented here during the summer. Two visitor centers, one at Munson Valley and one at Rim Village, provide orientation to the park during the summer. Interpretive activities also take place on boat tours operated by the park concessioner, and on ranger-led walks and talks on frontcountry trails and at a campground amphitheater.

Education/interpretation and orientation opportunities at the park are reduced during the winter. Winter orientation to the park is provided at the Visitor Information Building at Munson Valley. The only visitor facility open year-round at Rim Village is the concessioner-operated cafeteria. Interpretative outreach programs are conducted throughout the year, with a primary focus during the winter when programs are made available to schools.

SOCIETY

The 2000 visitor survey asked respondents to rate the importance of ten selected park attributes. Attributes that received a high importance rating include natural quiet/sounds of nature and solitude. Eighty-nine percent of respondents to the 2000 visitor survey indicated that natural quiet and sounds of nature were either very or extremely important park attributes that

should be considered in preservation planning for Crater Lake National Park. Seventy-five percent of participants stated that solitude was either a very or an extremely important park attribute. The predominant visitor activity at Crater Lake National Park is lake viewing. Ninety-four percent of respondents reporting sightseeing and scenic driving as very important activities during their visit. In addition, 33% of visitors indicated that sightseeing and scenic driving would be important parts of any future visits to the park.

Expansion of parking at Crater Village has resulted in an expansion of asphalt and a concentration of visitors at the rim. During the summer pedestrians at Crater Village are constantly exposed to the sight, sound, and smell of vehicle traffic and must cross

traffic lanes and parking areas to reach lake viewpoints and scattered facilities.

Crater Drive hugs the caldera rim for much of its length although there are quite a few stretches where a view of the lake is not possible from the road. Development of the Crater Drive and its associated overlooks and pullouts at The Watchman, North Junction, Steel Bay, Leetwood Cove, Rott Cove, Skellie Head, Loudcap Overlook, Cottage Rocks, Sentinel Point, Reflection Point, Ferris Notch, Phantom Ship Overlook, and Discovery Point has concentrated lake-viewing opportunities and trail access to a few areas. Excellent opportunities to experience natural soundscapes and scenic views are abundant in the backcountry, but a view of the lake is always shared with the sight and sounds of motor vehicle traffic.

O E TIO S

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Crater Lake National Park is managed by a park superintendent headquartered at Munson Alley. The superintendent is responsible for the day-to-day operations of the park and is supported by a concessions manager and secretary. Management of the park is organized into the following divisions: administration, resource and visitor protection, resource preservation and research, maintenance, and interpretation / cultural resources. Staff in each division is stationed at park headquarters. Satellite offices are also maintained by some divisions at Lamath Falls and at Ashland.

Administrative functions, including payroll, budget and finance, procurement, contracting, property management, information technology services, and human resources, are accomplished at park headquarters. There are eight administrative personnel.

The Resource and Visitor Protection Division manages for resource protection and visitor safety and experience. Responsibilities include various visitor management and resource protection duties, including enforcing laws, resolving disputes, providing emergency medical services, fighting structural fires, managing visitor use in the park, building and maintaining trails, educating visitors about park resources, and performing search-and-rescue activities. Staff in this division also participate in resource management activities, including fire and wilderness management. There are 2 permanent resource and visitor protection staff employees. Another 3 seasonal employees work for the division during the summer months, and about 0 volunteers

support the work of this division throughout the year.

The Resource Preservation and Research Division is responsible for preserving and managing the natural resources of the park and coordinating scientific research. They are responsible for resource inventory, monitoring and evaluation, impacts mitigation, restoration, and wildlife management. Facilities necessary to support resources management activities and programs include office and storage space, vehicle parking, and employee housing. Eight permanent or term and approximately 0 seasonal Crater Lake employees are currently assigned to the Resource Preservation and Research Division. Several of the natural resource management staff also work at offices in Lamath Falls and Ashland, Oregon.

Maintenance staff conducts preventive and corrective maintenance on park infrastructure and equipment. Park infrastructure includes water, wastewater treatment facilities, electric utilities, roads, parking, campgrounds, administrative and public buildings and structures within the park, and employee housing. All maintenance operations are based in Munson Alley.

The Maintenance Division includes the following functions

- Buildings and utilities function maintains structures, housing, campgrounds, and park utility infrastructure.
- Roads function has responsibility for preventive and corrective maintenance on NPS administered roads. An important function of this branch is snow removal on park roads and responsibility for equipment maintenance.



Facilities that support the needs of the maintenance staff include equipment and replacement parts storage, vehicle maintenance and repair shops, parts and supplies storage, warehouse facilities, boneyards, and office space. Approximately 20 permanent and 20 seasonal employees are currently assigned to the Facilities Management Division.

Interpretation and Cultural Resources Management staff facilitates connections between the public and park resources through programs, exhibits, written material, and the park's website. This staff also provides for the preservation and management of the park's cultural resources, including historic structures, cultural landscapes, museum and archives collection, and archeological sites.

Interpretive programs are presented in the park on a regular schedule during the summer months, and educational outreach programs are conducted throughout the

year. Summer programs include ranger-led walks, talks, boat tours, and children's activities. Snowshoe walks are conducted for the public and school groups during the winter.

Facilities associated with interpretive programs include two visitor centers, one public museum with interpretive exhibits, one building for hosting programs and exhibits, and one amphitheatre. Other facilities include the park library and the museum and archives collection. One employee provides division management and is split between the disciplines of interpretation and education and cultural resources. Two full-time employees are currently assigned to interpretation and education, while the park historian and museum curator focus on cultural resource functions. Typically this division hires approximately 2 seasonal interpretive employees. A seasonal archeologist is hired when project funding is available.

CONCESSION OPERATIONS

All concession facilities and services at Crater Lake National Park take place at Rim Village, Mazama Village, and Steelwood and are operated by a private concessioner. The park's concessioner is Anterra Parks and Resorts. Snacks, meals, and gifts are sold daily in Rim Village. During the summer season at Mazama Village, camper supplies, gifts, and snacks are sold. The summer season concession operations is generally from mid-May through mid-October. Depending on snow conditions, the concessioner may open earlier in the spring or stay open later in the fall. Traditionally, the concessioner generates more than 60% of its total sales during the summer season. In the winter, most concessioner facilities are closed by heavy snow. Although the road to Rim

illage is maintained and plowed by the park, the low visitation and frequent weather closures necessitate the reduction in the level of service at the rim. The cafeteria and gift shop, located in one multipurpose building, offer limited food and gift shop services, and also serve as the concessioner warehouse and storage facility. Winter hours at the rim village cafeteria and gift shop are 10:00 A.M. to 4:30 P.M. snow conditions permitting. No concessioner-provided lodging is available in the park during the winter.

Crater Lake Lodge, located at the crater rim, offers summer season accommodation and dining from mid-May to late September or mid-October. The lodge has guestrooms and a 100-seat restaurant and bar. The concessioner employs approximately 240 staff, many of whom are housed in an employee dormitory on the east side of the village.

The concession operation at Mazama Village includes operation of the 23-site Mazama Campground and a camper services building providing a grocery and sundries store for camper supplies, coin-operated public showers and laundry, a commercial laundry, and limited snack food services. The store at Mazama Village is open from early June to mid-October.

The camper services building serves as the concessioner's only laundry facility for the lodge and the concessioner-constructed 40-unit Mazama Village Motor Inn. Other concession-operated visitor services at Mazama Village include a gasoline station.

Like the village, Mazama Village is open only in the summer. Lodging at the motel is available from early June to mid-October.

Leetwood is on the north shore of Crater Lake and is accessed from Rim Drive. It is about 10 miles east of the North Junction where Rim Drive intersects the North

Entrance Road. Leetwood includes a parking area, a nonpermanent ticket sales structure, and a portable restroom at the rim. A trail descends the side of the caldera to the lake. The concessioner offers commercial boat tours of the lake accompanied by NPS interpreters. The concessioner owns and operates three 4-passenger boats from mid-June through mid-September. There are seven scheduled boat tours, plus one trip to Wizard Island for passenger pickup. During the winter months the boats and other equipment are stored at docking facilities on Wizard Island.

INFSTRUCTIVE FACILITIES

Crater Lake National Park's list of Classified Structures (CS) includes 33 structures ranging from comfort stations to the Crater Lake Lodge. The CS is an evaluated inventory of all historic and prehistoric structures that have historical, architectural and/or engineering significance within the park. Twelve listed structures are located at the village.

These include Visitor Studio Building, Sinnott Memorial, Comfort Station, Stairs and Stairs to Sinnott Memorial, Sinnott Plaza, Stone Urbs and Parapet Walls, Stone Guard Rail behind Lodge, Mather Memorial Drinking Fountains, and Crater Lake Lodge. Twenty-two of the listed structures are located in the Munson Alley Historic District. These include the Administration Building, Ranger Dormitory, Steel Information Center, Mess Hall, Warehouse, Machine Shop, Meat House, Superintendent's Residence, Naturalist's Residence, six employee residences, garage and woodshed, hospital, Transformer Building, Comfort Station, and Lady of the Woods. Also located in Munson Alley is the main maintenance facility containing vehicle

repair and parking bays, shops, and equipment storage. Permanent housing is located at Steel Circle near the Munson alley historic District. There are seven duplex housing structures representing a total of 14 residences along Steel Circle as well as a community building. Across the South Entrance Road from Steel Circle is a group of eight duplexes with residential units built in the 1950s and currently used primarily for seasonal housing known as Sleepy Hollow. Structures located on or near Rim Drive include Watchman Fire Lookout, Stone Parapet Falls and Trail at Watchman, and Stone Retaining Walls and Pullouts along Rim Drive.

Annie Spring, located near the Mazama campground, has supplied high-quality water to the park since the 1950s. Water is pumped from the spring to storage facilities at Rim Village, Mazama Village and Munson alley. The park operates three water treatment facilities. Two are located under the bridge near the Annie Spring water intake and one is located at Lost Creek Ampground. The two Annie Springs water treatment facilities serve Mazama Village, Munson alley, and Rim Village. The Lost Creek Ampground water treatment facility serves only Lost Creek Ampground. The park operates two sewage treatment systems. One is south of Steel Circle and serves Park Headquarters and Rim Village. This system has four lagoons. The second sewage treatment system is located southeast of the Mazama Dormitory complex and serves all of Mazama Village.

This system has three lagoons. There is a septic system near Lost Creek Ampground to serve Lost Creek Ampground.

Crater Lake National Park has approximately 14 miles of roads. The road system within the park is generally in fair condition. The system has some safety and operational issues, including areas that are difficult to clear of snow. Seventy miles of primary roads, of which the circuit around the rim accounts for a little over 32 miles, comprise the bulk of the road system. Secondary and paved service roads in the park amount to about 4 miles. The primary roads in the park were designed and constructed to provide visitor access to the park's scenic features which are mostly concentrated along the rim of Crater Lake. In the winter snowplowing operations keep access to the rim open via Oregon Route 2 and the Munson alley road to the rim.

There are 100 miles of maintained hiking trails in the park. Of this total, 67 trail miles are designated backcountry trails, including 33 miles of the Pacific Crest Trail (PCT) which bisects the park from north to south. The remaining 34 miles of maintained trails are front-country trails. In addition to the maintained trails, there are also 33 miles of unmaintained backcountry trails. Trails are only maintained during the summer months. In the winter, when Rim Drive is covered with snow, it is used for cross-country skiing and in effect becomes a designated winter-use trail.

SOCIOECONOMIC IMPACT

INTRODUCTION

Crater Lake National Park is located in southwest Oregon astride the Cascade Mountain range. This rectangular shaped park is completely bordered by state and national forests. Douglas fir National Forest abuts the park on the west and parts of the north and south sides. Umpqua National Forest forms the middle third of the park's northern boundary.

Winema National Forest borders the park on part of the north, almost all the east, and middle part of the south border. Sun Pass State Forest on southeast completes the public forest encirclement. Sky Lakes Wilderness part of the Douglas fir and Winema National Forests is on the southern edge of the park and Mount Thielsen Wilderness part of the Umpqua and Winema National Forests lies to the north.

Access to the park is via State Route 3 through the north entrance or by State Route 2 from the west or south. The road from the north entrance and the crater rim road are open only during the summer season due to heavy snows. Highway 2 is open year round. The Pacific Crest National Scenic Trail runs north and south through the park with side trails leading to Crater Lake.

Most of the park is contained in west-central Malheur County with small areas spilling over into Douglas and Jackson Counties. The communities in these counties are closest to the park's boundaries and serve as gateways to the park, providing a variety of goods and services for visitors to the park. The park's location makes the three-county area the economic region under consideration for this planning effort. Any socioeconomic

impacts from the action alternatives would have the most impact on these counties. Such impacts are marginalized farther from the park,

Malheur County is the county seat of Malheur County and is about 10 miles south of the park via route 2 and US 97. Medford County seat of Jackson County is about 15 miles southwest of the park, traveling west and then southwest on route 2. Visitors traveling north and then west about 100 miles on route 3 reach Prineville, also a county seat. These three cities are primary business, transportation, and service centers in their respective counties.

A number of smaller unincorporated communities - Heaver Marsh, Diamond Lake, Fort Malheur, Prospect, and Union Creek - are much closer to the park. Heaver Marsh is northeast of the park about 15 miles from the north entrance. The store and gas station have been closed for over three years. Less than 10 people live in Heaver Marsh. Diamond Lake is a resort community about 15 miles north of the north entrance. The resort structures and summer homes are within the Umpqua National Forest on land leased from the U.S. Forest Service. Year-round residents are estimated to be less than 20. Fort Malheur is approximately 15 miles south of the park astride Highway 2. There is a store and gas station. The 10 permanent residents are joined by summer folks to increase the population to about 200. Prospect is 12 miles south of Union Creek and about 20 miles from the park's

Mark, Steve. May 2003. E-mail communication forwarded on May 2, 2003. Most of the information in this paragraph represents his personal knowledge of the area surrounding the park.

west entrance. A high school, several churches, a gas station, a store, and three restaurants are found here. This is the largest of the local gateway communities; having a population estimated at between 200 and 2 0 persons. Union Creek is also a resort and summer home community located within Rogue River National Forest on leased federal land managed by the U.S. Forest Service. The historic resort complex contains a store and there is also a restaurant nearby. Some government housing is found within this community. Approximately 0 permanent residents live here.

The three counties in the affected region for socioeconomics are predominantly rural, with large areas in federal ownership as a national park and national forests

managed by the U.S. Forest Service. This three-county area had a combined population of more than 34 ,000 persons in the year 2000 (table). The three county seats accounted for 02, 33 of these residents. The rest are scattered among many smaller communities. The population of the state of Oregon in 2000 was more than 3.4 million, which ranked it 2th in the nation. The affected three-county area contains about 0. of the state's population. This area grew at a much lower rate . compared to 20.4 than the state as a whole during the 0s. Only Jackson County, with an annual growth rate of 2.2 , led by Medford growing 34. over the decade, outpaced the state average . for growth. Lamath and Douglas counties had annual growth rates of only .0 and 0. .

Counties/ Cities	2000	2000	Change 0 to 2000	Annual rate of growth
Douglas County	4, 4	00,3	.	0.
Medford	,032	20,0	.	.
Jackson County	4 ,3	,2	23.	2.2
Medford	4 ,	3, 4	34.	3.0
Lamath County	, 02	3,	0.	.0
Lamath Falls	, 3	,4 2	.	0.
Three-County Region	2 , 40	34 ,443	.	.
Oregon	2, 42,32	3,42 ,3	20.4	.

S S C

O I ST IES YE I S

arnings are the sum of wage or salary income and the net income from self-employment. A person's earnings represent the amount of income received regularly before deductions for income ta es, social security, etc. In 200 , the most important industries for earnings in Douglas ounty were Manufacturing, ocal overnment, and ealth are and Social Assistance. These industries accounted for 44.2 of the total of .34 billion in earnings by county residents.

arnings for lamath ounty were concentrated to a somewhat lesser degree 34.4 of the total of 0. billion in these same three industry sectors. ackson ounty had the most earnings at 2. 2 billion; which represented of all earnings in the three-county region. The largest sectors in ackson ounty were health care and social assistance, retail trade, and manufacturing. The regional total earnings were 4. billion. Douglas ounty contributed .34 billion or 2 and lamath ounty accounted for about , or 0. billion.

egionally, the top industry sectors were health care and social assistance 2. of the total , manufacturing 2.3 of the total , local government . of the total , and close behind is retail trade at .0 of the total . This region accounted for nearly .2 of regon's ,03 ,322,000 total earnings in 200 .

O I ST IES Y E LOY E T

The affected region provided nearly ,000 full- and part-time jobs in 200 . This figure represented about of the state total of 2. million jobs. etail trade, health care and social assistance, manufacturing, and local government

were the sectors employing the most workers about 43 of the total in the region. etail trade accounted for the most positions in lamath and ackson ounties 2. and . of the total . etail trade was a close second in Douglas ounty providing ,3 jobs . of the total verses manufacturing's ,3 2.3 of the total . ver of the region's jobs were in ackson ounty; less than were in lamath ounty.

E LOY E T

regon had an unemployment rate in 0 that matched the national average unemployment rate of . see table . Unfortunately, each county had significantly higher unemployment rates. In fact, all three counties have had higher unemployment rates than the state and national averages for the selected years. The national average fell to 4.0 in 2000. owever the ne t year it rose to 4. .

Unemployment rose and fell for the three counties and regon during the 0s and continued this pattern in 2000 and 200 . In 200 the state average and that of ackson ounty both rose to .3 . Statewide, this unemployment rate represented about ,300 persons being out of work. or ackson ounty, out of a workforce of , 00, nearly , 00 people were looking for work but not finding suitable employment. Douglas and ackson ounties' unemployment figures rose to .0 almost 4,000 people and . nearly 2, 00 people . ith over 2,000 persons out of work, the regional unemployment rate for 200 was over . , significantly higher than the state or national averages.

T LE E LOY E T TESFO SELECTE YE S

Area	0	3	2000	200
Douglas ounty	0.2	.	.0	.
ackson ounty
lamath ounty	.	0.	.4	.
regon	.	.3	4.	.
United States	.	.	.	4.

S L S

O E TY

The national average for persons living in poverty in was 3. . This figure represented 3 . million people out of a population of 242.0 million. The poverty rate for regon was more than seven-tenths of a percentage point lower, at 2.4 . ver the years shown, the poverty rate for regon was consistently lower than the national rates. or the selected years, the poverty rates in the

three counties were all higher than the state rates. or the most part the poverty rates in the counties were also higher than the national figures. In poverty in the three counties ranged from one person in eight in ackson ounty to one person in si in lamath ounty. These figures represented more than 4 , 00 people living in poverty in the region. This region accounted for more than 2. of all people living in poverty in regon in .

T LE E CE T OF EO LE LI I I O E TY

Area	3
Douglas ounty	4. . .0 4. 3.
ackson ounty	3.2 4.4 4. 3. 2.
lamath ounty	. . .2 . .
regon	2.4 3.2 2. . .
United States	3. . 3. 3.3 2.4

ensus Data ensus stimates
Source US ensus ureau

ENVIRONMENTAL CONSEQUENCES



I T O CTIO

The National Environmental Policy Act (NEPA) mandates that environmental impact statements disclose the environmental effects of proposed federal actions. In this case, the proposed federal action would be the adoption of a general management plan for Grand Teton National Park. This environmental consequences chapter analyzes the potential effects of four management alternatives on cultural resources, natural resources, the visitor experience, park and concession operations, and the socioeconomic environment. By examining the environmental consequences of all alternatives on a relative basis, decision-makers can decide which approach creates the most desirable combination of the greatest beneficial results with the fewest adverse effects on the park.

The alternatives provide broad management directions. Because of the general nature of the alternatives, the potential consequences of the alternatives are analyzed in similarly general terms using qualitative analyses. Thus, this environmental impact statement should be considered a programmatic analysis. Consistent with the National Environmental Policy Act, the National Park Service would conduct additional environmental analyses with appropriate documentation before implementing site-specific actions.

The existing conditions for all of the impact topics analyzed here were identified in the Affected Environment chapter. All of the impact topics are

assessed for each alternative. For each impact topic, there is a description of the positive (beneficial) and negative (adverse) effects of the alternative, a discussion of the cumulative effects when this project is considered in conjunction with other actions occurring in the region, and a brief conclusion.

The no-action alternative (continue current management) sets the baseline of existing impacts continued into the future against which to compare impacts of action alternatives. The three action alternatives were then compared to the no-action alternative to identify the relative magnitude and intensity of potential impacts that would occur as a result of changes in park facilities and management. At the end of each alternative there is a brief discussion of unavoidable adverse impacts; irreversible and irretrievable commitments of resources; and the relationship of short-term uses of the environment and the maintenance and enhancement of long-term productivity. A brief summary of the impacts of each alternative was provided in table 4-1 at the end of the Alternatives, Including the Preferred Alternative chapter.



ENVIRONMENTAL EFFECTS

LOCALITY AND DURATION

The planning team based the impact analysis and the conclusions in this chapter largely on information provided by experts in the National Park Service, park staff insights and professional judgments, and on the review of existing literature and studies. The team's method of analyzing impacts is further explained below. It is important to remember that it is assumed in the analyses that the mitigation measures described in the Alternatives, Including the Preferred Alternative chapter would be applied to minimize or avoid impacts. If these measures were not applied, the potential for resource impacts and the magnitude of those impacts would increase over those described here.

The environmental consequences for each impact topic were defined based on impact type, intensity, context, and duration. Cumulative effects also were identified, but are discussed later in this section.

Effects can be either *adverse* or *beneficial* for the topic being analyzed and are referred to as impact type. The effects also can be *direct* or *indirect*. Direct effects are caused by an action and occur at the same time and place as the action. Indirect effects are caused by the action and occur later or farther away, but are still reasonably foreseeable.

Impact *intensity* refers to the degree or magnitude to which a resource would be positively or negatively affected. Each impact was identified as negligible, minor, moderate, or major in conformance with the criteria for these classifications provided below by impact topic. Because this is a programmatic document, the intensities were expressed qualitatively.

Context refers to the setting or area within which an impact would occur, such as the affected region or locality. In this document most impacts are either localized site-specific or parkwide. Cumulative impacts are either parkwide or regional e.g., biotic community impacts.

Impact *duration* refers to how long an impact would last. The planning horizon for this general management plan is approximately 20 years. Unless otherwise specified, in this document the following terms are used to describe the duration of the impacts:

Short term The impact would be temporary in nature, lasting a year or less, such as impacts associated with construction.

Long term The impact would last more than one year and could be permanent in nature, such as the loss of soil due to the construction of a new facility.

IMPACT STATEMENT TO CONCLUDE

In this environmental impact statement, impacts to archeological and ethnographic resources, historic structures/buildings, cultural landscapes, and museum collections are described in terms of type, context, duration, and intensity which is consistent with the regulations of the that implement the provisions of the National Environmental Policy Act. These impact analyses are intended, however, to comply with the requirements of both NEPA and Section 10 of the National Historic Preservation Act (NEPA). In

accordance with the Advisory Council on Historic Preservation's A P regulations implementing Section 0 of the N PA 3 Part 00, *rotection of istic roperties* , impacts were identified and evaluated by determining the area of potential effects; 2 identifying cultural resources present in the area of potential effects that are either listed in or determined eligible for listing in the National egi ter of istic Places N P ; 3 applying the criteria of adverse effect to affected cultural resources either listed in or determined eligible for listing in the national register; and 4 considering ways to avoid, minimize, or mitigate adverse effects.

Under the Advisory Council's regulations a determination of either adverse effect or no adverse effect must also be made for affected national register-listed or determined eligible cultural resources. An adverse effect occurs whenever an impact alters, directly or indirectly, any characteristic of a cultural resource that ualifies it for inclusion in the national register, e.g., diminishing the integrity of the resource's location, design, setting, materials, workmanship, feeling, or association. Adverse effects also include reasonably foreseeable effects caused by actions of an alternative that would occur later in time, be farther removed in distance or be cumulative 3 Part 00. , *Assessment of A verse ffects* . A determination of no adverse effect means there is an effect, but the effect would not diminish in any way the characteristics of the cultural resource that ualify it for inclusion in the national register.

regulations and the National Park Service's *onservation lanning nvironmental Impact Anal sis an ecision ma ing* Director's rder No. 2 also call for a discussion of the

appropriateness of mitigation, as well as an analysis of how effective the mitigation would be in reducing the intensity of a potential impact, e.g., reducing the intensity of an impact from major to moderate or minor. Any resultant reduction in intensity of impact due to mitigation, however, is an estimate of the effectiveness of mitigation under N PA only. It does not suggest that the level of effect as defined by Section 0 is similarly reduced. Although adverse effects under Section 0 may be mitigated, the effect remains adverse.

A Section 0 summary is included in the impact analysis sections for archeological and ethnographic resources, historic structures/ buildings, and cultural landscapes Section 0 determinations of effect are not provided for museum collections because such resources are generally ineligible for listing in the national register . The Section 0 summary is intended to meet the re uirements of Section 0 and is an assessment of the effect of the undertaking implementation of the alternative on cultural resources, based on the criterion of effect and criteria of adverse effect found in the Advisory Council's regulations. uture Section 0 compliance would be completed as warranted as individual actions are implemented.

C LT L ESO CES

egligi le – Impact is at the lowest levels of detection arely measurable with no perceptible conse uences, either adverse or beneficial, to archeological resources. or purposes of Section 0 , the determination of effect would be no adverse effect.

minor – Disturbance of a site results in little, if any, loss of significance or integrity and the national register eligibility of the site is unaffected. or purposes of Section 0 , the determination of effect would be no adverse effect. Maintenance and preservation of a site . or purposes of Section 0 , the determination of effect would be no adverse effect.

moderate – Disturbance of a site does not diminish the significance or integrity of the site to the extent that its national register eligibility is jeopardized. or purposes of Section 0 , the determination of effect would be adverse effect. Stabilization of a site . or purposes of Section 0 , the determination of effect would be no adverse effect.

major – Disturbance of a site diminishes the significance and integrity of the site to the extent that it is no longer eligible to be listed in the national register. or purposes of Section 0 , the determination of effect would be adverse effect. Active intervention to preserve a site . or purposes of Section 0 , the determination of effect would be no adverse effect.

S

negligible – Impact is at the lowest levels of detection, barely perceptible and not measurable. or purposes of Section 0 , the determination of effect would be no adverse effect.

minor – Impact would not affect the character defining features of a National register of historic Places-eligible or listed structure or building. or

purposes of Section 0 , the determination of effect would be no adverse effect. Stabilization/preservation of character defining features in accordance with the *Secretary of the Interior's standards for the treatment of historic properties.* or purposes of Section 0 , the determination of effect would be no adverse effect.

moderate – Impact would alter a character defining feature of the structure or building but would not diminish the integrity of the resource to the extent that its National register eligibility is jeopardized. or purposes of Section 0 , the determination of effect would be no adverse effect.

Rehabilitation of a structure or building in accordance with the *Secretary of the Interior's standards for the treatment of historic properties.* or purposes of Section 0 , the determination of effect would be no adverse effect.

major – Impact would alter a character defining feature of the structure or building, diminishing the integrity of the resource to the extent that it is no longer eligible to be listed in the national register. or purposes of Section 0 , the determination of effect would be adverse effect.

Restoration of a structure or building in accordance with the *Secretary of the Interior's standards for the treatment of historic properties.* or purposes of Section 0 , the determination of effect would be no adverse effect.

Cultural

negligible – Impacts are at the lowest levels of detection, barely perceptible and not measurable. For purposes of Section 106, the determination of effect would be no adverse effect.

minor – Impacts would not affect the character defining patterns and features of a National Register of Historic Places-eligible or listed cultural landscape. For purposes of Section 106, the determination of effect would be no adverse effect.

Preservation of character defining patterns and features in accordance with the Secretary of the Interior's standards for the treatment of historic properties includes the treatment of traditional landscapes. For purposes of Section 106, the determination of effect would be no adverse effect.

moderate-adverse impact Impacts would alter a character defining pattern or feature of the cultural landscape but would not diminish the integrity of the landscape to the extent that its national register eligibility is jeopardized. For purposes of Section 106, the determination of effect would be no adverse effect.

Rehabilitation of a landscape or its patterns and features in accordance with the Secretary of the Interior's standards for the treatment of historic properties includes the treatment of traditional landscapes. For purposes of Section 106, the determination of effect would be no adverse effect.

major-adverse impact: Impacts would alter a character defining pattern or feature of the cultural landscape, diminishing the integrity of the landscape to the extent that it is no longer eligible to

be listed in the national register. For purposes of Section 106, the determination of effect would be adverse effect. Restoration of a landscape or its patterns and features in accordance with the Secretary of the Interior's standards for the treatment of historic properties includes the treatment of traditional landscapes. For purposes of Section 106, the determination of effect would be no adverse effect.

E

negligible – Impacts would be barely perceptible and would neither alter resource conditions, such as traditional access or site preservation, nor alter the relationship between the resource and the affiliated group's body of practices and beliefs. For purposes of Section 106, the determination of effect on Traditional Cultural Properties or Tribal ethnographic resources eligible for listing in the national register would be no adverse effect.

minor-adverse impact Impacts would be slight but noticeable but would neither appreciably alter resource conditions, such as traditional access or site preservation, nor alter the relationship between the resource and the affiliated group's body of practices and beliefs. For purposes of Section 106, the determination of effect on Tribal Properties would be no adverse effect.

It would allow access to and/or accommodate a group's traditional practices or beliefs. For purposes of Section 106, the determination of effect on Tribal Properties would be no adverse impact.

moderate – Impacts would be apparent and would alter resource conditions. Something would interfere with traditional access, site

preservation, or the relationship between the resource and the affiliated group's practices and beliefs, even though the group's practices and beliefs would survive. For purposes of Section 0 , the determination of effect on T Ps would be adverse effect. could facilitate traditional access and/or accommodate a group's practices or beliefs. For purposes of Section 0 , the determination of effect on T Ps would be no adverse effect.

a or -Adverse i pact: Impact s would alter resource conditions. Something would block or greatly affect traditional access, site preservation, or the relationship between the resource and the affiliated group's body of practices and beliefs, to the extent that the survival of a group's practices and/or beliefs would be jeopardized. For purposes of Section 0 , the determination of effect on T Ps would be adverse effect.

could encourage traditional access and/or accommodate a group's practices or beliefs. For purposes of Section 0 , the determination of effect on T Ps would be no adverse effect.

se ollections

egligi le Impact s is at the lowest levels of detection barely measurable with no perceptible consequences, either adverse or beneficial, to museum collection.

inor Adverse i pact could affect the integrity of a few items in the museum collection but would not degrade the usefulness of the collection for future research and interpretation.

could stabilize the current condition of the collection or its constituent components to minimize degradation.

oderate Adverse i pact could affect the integrity of many items in the museum collection and diminish the usefulness of the collection for future research and interpretation.

could improve the condition of the collection or protect its constituent parts from the threat of degradation.

a or Adverse i pact could affect the integrity of most items in the museum collection and destroy the usefulness of the collection for future research and interpretation. could secure the condition of the collection as a whole or its constituent components from the threat of further degradation.

T L ESO CES

The natural resource impact topics that are analyzed in this document include biotic communities, water resources, air quality, and threatened and endangered species. Information on known resources was compiled and compared with the locations of proposed developments and other actions. The impact analysis was based on the knowledge and best professional judgment of planners, resource specialists, data from park records, and studies of similar actions and impacts when applicable. The planning team qualitatively evaluated the impact intensities for all of the natural resource impact topics.

C

egligi le The impact on biological communities, natural processes, soils, or species would be at the lower levels of detection or not measurable.

inor The impact would be detectable and could affect the abundance or

distribution of individuals in a localized area, but would not affect the viability of the local population or overall community size, structure, or composition. Changes to natural processes would be limited and affect only a localized area. For soils, the impact would change soil characteristics e.g., soil profile, productivity in a relatively small area and would not increase the potential for erosion of additional soil.

oderate The impact would be clearly detectable and could have appreciable effect on the resource. This would include impacts that effect the abundance or distribution of local populations, but would not affect the viability of the regional population. Changes to community size, structure, or composition and ecological processes could be substantial and occur over a larger area.

For soils, the impact would appreciably change soil characteristics e.g., soil profile, productivity in specific area and would increase the potential for erosion of additional soil.

ajor The impact would be severely adverse or exceptionally beneficial. Impacts would have a substantial, highly noticeable, or widespread influence, affecting the abundance or distribution of a local or regional population to the extent that the population would not be likely to recover adverse or would return to a sustainable level beneficial. Community size, structure, or composition and ecological processes would be highly altered and landscape level changes could be expected. For soils, the impact would appreciably change soil characteristics e.g., soil profile, productivity over an extensive area and would greatly increase the potential for erosion of additional soil.

C L

egligible The impact on water quality or the timing or intensity of flows would be at the lower levels of detection or not measurable.

inor The impact would have detectable effects on water quality or the timing or intensity of flows.

oderate The impact would have clearly detectable effects on water quality or the timing or intensity of flows and potentially would affect stream species.

ajor The impact would have severely adverse or exceptionally beneficial effects on water quality or the timing or intensity of flows and potentially would affect stream species on a regional or watershed scale.

egligible The impact would be at the lower levels of detection or not measurable.

inor The impact would have a slight, localized effect on air quality or visibility.

oderate The impact would have clearly detectable effects on air quality or visibility over a more widespread area of the park.

The impact would have severely adverse or exceptionally beneficial effects on air quality or visibility and potentially would affect the regional air shed.

T E
S S

For federally and state-listed species the following impact intensities apply. These

definitions are consistent with the language used to determine effects on threatened and endangered species under the federal Endangered Species Act

no effect when the proposed actions would not affect special status species or critical habitat

not likely to adversely affect when effects on special status species are discountable i.e., extremely unlikely to occur and or insignificant not able to be meaningfully measured, detected, or evaluated or completely beneficial

likely to adversely affect when any adverse effect to special status species may occur as a direct or indirect result of proposed actions and the effect is not discountable, insignificant or completely beneficial

ISITORS USE

The discussions of visitor use in this document evaluate four aspects: diversity of activities, 2 interpretation and orientation, 3 facilities and services, and 4 soundscapes and scenic quality. Analysis is conducted in terms of how the visitor experience might vary by applying different management zones in the alternatives. Analysis is qualitative rather than quantitative because of the conceptual nature of the alternatives.

- 1. Analysis of effects on the diversity of visitor activities is based on whether there was a complete loss, addition, expansion, or a change in the number and range or availability of a recreational opportunity and how the application of management zones would affect group and individual opportunities.

2. Analysis of interpretation and orientation is based on whether there would be a change in the availability of interpretive and educational information and education programs resulting from management zone application or other action.
3. Analysis of visitor facilities and services discusses impacts on access to visitor facilities and services provided by the Park Service and commercial services in relation to management zone application and other actions.
4. Analysis on visitor experience values is associated with visitor experience values based on whether there would be a change in opportunities for solitude, tranquility, challenge, adventure and the freedom to travel throughout the park to experience primary resources and their natural and cultural settings, including scenic quality, natural sounds, views, and night skies.

or impacts to visitor use the following thresholds apply

negligible visitors would not be affected or there would be no noticeable change in visitor experience or safety. Changes in the natural sound environment would be so slight they would not be of any measurable or perceptible consequence to visitor experiences.

minor: changes in visitor experience or safety would be detectable, although the changes would be slight. The changes would affect a relatively small number of visitors, be localized in area, or have barely perceptible consequences to the majority of visitors. A detectable change would occur to the natural sound environment, although the effects would be small, localized and of little consequence to visitor experiences.

moderate: changes in visitor experience or safety would be readily apparent and would affect a relatively large number of visitors. A change in the natural sound environment would be readily detectable, affecting the experience of a large number of visitors.

major: changes in visitor experience or safety would be severely adverse or exceptionally beneficial, highly noticeable, and would affect relatively large numbers of visitors. A change in the natural sound environment would be obvious, be severely adverse or exceptionally beneficial, and affect the health of visitors, or cause a substantial, highly noticeable effect on the experience of large numbers of visitors.

CONCESSION OPERATIONS

The impact evaluation was based on a qualitative evaluation of the effects on park and concession operations from changes in providing visitor and administrative facilities, services, or programs under the alternatives. Impacts were determined by examining the effects of changes on staffing, infrastructure, visitor facilities and services and the role of commercial operators in providing services. The intensity of the impact considers whether the impact would be negligible, minor, moderate, or major. Impact intensities for the park and concession operations impact topic have been defined as follows

negligible Park and/or concession operations would not be affected or there would be no measurable or perceptible change in operations.

minor changes in park and/or concession operations would be perceptible, although the changes would be slight and localized, and would not be expected to have an overall effect on the ability of the park or concessioner to provide desired services and facilities.

moderate changes in park and/or concession operations would be readily apparent, would have appreciable effects on park or concession operations, and could have an effect on the ability of the park to provide some desired services and facilities.

changes in park and/or concession operations would be readily apparent and would highly reduce or increase the ability of the park or concessioner to provide desired services and facilities.

SOCIOECONOMIC EFFECTS

Yosemite National Park is a part of the socioeconomic environment of Douglas, Jackson, and Mammoth counties. Socioeconomic impacts for the three-county area were determined based on applied logic, professional expertise, and professional judgment. Economic data, historic visitor use data, expected future visitor use, and future developments within the park were all considered in identifying and discussing potential impacts. A mostly qualitative analysis is sufficient to compare the effects of alternatives for decision-making

purposes. However, the estimated costs of various projects do provide basic quantitative measures of the direct economic impacts of each of the alternatives on the region.

Changes in the three-county regional economy would include impacts on the regional socioeconomic base due to changes in park operations and other management or development actions. The socioeconomic base includes such factors as population, income, employment, earnings, etc. Park development and removal projects during the life of the general management plan would benefit the regional construction industry. Programmatic initiatives may require additional funding and/or personnel.

Changes at the park may also affect the socioeconomic conditions of any of the local gateway communities. The size, configuration, and relative isolation of the park has led to only three separate and dispersed entrances being developed to provide automobile access to the park. Several small local communities are associated with each of the travel corridors to these access points. These communities provide some resort opportunities as well as limited range of goods and services for the visiting public. Impacts on concession operations within the park could occur and would probably be considered local impacts.

Each alternative would have different staffing and budget needs, which could affect the adjacent communities and/or the region as a whole. For example, adding new staff positions at a particular location may lead to new hires seeking goods and services including housing in an associated community, these new expenditures provide limited benefits for the local economy.

A recent study of the tourism spending by visitors to Yater Lake National Park provides some measure of the impact such spending has had on the three-county region. In 2000, visitors were found to have spent some \$30 million within-in 100 miles of the park.² The multiplier effects resulted in \$34.3 million in direct sales; \$1.5 million in personal income, \$1.3 million in value added and supported 33 jobs.³ To put these figures in perspective, visitor spending \$30 million related to the park visits accounted for about 1% of total tourism spending in the three-county region in 2000.⁴ During the same year, total personal income for the region amounted to over \$4 billion, and the three-county work force consisted of 422,000 persons of which 2,300 were unemployed. The economic impacts related to park visitors vary from year to year and are dependent upon the numbers of visitors coming to the park, their participation in various activities, their expenditure patterns, prices of goods and services, and changes in the park and surrounding communities that may affect visitor use of the park.

C I

Concentration, intensity, and duration of impacts compare the action alternatives to the no-action alternative. *Concentration* refers to the relative area within which impacts would occur. For the most part, impacts

² Stynes, Daniel and Yater Lake National Park. November 2002. Impacts of Visitor Spending on Local Economy Yater Lake National Park, 2000. Department of Park, Recreation and Tourism Resources, Michigan State University, East Lansing, MI 48824-222.

³ Stynes, Daniel and Yater Lake National Park. Multiplier effects are the result of money spent by tourists being re-circulated within the local economy multiplying the effect of the direct expenditures.

⁴ Stynes, Daniel and Yater Lake National Park. November 2002.

would affect the regional area (Douglas, Jackson, and Lamath counties) or the local area (e.g., the Fort Lamath gateway community).

Impact *intensity* is the degree to which a topic is positively or negatively affected (see impact thresholds below). Impacts on the socioeconomic environment were qualitatively evaluated and described for this analysis. However, cost estimates for additional development and increased staffing levels do provide a measure of the direct fiscal impact of each alternative.

The *duration* of an impact is described as either short-term or long-term. Short-term impacts would last less than three years. Long-term impacts last more than three years and some result in a permanent change in conditions.

SEVERITY

The following four levels of description are used to evaluate and describe impacts on the socioeconomic environment.

negligible No effects occur or the effects on socioeconomic conditions are below or at the level of detection.

minor The effects on socioeconomic conditions are small but detectable, and only affect a small number of firms and/or a small portion of the population. The impact is slight and not detectable outside the affected area.

moderate The effects on socioeconomic conditions are readily apparent. Any effects result in changes to socioeconomic conditions on a local scale (e.g., a gateway community or a single county) within the affected area.

major The effects on socioeconomic conditions are readily apparent. Measurable changes in social or economic conditions at the county or three-county regional level would occur. The impact is severely adverse or exceptionally beneficial within the affected area.

CUMULATIVE EFFECTS

The Council on Environmental Quality regulations implementing NEPA define a cumulative impact as "the impact on the environment which results from the incremental impact of the action when added to other past, present, and reasonably foreseeable future actions, regardless of what agency (federal or non-federal) or person undertakes such other actions. Cumulative impacts can result from individually minor, but collectively significant, actions taking place over a period of time. Each cumulative impact analysis is additive, considering the overall impact of the alternative when combined with effects of other actions inside and outside the park that have occurred or would occur in the foreseeable future.

These include ongoing and planned actions and projects in the park and surrounding lands. Cumulative impacts were determined by combining the impacts of each alternative with other past, present, and reasonably foreseeable future actions. Therefore, it was necessary to identify other ongoing or reasonably foreseeable future projects at Fort Rucker National Park and, if applicable, the surrounding region. The primary projects and actions that could contribute to cumulative effects are summarized below.

- The combination of widespread logging and suppression of natural fires has affected the natural forest stands throughout portions of the park

and surrounding areas. Such changes may also have altered wildlife distribution, frequency, and use of habitat from that which existed prior to the Park's establishment.

- Beneficial effects to late-successional forest species are expected from implementation of the President's National Forest Plan (NFP). The plan includes development of a network of forest reserves across the Pacific Northwest to protect late-successional forest species where habitat conditions are relatively intact and provide for the regeneration of late-successional forest habitat where habitat is extremely limited and the associated plant and wildlife populations are low.

-
- Past introduction of various non-native fish species into Crater Lake and the park's streams has altered the aquatic ecology and adversely affected bull trout, the only known fish species native to the park. Although Crater Lake was originally barren of fish, fish stocking took place between 1880 and 1940. Of the number of species that were stocked, only kokanee salmon and rainbow trout still exist in the lake. Brook trout were introduced in park streams and persist where they have not been eliminated by park management. The park's bull trout restoration program has recently culminated in the elimination of non-native brook trout and reestablishment of bull trout in Sun and Lost creeks. Some adverse effects to bull trout such as loss of individuals would likely occur. Appropriate mitigation is included as part of the restoration program to minimize the potential for adverse effects.

-
- Implementation of prescribed fire as part of the park's recently approved

fire Management Plan would increase landscape and habitat diversity relative to fire and reduce the potential for catastrophic fire. Some adverse effects to wildlife such as loss of individuals or food sources may occur. Appropriate mitigation for sensitive species is included as part of that plan.

-
- Ongoing trails rehabilitation and relocation would reduce localized resource impacts such as soil and vegetation loss and trampling and erosion.
-
- Planned construction projects include replacement of the waterline from Munson Springs to Garfield, improvement of the lagoon at Munson Alley, rehabilitation of Highway 2 West, and rehabilitation of superintendent's residence.
 - Other planned construction associated with implementation of the Crater Lake National Park Visitor Services Plan (e.g., rehabilitate cafeteria building, relocate parking and road to area behind cafeteria building, convert existing parking lot to pedestrian open space, construct new visitor contact station for year-round information and interpretation). The plan identifies the levels and kinds of NPS and concession visitor services and facilities within the developed areas of the park. These projects would have both adverse and beneficial localized effects. For instance, rehabilitation of the cafeteria building and relocation of rim parking would result in some disturbance to soils and vegetation within a previously impacted area, but would also restore historic visitor-use patterns on the rim.
-

- Designation of Jim Drive as a Scenic Byway and All American Road and the potential nomination of the Jim Drive as a cultural landscape would likely enhance treatment of Jim Drive.

IMPACTS OF RESOURCES

In addition to determining the environmental consequences of the preferred and other alternatives, NPS policy NPS 200 *Management Policies*, section 4. requires analysis of potential effects to determine whether or not actions would impair resources of the unit.

The fundamental purpose of the National Park System, established by the Organic Act and reaffirmed by the General Authorities Act, as amended, begins with a mandate to conserve park resources and values. NPS managers must always seek ways to avoid or minimize to the greatest degree practicable adverse impacts on park resources and values. However, the laws do give the NPS management discretion to allow impacts to park resources and values when necessary and appropriate to fulfill the purposes of a park, as long as the impact does not constitute impairment of the affected resources and values. Although Congress has given the NPS management discretion to allow certain impacts within parks, that discretion is limited by the statutory requirement that the NPS must leave park

resources and values unimpaired, unless a particular law directly and specifically provides otherwise. The prohibited impairment is an impact that, in the professional judgment of the responsible NPS manager, would harm the integrity of park resources or values, including opportunities that otherwise would be present for the enjoyment of those resources or values. An impact to any park resource or value may constitute an impairment. However, an impact would more likely constitute an impairment to the extent it affects a resource or value whose conservation is

- necessary to fulfill specific purposes identified in the establishing legislation or proclamation of the park;
- key to the natural or cultural integrity of the park or to opportunities for enjoyment of the park; or
- identified as a goal in the Park's General Management Plan or other relevant NPS planning documents.

Impairment may result from NPS activities in managing the park, visitor activities, or activities undertaken by concessionaires, contractors, and others operating in the park. A determination of impairment is made in the environmental consequences section in the conclusion section for each resource impact topic.

IMPACTS OF ALTERNATIVE TREATMENT OPTIONS

CULTURAL RESOURCES

Under alternative archeological sites would be surveyed, inventoried, and evaluated under National Register of Historic Places criteria of evaluation to determine their eligibility for listing in the national register as staff and funding permit. All ground-disturbing activities would be preceded by site-specific archeological surveys, and, where appropriate, subsurface testing to determine the existence of archeological resources and how best to preserve them. Known archeological resources would be avoided whenever possible.

Although impacts to archeological sites would be monitored and efforts would be undertaken to minimize or mitigate potential impacts from National Park Service actions, visitor activities, and natural causes, an unknown number of archeological sites would continue to be subject to negligible to minor long-term and permanent adverse impacts from current and ongoing visitor activities, such as unintentional disturbance, vandalism, and looting, erosion as a result of wildfire, wind, heavy snowmelt and runoff, and other climatic conditions

Conclusion. In the past, the relative isolation of the national park and the lack of sufficient monitoring have provided opportunities for looters and vandals to engage in pot-hunting and intentional pilfering, and visitors, as well as natural erosion from fire, wind, heavy snowmelt and runoff, and other climatic conditions, have contributed to inadvertent disturbance of archeological resources. Because much of the park has

not been surveyed and inventoried for archeological resources, decisions about site development have been made that, in hindsight, may not have been best for archeological resources. Such decisions included the placement and location of campgrounds, trails, roads, and other visitor use facilities, which may have been constructed on top of or near archeological resources. Current and ongoing National Park Service activities, such as prescribed burns, trails rehabilitation and relocation, replacement of a waterline from Munson Springs to Arfield Peak, a lagoon project at Munson Valley, and rehabilitation of State Highway 2 West, could potentially result in minor to moderate impacts to archeological resources.

Actions under this alternative, when combined with other past, present, and reasonably foreseeable future undertakings in the park and surrounding region, would contribute to cumulative negligible to moderate, long-term and permanent adverse effects to any overall cumulative impact on archeological resources.

Conclusion. Archeological investigations would be undertaken before development to ensure that archeological resources were understood and that they would not be damaged or lost as a result of National Park Service actions. However, an unknown number of archeological resources would be subject to negligible to minor, long-term and permanent adverse impacts under this alternative as a result of various National Park Service operations and actions, visitor activities, and natural causes.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this general management plan or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with archeological resources.

Section 106, the determination of effect of actions under this alternative on archeological resources would be no adverse effect.

Historic structures/buildings in the national park would continue to be surveyed, inventoried, and evaluated under National Register of Historic Places criteria of evaluation to determine their eligibility for listing in the national register as National Park Service staff and funding permit. Historic structures/buildings listed in, or determined eligible for listing in, the national register would continue to be managed to preserve their documented values in accordance with the Secretary of the Interior's Standards for the Treatment of Historic Properties and to support National Park Service activities or visitor use. As a result, actions under alternative would generally have negligible to moderate long-term beneficial impacts on national register eligible structures and buildings.

Rehabilitation of the superintendent's residence, a national historic landmark located in Munson Alley, and its conversion for use as a science and

learning center would result in adverse minor permanent impacts to the structure because some historic fabric both exterior and interior would be lost. However, rehabilitation and adaptive use of the structure would ensure its long-term preservation and thus have a moderate beneficial impact on the building.

Consequently, in the past lack of appropriate preservation treatment, impacts of weathering and other natural phenomena, and adaptive use have resulted in the loss of some historic fabric to historic structures/buildings in the national park. Thus, the documented values of some historic structures/buildings have resulted in cumulative minor to moderate adverse long-term and permanent effects.

Actions under this alternative such as the rehabilitation of the superintendent's residence and comfort station no. 4, when combined with the impacts of implementing the recommendations of the Visitor Services Plan rather a beneficial impact including among other things the rehabilitation of the Sinnott Memorial, Community House, Plaza Comfort Station, Visitor Studio, and Promenade at the village would contribute beneficial minor to moderate long-term effects and an adverse minor permanent impact to any overall cumulative effect on historic structures/buildings.

Consequently, actions under alternative would generally have negligible to moderate, long-term beneficial impacts on historic structures/buildings in the park because they would continue to be surveyed, inventoried, and evaluated for their eligibility for listing in the National Register of Historic Places, and listed, as well as determined eligible, structures/buildings would be managed to preserve

their documented values in accordance with the *Secretary of the Interior's Standards for the Treatment of Historic Properties*

Rehabilitation of the superintendent's residence, a national historic landmark located in Munson alley, and its conversion for use as a science and learning center would result in adverse minor permanent impacts to the structure because some historic fabric both exterior and interior would be lost. However, rehabilitation and adaptive use of the structure would ensure its long-term preservation and thus have a moderate beneficial impact on the building.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this *General Management Plan* or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with historic structures/buildings.

Section 106. For purposes of Section 106, the determination of effect of actions under this alternative on historic structures/buildings would be no adverse effect.

Cultural

Cultural landscapes in the national park would continue to be surveyed, inventoried, and evaluated under National Register of Historic Places criteria of evaluation to determine their eligibility for

listing in the national register as National Park Service staff and funding permit. Multiple property national register nomination forms for cultural landscapes, including but not exclusively limited to Munson alley, Jim Drive, and Jim Village, would be prepared, and the National Park Service would recommend listing of these cultural landscapes in the national register. The National Park Service would implement resource management policies that preserve the natural resource values of these landscapes as well as their culturally significant character defining patterns and features in accordance with the *Secretary of the Interior's Standards for the Treatment of Cultural Landscapes*. Thus, the overall impacts to cultural landscapes under this alternative would be minor to moderate, long-term, and beneficial.

Context In the past, lack of concern for the preservation of cultural landscapes in the national park has resulted in decisions about site development and resource management that, in hindsight, may not have been best for cultural landscape values and preservation. Such decisions include the placement and location of campgrounds, trails, parking lots, and other visitor use and administrative facilities such as those at Jim Village that have compromised some of the character defining patterns and features of the cultural landscapes in the national park.

Actions under this alternative such as the recommendation that the Jim Village, Jim Drive, and Munson alley cultural landscapes be listed in the national register and managed to preserve their documented values, when combined with the impacts of implementing the recommendations of the *Visitor Services Master Plan*

ational ar including among other things the rehabilitation of the Sinnott Memorial, Community House, Plaza Comfort Station, Visitor Studio, and Promenade and redesign of the picnic area in Cimarron would have cumulative beneficial minor to moderate long-term effects on cultural landscapes.

Cultural Actions under alternative would generally have minor to moderate, long-term, beneficial impacts on cultural landscapes in the national park because they would continue to be surveyed, inventoried, and evaluated for their eligibility for listing in the National Register of Historic Places and listed, as well as determined eligible, cultural landscapes would be managed to preserve their documented values in accordance with the Secretary of the Interior's standards for the treatment of historic properties in historic preservation of cultural landscapes.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this general management plan or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with cultural landscapes.

Section 106. For purposes of Section 106, the determination of effect of actions under this alternative on cultural landscapes would be no adverse effect.

E

Native American groups regard Water Lake and Mount Scott, as well as other sites in the park, as significant sacred sites or landscapes and important traditional use activity areas. National Park Service development and administrative/maintenance operations, as well as increasing visitor use of the national park, have interrupted and are continuing to interrupt access to ceremonial or gathering areas, thus generally having negligible to minor long-term adverse impacts on ethnographic resources in the park.

However, the National Park Service is currently undertaking consultation and coordination with the Lamath Tribes and other Native American groups to address these matters of mutual concern on parklands and encourage tribal members to participate in the preparation of programs, exhibits, replica artifacts, and literature to assist the park staff in accurately interpreting the cultural history of the early inhabitants of the park area. The National Park Service would continue to allow access to and/or accommodate the groups' traditional practices and beliefs and facilitate reburial of ancestral remains, both those exposed by natural weathering and those recovered from pot-hunters, under the provisions of the Native American Graves Protection and Repatriation Act (NAGPRA). An ongoing traditional use/ethnographic study would enable the Park Service to carry out consultations more effectively to preserve and protect ethnographic resources in the national park. Therefore, actions under this alternative would generally have negligible to minor, long-term, beneficial impacts on ethnographic resources in the park because of the ongoing consultation and coordination activities between the National Park Service and the Lamath Tribes and other Native American groups.

C E . National Park Service development and administrative/ maintenance operations, as well as increasing visitor use of the national park since its establishment, have had and are continuing to have cumulative adverse negligible to minor long-term effects on ethnographic resources. As sacred sites in south-central region have been lost over time, those remaining in the park have become more significant to the lamath Tribes and other affiliated Native American groups. Actions under this alternative such as ongoing consultations with the lamath Tribes and other affiliated Native American groups to address matters of mutual concern would contribute negligible to minor, long-term, beneficial effects to any overall cumulative impact on ethnographic resources.

C . Actions under alternative would generally have negligible to minor, long-term, beneficial impacts on ethnographic resources in the national park because the National Park Service would continue ongoing consultation and coordination with the lamath Tribes and other Native American groups to address matters of mutual concern in the national park and allow access to and/or accommodate the groups' traditional practices and beliefs.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation; 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this *eneral anagement lan* or other relevant National Park Service planning documents. onsequently, there would be no impairment of resources or values associated with ethnographic resources.

S S . No Traditional Cultural Properties are affected by actions under this alternative. Thus, Section 0 determinations are not necessary.

C

Alternative would not provide additional storage and workspace meeting professional and National Park Service museum standards for the preservation and curation of, as well as access to, the park's museum collections. Thus, this alternative would generally have minor long-term adverse impacts on the park's museum collections. Some park-related museum collection materials would continue to be housed and managed by other organizational entities in offsite facilities where their condition is unknown and their ownership obscured.

C E . Since the park was established the combination of limited staffing and lack of storage and workspace meeting professional and National Park Service museum standards have frustrated, and are continuing to hinder, endeavors to improve care of and access to the museum collections and address the ever-increasing cataloging backlog. Thus, the park's museum collections have been subjected to minor to moderate long-term adverse effects. ecause e isting condiions would not change, actions under this alternative would not contribute to the impacts of the aforementioned actions; thus, there would not be cumulative effects on museum collections under this alternative.

C . Actions under alternative would generally have negligible to minor long-term adverse impacts on museum collections because of the lack of storage and workspace meeting professional and National Park Service museum standards

and limited staffing to address the ever-increasing cataloging backlog.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, key to the cultural integrity or opportunities for enjoyment of the national park, or identified as a goal in this general management plan or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with museum collections.

T L ESO CES

C

Continued maintenance of existing roads, trails, and structures and increasing visitor use could result in additional disturbance to vegetation and soils, such as soil compaction and erosion, trampling and loss of vegetative cover, and introduction and spread of non-native species. Wildlife populations and habitat could also be affected to varying degrees by continuing maintenance activities and visitor use that could affect natural movements of wildlife, habitat, and food sources. Most maintenance and visitor activities would continue to occur along existing trails, roads, and in the developed areas. These areas have been previously disturbed. Visitation is not expected to increase appreciably and would likely have little additional effect on the extent of impacts. The low incidence of collisions between vehicles and wildlife would not likely increase. Also, management actions to avoid or minimize the extent and severity of impacts would continue to be employed, such as localized restoration efforts, confining or directing use through use of signs, trails, and designated parking areas, and continued monitoring and early corrective action to

address invasive non-native plants. Consequently, additional long-term adverse impacts would be minor.

Winter recreational activities occur during the time when wildlife is stressed by cold weather and food shortages. Disturbance or harassment of wildlife during this sensitive time can have negative effects on individual animals, and in some cases populations, particularly when populations are low. Winter recreation such as snowmobiling and skiing can create added energetic stress in winter when most wildlife species are already stressed.

The effects of winter recreational activities in the park are unknown, although, disturbance would likely be limited because visitor use levels are expected to remain relatively low and would continue to occur within very limited areas within the park. The park service would initiate a long-term data gathering and monitoring program to evaluate winter use and associated impacts to ensure long-term protection of park resources. Management actions, such as restrictions on off-trail use, specific area closures, increased patrols, visitor education, or limits on use or party sizes, would be taken as necessary to address impacts. Consequently, long-term impacts from continuing or increasing winter activities would be offset by increased protection measures that would benefit wildlife, although the extent of potential beneficial effects would likely be localized and minor.

Continued cumulative actions would contribute to both beneficial and adverse impacts to biotic communities. Some ongoing and future site-specific restoration work (e.g., trail relocation and rehabilitation and rim restoration following removal of the employee dorm on the

rim would have long term benefits to resources by restoring vegetation and wildlife habitat. The fire management program may have short-term impacts on animal populations in the vicinity of any fire by eliminating cover, food sources, and habitat. However, in the long term, reintroducing fire would provide for greater habitat diversity and less catastrophic habitat loss. Fisheries management has reestablished the native fishery in Sun Creek. Other cumulative beneficial effects would occur outside the park from implementation of the NIP which is expected to provide for smaller, yet more stable and better distributed populations of late-successional forest species. Overall, these programs would result in major, long-term benefits.

Fire suppression and historic timber harvest have adversely impacted lands surrounding the park. Impacts on biotic communities have been long term, major, and adverse primarily because of widespread alteration of forest structure, wildlife habitat, species composition and fragmentation of habitats. Proposed development projects within the park e.g., replacement of the waterline from Munson Springs to arfield, rehabilitation of highway 2 rest would have minor, site-specific, construction-related impacts based on implementation of best management practices such as erosion and sediment controls and revegetation.

Overall the past, present, and reasonably foreseeable actions in combination with the no-action alternative would have both long-term, major adverse and beneficial effects. Adverse impacts would be primarily because of the widespread logging and fire suppression on lands surrounding the park and beneficial impacts would be from restoration and protection programs affecting lands both

action alternative would contribute a minor adverse increment to the overall cumulative impact.

C The no-action alternative would have a minor, long-term, adverse impact on biotic communities, primarily in existing areas of concentrated use and development. Increased protection measures could result in minor benefits to wildlife during the winter. The past, present, and reasonably foreseeable actions in combination with the no action alternative would have both long-term, major adverse and beneficial impacts. The no-action alternative would contribute a minor, adverse, and beneficial increment to the overall cumulative impact.

In accordance with the criteria for determining impairment, there would be no major adverse impacts on resources or values, and there would be no impairment of resources or values associated with biotic communities, including vegetation, soils, and wildlife resources.

T E S

Most maintenance and visitor activities would continue to occur along existing trails, roads, and in the developed areas. These areas have been previously disturbed. Disturbance is not expected to increase appreciably and there would be no new development under this alternative. Also, NPS actions to manage and protect special status species would continue to be employed, such as monitoring and restoration programs and restrictions on visitor use near nest sites. Consequently, there would be no change in the habitat or disturbance to special status species within the park as a result of the no action alternative.

As discussed under the biotic communities impact topic, the Park Service would initiate a long-term data gathering and monitoring program to evaluate winter use and associated impacts to ensure long-term protection of threatened and endangered species. Because of a number of factors such as limited occurrence, small populations, low densities, and/or low birth rates, these species are more vulnerable to impacts than general wildlife populations. Some species lynx, wolverine, fisher could benefit from increased protection measures, although the extent of potential beneficial effects is unknown. Greater beneficial effects would occur if for example, den sites were located and measures were taken to protect them from disturbance.

Cumulative actions would contribute to both beneficial and adverse impacts to threatened and endangered species. Within the park, the fire management program would perpetuate the natural role of fire in preserving threatened and endangered species habitat and would reduce the threat of catastrophic habitat loss. For instance, prescribed natural fires at Grand Lake tend to be patchy in terms of fire severity. This patchiness historically was associated with habitat improvement for small carnivores, and would likely be associated with habitat maintenance for them in the future. Some species would be negatively influenced by fire management activities in the short term, due to the possible loss of individuals or short-term alteration of suitable habitat, such as elimination of a multilayered understory in some locations that may result in suboptimal spotted owl habitat. However, species specific mitigation strategies would be implemented for sensitive species to minimize these effects. Although the park's bull trout restoration program has

had short-term adverse impacts due to the loss of some individual fish, the program has led to the elimination of non-native brook trout and reestablishment of bull trout in Sun Creek. The NPS is expected to provide for smaller, yet more stable and better distributed populations of threatened and endangered late-successional forest species such as the northern spotted owl, which would also contribute beneficial effects. Overall, these programs would adversely affect some individuals or habitat in the short-term, but would not likely adversely affect threatened and endangered species in the long-term because long-term effects would be beneficial.

None of the threatened or endangered animal species are endemic to Grand Lake National Park, and the threats to their existence have largely occurred due to land management activities elsewhere, such as old growth forest loss affecting northern spotted owls. Fire suppression and historic timber harvest have adversely affected habitat and threatened and endangered species populations on lands surrounding the park primarily due to widespread alteration and fragmentation of forests. Park construction and rehabilitation proposals would not affect most special status species because there would be no disturbance within known areas of occurrence or suitable habitat. Some inconsequential impacts such as localized disturbance to vegetation within suitable habitat could occur, but would not likely adversely affect any threatened and endangered species. Site-specific surveys would be conducted to determine if special status species were present and the park service would consult with the U.S. Fish and Wildlife Service and Oregon Department of Natural Resources to determine mitigation.

Impacts of the above actions in conjunction with the no-action alternative would result in both long- and short term adverse and beneficial effects. The no-action alternative would not likely contribute to adverse effects on threatened or endangered species and could contribute beneficial long-term effects to the overall cumulative impacts.

C The no-action alternative would not adversely affect and could beneficially affect threatened or endangered species. Thus this alternative may affect, but would not likely adversely affect or result in impairment to any threatened or endangered species. Impacts of other actions in conjunction with the no-action alternative would result in both long- and short-term, adverse and beneficial effects. The no-action alternative would not likely contribute to adverse effects on threatened or endangered species and could contribute beneficial long-term effects to the overall cumulative impacts.

C L

Minimizing development within the caldera and lake drainage would prevent addition of sediments, minerals, or contaminants that could reduce water quality. Current restrictions on access and boating would continue to minimize contaminants that could reduce water quality.

The long-term limnological program would continue to monitor a diverse array of chemical, physical, and biological properties of the lake and springs, including water chemistry, nutrients, secchi clarity, light transmission, temperature, light penetration, lake level, meteorological conditions, chlorophyll concentration, primary productivity,

phytoplankton, zooplankton, and fish.

ong-term special studies would include global climate change, nutrient dynamics, and lake mi ing. Most of the sample and data collection would continue to occur in the summer months when the lake is easily accessible. ccasional winter studies are also conducted. The program would continue to add devices capable of year-round sample and data collection to gain a better understanding of processes occurring during the winter months. Sample and data processing, along with data analysis and trend monitoring, would occur on a regular basis. Periodic program review by scientists from universities, the NPS, and other state or federal agencies has been incorporated into the long-term program. The latest review of the T MP was conducted by a panel of professional aquatic ecologists in 2000. ontinued monitoring would result in long-term, negligible, beneficial impacts on water uality.

C I Cumulative actions would contribute both adverse and beneficial impacts to water uality.

As called for in the isitor Services Plan, only essential services would be provided at the rim. Included in this plan is the proposal to relocate the cafeteria parking behind the cafeteria. This would decrease the snow blown into the caldera during snowplowing and thereby decrease possible hydro carbons and vehicle related contaminants. The plan also calls for a reduction in the number of daily concession boat tours.

In 2003 the park's new concessioner replaced the aging tour boat fleet. This resulted in a major technological upgrade with conversion to improved fuel-injected 4-stroke engines, which will operate more efficiently and cleanly. The new boats also incorporated a number of other design

features to prevent accidental fuel leakage or spills into the lake environment. The park is also closely tracking the developments in alternative fuels technology, i.e., fuel cell, to eventually enable a conversion to engines not reliant on fossil fuels. The fuel system servicing the boat dock has recently been upgraded to provide increased protection from fuel leaks and contamination to the lake. Access to the lake would continue to be provided by a single access. Water quality could benefit from these increased protection measures, although the extent of potential beneficial effects is unknown, but would likely be localized and minor.

C The no-action alternative would have a negligible, long-term, beneficial effect on water quality within Water Lake. In accordance with the criteria for determining impairment, there would be no major adverse impacts on water quality, and therefore no impairment of water quality.

Continued maintenance of existing roads, trails, and structures and a slight increase in visitor use would result in little new disturbance to vegetation and soils that could potentially contribute to increased turbidity or sedimentation of park waters. Increased visitation would lead to only a minimal increase in vehicles in the park and associated increase in deposition of petroleum products routed into drainages that could affect water quality. Effects on water quality would be negligible.

A minimal increase in water use could occur from some increased visitation, although overnight accommodations, which utilize more water, would not increase. Water conservation efforts within the park would continue. Impacts

on the quantity of water in Annie Creek would be negligible. Snowmobiles use along the North entrance road would continue. Snowmobiles raise concerns about long-term impacts from high pollution emissions. Emissions from 2-stroke engine exhaust include monoxide, hydrocarbons, nitrous oxides, and particulate matter (NPS, 2006). These concerns include the possibility that accumulations of pollutants in the snowpack and resultant snowpack runoff may be having adverse impacts on water quality and associated aquatic systems, although impacts from snowpack runoff that is contaminated with snowmobile pollutants have not been found. Impacts on water quality are likely short term and localized along travel routes because of the low volume of use and because snowmobiles are restricted to the north entrance road, which does not follow near any streams. Although snowmobile use is not expected to appreciably increase, the Park Service would initiate a long-term data gathering and monitoring program to evaluate use and associated impacts as part of an overall winter recreational use study. Management actions to mitigate nonpoint source pollution would be implemented if necessary. Water quality could benefit from increased protection measures, although the extent of potential beneficial effects is unknown, but would likely be localized and minor.

C I The geographical area included in the cumulative analysis for water resources is the park. All streams within the park, including Annie Spring, originate within the park. Effects on water quality and quantity outside the park from actions associated with this alternative would be negligible and likely not measurable.

The park's fire management program may adversely impact water quality e.g., sedimentation, erosion due to the effects of fires, particularly high intensity fires. Park construction and rehabilitation proposals would also contribute to adverse impacts from increased surface runoff and erosion. Best management practices such as erosion and sediment controls would be employed to minimize these impacts. Impacts would be localized, short-term, and minor. Minor, localized, beneficial cumulative actions would include ongoing trails rehabilitation and relocation within the park that would reduce localized erosion and runoff.

The replacement of the waterline from Munson Springs to farfield would likely reduce water loss by the system. Implementation of actions within the *visitor services plan* would also reduce water use within the park. Reductions in water use would have a minor beneficial effect on water quantity in Annie Creek.

Impacts of the above other actions in conjunction with the no-action alternative would result in localized, minor, adverse and beneficial impacts on water quality and minor, beneficial effects on water quantity in Annie Creek. The no-action alternative could contribute a negligible adverse impact on water quality and negligible decrease in Annie Creek water flow to the overall cumulative impact.

C The water quality within the park would remain good and the no-action alternative would have a negligible adverse affect on water quality and quantity due to continuing maintenance activities and slight increase in visitation, but would not result in impairment to water resources. The impacts of other actions in conjunction with the no-action alternative would result in localized,

minor, adverse and beneficial impacts on water quality and quantity. The no-action alternative could contribute a negligible adverse impact on water quality and negligible increase in water use within the park to the overall cumulative impact.

Slight increases in visitation would lead to only a small increase in vehicles in the park and associated increase in vehicle emissions. The increase in emissions would be small and would not measurably change the air quality. Snowmobile use along the North entrance road would continue. Snowmobiles raise concerns about long-term impacts from high pollution emissions. Impacts on air quality are believed to be short term and localized along travel routes because of the low volume of use and lack of large congregation sites coupled with winds which tend to disperse particulates and other pollutants. The Park Service would initiate a long-term data gathering and monitoring program to evaluate use and associated impacts. Management practices to mitigate nonpoint source pollution would be implemented as necessary. Air quality could benefit from increased protection measures, although the extent of potential beneficial effects would likely be localized and negligible.

C **I**. The park's air quality is good with negligible effects from regional pollution sources outside of the park. Forest fires on surrounding lands could contribute particulates for limited periods of time. Degradation of air quality from the park's Fire Management program could result in moderate short-term impacts, but the program would be in conformance with the Clean Air Act, Oregon State Smoke Management Plan, and the Oregon Visibility Protection Plan.

Park construction and rehabilitation proposals would cause localized increases in dust and emissions from construction vehicles and equipment, resulting in localized, short-term effects on air quality. The cumulative actions in conjunction with the no-action alternative would result in short-term, moderate, adverse impacts on air quality. The no-action alternative would contribute a negligible, adverse and possibly negligible, beneficial increment to the cumulative effect.

C The no-action alternative would have a negligible, long-term, adverse effect on air quality from a small increase in vehicle use within the park. In accordance with the criteria for determining impairment, there would be no major adverse impacts on air quality, and therefore no impairment of air quality.

The cumulative actions in conjunction with the no-action alternative would result in short-term, moderate, adverse impacts on air quality. The no-action alternative would contribute a negligible adverse and possibly negligible beneficial increment to the cumulative effect.

ISITON

O

The existing range of visitor experiences would continue unchanged. Activities identified by visitors as important, such as sightseeing, driving, camping, boat tours, and picnicking would continue to be available. Existing hiking opportunities on front and back country trails would continue during the summer months. Opportunities for winter activities i.e., cross country skiing, snowshoeing would continue unchanged at Summit Village and along Summit Drive in the winter months. Snowmobile opportunities would

continue along the North Junction road in the winter. There would be no noticeable change in visitor experience or safety, therefore there would be no or negligible impacts on the diversity of visitor experience.

C

Access to and within the park would be unchanged. There would be no change in management practices to control or manage visitor access. The operation or the location of visitor entrances to the park or the road system used by visitors within the park would not change. Visitors would continue to enter the park from the north and south on Highways 2 and 3. Two-way traffic would continue on Summit Drive and on the Pinnacles Road. The Grayback Drive would remain open to motorized traffic. Scenic driving on the park's road system, particularly year-round private vehicle access to caldera views of crater lake at Summit Village, would continue. Visitors would be able to drive from one area in the park to another during the late spring and early fall and would usually be able to be accommodated in existing parking areas. Munson Alley Road to Summit Village would continue to be cleared of snow in the winter. The amount of parking within the park would remain approximately the same as current availability. The number of visitors at peak periods currently causes parking congestion at popular Summit Drive overlooks, particularly Teetwood Cove, the Watchman, and Phantom Ship. Traffic and parking congestion is also apparent at Summit Village and Mazama Village during the summer months. During congested periods, some visitors are deterred from stopping due to the inconvenient parking and choose to pass by rim pullouts and parking areas, particularly at Teetwood Cove and the Watchman. Any increase in

congestion would detract from the visitor experience. Perceptions of full parking lots, many vehicles traveling park roads, and traffic noise are important factors in determining the quality of visitor experiences. Access to trailheads and opportunities for day hikes on front country trails along the rim, at Munson alley, and at Mazama village would not change. Front country hiking experiences could become crowded during the peak use summer months and change the character of this activity. Visitor surveys indicate that short trails are extremely important to a majority of visitors. Any increase in the use of frontcountry trails during peak periods, particularly along Leetwood Cove would contribute to congestion and detract from visitor experience. Boat tours would continue at the same levels on the lake and some visitors may not be accommodated due to sold-out tours. Due to anticipated increases in visitor numbers, the change in visitor experience and safety in the way visitors access the park's resources would be readily apparent, and would affect a relatively large number of visitors resulting in moderate long-term adverse impacts to visitor access.

E O

Current opportunities for information, interpretation, and education would continue at existing levels and locations. Visitor information would continue to be available throughout the year via personal contact, printed material, and the park's web site. During the summer, visitors would continue to receive information about the park at two visitor centers. Visitor opportunities to learn about park resources would also continue through NPS interpretive programs on the concessioner-operated water lake boat tours. Interpretive outreach programs

including internet information would continue to be upgraded. A science and learning center would be developed at Munson alley. Learning center opportunities would expand the range of interpretive opportunities but would likely affect a relatively small number of visitors, resulting in a minor, beneficial impact to the diversity of visitor experiences. During the winter, information and orientation to the park would continue at the visitor information building at Munson alley. Access to interpretive and educational opportunities is important. Sixty-four percent of visitors to water lake use the visitor centers, and 70 percent of visitors indicated that the availability of information and orientation at the visitor centers was very important to their park experience. Visitor Survey 2000. Over the long term, increased visitation to the park is anticipated during peak periods. Increased visitation could make it more difficult for some visitors to readily obtain park information or to participate in interpretive programs. Changes in visitor experience would be detectable, although the changes would be slight or have barely perceptible consequences to the majority of visitors, resulting in long-term, minor, adverse impacts to visitor interpretive and educational opportunities.

F S

Visitor facilities and services would continue unchanged. Visitors would continue to camp at Mazama campground and at Lost Creek campground. Park roads and their associated pullouts and overlooks would be maintained and traffic circulation would be unchanged. Visitors would continue to receive park orientation and information at visitor contact centers at Munson alley and at Rim Village and would continue to hike both front and back country trails. There would be no

loss, addition, expansion, or change in the number of park facilities. If visitor facilities were not reconfigured or expanded, some crowding along frontcountry trails or in developed areas might occur. Changes in use would be detectable, although the changes would be slight and localized, resulting in minor, long-term, adverse impacts to the visitor's experience of park facilities.

S S

With anticipated increases in visitation the contribution of vehicle noise levels along park roads and at areas of concentrated visitor use, such as Rim Village, Mazama Village, and Leetwood, would be expected to increase. Any increase in visitation and traffic along Rim Drive would further degrade the opportunity to experience solitude and tranquility while viewing the lake.

A change in the natural sound environment would be readily detectable along transportation corridors and at popular overlooks, viewpoints and trailheads. The changes would affect a relatively large number of visitors but would be localized, resulting in minor long-term adverse impact on soundscapes along park roads. There would be no change in outstanding opportunities for visitors to experience the park's primary resources in their natural and cultural settings. As crowding along Rim Drive escalates, there would be a change in the way many visitors perceive lake views. Because there would be readily apparent changes in viewing the lake under crowded conditions and the change would affect a relatively large number of visitors, a moderate long term adverse impact to the experience of enjoying scenic vistas at the caldera rim is expected under this alternative.

C I Past and ongoing projects, including development of front-country trails, reconfiguration of Rim Village, and adaptive reuse of historic structures in Munson Alley and Rim Village, have had long-term, major, beneficial impacts on visitor experience. Reconfiguration of Rim Village would change the way visitors access views of the lake. A walk along the promenade would be possible without having to compete with vehicular traffic. A year-round visitor contact station at the rim would enable winter views of the lake for people of all abilities. Overall these projects have the potential to increase the diversity, of visitor experience, enhance the range of interpretative programs, expand access to park facilities, and to improve the quality of visitor experience values such as sounds of nature and scenic views. The major long-term beneficial impacts of the above other actions, when combined with the impacts of the no-action alternative would result in an overall major, long-term, beneficial impacts. The no-action alternative would contribute a minor to moderate adverse increment as well as a minor beneficial increment to the cumulative impacts to visitor experience.

C Overall, under alternative there would be minor to moderate long-term, adverse impacts to the visitor experience. There would also be minor, long-term, beneficial impacts to visitors' educational opportunities. The cumulative actions in conjunction with the no-action alternative would result in major beneficial impacts on visitor experience. The no-action alternative would contribute a minor to moderate adverse and minor beneficial increment to the cumulative effect.

O E T I O S

O

Under the no action alternative, no staffing increase is anticipated. Park infrastructure, visitor facilities and services would remain unchanged. Park functions currently stationed in the park would remain in existing park facilities. Some office functions currently conducted in surrounding communities would continue. The relative distribution of disciplines across divisions would remain the same.

The level of effort to protect park resources, maintain park facilities, and to provide for visitor enjoyment is anticipated to slightly increase. Park structures and infrastructure would continue to be supported from the central maintenance facility located at Munson alley. Munson alley road to Jim Hillage would continue to be cleared of snow during the winter months and Jim Drive would continue to be plowed to allow summer season access as early in the spring as weather dictates. The park would continue to maintain year-round employee residences at Steel Circle and summer season residences at Sleepy Hollow at Munson alley. Over the long term, the level of resource protection, visitor protection and safety, and the level of education and interpretive effort are expected to slightly increase. The level of staffing as well as the use of facilities and infrastructure would remain unchanged, resulting in a perceptible change in the ability of the park to provide desired services. These changes would be slight but detectable, resulting in minor, long-term, adverse impacts in park operations.

C I Past and ongoing projects, including reconfiguration of Jim

Hillage, adaptive reuse of historic structures in Munson alley and Jim Hillage, upgrading the infrastructure at Leetwood Cove, and highway road improvement projects on Highway 2, have had long-term moderate beneficial impacts on park operations. Overall these projects have the potential to have an appreciable effect on park operations and improve the ability of the park to provide desired services and facilities. Impacts of the above other actions in conjunction with the no-action alternative would result in moderate long-term beneficial cumulative impacts. The no-action alternative would contribute a minor adverse increment to cumulative impacts to park operations.

C Overall, under alternative there would be minor long term adverse impacts to park operations. The cumulative actions in conjunction with the no-action alternative would result in moderate, long-term beneficial cumulative impacts. The no-action alternative would contribute a minor adverse increment to cumulative impacts to park operations.

C O

Under the no-action alternative, existing commercial activities would continue unchanged, although the primary area of commercial activity would shift from Jim Hillage to Mazama Hillage. Necessary and appropriate commercial services to meet the needs of visitors and to enhance their enjoyment of the park would continue to be provided at Jim Hillage, Mazama Hillage and at Leetwood Cove. There would be no change in the number or frequency of boat tours on the lake. Because commercial activities would not be affected and there would be no measurable change in operations under

alternative , there would be new impacts on concession operations.

Cumulative Impacts. Past actions including restoration of the water take edge, reconfiguration of facilities at Millage, Mazama Millage, and Leetwood have had moderate, long-term beneficial impacts on concessioner operations. The no-action alternative would not contribute to cumulative impacts on concession operations.

Overall, under alternative there would be negligible long term adverse impacts to concession operations. The no-action alternative would not contribute to cumulative impacts on concession operations.

SOCIOECONOMIC EFFECTS

Park staffing remains relatively constant at full-time equivalent positions. The park's annual budget also remains the same \$4,020,000 in 2003 except for small increases due to inflation and the rising costs of goods and services utilized by the park. Facilities, park operations, and recreational uses are maintained. Current conditions and trends continue. Most facilities and services within the park would remain essentially the same as now.

Without a long-term, comprehensive management plan, park managers would accommodate changing visitor use patterns, uses, and volumes, and changes in resource conditions, as they occurred or in response to pressure from various interest groups. The current upward trend in visitation continues. While visitation can and does fluctuate from year to year, the historic growth rate of approximately .4% is assumed to continue for the life of this plan.

Additional funding for specific currently authorized projects would amount to \$1,000,000, \$402,000 federal dollars, \$104,000 private dollars, see appendix. These projects do not occur all at the same time but are phased in over a number of years. The impacts e.g., increase in income, creation of jobs, etc. on individual firms and employees could be short term, moderate to major, and beneficial for individuals and affected firms. However, impacts on the regional economy with nearly \$1.0 billion in earnings and about 1,000 jobs in 2003 as measured by economic indicators e.g., a substantial increase in income or a decrease in unemployment or poverty, etc. would be negligible.

Water take National Park would continue to be a substantial contributor to the regional economy and some local gateway communities' economies as a result of jobs provided, and wages and operational expenditures by the National Park Service. In addition, the park serves as a key attraction for the local and regional tourism industry. The visiting public would continue to generate tourism related spending within the regional and local economies, which benefits businesses by generating income and providing employment opportunities.

However, the three-county region would not be affected due to the size and diversity of the regional economy. Individual gateway communities may be affected by specific projects occurring in the park.

However, the number and types of businesses located in the local gateway travel corridors are small. Since there are few local businesses that can be affected by the continuing operations of the park, and the park would continue to operate and be open to the public, and this alternative continues current policies and programs,

no changes in the types or amounts of impacts would occur as the result of this alternative.

Additional changes or shocks either positive or negative to the local and regional socioeconomic environment within which the park exists are not expected. No other actions that could have cumulative effects when combined with the impacts of the no-action Alternative have been identified during this planning process, which has included public participation and input. The park continues to be an important visitor attraction bringing visitors to the region resulting in tourism related expenditures in the area. Expenditures by the Park Service to operate and maintain the park continue to contribute positive direct benefits to the local and regional economies. In conjunction with other past, present, and reasonably foreseeable actions, no additional cumulative impacts are expected.

The park's staff levels and base budget would not change under the no-action alternative other than as a result of adjustments for inflation and rising labor and materials costs. Approved projects over and above regular operations of the park, which would be funded under the no-action alternative, would amount to about \$1,000,000 in direct expenditures. These projects would be phased-in over a number of years, so impacts on individual firms and employees could be moderate to major, short term, and beneficial, but impacts on the regional economy would be negligible. The current range and level of impacts on tourism spending and park spending on adjacent communities would continue to be beneficial providing income, employment, and business

opportunities to the local and regional economy.

The no-action alternative would continue to have a minor to moderate short-term beneficial impact on the socioeconomic climate of the gateway communities and regional area, primarily because of ongoing maintenance of facilities and programs and some limited development projects. The overall current level and types of impacts would remain the same. In the long-term, the park would continue to be an important visitor attraction and contributor to the tourism industry in the three-county region.

ADVERSE EFFECTS

There would be no unavoidable adverse impacts of major intensity that would result from implementing alternative 1. Alternative 2 would result in moderate adverse impacts to visitor access along Jim Drive and Mazama Village. The negligible and minor impacts are described in the foregoing analysis.

RELATIONS OF THE SECTIONS OF THE IMPACTS OF THE PROJECTS TO THE LOCAL ECONOMY

The vast majority of the park would be protected in a natural state and would maintain its long-term productivity. Adverse impacts on the park's soils, water quality, and wildlife from continuing visitor activities could reduce the productivity of the park's natural resources in localized areas over time.

IRREVERSIBLE CONSTRUCTION

Construction materials and energy used would be irretrievably lost. There would also be an irretrievable and irreversible

commitment of resources in terms of funds expended on both labor and construction materials. Because it takes so long for soils to form, the loss of soils due to visitor use in localized areas would be an irreversible commitment of resources.

IMPACTS OF ALTERNATIVE 1 ON CULTURAL RESOURCES

Implementation of this alternative would generally have the same impacts on archeological resources as those listed under alternative 1, although provision of more diversified visitor experiences along the Rim Drive corridor, including development of new trails, picnic areas, and improved pullouts, parking areas, and overlooks, could have additional minor, long-term and permanent adverse impacts on archeological sites. Development of the new science learning center in the superintendent's residence would also result in additional minor, long-term, and permanent adverse impacts on archeological sites.

Cumulative Effects. Implementation of this alternative would generally have the same cumulative effects on archeological resources as those listed under alternative 1, although development projects and improvements along the Rim Drive corridor, as well as development of the new science learning center in the superintendent's residence, would contribute minor, long-term, and permanent adverse effects to any overall cumulative impact on archeological resources.

Conclusion Implementation of this alternative would generally have the same impacts on archeological resources as those listed under alternative 1.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the

IMPACTS OF ALTERNATIVE 2 ON CULTURAL RESOURCES

cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this general management plan or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with archeological resources.

Section 106. For purposes of Section 106, the determination of effect of actions under this alternative on archeological resources would be no adverse effect.

S

Although implementation of alternative 2 would generally have the same impacts on historic structures/buildings as those listed under alternative 1, rehabilitation and adaptive use of some historic structures/buildings for new functions would have moderate, long-term, beneficial impacts on those structures/buildings.

Cumulative Effects Implementation of this alternative would have the same cumulative effects on historic structures/buildings as those listed under alternative 1, although rehabilitation and adaptive use of some historic structures/buildings for new functions would contribute moderate, long-term, beneficial effects to any overall cumulative impact on historic structures/buildings.

Conclusion Implementation of this alternative would have the same impacts on historic structures/buildings as those listed under alternative 1, although rehabilitation and adaptive use of some historic structures/buildings for new functions would have moderate, long-

term, beneficial impacts on those structures/ buildings.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this general Management Plan or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with historic structures/ buildings.

Section 106. For purposes of Section 106, the determination of effect of actions under this alternative on historic structures/buildings would be no adverse effect.

Cultural

Implementation of this alternative would generally have the same impacts on cultural landscapes as those listed under alternative 1. Although development of new trails, picnic areas, and improved pullouts, parking areas, and overlooks in the Jim Drive corridor would have some additional minor, long-term, adverse impacts on the Jim Drive cultural landscape. However, management of parking and road congestion along the road by defining and formalizing existing pullouts, parking areas, and overlooks would be expected to have minor, long-term, beneficial impacts on the Jim Drive cultural landscape because the historic character and general design features of the road corridor would be preserved.

Conclusion. Implementation of this alternative would generally have the

same effects on cultural landscapes as those listed under alternative 1. Development projects and improvements along the Jim Drive corridor would contribute minor, long-term, adverse effects to any overall cumulative impact on the Jim Drive cultural landscape. However, improvements along the road to manage parking and road congestion would be expected to contribute minor, long-term, beneficial impacts to preservation of the historic character and general design features of the road corridor.

Conclusion. Implementation of alternative 2 would generally have the same impacts on cultural landscapes as those listed under alternative 1. Although development projects and improvements along the Jim Drive corridor would contribute additional minor, long-term, adverse effects on the Jim Drive cultural landscape, improvement along the road to manage parking and road congestion would be expected to have minor, long-term, beneficial impacts on preservation of the historic character and general design features of the road corridor.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this general Management Plan or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with cultural landscapes.

Section 106. For purposes of Section 106, the determination of effect of actions under this alternative on cultural landscapes would be no adverse effect.

E

Implementation of this alternative would generally have the same impacts on ethnographic resources as those listed under alternative 1, although emphasis on expanded and diverse recreational and educational opportunities in the national park for visitors would have minor, long-term, adverse impacts on such resources. Although expanded visitor activities could result in intrusion on significant sacred sites or landscapes, important traditional use activity areas, and ceremonial practices, these impacts would be generally slight but noticeable. However, educational opportunities would be provided to park visitors to heighten their awareness of the importance of ethnographic resources and the need to respect tribal access to such sites as well as a group's ceremonial practices.

C E. Implementation of alternative 2 would have the same cumulative effects on ethnographic resources as those listed under alternative 1. Emphasis on expanded and diverse recreational and educational opportunities for visitors, however, would contribute minor, long-term, adverse effects to any overall cumulative impacts on ethnographic resources.

C Implementation of this alternative would generally have the same impacts on ethnographic resources as those listed under alternative 1, although emphasis on expanded recreational opportunities would have minor, long-term, adverse impacts on such resources.

There would no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural

integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this General Management Plan or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with ethnographic resources.

S S. No Traditional Cultural Properties are affected by actions under this alternative. Thus, Section 10 determinations are unnecessary.

C

Implementation of this alternative would have beneficial, minor to moderate, long-term impacts on the park's museum collections because the increased volume of the collections that would result from expanded park research activities, as well as acquisition of pertinent park-related collection materials not currently owned or managed by the National Park Service, would be stored in both onsite and offsite facilities that meet professional and National Park Service museum standards. Thus, provision for adequate storage and workspace would be provided to improve curation, protection, and access to the collections, and staffing would be upgraded to reduce the cataloging backlog.

C E Since the national park was established the combination of limited staffing and lack of storage and workspace meeting professional and National Park Service museum standards have hindered endeavors to improve care of and access to the park's museum collections and address the ever-increasing cataloging backlog, thus having minor to moderate, long-term, adverse impacts on such resources. Actions under this alternative, such as expansion of the collections and their storage in both onsite

and offsite facilities, would contribute beneficial, minor to moderate, long-term effects to any overall cumulative impacts on the park's museum collections.

C Implementation of alternative 2 would have beneficial minor to moderate long-term impacts on the park's museum collections.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this *general management plan* or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with museum collections.

T L ESO CES

C

The greater emphasis on research, partnering, and visitor education would greatly enhance the opportunities for positive effects on resources within the park. The following actions would potentially have localized minor to more widespread moderate, long-term, beneficial effects on biotic communities. The intensity of the effects would likely be greater over time as more knowledge of the resources is accumulated, partnerships expanded, and resource management actions were implemented that further preserved and restored native species, communities, and processes.

Expanded opportunities for research and greater collaboration and communication between park resource staff and members

of the scientific community would provide valuable information and working relationships relevant to managing and preserving the park's resources. The quality and quantity of information would be enhanced, as would integration of research and data collection with resources management, which would contribute to more informed and better management decisions. Park management could become more proactive in determining desired resource conditions and identifying and addressing potential impacts or threats. Research and the information gained would allow for not only better management of resources within the context of the park, but within a broader regional and global ecological context as well. All these actions would indirectly contribute to improved resource conditions by enhancing the park service's knowledge and capabilities for restoring and maintaining native species, communities, and processes. Some adverse impacts to resources from research activities such as vegetation and soil trampling could occur but would be localized and negligible.

Increased partnerships with the scientific community and others would provide a wider base of expertise to draw upon in making management decisions. Increased monitoring and restoration programs would also be possible through partnerships.

Enhanced visitor education opportunities could also indirectly benefit native species, communities, and processes. Improved education and interpretation would increase the public's appreciation, understanding, and stewardship for these resources, which may reduce the potential for visitor-related impacts. This broader base of public support and advocacy would also aid in accomplishing the park's

resource protection and preservation programs and initiatives.

Conversion of the Grayback Trail to non-motorized use would have localized long-term benefits because of reduced noise along the trail corridor that may reduce disturbance of nearby wildlife species.

Beneficial effects would likely be minor because of the relatively low levels of motorized use that would be eliminated and the continued presence of hikers and bikers along the corridor. Seasonal closure of a section of the Jim Drive to motorized use would have similar effects.

Possible future implementation of alternative transportation systems would reduce or eliminate localized effects on vegetation, soils, and wildlife habitat such as trampling and erosion that were described under the no action alternative. This would result in long-term, negligible to minor benefits.

Adaptive use of existing buildings is expected to result in negligible new resource impacts. These buildings are located in existing, previously disturbed developed areas. Construction and use of new facilities i.e., picnic areas, short trails and minor improvements of existing pullouts, parking areas, and overlooks in frontcountry zones along the Jim Drive and other park roads would result in site-specific loss of soils, vegetation, and wildlife habitat. There would also be increased human disturbance to wildlife. Individuals, populations, and species vary in their sensitivity to disturbance and visitor use might disturb or displace some individual animals, particularly those species more sensitive to human disturbance. Certain wildlife may also become habituated to human presence or attracted to the increased food source visitors provide. Specific locations for new

facilities have not been identified; however, siting them primarily in or adjacent to previously developed or disturbed sites within the park and avoiding sensitive resources such as wetlands or whitebark pine stands, would minimize additional loss of vegetation, soils, and habitat and disruption to wildlife. Long-term adverse impacts would be localized and minor. Mitigation measures such as topsoil salvage, erosion control, and revegetation would minimize construction impacts.

Administrative and office functions relocated from the park to nearby communities would be housed in existing structures if possible. However, if new buildings were necessary, construction activities would have short-term effects on soils and vegetation. Depending on whether or not facilities were built on previously disturbed sites, the long-term adverse effects with mitigation would be negligible to minor.

Winter recreational activities occur during the time when wildlife are stressed by cold weather and food shortages. Disturbance or harassment of wildlife during this sensitive time could have negative effects on individual animals, and in some cases populations, particularly when populations are low. Winter recreation, such as snowmobiling and skiing, could create added energetic stress in winter when most wildlife species are already stressed (NPS 2004). The effects of winter recreational activities in the park are unknown, although, disturbance would likely be limited because visitor use levels are expected to remain relatively low and would continue to occur within limited areas within the park. Snowmobiling would also be restricted to current levels. The park service would initiate a long-term data gathering and monitoring

program to evaluate winter use and associated impacts to ensure long-term protection of park resources. Management actions, such as restrictions on offtrail use, specific area closures, increased patrols, visitor education, or limits on use or party sizes, would be taken as necessary to address impacts. Wildlife could benefit from increased protection measures, although the extent of potential beneficial would likely be localized and minor.

Cumulative impacts on biotic communities from land uses and activities in the park and surrounding lands would be similar to those described for alternative no-action alternative .

Overall cumulative impacts would be long-term, and both major adverse and beneficial. Adverse impacts would be primarily because of the widespread logging and fire suppression on lands surrounding the park and beneficial impacts would be from restoration and protection programs affecting lands both within and outside of the park. The preferred alternative’s contribution to adverse cumulative impacts would be minor. However, actions under alternative 2, particularly increased research, partnering, and visitor education, would promote the further protection, maintenance, and restoration of native communities. Therefore, alternative 2 would also contribute a minor to moderate, beneficial effect to the overall cumulative impacts.

The greater emphasis on research, partnering, and visitor education under this alternative would indirectly contribute to improved resource conditions within the park, potentially having localized minor to more widespread moderate, long-term, beneficial effects on biotic communities. Long-term adverse impacts from construction and use of new facilities would be localized

and minor. Sensitive communities would not be impaired by the actions proposed under this alternative.

Cumulative impacts would be long term and both major, adverse, and beneficial. Adverse impacts would be primarily because of the widespread logging and fire suppression on lands surrounding the park, and beneficial impacts would be from restoration and protection programs affecting lands both within and outside the park. Alternative 2’s contribution to adverse impacts would be minor and its contribution to beneficial effects minor to moderate.

Threats to Sensitive Species

Similar to impacts discussed under biotic communities, greater emphasis on research, partnering, and visitor education under this alternative would also enhance the opportunities for positive effects on threatened and endangered species and their habitat within the park through increased knowledge and better informed management. Any research proposals would be reviewed on a case-by-case basis so that potential adverse effects to these species or their habitats could be avoided.

Some inconsequential changes to habitat or loss of individual sensitive plant species might occur from new development or use as described below. New facilities would be limited and small in scale. They would primarily be placed within currently developed or previously impacted areas or corridors, or where human use is already occurring, thus minimizing the potential for adverse effects. Site-specific surveys would be conducted before implementing specific actions to determine if special status species existed in any proposed

project area. If any were located or if an action occurred within suitable habitat, the National Park Service would consult with the U.S. Fish and Wildlife Service and Oregon Department of Natural Resources to determine mitigation measures to avoid or minimize adverse impacts on the species.

As discussed under the biotic communities impact topic, the Park Service would initiate a long-term data gathering and monitoring program to evaluate winter use and associated impacts to ensure long-term protection of threatened and endangered species. Because of a number of factors, such as limited occurrence, small populations, low densities, and/or low birth rates, these species are more vulnerable to impacts than general wildlife populations. Some species lynx, wolverine, fisher could benefit from increased protection measures, although the extent of potential beneficial effects is unknown. Greater beneficial effects would occur if for example, den sites were located and measures were taken to protect them from disturbance.

Based on the nature of the actions being proposed along with a commitment to conduct surveys, consultation with the U.S. Fish and Wildlife Service and Oregon Department of Natural Resources, and implementation of appropriate mitigation measures, this alternative would avoid or minimize adverse effects on threatened and endangered species. However, alternative 2 could result in some adverse effects on some threatened or endangered species. Further rationale is provided below by individual species.

C **C**
F. Although the park has conducted extensive surveys for Canada lynx and wolverine in the park, none have been detected. All these species require

large expanses of land relatively free from human use. Because of the extent of suitable habitat within the park, new development and associated visitor use would likely occur within or near suitable habitat, which would incrementally contribute to habitat loss and fragmentation. Increased human noise and activity could disturb and displace these species.

However, development would be located primarily in nonwilderness areas in or adjacent to existing developed areas and roadways. Because of the existing development and use in these areas, adjacent habitat would not be readily used and would probably be avoided by these species. Some new backcountry trail links would be established to connect into the park's backcountry network of trails. These new trails would be zoned for low levels of use, would require only minimal clearing of vegetation and, would impact a relatively small area, potentially affecting only a small fraction of these species' territory or the extent of suitable habitat.

E. There would be little if any adverse impact on the primary food sources fish and carrion of the bald eagle. No new development or use would occur near the existing nest site along the crater lake shoreline. Tour boats would continue to be restricted from areas on the lake that are near the nest site. The primary area for potential nest sites for this species would likely be within the caldera. Potential new development along the rim, such as trails and picnic areas, could affect potential nest site habitat. However, new development would affect little of the overall amount of suitable habitat along the rim or within the caldera. Prior to new development, surveys would be completed to identify suitable habitat and locate nest sites. New development would be sited and designed to avoid impacts to nesting eagles.

S **O** . Current management practices that would continue under alternative 2 include protecting identified nest sites from human activities. Although new development and associated use could be located within patches of old growth stands identified as suitable habitat, no development would occur near known nest sites or within associated protective buffer zones. Most development would be in or adjacent to existing developed areas and roadways, thus minimizing the likelihood of disturbance. Conversion of the Grayback Trail to non-motorized use could reduce disturbance to a known owl nest site because of reduced noise along the trail corridor, although the nest is located over .2 miles away from the road.

D . Development of frontcountry facilities along roadways (e.g., picnic and parking areas, trails) could result in the loss of goshawk habitat, primarily where facilities were located in forested habitats. These developments would impact a relatively small area and would potentially affect only a small fraction of any nesting pair's much larger territory or the extent of suitable habitat. Surveys to locate nest sites would be completed prior to facility construction and those sites avoided.

F . Peregrines are known to be sensitive to disturbances such as human presence above their nest site. No new development would be located in or above the area of the one known nest site within the caldera. Tour boats would also continue to be restricted from areas on the lake that are near the nest site. New development such as trails or picnic areas along the rim could result in visitor use above some caldera cliff faces that could provide potential nest sites. However, new development would affect very little of the

overall amount of suitable habitat along the rim or within the caldera. Prior to new development, surveys would be completed to identify suitable habitat and locate nest sites. New development would be sited and designed to avoid impacts to nesting falcons.

T Some frontcountry development could occur within the Sun and Lost Creek drainage basins near the Grayback and Jim Drive road intersection and the Lost Creek campground. Runoff from areas disturbed by construction could lead to increased sedimentation that could affect bull trout habitat in Sun Creek. Design and location of facilities would take into consideration such parameters as soil types, slopes, and vegetative cover in order to minimize disturbance and potential runoff. A vegetative buffer would be maintained between facilities and creek headwaters. Best management practices such as erosion and sediment controls and revegetation would be implemented to eliminate or reduce both short- and long-term impacts.

Conversion of the Grayback Trail to nonmotorized use could have localized long-term benefits because the elimination of vehicles would reduce erosion that could affect bull trout habitat in Sun Creek. Beneficial effects would likely be negligible because of the relatively low levels of motorized use and associated impacts that would be eliminated. The park would continue to take actions to stabilize and minimize areas of erosion along this trail.

S
C **L** . The location of these plants would continue to be protected and the populations monitored. Because of the limited new development and use along the rim that would occur,

disturbance to populations of these plants would be negligible. For example, some small loss of habitat or individual plants might occur where new picnic areas or trails along the rim were developed. However, locations for any new development or trails would be surveyed for the presence of these species, and measures to avoid or minimize adverse impacts would be implemented.

Cumulative Impacts. Cumulative impacts on threatened and endangered species from land uses and activities in the park and surrounding lands would be similar to those described for alternative no-action alternative. Overall cumulative impacts would be both adverse and beneficial. Adverse impacts would be primarily due to land management activities in the region. Park programs would adversely affect some individuals or habitat in the short term, but would not likely adversely affect threatened and endangered species in the long term because long-term effects would be beneficial. Alternative 2 could contribute some adverse effects on threatened or endangered species but could also contribute beneficial long-term effects to the overall cumulative impacts.

Conclusion. Greater emphasis on research, partnering, and visitor education under this alternative would enhance the opportunities for positive effects on threatened and endangered species and their habitat within the park. New development could result in small, localized reductions in habitat. The survey, avoidance, mitigation, and consultation actions that the Park Service would take would help ensure that this alternative would avoid or minimize adverse effects on threatened and endangered species. Alternative 2 could result in some adverse effects on threatened or endangered

species but would not result in impairment to these species. Alternative 2 could contribute some adverse effects on threatened or endangered species but could also contribute beneficial long-term effects to the overall cumulative impacts.

C L

Impacts to water quality, as in alternative 2, would be minimized by proactive management actions to prevent contamination to the lake. Development within the caldera and lake drainage would be minimal, preventing the addition of sediments, minerals or contaminants that could reduce water quality. Park operations such as snowplowing would continue to be managed to minimize addition of contaminants to the lake ecosystem.

Current restrictions on access and boating would continue.

The water lake Long-Term Limnological Program would continue its interdisciplinary monitoring and research program. The program would continue to inform management of the lake's status, variability, and trends. And contributes to the scientific understanding of water lake and other large-lake and ocean ecosystems. This alternative expands the research and monitoring programs of the park through expanded partnerships and the establishment of the new science and learning center. Expanded research efforts would include

- modeling ecosystem components and interactions among biological, physical, and chemical processes, including food web interactions and the impacts of introduced fish
- optical studies of the lake to include the effects of abiotic and biotic particles lake clarity
- paleo-limnological studies

- studies of benthic and nearshore communities

Expanded research and monitoring would result in long-term beneficial impacts to the water quality of Crater Lake.

Collectively, cumulative actions would contribute both adverse and beneficial impacts to water quality.

As called for in the Visitor Services Plan, only essential services would be provided at the rim. Included in this plan is the proposal to relocate the cafeteria parking behind the cafeteria. This would decrease the snow blown into the caldera during snowplowing and thereby decrease possible hydrocarbons and vehicle related contaminants.

Improvements in boating technology by conversion of research and tourboats to 4-stroke motor or direct fuel injection would also prevent contaminants that could reduce water quality. Personal watercraft would continue to not be allowed on the lake, and access to the lake would continue to be provided by a single access.

Water quality could benefit from these increased protection measures, although the extent of potential beneficial effects is unknown, but would likely be localized and minor.

Collectively, the no-action alternative would have a negligible, long-term, beneficial effect on water quality within Crater Lake. In accordance with the criteria for determining impairment, there would be no major adverse impacts on water quality, and therefore no impairment of water quality.

The construction or rehabilitation of facilities would have the potential to impact water quality through ground disturbance, which would result in increased surface runoff and erosion.

However, due to the limited extent of proposed developments and implementation of mitigation measures, such as silt fences, erosion control blankets, mulch, and revegetation to control impacts, increased sedimentation and turbidity would be temporary and negligible.

Relocation of some park administration functions outside the park would likely have little effect on water use in the park because the existing building would be used for other functions. Adaptive use of existing buildings is expected to have a negligible effect on water use within the park. New overnight use by a small number of visiting researchers, scientists, and artists would be accommodated in existing facilities. This is expected to result in a negligible, if any, increase in overall water demand. Incorporation of water saving features into facilities would be expected to offset most of the increased use.

Under this alternative, snowmobile use would be restricted to existing use levels. Similar to alternative no-action alternative, because snowmobiles raise concerns about long-term impacts from high pollution emissions, the Park Service would initiate a long-term data gathering and monitoring program to evaluate use and associated impacts as part of an overall winter recreational use study. Management actions to mitigate nonpoint source pollution would be implemented if necessary. Water quality could benefit from increased protection measures, although the extent of potential beneficial

effects would likely be localized and minor.

Cumulative impacts on water resources from land uses and activities in the park and surrounding lands would be similar to those described for alternative no-action alternative . The park’s fire management program might adversely impact water quality e.g., sedimentation, erosion due to the effects of fires, particularly high intensity fires. Park construction and rehabilitation proposals would also contribute to adverse impacts from increased surface runoff and erosion. Best management practices such as erosion and sediment controls would be employed to minimize these impacts. Impacts would be localized, short-term, and minor. Minor beneficial cumulative actions would include ongoing trails rehabilitation and relocation within the park that would reduce localized erosion and runoff.

The replacement of the waterline from Munson Springs to arfield would likely reduce water loss by the system. Implementation of actions within the *visitor services plan* would also reduce water use within the park. Reductions in water use would have a minor beneficial effect on water quantity in Annie Creek.

The impacts of other actions described above in conjunction with the impacts of alternative 2 would result in localized, minor, adverse, and beneficial impacts on water quality and minor beneficial effects on water quantity in Annie Creek. Alternative 2 would contribute a negligible adverse impact on water quality and negligible decrease in water quantity in Annie Creek to the overall cumulative impact.

Alternative 2 would have a negligible adverse effect on water quality due to construction activities and a negligible effect on Annie Creek water quantity. Water quality could benefit from increased protection measures, although the extent of potential beneficial would likely be localized and minor. Water resources would not be impaired by the actions proposed under this alternative. The cumulative actions in conjunction with alternative 2 would result in short- and long-term negligible to localized, minor adverse and beneficial impacts on water quality and quantity. Alternative 2 would contribute a negligible, adverse impact on water quality and negligible, decrease in water quantity in Annie Creek to the overall cumulative impact.

Seasonal closure of a portion of the Jim Drive and closure of the Grayback Trail to motorized use would benefit air quality because of reduced vehicular emissions in these areas. Beneficial effects would be localized and negligible because of the relatively low levels of motorized use that would be eliminated.

There would be some short-term, localized impacts on air quality resulting from particulates or machinery fumes generated during construction, removal, or rehabilitation of facilities under some alternatives. Mitigation measures such as watering and revegetation of disturbed areas, repairing machinery to meet emission standards, would be employed. Effects would be short term and negligible, lasting only during the construction period.

Under this alternative, snowmobile use would be restricted to existing use levels. Similar to alternative no-action

alternative 1, because snowmobiles raise concerns about long-term impacts from high pollution emissions, the Park Service would initiate a long-term data gathering and monitoring program to evaluate use and associated impacts as part of an overall winter recreational use study. Management practices to mitigate nonpoint source pollution would be implemented as necessary. Air quality could benefit from increased protection measures, although the extent of potential beneficial would likely be localized and negligible.

Cumulative impacts on air quality from actions in the park and surrounding lands would be similar to those described for the no-action alternative. The park's air quality is very good with negligible effects from regional pollution sources outside of the park. Forest fires on surrounding lands could contribute particulates for limited periods of time. Degradation of air quality from the park's fire management program could result in moderate short-term impacts, but the program would be in conformance with the Clean Air Act, Oregon State Smoke Management Plan, and the Oregon Visibility Protection Plan. Park construction and rehabilitation proposals would cause localized increases in dust and emissions from construction vehicles and equipment, resulting in localized short-term effects on air quality. The cumulative actions in conjunction with the no-action alternative would result in short-term, negligible to moderate, adverse impacts on air quality. Alternative 2 would contribute a negligible, short-term adverse and negligible, long-term, beneficial increment to the cumulative effect.

Long-term, beneficial impacts to air quality within the park would be minor. Short-term construction

related impacts would be negligible. Air quality would not be impaired by the actions proposed under this alternative. The cumulative actions in conjunction with alternative 2 would result in short-term moderate adverse impacts on air quality. Alternative 2 would contribute a negligible, short-term, adverse, and negligible, long-term, beneficial increment to the cumulative effect.

ISITOP

O

Under alternative 2 there would be a focused range of visitor experiences emphasizing research, learning, and more in-depth experience of park resources. Visitors would have opportunities to participate in guided field trips, seminars, and workshops. This focused learning environment would enable park interpreters and partnering researchers to convey a broader range of information and involve park visitors in hands-on learning experiences about both natural and cultural park resources. In frontcountry areas at Munson Valley, Timpani, and along Timpani Drive, there would be expanded opportunities to experience the rustic designed architecture of park buildings and roads in their cultural settings.

Existing recreational opportunities would remain, including scenic driving, front country and back country hiking, picnicking, and nature viewing. Winter activities, including snow-camping, cross-country skiing, and snowshoeing would continue as would snowmobile access along the north entrance road to North Junction. Use of snow coach access would be encouraged on the North Junction road. Greater diversity of visitor use along Timpani Drive would be provided by

seasonal closures of sections of East Rim Drive during the autumn shoulder season, allowing visitors an opportunity to experience the primary resource of the park in ways other than driving, as new nonmotorized uses would be encouraged in areas that have space to accommodate them. Nonmotorized recreational opportunities would be available along Grayback Drive.

Because there would be an addition in recreational opportunities, seasonal non-motorized use along Rim Drive and an expansion of existing educational / interpretive programs, in-depth, focused educational field trips and seminars, the change in the diversity of visitor experience would be highly noticeable, exceptionally beneficial, and would affect relatively large numbers of visitors, resulting in a major beneficial impact on the diversity of visitor opportunity.

C

Under alternative 2 the road system would continue to be accessible during peak visitor use times in the summer months. Traffic congestion, especially along Rim Drive during the summer season, would be managed by improving existing pullouts, parking areas, and overlooks. If warranted by future crowding, shuttles and other alternative transportation systems would be used to alleviate congestion along Rim Drive between Leetwood Cove and Rim Village. A feasibility analysis would determine whether the shuttle would be a concession, Park Service operated, or a service contract. There would be some change to motor vehicle accessibility to portions of East Rim Drive during the shoulder autumn season when portions of East Rim Drive would be closed to motorized traffic on an experimental basis resulting in reduced motorized access.

Grayback Drive would be closed to motorized traffic throughout the year. Private vehicle access to the rim in the winter would continue. Snowmobile access and permits for snow coach tours would continue on the North Entrance Road to North Junction. Because there would be no noticeable change in the way visitors experience the park in the winter, there would be negligible impacts to visitor accessibility to park resources during the winter season. Overall, changes in motorized accessibility in the park would be detectable, localized in area, and of short duration affecting a relatively small number of visitors resulting in minor, long-term, adverse impacts to motorized accessibility.

New trails would be developed in localized frontcountry areas along the park's road system. There would be new hiking and biking opportunities along East Rim Drive during the autumn. Improvements to existing front country hiking trails and development of new front country trails would result in greater trail accessibility.

Visitor surveys indicate that short trails are extremely important to a majority of visitors. Expansion of frontcountry trails, the addition of seasonal nonmotorized hiking and biking opportunities along East Rim Drive, and the addition of year-round hiking and/or skiing, snowshoeing, and biking opportunities along Grayback Drive would be readily apparent. Ninety-three percent of visitors responding to the 2000 Visitor Survey indicated that short, frontcountry trails were either very important or extremely important.

Because front country trail access would be expanded and new front country non-motorized trail opportunities would be added an exceptionally beneficial impact on trail accessibility would normally be expected, however because visitation to the park during the fall shoulder season is

considerably reduced from peak use these additions and e pansions of nonmotor-ized trail opportunities would affect a relatively small number of visitors resulting in minor to moderate, long-term, beneficial impacts on trail accessibility.

E O

Under alternative 2 e isting passive interpretive opportunities would continue and interpretive programs and educational services would increase in number and in depth of information. pportunities to participate in educational programs would increase with the development of a science and learning center at Munson alley. Partnerships with universities, museums, other agencies, and researchers would e pand the breadth and depth of knowledge of park resources and enrich interpretive programs. isitors would have the opportunity to participate in a wide variety of educational programs such as focused guided field trips, workshops, and seminars. Interpretation of park resources would be provided by researchers guiding special indepth tours, participatory field trips, and seminars. Park interpreters would provide research-based programs.

guided hikes and interpretation on concession-operated boat tours would focus on participatory, learning e periences for visitors. New and e panding sources of information about park resources would be available to park visitors and would be conveyed in a broader conte t as technology advanced and new educational venues developed.

ecause the variety and range of interpre- tive programs would increase and e pand, the change to visitor opportunities to participate in educational and interpretive programs would be highly noticeable. These changes in the interpretive program would affect relatively large numbers of visitors, resulting in a major, long-term,

beneficial impact on visitors' opportunities to participate in interpretive programs.

F S

pportunities for visitors to access and use park facilities and services would increase. New and e pand uses of park facilities would open some park buildings and structures for visitor use and enjoyment. isitors would gain new opportunities to e perience east im Drive and its associated pullouts and overlooks without vehicular traffic during the fall. rayback Drive would provide non-motorized opportunities year-round. Participation in workshops and seminars conducted in park buildings and other structures would e pand and change visitor use of park facilities. These changes would be highly noticeable, a relatively large numbers of visitors would be affected, and the changes would be e ceptionally beneficial. Therefore alternative 2 would have a major, beneficial, long-term impact on the visitor's e perience of park facilities and services.

S S

Development of frontcountry trails would occur in localized areas along the park's transportation corridor resulting in detectable, localized, but small changes to the natural sound environment in these areas. This would result in negligible long-term, adverse impacts to soundscapes at park trailheads. losing portions of ast im Drive to vehicular traffic in the autumn shoulder season would enhance the natural soundscape along this portion of the lake caldera. This change would be detectable, although the change would affect a relatively small number of visitors and would be localized in area resulting in resulting in minor beneficial long-term

impacts to soundscapes along east rim Drive.

With the seasonal closure of east rim Drive in the fall, visitor opportunities to sightsee in the park would experience a change during that season. Scenic views of the lake without the intrusion of vehicular traffic would be possible. During peak use periods in the summer opportunities for visitors to sightsee in the park, including motorized sightseeing along rim Drive, would remain unchanged. There would be a noticeable change in visitor experience in viewing the lake in the autumn. This change would be highly noticeable, but would affect a relatively small number of visitors and be localized in area, resulting in a minor, beneficial impact on visitor opportunities to sightsee and enjoy the park's scenic views.

C I Past and ongoing projects, including development of front-country trails, reconfiguration of rim village, and adaptive reuse of historic structures in Munson alley and rim village, have had long-term, major, beneficial impacts on the visitor experience. Reconfiguration of rim village would change the way visitors access views of the lake at rim village. A walk along the promenade would be possible without having to compete with vehicular traffic. A year-round visitor contact station at the rim would enable winter views of the lake for people of all abilities. Overall these projects have the potential to increase the diversity, of visitor experience, enhance the range of interpretative programs, expand access to park facilities, and to improve the quality of visitor experience values such as sounds of nature and scenic views. The impacts of

the above other actions, when combined with the impacts of the no-action alternative would result in a major, long-term, beneficial impact. Alternative 2 would contribute a minor to major, beneficial increment to cumulative impacts to the visitor experience, because alternative 2 would add new and expanding existing visitor opportunities. Alternative 2 would also contribute minor, long-term adverse increment to cumulative impacts due to the seasonal closure of east rim Drive.

C Alternative 2 would have a major beneficial impact on the diversity of visitor experience. Under this alternative visitors would experience minor, long-term, adverse impacts on vehicular access with the seasonal closure of east rim Drive but would gain minor to moderate, long-term, beneficial impacts on frontcountry trails accessibility. There would be major beneficial impacts to visitor enjoyment of educational and interpretive programs and access to park facilities and services. Opportunities for visitors to enjoy scenic views would be expanded along the caldera rim resulting in minor beneficial impacts to scenic viewing opportunities. The cumulative actions in conjunction with the no-action alternative would result in an overall major, long-term, beneficial impact. Alternative 2 would contribute a minor to major beneficial increment to cumulative impacts to the visitor experience, because this alternative would add new and expanding existing visitor opportunities. Alternative 2 would also contribute a minor, long-term, adverse increment to cumulative impacts due to the seasonal closure of east rim Drive.

O E TIO S

O

Under alternative 2 existing buildings and facilities would be adaptively used for new functions and uses. Researchers and scientists would stay in the park year-round increasing all season use of park buildings. Use of park facilities is expected to be constant but short term with frequent turnover, necessitating increased maintenance responsibilities in preparing and maintaining park buildings for and in use. Maintenance of year-round residences at Steel Circle and summer season residences at Sleepy Hollow in Munson alley would continue. Park maintenance staff would continue to support park operations from the central maintenance facility located at Munson alley. Munson alley road to village would continue to be cleared of snow during the winter months and Drive would continue to be plowed to allow summer season access as early in the spring as weather dictates. Because changes in the ability of the park to provide desired services and facilities would be small but perceptible, minor, long-term, adverse impacts to park operations would be expected under alternative 2.

To accommodate new and expanded visitor use, some park functions that are not, of necessity, park resource-based, would be relocated outside the park in surrounding communities. Fewer employees would reside in the park and more staff functions would be accomplished outside the park boundary. This action would disperse the staff and associated inconveniences in communication and coordination among employees would be expected to occur. This would be offset by increased telecommunication

efficiency and reliability. Locating staff in surrounding communities would also contribute to increased efficiencies in developing partnerships and would contribute a moderate beneficial impact on park operations. Different options for accommodating operations outside the park would be studied before implementing any actions. Actions that propose purchasing additional property outside the boundary would require additional authorization. Staff functions would shift to a greater emphasis on research, education, and interpretation. There would also be an increased need for maintenance operations to maintain year-round use of park facilities and to manage frequent turnover of park residential spaces. Because changes in park operations would be readily apparent and would have an appreciable effect on the ability of the park to provide new services and facilities, there would be moderate, beneficial impacts on park operations.

C I

Past and ongoing projects including reconfiguration of village, adaptive reuse of historic structures in Munson alley and village, upgrading infrastructure at leetwood ave, and highway road improvement projects on highway 2, have had long-term moderate beneficial impacts on park operations. Overall these projects have the potential to have an appreciable effect on park operations and improve the ability of the park to provide desired services and facilities. Impacts of the above other actions in conjunction with the no-action alternative would result in moderate, long-term, beneficial cumulative impacts. The no action alternative would contribute a moderate, beneficial, and minor adverse increment to cumulative impacts to park operations.

C Alternative 2 would result in moderate, beneficial impacts on park operations. Cumulative actions in conjunction with the no-action alternative would result in a moderate, long-term, beneficial cumulative impact. Alternative 2 would contribute a moderate, beneficial and minor, adverse increment to cumulative impacts to park operations.

C O

Under alternative 2 impacts on concession activities would be similar to alternative 1. Relative to the no-action alternative, there would be no measurable or perceptible change to concession operations under alternative 2, resulting in no new impacts on concession operations.

C I Past actions, including restoration of the crater lake edge, and ongoing actions, such as reconfiguration of park facilities at the rim and at Mazama Village, have had a beneficial impact on concessioner activity. Consolidation of concession activity at Mazama and the closeness of Mazama Village to Oregon State Highway 2 facilitate concession operations and inventory staging. These actions would result in moderate, long-term, beneficial impacts. Alternative 2 would not contribute to cumulative impacts on concession operations.

C Alternative 2 would have negligible, long-term adverse impacts and would not contribute to cumulative impacts on concession operations.

SOCIOECONOMIC EFFECT

The emphasis of this alternative is to manage the park and its resources to provide greater opportunities for visitors

to experience diverse recreational, educational, and research opportunities. Some additional staff persons would be hired. Changes to the park's infrastructure are called for to support this shift in park emphasis. The park's base budget would be increased by \$300,000. Development projects such as building new trails and backcountry camping sites, improving roadways, pullouts, parking areas, etc. require the expenditure of additional funds for development in the amount of \$443,000 which is \$43,000 more than the no-action alternative. These monies spent over the life of the plan for various projects would provide some impacts e.g., increase in income, creation of jobs, etc. to individual firms and workers which would be moderate to major, short term, and beneficial. Impacts on the economic indicators within the affected area described in the Affected Environment chapter would be negligible because of the relative size of the regional economy approximately \$1.0 billion in earnings and about 10,000 jobs in 2000 and the phasing of the projects over the next 20 years.

The pattern of increasing visitation is expected to continue. Concession services may be expanded to cover additional tours or research partnerships. Providing additional facilities and programs would encourage more visitor use at the parks. The amount of additional use is indeterminate at this time. However, this increased use could result in some additional spending within the gateway communities or region, which would benefit some retail establishments, restaurants, or motels in the travel corridors.

Moving some administrative or operational functions to areas outside the park as the need for space increased would

result in the purchase or long-term lease of land and buildings and/or the construction of new buildings in gateway areas. New facility construction would result in a short-term, positive impact on the regional economy, mostly affecting the construction sector of the economy. The purchase of privately owned land on a willing-buyer/willing-seller basis would benefit both the private landowner and the Park Service. and or real estate acquisition by the federal government would result in some long-term loss of local real-estate tax revenue. However, the amount of property tax revenue lost to the three counties would be minor compared to the tax revenues collected by Douglas county tax revenues .2 million in 2002/03 , Jackson county tax revenues 4 . million in 2002 and Lamath county tax revenues of about 3 million, 2002 . Acquisition of other federally owned land for these purposes would not result in any change in real estate taxes.

Improving facilities within the parks would further contribute positive economic benefits in the form of direct spending to the growing regional economy. More visitors might result in additional tourism-related spending within the region and gateway towns ,increasing business opportunities, income, and employment. The need for housing for additional park staff combined with the increasing desirability of living in the gateway communities might add to the demand for local housing and other locally provided goods. Hiring additional staff would result in a small increase in the local population that would contribute to the overall growth in the gateway communities. As described above, in conjunction with other past, present, and reasonably foreseeable actions, the preferred alternative would have minor to moderate,

long-term, beneficial impacts on the socioeconomic climate of the local gateway communities, but these benefits would be negligible at the three-county regional level.

C I Additional changes or shocks either positive or negative to the local and regional socioeconomic environment are not expected. No other actions that could have cumulative effects when combined with the impacts of alternative 2 have been identified during this planning process. In conjunction with other past, present, and reasonably foreseeable actions, no additional cumulative impacts are expected.

C An increase in park staffing levels by . full-time T 's, along with a budget increase to 4, 2 ,3 0 current leasing staffing would have a moderate impact on the local gateway communities' economies and a negligible impact on the regional economy. Additional employees would likely purchase some goods and services from within the gateway communities.

Approximately 4, 43,000 would be spent over the life of the plan on various projects, an increase of only 43,000 compared to the no-action alternative. These expenditures could result in moderate to major, short-term, beneficial impacts on individual firms and employees increased business and profits, increased employment opportunities, increased income, etc. . Overall impacts on the regional economy effects on the economic indicators of income, unemployment rate, poverty rate, etc. , however, would be negligible because of the size and the phasing of the projects over the next 20 years. These projects might encourage some increased visitation to the parks, with beneficial

effects on the region and adjacent communities in terms of increased visitor expenditures for locally provided goods and services.

Moving some administrative functions and park employee housing outside the parks as space requirements dictate would result in the purchase or long-term lease of land and the construction of buildings in local gateway areas, with short-term, beneficial impacts on the local economy, mostly affecting the construction sector and a few landowners. The purchase of privately owned land on a willing-buyer/willing-seller basis by the federal government would result in some long-term loss of local real-estate tax revenue. However, the amount of property tax revenue lost to the three counties would be minor compared to the tax revenues collected by the three counties. Acquisition of other federally owned land for these purposes would not result in any change in real estate taxes.

POSSIBLE ADVERSE EFFECTS

There would be no unavoidable adverse impacts of major intensity that would result from implementing alternative 2. Moderate adverse effects on park operations would occur due to increased maintenance and management operations. The negligible and minor impacts are described in the foregoing analysis.

**IMPACTS OF THE
SETBACKS ON
THE INTERIOR
ENVIRONMENT
OF THE
COUNTRY**

The vast majority of the park would be protected in a natural state and would maintain its long-term productivity. Disturbance of soils, vegetation, and wildlife habitat from visitor use and constructing facilities would reduce the long-term productivity of the environment in localized areas. Greater emphasis on research, partnering, and visitor education would indirectly contribute to improved resource conditions and the long-term productivity of the environment.

**IRREVERSIBLE
CONSTRUCTION OF
SITES**

Construction materials and energy used would be irretrievably lost. There would also be an irretrievable and irreversible commitment of resources in terms of funds expended on both labor and construction materials. Because it takes so long for soils to form, the loss of soils due to development and visitor use in localized areas would be an irreversible commitment of resources.

IMPACTS OF ALTERNATIVE 3 ON CULTURAL RESOURCES

CULTURAL RESOURCES

Implementation of alternative 3 on archeological resources would generally be the same as those listed under alternative 1, although the additional construction of trails to introduce visitors to a diverse range of ecosystems and terrain, could have some additional impacts on archeological sites. If known archeological resources could not be avoided, the range of potential adverse effects to archeological resources would be negligible to moderate depending upon the extent to which the resources were affected.

Cumulative Effects. Implementation of this alternative would generally have the same cumulative effects on archeological resources as those listed under alternative 1.

Comparison. Implementation of this alternative would generally have the same impacts on archeological resources as those listed under alternative 1, although the additional construction of trails could have some additional impacts on archeological sites. If known archeological resources could not be avoided, the range of potential adverse effects to archeological resources would be negligible to moderate depending upon the extent to which the resources were affected.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3

identified as a goal in this *general management plan* or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with archeological resources.

Section 106. For purposes of Section 106, the determination of effect of actions under this alternative on archeological resources would be no adverse effect.

S

Implementation of this alternative would have the same impacts on historic structures/buildings as those listed under alternative 1.

Cumulative Effects. Implementation of this alternative would have the same cumulative effects on historic structures/buildings as those listed under alternative 1.

Comparison. Implementation of alternative 3 would have the same impacts on historic structures/buildings as those listed under alternative 1.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this *general management plan* or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with historic structures/buildings.

S **S** . or purposes of Section 0 , the determination of effect of actions under this alternative on historic structures/buildings would be no adverse effect.

C **L**

Implementation of this alternative would generally have the same impacts on cultural landscapes as those listed under alternative , although provision for dispersed and e panded recreational opportunities and development of new trails to introduce visitors to a diverse range of ecosystems could result in additional impacts on the park’s cultural landscapes. If known resources could not be avoided, the range of potential adverse impacts to cultural landscapes would be negligible to moderate depending upon the e tent to which the resources were affected.

C **E** . Implementation of this alternative would generally have the same cumulative effects on cultural landscapes as those listed under alternative , although provision for decentralized recreational opportunities and development of new trails could result in additional cumulative effects on the park’s cultural landscapes.

C Implementation of this alternative would generally have the same impacts on cultural landscapes as those listed under alternative , although provision for decentralized recreational opportunities and development of new trails to introduce visitors to a diverse range of ecosystems could result in additional impacts on the park’s cultural landscapes. If known resources could not be avoided, the range of potential adverse impacts to cultural landscapes would be negligible to moderate depending upon

the e tent to which the resources were affected.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park’s establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this eneral anagement lan or other relevant National Park Service planning documents. onse uently, there would be no impairment of resources or values associated with cultural landscapes.

S **S** . or purposes of Section 0 , the determination of effect of actions under this alternative on cultural landscapes would be no adverse effect.

E

Implementation of alternative 3 would generally have the same impacts on ethnographic resources as those listed under alternative , although emphasis on visitor enjoyment of the diverse and uni ue natural environment of the national park could have some barely perceptible or measurable, and hence negligible, impacts on such resources. Provision for a wider range of visitor e periences could result in some intrusion on sacred sites or landscapes and important traditional use activity areas and thus have minor adverse impacts on ethnographic resources., because the impacts would be noticeable but would neither appreciably alter resource conditions nor alter the relationship between the resource and the affiliated group’s body of practices and beliefs.

C **E** . The cumulative effects to ethnographic resources resulting

from implementation of this alternative would be similar to those described for alternative 2, with the addition of minor adverse impacts associated with provisions for wider ranges of visitor experience.

However, the minor adverse impacts associated with such provisions would represent a very small incremental increase in any overall adverse cumulative effect.

Cultural Resources. Implementation of this alternative generally have the same impacts on ethnographic resources as those listed under alternative 2, although emphasis on a wider range of visitor experiences to enjoy the diverse and unique natural environment of the national park could have some minor adverse impacts on such resources.

Social Resources. No Traditional Cultural Properties are affected by actions under this alternative. Thus, Section 106 determinations are unnecessary.

Cultural Resources

Implementation of this alternative would have beneficial minor to moderate long-term impacts on the park's museum collections because adequate staffing and space would be provided for their curation and storage and they would be stored in an on-site facility that met professional and National Park Service museum standards. Although adequate storage and workspace would be provided to improve curation and protection of the collections and staffing would be upgraded to reduce the cataloging backlog, park-related collection materials not currently owned or managed by the National Park Service would generally not be acquired. Access to the collections, both for NPS and non-NPS researchers, would be limited by

availability of museum staff to assist in use of the collections.

Cultural Resources. Since the national park was established the combination of limited staffing and lack of storage and workspace meeting professional and National Park Service museum standards have hindered endeavors to improve care of and access to the museum collections and address the ever-increasing cataloging backlog. Thus, the park's museum collections have been subjected to minor to moderate long-term adverse impacts. Actions under this alternative, such as provision of adequate space to curate and store the park's museum collections in an on-site facility that met professional and National Park Service museum standards and adequate staffing to reduce the cataloging backlog, would contribute beneficial minor to moderate long-term effects to any overall cumulative impacts on the park's museum collections.

Cultural Resources. Implementation of alternative 3 would have beneficial minor to moderate long-term impacts on the curation and protection of the park's museum collections because adequate space would be provided for their curation and storage in an on-site facility that met professional and National Park Service museum standards.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this *general management plan* or other relevant National Park Service planning documents. Consequently, there would be

no impairment of resources or values associated with museum collections.

T L E S O C E S

C

Construction and use of new facilities i.e., picnic areas, short trails in frontcountry zones along the Rim Drive and other park roads would result in site-specific loss of soils, vegetation, and wildlife habitat. There would also be increased human disturbance to wildlife. Individuals, populations, and species vary in their sensitivity to disturbance and visitor use might disturb or displace some individual animals, particularly those species more sensitive to human disturbance. Certain wildlife may also become habituated to human presence or attracted to the increased food source visitors provide. Specific locations for new facilities have not been identified; however, siting them primarily in or adjacent to previously developed or disturbed sites within the park and avoiding sensitive resources such as wetlands or whitebark pine stands, would minimize additional loss of vegetation, soils, and habitat and disruption to wildlife. Long-term adverse impacts would be localized and minor. Mitigation measures such as topsoil salvage, erosion control, and revegetation would minimize construction impacts. Increased monitoring and restoration programs would be implemented to ensure that impacts from additional frontcountry development and more dispersed visitor use would be minimized and sensitive resources such as whitebark pine stands protected.

Increased contact with visitors could indirectly benefit native species, communities, and processes. There would be

greater opportunity to enhance the public's appreciation, understanding, and stewardship for these resources, which may reduce the potential for visitor related impacts. This broader base of public support and advocacy would also aid in accomplishing the park's resource protection and preservation programs and initiatives. Beneficial effects would likely be localized and minor.

Winter recreational activities occur when wildlife are stressed by cold weather and food shortages. Disturbance or harassment of wildlife during this sensitive time can have negative effects on individual animals, and in some cases populations, particularly when populations are low.

Winter recreation such as snowmobiling and skiing can create added energetic stress in winter when most wildlife species are already stressed (NPS 2002). The effects of winter recreational activities in the park are unknown, although, disturbance would likely be limited because visitor use levels are expected to remain relatively low and would continue to occur within very limited areas within the park. However, some increase in snowmachine use could occur due to grooming of the North Entrance Road. The Park Service would initiate a long-term data gathering and monitoring program to evaluate winter use and associated impacts to ensure long-term protection of park resources. Management actions, such as restrictions on off-trail use, specific area closures, increased patrols, visitor education, or limits on use or party sizes, would be taken as necessary to address impacts. Consequently, long-term impacts from continuing or increasing winter activities would be offset by increased protection measures that would benefit wildlife, although the extent of potential beneficial effects would likely be localized and minor.

Cumulative impacts on biotic communities from land uses and activities in the park and surrounding lands would be similar to those described for alternative no-action alternative .

Overall cumulative impacts would be long-term, and both major adverse and beneficial. Adverse impacts would be primarily because of the widespread logging and fire suppression on lands surrounding the park and beneficial impacts would be from restoration and protection programs affecting lands both within and outside of the park. Alternative 3's contribution to both adverse and beneficial cumulative impacts would be localized and minor.

Long-term adverse impacts from construction and use of new facilities would be localized and minor. Increased contact and education of visitors and possible implementation of protection measures to mitigate winter use impacts could have minor benefits to resources. Biotic communities would not be impaired by the actions proposed under this alternative.

Cumulative impacts would be long-term, and both major adverse and beneficial. Adverse impacts would be primarily because of the widespread logging and fire suppression on lands surrounding the park and beneficial impacts would be from restoration and protection programs affecting lands both within and outside of the park. Alternative 3's contribution to both adverse and beneficial cumulative impacts would be localized and minor.

TESS

Similar to impacts discussed under biotic communities, increased monitoring and restoration programs and increased

contact with visitors would enhance the opportunities for positive effects on threatened and endangered species. Some inconsequential changes to habitat or loss of individuals might occur from new development or use as described below. New frontcountry facilities would be relatively small in scale, but would be constructed in more locations under this alternative. They would primarily be placed within currently developed or previously impacted areas or road corridors, where human use is already occurring, thus minimizing the potential for adverse effects. Site-specific surveys would be conducted before implementing specific actions to determine if special status species existed in any proposed project area. If any were located, or if an action occurred within suitable habitat, the National Park Service would consult with the U.S. Fish and Wildlife Service and Oregon Department of Natural resources to determine mitigation measures to avoid or minimize adverse impacts on the species.

As discussed under the biotic communities impact topic, the park service would initiate a long-term data gathering and monitoring program to evaluate winter use and associated impacts to ensure long-term protection of threatened and endangered species. Because of a number of factors such as limited occurrence, small populations, low densities, and/or low birth rates, these species are more vulnerable to impacts than general wildlife populations. Some species lynx, wolverine, fisher could benefit from increased protection measures, although the extent of potential beneficial effects is unknown. Greater beneficial effects would occur if for example, den sites were located and measures were taken to protect them from disturbance.

Similar to alternative 2, development proposed under alternative 3 may affect, but would not be likely to adversely affect special status species for the following reasons

C **F** **C**. Although the park has conducted extensive surveys for Canada lynx and wolverine in the park, none have been detected. All these species require large expanses of land relatively free from human use. Because of the extent of suitable habitat within the park, new development and associated visitor use would likely occur within or near suitable habitat, which would incrementally contribute to habitat loss and fragmentation. New frontcountry development and trails would result in more dispersed use. This increased human noise and activity could disturb and displace these species. However, development and trails would be located in nonwilderness areas, primarily in or adjacent to existing developed areas and road corridors. Because of the existing development and use in these areas, adjacent habitat would not be readily used and would probably be avoided by these species. New development and use would affect only a very small portion of suitable habitat within the park.

E. There would have little if any adverse impact on the primary food sources (fish and carrion) of the bald eagle. No new development or use would occur near the existing nest site along the crater lake shoreline. Tour boats would continue to be restricted from areas on the lake that are near the nest site. The primary area for potential nest sites for this species would likely be within the caldera. Potential new development along the rim, such as trails and picnic areas, could affect potential nest site habitat. However, new

development would affect very little of the overall amount of suitable habitat along the rim or within the caldera. Prior to new development, surveys would be completed to identify suitable habitat and locate nest sites. New development would be sited and designed to avoid impacts to nesting eagles.

S **O**. Current management practices that would continue under alternative 2 include protecting identified nest sites from human activities. Although new development and associated use could be located within patches of old growth stands identified as suitable habitat, no development would occur near known nest sites or within associated protective buffer zones. Most development would be located in or adjacent to existing developed areas and roadways, thus minimizing the likelihood of disturbance.

D. Development of frontcountry facilities along roadways (e.g., picnic and parking areas, trails) could result in the loss of goshawk habitat, primarily where facilities were located in forested habitats. These developments would impact a relatively small area and would potentially affect only a small fraction of any nesting pair's much larger territory or the extent of suitable habitat. Surveys to locate nest sites would be completed prior to facility construction and those sites avoided.

F. Peregrines are known to be sensitive to disturbances such as human presence above their nest site. No new development would be located in or above the area of the one known nest site within the caldera. Tour boats would also continue to be restricted from areas on the lake that are near the nest site. New development such as trails or picnic areas

along the rim could result in visitor use above some caldera cliff faces that could provide potential nest sites. However, new development would affect very little of the overall amount of suitable habitat along the rim or within the caldera. Prior to new development, surveys would be completed to identify suitable habitat and locate nest sites. New development would be sited and designed to avoid impacts to nesting falcons.

T. Some frontcountry development could occur within the Sun Creek drainage basin along Grayback Trail and Rim Drive. Runoff from areas disturbed by construction could lead to increased sedimentation that could affect bull trout habitat in Sun Creek. Design and location of facilities would take into consideration such parameters as soil types, slopes, and vegetative cover in order to minimize disturbance and potential runoff. A vegetative buffer would be maintained between facilities and creek headwaters. Best management practices such as erosion and sediment controls and revegetation would be implemented to eliminate or reduce both short- and long-term impacts. Use of the Grayback Trail would not change and the park would continue to take actions to stabilize and minimize areas of erosion along this trail.

S
C **L** The location of these plants would continue to be protected and the populations monitored. Because of the greater potential for new development and use along the rim under this alternative, loss of habitat or individual plants could occur. These plants exist in distinct locations and locations for any new development or trails would be surveyed for the presence of these species and measures to avoid or minimize adverse impacts would be implemented.

C **I**. Cumulative impacts on threatened and endangered species from land uses and activities in the park and surrounding lands would be similar to those described for alternative no-action alternative. Overall cumulative impacts would be both adverse and beneficial. Adverse impacts would be primarily due to land management activities in the region. Park programs would adversely affect some individuals or habitat in the short-term, but would not likely adversely affect threatened and endangered species in the long-term because long-term effects would be beneficial. Alternative 3 could contribute some adverse effects on threatened or endangered species but could also contribute beneficial long-term effects to the overall cumulative impacts.

C. New development and more dispersed use could result in small, localized reductions in habitat and disturbance to individuals. The survey, avoidance, mitigation, and consultation actions that the Park Service would take would help ensure that this alternative would avoid or minimize adverse effects on threatened and endangered species. Alternative 3 could result in some adverse effects on threatened or endangered species but would not result in impairment to these species. Alternative 3 could contribute some adverse effects on threatened or endangered species but could also contribute beneficial long-term effects to the overall cumulative impacts.

C **L**
Alternative 3 seeks to allow a greater range of visitor opportunities to the extent that resources continue to be protected. Impacts on water take would generally be the same as those listed under alternative no-action alternative.

Minimizing development within the caldera and lake drainage would prevent addition of sediments, minerals, or contaminants that could reduce water quality. Current restrictions on access and boating would continue to minimize contaminants that could reduce water quality.

The long-term research and monitoring program would continue. Continued monitoring would result in long-term beneficial impacts on water quality.

Cumulative Impacts: Implementation of this alternative would generally have the same cumulative effects on water quality as those listed under alternative .

Cumulative Impacts: Implementation of this alternative would generally have the same impacts on water quality as those listed under alternative . This alternative would have a negligible, long-term, beneficial effect on water quality within water lake. In accordance with the criteria for determining impairment, there would be no major adverse impacts on water quality, and therefore no impairment of water quality.

The construction or rehabilitation of facilities and more dispersed visitor use would have the potential to impact water quality through ground disturbance, which would result in increased surface runoff and erosion. However, due to the limited extent of proposed developments and implementation of mitigation measures such as silt fences, erosion control measures, designated trails, and revegetation to control impacts, increased sedimentation and turbidity would be temporary and negligible.

Under this alternative, grooming the North entrance road to accommodate snow coaches could increase use of both snow coaches and snowmobiles, although, use volumes would not be expected to increase appreciably. Similar to alternative no-action alternative , because snowmobiles raise concerns about long-term impacts from high pollution emissions, the Park Service would initiate a long-term data gathering and monitoring program to evaluate use and associated impacts as part of an overall winter recreational use study. Management actions to mitigate nonpoint source pollution would be implemented if necessary. Additional impacts from some increased use would be mitigated by increased protection measures. Water quality could benefit from increased protection measures, although the extent of potential beneficial effects would likely be localized and minor.

Cumulative Impacts: Cumulative impacts on water resources from land uses and activities in the park and surrounding lands would be similar to those described for alternative no-action alternative . The park's fire management program may adversely impact water quality e.g. sedimentation, erosion due to the effects of fires, particularly high intensity fires. Park construction and rehabilitation proposals would also contribute to adverse impacts from increased surface runoff and erosion. Best management practices such as erosion and sediment controls would be employed to minimize these impacts. Impacts would be localized, short-term and minor. Minor beneficial cumulative actions would include ongoing trails rehabilitation and relocation within the park that would reduce localized erosion and runoff.

The replacement of the waterline from Munson Springs to arfield would likely reduce water loss by the system. Implementation of actions within the visitor services plan would also reduce water use within the park. Reductions in water use would have a minor beneficial effect on water quantity in Annie Creek.

The impacts of other actions described above in conjunction with the impacts of alternative 3 would result in localized, minor adverse and beneficial impacts on water quality and minor to moderate beneficial effects on water quantity in Annie Creek. Alternative 3 would contribute a negligible adverse impact on water quality and negligible decrease in water quantity in Annie Creek to the overall cumulative impact.

C. Alternative 3 would have a negligible adverse effect on water quality due to construction activities and a negligible effect on Annie Creek water quantity. Water quality could benefit from increased protection measures, although the extent of potential beneficial would likely be localized and minor. Water resources would not be impaired by the actions proposed under this alternative. The cumulative actions in conjunction with alternative 3 would result in short- and long-term negligible to minor adverse and beneficial impacts on water quality and quantity. Alternative 3 would contribute a negligible adverse impact on water quality and negligible decrease in water quantity in Annie Creek to the overall cumulative impact.

Implementation of a shuttle system would result in an incremental reduction in traffic and thus emissions along the Rim Drive and the roadway between the rim

and Mazama. This would likely result in localized, negligible beneficial effects on air quality.

There would be some short-term, localized impacts on air quality resulting from particulates or machinery fumes generated during construction, removal, or rehabilitation of facilities under some alternatives. Mitigation measures such as watering and revegetation of disturbed areas, requiring machinery to meet emission standards, would be employed. Effects would be short-term and negligible, lasting only during the construction period.

Under this alternative, grooming the North Entrance Road to accommodate snowcoaches could increase use of both snowcoaches and snowmobiles, although, use volumes would not be expected to increase appreciably. Similar to alternative no-action alternative, because snowmobiles raise concerns about long-term impacts from high pollution emissions, the Park Service would initiate a long-term data gathering and monitoring program to evaluate use and associated impacts as part of an overall winter recreational use study. Management actions to mitigate nonpoint source pollution would be implemented if necessary. Additional impacts from some increased use would be mitigated by increased protection measures. Air quality could benefit from increased protection measures, although the extent of potential beneficial would likely be localized and negligible.

C **I**. Cumulative impacts on air quality from actions in the park and surrounding lands would be similar to those described for the no-action alternative. The park's air quality is good with negligible effects from regional

pollution sources outside the park. Forest fires on surrounding lands could contribute particulates for limited periods of time. Degradation of air quality from the park's fire management program could result in moderate short-term impacts, but the program would be in conformance with the Clean Air Act, Oregon State Smoke Management Plan, and the Oregon Visibility Protection Plan. Park construction and rehabilitation proposals would cause localized increases in dust and emissions from construction vehicles and equipment, resulting in localized, short-term effects on air quality. The cumulative actions in conjunction with the no-action alternative would result in short-term, moderate, adverse impacts on air quality. Alternative 3 would contribute a negligible short-term, adverse, and negligible, long-term, beneficial increment to the cumulative effect.

Conlong-term beneficial impacts to air quality within the park under this alternative would be negligible. Short-term construction related impacts would be negligible. Air quality would not be impaired by the actions proposed under this alternative. The cumulative actions in conjunction with alternative 3 would result in short-term moderate adverse impacts on air quality. Alternative 3 would contribute a negligible, short-term, adverse, and negligible, long-term, beneficial increment to the cumulative effect.

ISITO SE

O

Under alternative 3 visitors would experience the entire range of visitor experiences through recreational opportunities and educational programs. Scenic driving, front and back country

hiking, camping, and picnicking, nature viewing, and boat tours would be available to a greater diversity of user groups.

Visitor use would be dispersed in an expanded front country and park visitors would find increased opportunities for high-quality recreation activities and experiences. Additional hiking and picnicking opportunities would be developed in frontcountry areas along the park's road system and new hiking and biking opportunities would be available along east rim drive between Leetwood Cove and Herr Notch. More park facilities would be open to use enabling visitors to experience the park's cultural resources in their rustic setting. Additional backcountry trails and camping opportunities would be explored. Winter access to timber millage and winter activities including snow camping, cross-country skiing, and snowshoeing would continue as would snowmobile access along the North Entrance Road to North Junction. Use of snow coach access would be encouraged on the North Entrance Road. Motorized recreational opportunities would be available along Grayback Drive. Because the change in the diversity of visitor experience would be highly noticeable, exceptionally beneficial, and would affect relatively large numbers of visitors, alternative 3 would have a major, beneficial impact on the diversity of visitor opportunity.

C

Under alternative 3 motorized accessibility would change with the closure of one lane of Tim Drive between Leetwood Cove and Herr Notch to vehicular traffic. Tim Drive would accommodate one-way traffic between these points. Road access to timber millage during the winter would be maintained. Traffic congestion during the summer season, particularly along Tim

Drive, would be managed by improving existing pullouts, parking areas, overlooks and by the addition of a transportation shuttles. A feasibility analysis would determine whether the shuttle would be a concession, Park Service operated, or a service contract. These rider-optional shuttles would operate between Jim Hillage and Leetwood Cove and between Mazama Hillage and Jim Hillage. At peak visitor periods, interpretive and educational information and orientation to the park would be provided for shuttle riders. Other roads in the park, including Rayback Drive, would remain accessible for motorized travel. Loss of two-way motorized access to East Jim Drive would be readily apparent, but would inconvenience a relatively small number of visitors desiring to travel in both directions along East Jim Drive between Leetwood Cove and Ferrer Notch, resulting in negligible to minor, long-term, adverse impacts to the motorized visitor experience of the park.

Relative to the no-action alternative there would be no change in winter access to the park. Visitors would continue to have private vehicle access to Jim Hillage in the winter, and snowmobile access would continue on the North Entrance Road. Snowcoach use would also be encouraged on the North Entrance Road. No change in winter access would result in no to negligible impacts to winter vehicular access to the park.

Access to trailheads and opportunities for day hikes on front country trails along the park's road system would be expanded. New trails would be developed in localized front country areas along the park's road system. These trails would be located to introduce visitors to a diverse range of ecosystems and terrain and to accommodate ability and experience

levels. In addition, one-lane of Jim Drive between Leetwood Cove and Ferrer Notch would be closed to private vehicles to offer new opportunities for nonmotorized activities. Closure of sections of East Jim Drive would improve front country caldera rim hiking opportunities. There would be an associated and detectable change in visitor safety resulting from multiple use of East Jim Drive between Leetwood Cove and Ferrer Notch where the roadway would be shared by vehicles, hikers, and bicyclists. Overall, improvements to existing frontcountry hiking trails and development of new frontcountry trails would result in greater trail accessibility, and visitor surveys indicate that short trails are important to most visitors.

Because frontcountry trail access would be expanded, there would be detectable changes in visitor hiking and biking experiences. These changes would affect a relatively large number of visitors but would be localized in areas, resulting in minor, beneficial impacts to visitor experience of trails accessibility. Overall changes in visitor access and circulation would be readily apparent and would affect a relatively large number of visitors, resulting in a moderate, beneficial impact on visitor access and circulation.

E O

Relative to the no-action alternative, alternative 3 would result in changes in the availability and focus of interpretive and educational information and education programs. Education and interpretation would focus on minimizing impacts, leaving no trace, and acquisition of skills for outdoor recreation. Educational programs would be in suites to provide appropriate levels of education and interpretation for a variety of groups.

Some orientation and education efforts could occur offsite in local hotels and/or on tours to prepare visitors for and foster stewardship to groups on their way to and within the park. Interpretive programs would stress the natural and cultural resources of the park in a regional recreational setting. Many interpretive opportunities at the park would be self-directed or self-serve and contact with park interpretive staff would necessitate visitors stopping at Visitor Information Building or at Rim Village. Changes in interpretive programs would be detectable and would affect a relatively large number of visitors resulting in moderate, long-term, adverse impacts on visitor opportunities to participate in interpretive programs.

F S

Opportunities for visitors to access and use park facilities and services would increase. New and expanded uses of park facilities would open some park buildings and structures for visitor use and enjoyment. Visitors would gain opportunities to enjoy a hiking or biking experience on east Rim Drive. Rayback Drive would continue to provide motorized opportunities year-round. These changes in visitor experience of park facilities would be highly noticeable and would affect a relatively large numbers of visitors, resulting in a major beneficial impact on visitor experience of park facilities and structures.

S S

Development of frontcountry trails would occur along the park's transportation, corridor resulting in detectable changes to the natural sound environment in these areas which would result in minor, long-

term, adverse impacts to soundscapes at park trailheads.

Relative to the no-action alternative, there would be no change in views of the lake. Scenic views from the caldera rim would continue to be shared with vehicular traffic. There would be small but detectable changes in visitor ability to enjoy scenic views of the park's natural and cultural resources. Increases in front-country areas along the park's transportation corridors would open more front-country opportunities for visitors to enjoy scenic views. This change would affect a relatively small number of visitors and be localized in nature, resulting in minor, long-term beneficial impacts to opportunities to enjoy scenic views in the park.

C I - Past and ongoing projects, including development of front-country trails, reconfiguration of Rim Village, and adaptive use of historic structures in Munson Alley and Rim Village have long-term, major, beneficial impacts on the visitor experience. Past actions, such as the completion of the Teletwood Trail and the development of the Astle Rest and Odfrey Len Trails, have increased visitor access to front country trails. Reconfiguration of Rim Village would change the way visitors access views of the lake at Rim Village. A walk along the promenade would be possible without having to compete with vehicular traffic. Opportunities to participate in interpretive programs would expand with the use of historic structures at Munson Alley, and a year-round visitor contact station at the rim that would enable winter views of the lake for people of all abilities. Overall these projects have the potential to increase the diversity of visitor experience, enhance the range of interpretative programs, expand access to park facilities, and improve the quality of

visitor experience values such as sounds of nature and scenic views. The impacts of the above other actions, when combined with the impacts of the no-action alternative would result in an overall major, long-term beneficial impact. Alternative 3 would contribute a moderate to major beneficial increment to cumulative impacts to visitor experience, because Alternative 3 would increase and expand existing visitor opportunities. Alternative 3 would also contribute minor to moderate, long-term adverse increment to cumulative impacts due to a reduction in the range of interpretive programs and impacts on soundscapes at some park trailheads.

C. Alternative 3 would have a major beneficial impact on the diversity of the visitor experience. Under alternative 3 visitors would experience minor, long-term, adverse impacts on vehicular access with the closure of East Rim Drive to two-way traffic, but would gain minor, long-term, beneficial impacts with frontcountry trails accessibility. Because interpretative programs would primarily focus on leave no trace ethics and there would be less emphasis on educational programs, there would be a reduction in the range of interpretive programs, resulting in moderate, long-term, adverse impacts to visitor enjoyment of interpretive programs. Access to park facilities and services would increase, resulting in a major beneficial impact to visitor's enjoyment of park facilities. There would be minor long term adverse impacts to visitors' perceptions of soundscapes.

Opportunities for visitors to enjoy scenic views would be expanded resulting in minor beneficial impacts to scenic viewing opportunities.

Cumulative actions in conjunction with alternative 3 would have an overall major

long-term beneficial impact. Alternative 3 would contribute a moderate beneficial increment to cumulative impacts to visitor experience, because alternative 3 would increase and expand existing visitor opportunities. Alternative 3 would also contribute minor to a moderate, long-term, adverse increment to cumulative impacts due to a reduction in the range of interpretive programs and impacts on soundscapes at some park trailheads.

O E T I O S

O

Under Alternative 3 existing buildings and facilities would remain and some may be adaptively used for new functions and uses. Development of new frontcountry trails, closure of a portion of Rim Drive to two-way traffic, and adaptive use of historic structures for visitor use would increase the level of maintenance required to support these new visitor activities.

Year-round residences at Steel Circle and summer season residences at Sleepy Hollow at Munson Valley would continue to be maintained. Park maintenance staff would continue to maintain park roads, utilities, and structures. The Munson Valley road to Rim Village would continue to be cleared of snow during the winter months, and Rim Drive would continue to be plowed to allow summer access as early in the spring as weather dictates.

Most park functions would remain in the park. Staff functions would shift to a greater emphasis on resource protection and interpretation. There would also be an increased need for maintenance operations to maintain expanded front country trails and visitor services. Changes in park operations would be perceptible but would not be expected to have an overall

detrimental effect on the ability of the park to provide desired services and facilities, resulting in minor, adverse impacts to park operations.

C **I** . Past facility development, particularly at the rim, has affected park operations. Ongoing actions, including scaling back development at Mazama Village and improving parking and circulation, have impacted park operations.

Overall these projects have the potential to have a moderate long-term beneficial effect on park operations and improvement in the ability of the park to provide desired services and facilities. Impacts of the above other actions in conjunction with the alternative 3 would result in moderate long-term beneficial cumulative impacts. Alternative 3 would contribute a minor adverse increment to cumulative impacts to park operations.

C . Alternative 3 would result in minor, adverse impacts to park operations. Cumulative actions in conjunction with alternative 3 would result in moderate long-term beneficial cumulative impacts. Alternative 3 would contribute a minor, adverse increment to cumulative impacts to park operations.

C **O**

Relative to the no-action alternative, there would be a change to concessioner activities under alternative 3. There would be a moderate, long-term, beneficial impact on concession operations. Increased partnering with commercial operators would provide for additional opportunities.

C **I** . Past actions, including restoration of the crater lake edge, and ongoing actions, such as reconfiguration of park facilities at the rim

and at Mazama Village have had an impact on concessioner activity. Consolidation of concession activity at Mazama and the closeness of Mazama Village to Oregon State Highway 2 would facilitate concession operations and inventory staging, resulting in readily apparent changes in concession operations that would have a long-term, moderate, beneficial impact on concessioner operations. Impacts of the above other actions in conjunction with alternative 3 would result in an overall moderate, long-term beneficial cumulative impact. Alternative 3 would contribute a moderate, adverse increment to cumulative impacts on concession operations.

C . Alternative 3 would result in a moderate, long-term adverse impact on concession operations. Cumulative actions in conjunction with alternative 3 would result in an overall moderate, long-term, beneficial cumulative impact. Alternative 3 would contribute a moderate adverse increment to cumulative impacts on concession operations.

SOCIOECONOMIC EFFECT

This alternative emphasizes that the full range of recreational opportunities and educational experiences be offered to a most diverse public. The widest possible range of visitor groups is sought out to acquaint, educate, and foster an appreciation of the natural environment in a more diverse park clientele. Most current facilities continue to be used and maintained. Historic structures and fabric are preserved without adaptive reuse. Trails are developed to provide access to a broad range of the park's ecosystems and environments. Partnerships with other public and private entities are fostered to provide a wide range of educational and

interpretative services to the public. Some interpretative activities and opportunities occur outside the park. Staffing levels increase for ranger and interpretative activities adding . full-time T 's. A transit system is evaluated and possibly developed to provide access for the public to some areas of the park. A base operating budget of \$44,000 is needed to fund this alternative.

Achieving these changes in park operations requires the expenditure of additional funds in the amount of \$3,340,000 which is \$34,000 less than the no-action alternative. These funds are spent over the life of the plan for various projects provide some impacts e.g., increase in income, creation of jobs, etc. to individual firms and workers which would be moderate to major, short term, and beneficial. Impacts on the economic indicators within the affected area would be negligible because of the relative size of the regional economy approximately \$10 billion in earnings and about 1,000 jobs in 2000 and the phasing of the projects over the next 20 years.

Commercial businesses/concessions, such as tours, would continue within the park and such businesses would be encouraged to provide interpretative information and services to park visitors. Any expansion of these businesses would provide additional employment opportunities.

The pattern of increasing visitation is expected to continue. Providing additional programs, services, and outreach would encourage more visitor use at the parks. The amount of additional use is indeterminate at this time. Also, attracting more visitors and offering visitor programs outside the park may result in additional tourism-related spending within the region and gateway towns, increasing

business opportunities, income, and employment which would benefit some retail establishments, restaurants, or motels in the travel corridors.

The need for additional staff may increase the need for housing. Combined with this, the increasing desirability of living in the gateway communities adds to the demand for local housing and other locally provided goods. Hiring additional staff results in a small increase in the local population that contributes to the overall growth in the gateway communities. As described above, in conjunction with other past, present and reasonably foreseeable actions, alternative 3 would have minor to moderate long-term beneficial impacts on the socioeconomic climate of the local gateway communities but these changes in benefits are negligible at the three-county regional level.

C I Additional changes or shocks either positive or negative to the local and regional socioeconomic environment are not expected. No other actions that could have cumulative effects when combined with the impacts of alternative 3 have been identified during this planning process, which has included public participation and input. In conjunction with other past, present, and reasonably foreseeable actions, no additional cumulative impacts are expected.

C An increase in park staffing levels by . full-time employees would have a moderate impact on the local gateway communities' economies and a negligible impact on the regional economy. Additional employees would likely purchase some goods and services from within the gateway communities.

Approximately 3,34,000 in addition to ongoing actions and projects would be spent over the life of the plan on various projects, and an increase of only 34,000 compared to the no-action alternative. These expenditures could result in moderate to major, short-term, beneficial impacts on individual firms and employees increased business and profits, increased employment opportunities, increased income, etc. Overall impacts on the regional economy effects on the economic indicators of income, unemployment rate, poverty rate, etc., however, would be negligible because of the size and the implementation timing of the projects over the next 20 years. The actions of this alternative may encourage some increased visitation to the parks, with beneficial effects on the region and adjacent communities in terms of increased visitor expenditures for locally provided goods and services.

POSSIBLE EFFECTS

There would be no unavoidable adverse impacts of major intensity that would result from implementing alternative 3. A reduction in the range of interpretive programs would result in moderate long term adverse impacts to visitor enjoyment of interpretive programs. An increase in concessioner staffing to maintain and operate the shuttle system would result in

moderate long-term adverse impacts on concession operations.

RELATIONS OF THE SECTORS OF THE ECONOMY TO PRODUCTIVITY

The vast majority of the park would be protected in a natural state and would maintain its long-term productivity. Disturbance of soils, vegetation, and wildlife habitat from visitor use and constructing facilities would reduce the long-term productivity of the environment in localized areas. Increased contact with visitors could indirectly contribute to improved resource conditions and the long-term productivity of the environment.

RESOURCES OF THE ECONOMY

Construction materials and energy used would be irretrievably lost. There would also be an irretrievable and irreversible commitment of resources in terms of funds expended on both labor and construction materials. Because it takes so long for soils to form, the loss of soils due to development and visitor use in localized areas would be an irreversible commitment of resources.

IMPACTS OF ALTERNATIVE 1 AND 2

CULTURAL RESOURCES

Implementation of this alternative would generally have the same impacts on archeological resources as those listed under alternative 1. Although the resource preservation emphasis of this alternative could be expected to have some negligible to minor, long-term, beneficial impacts on archeological sites, removal of non-essential buildings could have some negligible to minor, long-term and permanent, adverse impacts on such resources.

Cumulative Effects. The cumulative effects to archeological resources would be similar to those described for alternative 1, with the addition of minor beneficial impacts resulting from the resource preservation emphasis of this alternative and some negligible to minor, long-term and permanent, adverse impacts on such resources resulting from removal of nonessential buildings. The minor beneficial impacts, as well as the negligible to minor, long-term and permanent adverse impacts associated with implementation of this alternative would, however, be a small component of any overall cumulative effect.

Conclusion. Implementation of this alternative would generally have the same impacts on archeological resources as those listed under alternative 1, although resource preservation emphasis could be expected to have some negligible to minor long-term beneficial impacts on archeological sites.

There would be no adverse impacts on resources or values whose conservation is

necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this *general management plan* or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with archeological resources.

Section 106. For purposes of Section 106, the determination of effect of actions under this alternative on archeological resources would be no adverse effect.

S

Implementation of this alternative would have impacts on historic structures/buildings that are similar to those listed under alternative 1. Alternative 4 would have minor to moderate, long-term, beneficial impacts on historic structures/buildings because they would be subjected to less wear and tear as a result of reduced adaptive use, modifications, and winter use and appropriate preservation treatments would be determined for all historic structures in accordance with the Secretary of the Interior's *tan ar s* in consultation with the region state historic preservation officer and the historic preservation community.

Conclusion. In the past, documented values of some historic structures/buildings in the park have been subjected to cumulative adverse, minor to moderate, long-term, and permanent impacts. Actions under this alternative would have impacts on historic structures/buildings that are similar to those listed under alternative 1 including, among

other things, application of appropriate preservation treatments for all historic structures, would contribute beneficial, minor to moderate, long-term effects to any overall cumulative impact on historic structures/buildings.

C Implementation of alternative 4 would have minor to moderate, long-term, beneficial impacts on historic structures/buildings.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this *eneral anagement lan* or other relevant National Park Service planning documents. onsequently, there would be no impairment of resources or values associated with historic structures/buildings.

S or purposes of Section 0 , the determination of effect of actions under this alternative on historic structures/buildings would be no adverse effect.

C **L**

Implementation of this alternative would have minor to moderate, long-term, beneficial impacts on cultural landscapes in the park because the Munson alley, im illage, and im Drive cultural landscapes would be managed as cultural heritage zones to maximize preservation of their significant documented values and features. Although this alternative would have a minor to moderate, long-term, adverse effect on im Drive, because a portion of the road would be closed to vehicular traffic and thus alter historic use

of the road, rehabilitation of most pull-offs, parking areas, and overlooks along the roadway to their original designed appearance would have minor to moderate, long-term, beneficial impacts on the im Drive cultural landscape.

removal of nonhistoric structures and facilities throughout the park would generally have minor to moderate, long-term, beneficial impacts on cultural landscapes in the park.

C **E** . In the past lack of concern for the preservation of cultural landscapes in the park has resulted in minor to moderate long-term adverse impacts on such resources because decisions about site development and resource management have compromised some of the character-defining patterns and features as well as the documented values of cultural landscapes. Actions under alternative 4, such as management of the Munson alley, im illage, and im Drive cultural landscapes as cultural heritage zones, and removal of nonhistoric structures and features, would contribute beneficial minor to moderate long-term effects to any overall cumulative effect on cultural landscapes.

C Implementation of this alternative would have minor to moderate, long-term, beneficial impacts on cultural landscapes in the park because the Munson alley, im illage, and im Drive cultural landscapes would be managed as cultural heritage zones to preserve their documented values, and nonhistoric structures and facilities would be removed throughout the park.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural

integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this *general management plan* or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with cultural landscapes.

S **S** or purposes of Section 10, the determination of effect of actions under this alternative on cultural landscapes would be no adverse effect.

E

Implementation of this alternative would generally have the same impacts on ethnographic resources as those listed under alternative 1. However, emphasis on natural resource preservation and restoration and reduction of human presence on the natural landscape could be expected to have negligible to minor, beneficial, long-term impacts on such resources. Emphasis on natural resource preservation/restoration and reduction of human presence on the natural landscape could be expected to reduce intrusion on sacred sites or landscapes and important traditional use activity areas, thus resulting in some negligible to minor, beneficial, long-term improvement in ethnographic resource conditions and access to and/or accommodation of various groups' traditional practices or beliefs relating to such sites.

C **E**. National Park Service development and administrative/maintenance operations, as well as increasing visitor use of the national park since its establishment, have had and are continuing to have cumulative adverse, negligible to minor effects on ethnographic resources. As sacred sites in south-central region have been lost over time, those remaining in the park have become

more significant to the Lamath Tribes and other affiliated Native American groups. Actions under this alternative such as natural resource preservation and restoration and reduction of human presence on the natural landscape would contribute negligible to minor long-term beneficial effects to any overall cumulative effect on ethnographic resources.

C. Implementation of this alternative would generally have the same impacts on ethnographic resources as those listed under alternative 1. However, emphasis on natural resource preservation/restoration and reduction of human presence on the natural landscape could be expected have negligible to minor beneficial long-term impacts on such resources.

There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this *general management plan* or other relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with ethnographic resources.

S **S**. No Traditional Cultural Properties are affected by actions under this alternative. Thus Section 10 determinations are unnecessary.

C

Implementation of this alternative would have beneficial minor to moderate long-term impacts on the park's museum collections because the increased volume of the collections that would result from

as acquisition of pertinent park-related collection materials not currently owned or managed by the National Park Service, would be stored in an offsite facility that met professional and National Park Service museum standards. Thus, provision for adequate storage and workspace would be provided to improve curation, protection, and access to the collections, and staffing would be increased to reduce the cataloging backlog.

C **E** . Since the national park was established the combination of limited staffing and lack of storage and workspace meeting professional and National Park Service museum standards have hindered endeavors to improve care of and access to the museum collections and address the ever-increasing cataloging backlog, thus having minor to moderate long-term adverse effects on such resources. Actions under this alternative such as expansion of the collections and their storage in an offsite facility that meets professional and National Park Service museum standards and provision for adequate storage, workspace, and staffing to improve curation, protection, and access to the collections would contribute to beneficial, minor to moderate, long-term effects to any overall cumulative effect on the park's museum collections.

C . Implementation of alternative 4 would have beneficial, minor to moderate, long-term impacts on the park's museum collections. There would be no adverse impacts on resources or values whose conservation is necessary to fulfill specific purposes identified in the national park's establishing legislation, 2 key to the cultural integrity or opportunities for enjoyment of the national park, or 3 identified as a goal in this *general management plan* or other

relevant National Park Service planning documents. Consequently, there would be no impairment of resources or values associated with the park's museum collections.

T **L** **E** **S** **O** **C** **E** **S**
C

The following actions would potentially have localized minor to more widespread moderate long-term beneficial effects on biotic communities. The intensity of the effects would likely be greater over time as more knowledge of the resources is accumulated, partnerships expand, and resource management and restoration actions are implemented that further the preservation and restoration of native species, communities, and processes.

Removing facilities and restoring areas to more natural conditions and routing trails away from sensitive areas such as wetlands would reduce impacts to biotic communities.

Expanding resource management programs, data collection, resource staff, and partnering would indirectly contribute to improved resource conditions by enhancing the Park Service's knowledge and capabilities for restoring and maintaining native species, communities, and processes.

Emphasizing visitor activities that have low environmental impact and focusing interpretive programs on resource stewardship would also indirectly contribute to improved resource conditions by reducing the potential for visitor related impacts.

Closing roads i.e., portion of Jim Drive, Rayback Road could reduce road kills,

disturbance to wildlife, and off-road driving and associated impacts to roadside resources e.g., soils, vegetation .

Eliminating snowmobiling along the North entrance road and winter plowing to the rim would seasonally reduce use and disturbance to wildlife in these areas and could enhance wildlife migration patterns. The plowed road corridor would be less of an impediment to wildlife movement e.g., elk, deer, bear .

Although snowmobiling would no longer be allowed, other winter recreational activities can create added energetic stress in winter when most wildlife species are already stressed. The Park Service would initiate a long-term data gathering and monitoring program to evaluate winter use and associated impacts to ensure long-term protection of park resources. Management actions, such as restrictions on off-trail use, specific area closures, increased patrols, visitor education, or limits on use or party sizes, would be taken as necessary to address impacts.

Adaptive use or removal of existing buildings is not expected to result in new resource impacts. These buildings are located in existing, previously disturbed developed areas. Park functions relocated from the park to nearby communities would be housed in existing structures if possible. However, if new buildings were necessary, construction activities would have short-term effects on soils and vegetation. Depending on whether or not facilities were built on previously disturbed sites, the long-term, adverse effects with mitigation would be negligible to minor.

C **I** Cumulative impacts on biotic communities from land uses and activities in the park and surrounding

lands would be similar to those described for the no-action alternative. Overall cumulative impacts would be both long term, minor to major, adverse, and beneficial. Adverse impacts would be primarily because of the widespread logging and fire suppression on lands surrounding the park and beneficial impacts would be from restoration and protection programs affecting lands both within and outside the park. Alternative 4's contribution to these adverse impacts would be negligible to minor. However, actions under alternative 4, particularly reduced development and enhanced resource management programs, would promote the further protection, maintenance, and restoration of native biological communities. Therefore, alternative 4 would also contribute a minor to moderate beneficial effect to the overall cumulative impacts.

C The greater emphasis on reduction in development and expanded resource management programs and restoration in the park along with increased visitor education under this alternative would contribute to improved resource conditions within the park, potentially having localized minor to more widespread moderate, long-term, beneficial effects on biotic communities. Biotic communities would not be impaired by the actions proposed under this alternative.

Cumulative impacts would be long-term, and both major adverse and beneficial. Adverse impacts would be primarily because of the widespread logging and fire suppression on lands surrounding the park and beneficial impacts would be from restoration and protection programs, affecting lands both within and outside the park. Alternative 4's contribution to adverse impacts would be minor and its

contribution to beneficial effects minor to moderate.

**T E
S S**

Alternative 4 emphasizes preservation of native species and restoration of disturbed areas. A number of actions would reduce the extent of impacts from development and human presence in the park. There would be fewer buildings and facilities in the park. Dayback Trail could be removed and a large section of Rim Drive would be closed to motorized use.

Eliminating snowmobiling along the North Entrance Road and winter plowing to the rim would seasonally reduce use and disturbance to wildlife in these areas and could enhance wildlife migration patterns and habitat for winter carnivores e.g., wolverine, fisher, lynx. A long-term data gathering and monitoring program would evaluate winter use and associated impacts to ensure long-term protection of threatened and endangered species.

Overall, alternative 4 would have a beneficial effect on threatened and endangered species and their habitat.

C I. Cumulative impacts on special status species and their habitat from land uses and activities in the park and surrounding lands would be similar to those described for alternative no-action alternative. Adverse impacts would occur primarily because of the alteration and fragmentation of forests surrounding the park due to the persisting impacts of logging and fire suppression. Restoration and protection programs affecting lands both within and outside of the park may have adverse short-term effects, but would not be likely to adversely affect special status species over the long-term. Alternative 4 would contribute beneficial

long-term effects to the overall cumulative impacts.

C. Greater emphasis on resource evaluations, surveys, monitoring, and facility removal and restoration would enhance the opportunities for positive effects on threatened and endangered species and their habitat within the park. Thus, alternative 4 would not be likely to adversely affect and would not result in impairment to these species. Alternative 4 would contribute beneficial long-term effects to the overall cumulative impacts.

C L

Alternative 4 emphasizes the preservation of natural resources. In addition to the current preservation actions minimizing development with the caldera and lake drainage, and restricting access and boating as in alternative – the park would seek to restore the natural systems of crater lake. Winter plowing to the rim would stop, except for spring opening. Vehicular access to the rim would be via snow coach. Minimizing snow plowing to the rim would begin to restore natural deposition processes and would minimize potential hydrocarbons and other vehicle caused pollutants.

Snowmobile access along North Junction Road would be stopped. Snowmobiles raise concerns about long-term impacts from high pollution emissions. Emissions from 2-stroke engine exhaust include mono oxide, hydrocarbons, nitrous oxides, and particulate matter NPS. These concerns include the possibility that accumulations of pollutants in the snow pack and resultant snow pack runoff may be having adverse impacts on water quality and associated aquatic systems, although impacts from snow pack runoff that is contaminated with snowmobile pollutants

have not been found. Impacts on water quality are likely short term and localized along travel routes because of the low volume of use and because snowmobiles are restricted to the north entrance road, which does not follow near any streams. Although snowmobile use is not expected to appreciably increase, the Park Service would initiate a long-term data gathering and monitoring program to evaluate use and associated impacts as part of an overall winter recreational use study.

Management actions to mitigate no point source pollution would be implemented if necessary. Water quality could benefit from increased protection measures, although the extent of potential beneficial effects is unknown, but would likely be localized and minor.

The long-term program would expand to monitor a diverse array of chemical, physical, and biological properties beyond those in alternative . Most of the sample and data collection would continue to occur in the summer months when the lake is easily accessible. Occasional winter studies are also conducted. The program would continue to add devices capable of year-round sample and data collection to gain a better understanding of processes occurring during the winter months.

emphasis would be on ensuring that all research is as non-manipulative as possible. Sample and data processing, along with data analysis and trend monitoring, would occur on a regular basis. Results of the monitoring studies are documented on an annual basis with special emphasis on long-term trend analysis. Increased monitoring would result in long-term beneficial impacts on water quality.

Cumulative actions would contribute both adverse and beneficial impacts to water quality. Implementation of this alternative would generally have the same cumulative effects on water quality as those listed under alternative .

Implementation of this alternative would generally have the same impacts on water quality as those listed under alternative . This alternative would have a negligible, long-term, beneficial effect on water quality within water quality. In accordance with the criteria for determining impairment, there would be no major adverse impacts on water quality, and therefore no impairment of water quality.

The removal or adaptive use of facilities would have the potential to impact water quality through ground disturbance, which would result in increased surface runoff and erosion. However, due to the limited extent of potential ground disturbance and implementation of mitigation measures such as silt fences, erosion control blankets, mulch, and revegetation to control impacts, increased sedimentation and turbidity would be temporary and negligible.

Reduction in the extent of facilities and use in the park would reduce water use in the park. This would likely have a minor beneficial effect on water quantity in Annie Creek because although overall development would be reduced, the major developed areas in the park would remain.

Closure of the Dayback Trail and a section of the Rim Drive to traffic and elimination of winter access to the rim via private vehicles, including snowmobiles, could benefit water quality because

vehicular emissions or deposition of petroleum products would be eliminated, at least seasonally, in these areas.

eneficial effects would be localized and minor.

Cumulative impacts on water resources from land uses and activities in the park and surrounding lands would be similar to those described for alternative no-action alternative . The park’s fire management program may adversely impact water quality e.g., sedimentation, erosion due to the effects of fires, particularly high intensity fires. Park construction and rehabilitation proposals would also contribute to adverse impacts from increased surface runoff and erosion. Best management practices such as erosion and sediment controls would be employed to minimize these impacts. Impacts would be localized, short-term, and minor. Minor beneficial cumulative actions would include ongoing trails rehabilitation and relocation within the park that would reduce localized erosion and runoff.

The replacement of the waterline from Munson Springs to arfield would likely reduce water loss by the system. Implementation of actions within the visitor services plan would also reduce water use within the park. Reductions in water use would have a minor, beneficial effect on water quantity in Annie Creek.

The impacts of other actions described above in conjunction with the impacts of alternative 4 would result in localized, minor, adverse, and beneficial impacts on water quality and minor to moderate beneficial effects on water quantity in Annie Creek. Alternative 4 would contribute a localized, negligible, adverse, and minor, beneficial impact on water quality, and a minor increase in water

quantity in Annie Creek to the overall cumulative impact.

Alternative 4 would have a negligible adverse effect on water quality due to construction activities and a minor beneficial effect on Annie Creek water quantity. Water quality could benefit from reduced vehicle use in some areas of the park, although the extent of potential beneficial would likely be localized and minor. Water resources would not be impaired by the actions proposed under this alternative. The cumulative actions in conjunction with alternative 4 would result in short- and long-term, negligible to minor, adverse, and beneficial impacts on water quality and quantity. Alternative 4 would contribute a localized, negligible, adverse, and minor, beneficial impact on water quality, and a minor increase in water quantity in Annie Creek to the overall cumulative impact.

Possible closure and restoration of the Rayback Trail would benefit air quality because of vehicular emissions would be eliminated in this area. Closure of a section of the Rim Drive to traffic and elimination of winter access to the rim via private vehicles, including snowmobiles, would have similar seasonal effects. Beneficial effects would be localized and negligible because air stagnation that would allow concentration of pollutants is rare and/or relatively low levels of use that would be eliminated.

There would be some short-term, localized impacts on air quality resulting from particulates or machinery fumes generated during removal or rehabilitation of facilities. The elevation and geography make the park susceptible to winds that tend to disperse particulates and other

pollutants. Mitigation measures, such as watering and revegetation of disturbed areas, requiring machinery to meet emission standards, would be employed.

Effects would be short-term and negligible, lasting only during the construction period.

Cumulative impacts on air quality from actions in the park and surrounding lands would be similar to those described for the no-action alternative. The park's air quality is good with negligible effects from regional pollution sources outside the park. Forest fires on surrounding lands could contribute particulates for limited periods of time. Degradation of air quality from the park's fire management program could result in moderate short-term impacts, but the program would be in conformance with the Clean Air Act, Oregon State Smoke Management Plan, and the Oregon Visibility Protection Plan. Park construction and rehabilitation proposals would cause localized increases in dust and emissions from construction vehicles and equipment, resulting in localized, short-term effects on air quality. The cumulative actions in conjunction with the no-action alternative would result in short-term, moderate, adverse impacts on air quality. Alternative 4 would contribute a negligible, short-term, adverse and negligible, long-term, beneficial increment to the cumulative effect.

Long-term beneficial impacts to air quality within the park under this alternative would be negligible. Short-term construction related impacts would be negligible. Air quality would not be impaired by the actions proposed under this alternative. The cumulative actions in conjunction with alternative 4 would result in short-term, moderate, adverse impacts on air quality. Alternative 4 would

contribute a negligible, short-term, adverse, and negligible, long-term, beneficial increment to the cumulative effect.

ISITO SE

O

Relative to the no action alternative, Alternative 4 would reduce the range of visitor experience. Visitor experience would stress low environmental impact on and harmony with the park's resources. During the summer, many existing opportunities for scenic driving and backcountry hiking and camping would continue. Nature viewing and boat tours would also continue to be available. New opportunities for hiking and solitude along the caldera rim would be added with the closure of a portion of Rim Drive between Teletwood Cove and Ferrer Notch to vehicular traffic. Visitors would be able to experience the caldera rim and views of the lake without the intrusion of vehicular traffic. There would be a reduction in front country areas and a corresponding decrease in the number of short interpretive hiking trails. Backcountry hiking and camping opportunities would increase.

Winter access to the park beyond Mazama Village would be by snow coach only, which would offer a new visitor experience. There would be no winter private vehicle access to Rim Village, which would eliminate the traditional visitor experience of driving to the rim in the winter. Snowmobile access along the north entrance road to North Junction would not be allowed, resulting in a loss of this winter visitor experience. There would be no motorized access and no maintained trail on Grayback Drive, which would be allowed to return to natural

conditions. Visitors would gain a new winter snowcoach experience and the new experience of hiking without vehicular traffic on a portion of Rim Drive. These new experiences would be offset by a loss of the Rim Drive automobile experience which is very important to most visitors.

Overall, the change in the diversity of visitor experience would be readily apparent and would affect a relatively large number of visitors, resulting in moderate, adverse impacts on the diversity of visitor opportunity.

C

Relative to the no action alternative, under alternative 4 motor vehicle accessibility to the park would be reduced. During peak use most of the park's road system would be accessible and visitors would be able to drive to many locations in the park. A portion of Rim Drive between Letwood Cove and Ferrer Notch would be closed to motorized travel. The Grayback Drive would also be closed to motorized travel and the centerpiece of the automobile tour experience in the park would be lost. During the winter months the park would not be accessible via private vehicle beyond Mazama Village. To alleviate traffic congestion, especially along Rim Drive during the summer season, use of a mandatory alternative transportation system would be explored. A feasibility analysis would determine whether the shuttle would be concession, Park Service operated, or a service contract.

Changes in motorized accessibility would be detectable and localized in area; however modification to traffic flow on Rim Drive would affect a large number of visitors, resulting in moderate, long-term, adverse impacts to motorized accessibility.

Closure of a portion of Rim Drive may have moderate long-term, adverse,

impacts on Rim Drive as the centerpiece of the Volcanic Legacy Scenic Byway and All American Road.

Access to trailheads and opportunities for day hikes on frontcountry trails along the park's road system would be reduced and many front country short trail hiking experiences would be lost. The entire trail system would be reviewed and new backcountry trails might be provided e.g. low elevation nature trails. Some trails might be eliminated and the area rehabilitated. Rim Drive between

Letwood Cove and Ferrer Notch would be closed to private vehicles, and would thus offer new opportunities for non-motorized activities. Loss of frontcountry trails is important because visitor surveys indicate that short trails are extremely important to a majority of visitors. A reduction of frontcountry trail access would affect a relatively large number of visitors. Overall, changes in the way visitors access the park would be readily apparent and would affect a moderate number of visitors resulting in moderate, long-term, adverse impacts to park accessibility.

E O

Under alternative 4 interpretive and educational programs would focus on stewardship and resource protection of the park's natural and cultural resources. Interpretive programs would offer in-depth information on park resources. Many orientation and education efforts would occur offsite to prepare visitors for and foster stewardship. Many interpretive opportunities at the park would be self-directed or self-serve, and contact with park interpretive staff would necessitate visitors stopping at Visitor Information Building or at Mazama Village. Changes in interpretive programs would be detectable and would affect a relatively large number

of visitors resulting in moderate, long-term, adverse impacts on visitor opportunities to participate in interpretive programs.

F S

opportunities for visitors to access and use park facilities and services would decrease. Most existing visitor use facilities would remain, however during the winter months facilities beyond Mazama Village would not be available. This decrease would be partially offset by a slight increase in visitor use of facilities at Mazama Village associated with snowcoach operations. Portions of park roads would be closed to private vehicles.

Changes in visitor experience of park facilities would be readily apparent and would affect a relatively large number of visitors, resulting in a moderate, adverse impact on visitor experience of park facilities and structures.

S S

opportunities to visit the backcountry to experience natural sounds and tranquility would increase. Frontcountry areas would be reduced and noise levels associated with trailheads and front country areas would also be reduced. During the long winter season, visitors would arrive at the caldera rim via snowcoach and would have the opportunity to experience what they perceive as a pristine winter landscape and untrammeled lake views at the caldera rim. The number of frontcountry developments would be reduced resulting in a readily apparent change in the way visitors view and perceive the park's natural resources. Therefore alternative 4 would result in moderate, beneficial impacts to scenic vistas.

C I Past and ongoing projects including development of front country trails, reconfiguration of Village, and adaptive reuse of historic structures in Munson alley and Village have long-term major beneficial impacts on visitor experience. Past actions, such as the relocation of the Teetwood Trail and the development of the Castle rest and Odfrey Trails, have increased visitor access to front country trails.

Reconfiguration of Village would change the way visitors view the lake at Village. Overall these projects have the potential to increase the diversity, of visitor experience, enhance the range of interpretative programs, expand access to park facilities, and to improve the quality of visitor experience values such as sounds of nature and scenic views. Cumulative actions in conjunction with alternative 4 would have an overall major long-term beneficial impact. Alternative 4 would contribute a moderate, adverse increment to cumulative impacts to visitor experience. Alternative 4 would also contribute a moderate beneficial increment to cumulative impacts to scenic vistas.

C Alternative 4 would have a moderate, long-term adverse impact on the diversity of visitor opportunities, visitor accessibility, and on the ability of visitors to participate in educational and interpretive programs. There would be moderate, long term adverse impacts on visitor enjoyment of park facilities and services. There would also be a moderate, beneficial impact to winter scenic vistas at the rim. Cumulative actions in conjunction with alternative 4 would have an overall major, long-term, beneficial impact. Alternative 4 would contribute a moderate adverse increment to cumulative impacts to visitor experience.

O E T I O S

O

Under alternative 4 the trend in the built environment would be a reduction in facilities. Buildings that are not historic and not essential to park functions would be removed and the area rehabilitated.

Removal of some buildings and closing most buildings during the winter months would reduce maintenance and utilities requirements. The park maintenance staff would continue to support park operations from the central maintenance facility located at Munson Alley. Maintenance staff would continue to maintain park roads, utilities, and structures. The Munson Alley Road to Rim Village would not be plowed during the winter months. Spring snow removal from Rim Drive would increase in difficulty and complexity, because maintenance crews would first have to clear the park roads from Mazama Village up Munson Alley before tackling the heavy snows on Rim Drive. This would increase the time for spring snow-clearing with the consequent increase in maintenance responsibility.

Many park functions would be located outside of the park. Park functions that are by necessity park-based, such as maintenance and law enforcement would be retained in the park. Different options for accommodating operations outside the park boundary would be studied before implementing any actions. Actions that propose purchasing property outside the boundary would require additional authorization. The composition of the staff would increase in the areas of resource preservation, protection, restoration, and education activities. There would be a decreased need for maintenance operations during the winter

months. The Munson Alley Road would need some level of grooming to enable operation of the winter snowcoach. Decreased winter maintenance needs would be partially offset by a concentrated need in the early spring to open park roads to vehicular traffic. Changes in park operations would be readily apparent and would have appreciable effects on park and concession abilities to provide necessary services and facilities, resulting in a moderate, beneficial impact on park operations.

C I Past facility development, particularly at the rim, has affected park operations. Ongoing actions including scaling back development at Rim Village and improving parking and circulation have had a moderate, beneficial, cumulative impact on park operations. Alternative 4 in conjunction with past and ongoing activities would have a moderate to major, beneficial cumulative effect. This alternative would contribute a moderate beneficial increment to beneficial cumulative impact to park operations.

C Alternative 4 would result in moderate, beneficial impacts to park operations. Alternative 4, in conjunction with past and ongoing activities, would have a moderate to major beneficial cumulative effect. This alternative would contribute a moderate increment to beneficial cumulative impact to park operations.

C O

During peak use in the summer concession activities would remain the same. Winter access to the rim would be via snowcoach rather than private vehicle. The change is not predicted to have an impact on the small number of visitors to the rim in the

winter; however, the change in access could have a moderate, long-term, adverse impact on operations at the rim due to changes in access for supplies and employees.

Cumulative Impacts Past actions, including restoration of the crater lake edge, and ongoing actions, such as reconfiguration of park facilities at the rim and at Mazama Village, have had a moderate, beneficial impact on concessioner activity. These actions, in conjunction with alternative 4, would have both moderate adverse and beneficial cumulative impacts on concession operations. Alternative 4 would contribute a moderate, adverse impact to the cumulative effect.

Conclusion Alternative 4 would result in a moderate, long-term adverse impact on concessioner activities and would contribute moderate, beneficial cumulative impacts on concession operations.

SOCIOECONOMIC

Natural resource preservation and restoration are driving elements of alternative 4. Low-impact visitor activities are emphasized. The built environment is reduced. Nonhistoric buildings that are not essential to park operations would be removed and the land restored. Vehicle access to some parts of the park would be curtailed. Some trails and some roads may be removed and rehabilitated. Part of the rim road becomes accessible to pedestrians only. Winter access would be limited to route 2 and snowcoach from Mazama parking lot. This alternative calls for most park operations and visitor contact facilities to be relocated outside the park.

These and other actions would require an increased budget and an increased number of staff positions in the areas of resource preservation, restoration, protection, and education. Staffing would increase by additional 75 to achieve preservation and restoration goals. A base operating budget of \$4,400,000 is needed to fund this alternative.

In addition, approximately 3.5 million would be spent over the life of the plan on various projects and services, an increase of \$40,000 compared to the no-action alternative. These expenditures could result in moderate to major, short-term, beneficial impacts on individual firms and employees: increased business and profits, increased employment opportunities, increased income, etc. Overall impacts on the regional economy: effects on the economic indicators of income, unemployment rate, poverty rate, etc., however, would be negligible because of the size and the phasing of the projects over the next 20 years.

Moving some administrative, operations, and visitor contact functions to areas outside the park would result in the purchase and/or long-term lease of land and buildings and/or the construction of new buildings in gateway areas. The need for additional staff may increase the need for housing; this, combined with the increasing desirability of living in the gateway communities adds to the demand for local housing and other locally provided goods. Hiring additional staff results in a small increase in the local population that contributes to the overall growth in the gateway communities. New facility construction would result in a short-term, positive impact on the regional economy, mostly affecting the construction sector of the economy. The purchase of land on a willing-

buyer/willing-seller basis by the federal government would result in some long-term loss of local real-estate tax revenue.

However, the amount of property tax revenue lost to the three counties would be minor compared to the tax revenues collected by Douglas County tax revenues of \$2 million in 2002/03, Jackson County tax revenues of \$4 million in 2002 and Lamath County tax revenues of about \$3 million, 2002. Acquisition of other federally owned land for these purposes would not result in any change in real estate taxes.

Visitor use of the park would be reduced. Removal of facilities and services from the park and the shift to less use of motorized vehicles and reduced accessibility for motorized vehicles would tend to reduce the number of visitors to the park. Road closures and restoration, reduced winter snow plowing, and closing the north junction road to snowmobiling would also reduce access and use of some parts of the park. Concession businesses may be reduced or eliminated as incompatible with the new direction for this park.

The need for additional staff may increase the need for housing; this, combined with the increasing desirability of living in the gateway communities adds to the demand for local housing and other locally provided goods. Hiring additional staff results in a small increase in the local population that contributes to the overall growth in the gateway communities.

C I Additional changes or shocks either positive or negative to the local and regional socioeconomic environment within which the park exists are not expected. No other actions that could have cumulative effects when combined with the impacts of alternative 4 have been identified during this planning

process, which has included public participation and input. In conjunction with other past, present, and reasonably foreseeable actions, no additional cumulative impacts are expected.

C An increase in park staffing levels by full-time employee would have a moderate impact on the local gateway communities' economies and a negligible impact on the regional economy. Additional employees would likely purchase some goods and services from within the gateway communities.

Approximately \$3 million in addition to ongoing actions and projects would be spent over the life of the plan on various projects, an increase of 40,000 compared to the no-action alternative. These expenditures could result in moderate to major, short-term, beneficial impacts for individual firms and employees increased business and profits, increased employment opportunities, increased income, etc. Overall impacts on the regional economy effects on the economic indicators of income, unemployment rate, poverty rate, etc., however, would be negligible because of the size and the phasing of the projects over the next 20 years.

Moving park functions and visitor contact facilities outside the park may increase the numbers of visitors that stop in gateway towns. This may result in additional tourism related spending for locally provided goods and services within the region and gateway towns perhaps increasing business opportunities, income, and employment. On the other hand, reduced access to the park may reduce the numbers of visitors that come to the park, perhaps negatively affecting the gateway communities and the regional tourism related businesses.

Moving administrative functions and park employee housing outside the parks would result in the purchase or long-term lease of land and the construction of buildings in local gateway areas, with short-term, beneficial impacts on the local economy, mostly affecting the construction sector and a few landowners.

The need for additional staff may increase the need for housing; this, combined with the increasing desirability of living in the gateway communities adds to the demand for local housing and other locally provided goods. Hiring additional staff results in a small increase in the local population that contributes to the overall growth in the gateway communities.

OPERATIONAL EFFECTS

Concession activities would also change in the winter to accommodate snowcoach access to the park, requiring a year-round maintenance responsibility. These changes would result in a moderate adverse impact on concession operations. The negligible

and minor impacts are described in the foregoing analysis.

EFFECTS OF THE
RESTORATION
PROJECT ON
LOCALITY

The vast majority of the park would be protected in a natural state and would maintain its long-term productivity. The short-term disturbance of soils, vegetation, and wildlife habitat from removing facilities and rehabilitating disturbed areas would be offset by the increased long-term protection of soils and restoration of vegetation and wildlife habitat.

IRREVERSIBLE
COSTS OF RESTORATION

Construction and restoration materials and energy used would be irretrievably lost. There would also be an irretrievable and irreversible commitment of resources in terms of funds expended on both labor and materials.

CONSULTATION AND COORDINATION



STATUS OF LICITOLET

consultation and coordination among the government agencies, organizations, and the public were an important part of the planning process for the *draft general management and environmental impact statement* for Water Lake National Park. The public had two primary avenues by which it participated during the development of the plan: participation in public meetings and response to newsletters.

LICITOLET DELETES

Public meetings and newsletters were used to keep the public informed and involved in the planning process for Water Lake National Park. A mailing list was compiled that consisted of members of government agencies, nongovernmental groups, businesses, legislators, local governments, and interested citizens.

The notice of intent to prepare an environmental impact statement was published in the *general register* on May 2, 2000. A newsletter issued January 2000 described the planning effort. Public meetings were held during April 2000 in Lamath Falls, Medford, Roseburg, and Salem and were attended by many people. A total of 12 written comments were received in response to that newsletter. A second newsletter issued in July 2000 summarized the comments received in the meetings and in response to newsletter 1. These comments were used to complete the park purpose and significance statements that serve as the foundation for the rest of the planning. Comments on various issues facing the park were referred to during development of the general management plan.

A third newsletter distributed in the spring of 2002 described the draft alternative concepts and management zoning for managing the park. A total of 10 comments were received in response to that alternatives' newsletter. In general, opinions were fairly divided in support of individual alternatives and how to address the issues. A number of letters favored continued snowmobile use while other people favored elimination of snowmobiles in the park. Opinions were divided on managing traffic on Jim Drive: maintaining current two-way traffic, converting part of the road to one-way traffic, or closure of the road to traffic. Most respondents favored use of shuttles. A number of people who opposed partnering with private industry were concerned with large-scale commercialization within the park.

CONSULTATION TEST ISTOIC ESE TIO OFFICE TE ISO YCO CIL O ISTOIC ESE TIO

Agencies that have direct or indirect jurisdiction over historic properties are required by section 106 of the National Historic Preservation Act of 1966, as amended (US 49, et seq.) to take into account the effect of any undertaking on properties eligible for the National Register of Historic Places. To meet the requirements of 36 CFR 60.00, the National Park Service sent letters to the Oregon historic preservation office and the Advisory Council on Historic Preservation on November 1, 2000, inviting their participation in the planning process. Both offices were sent all the newsletters with a request for comments.

CONSULTATION INITIATIVE
EFFECTS

Letters were sent in November 2000 to the
Columbia River and of the Umpqua Indian
Tribe and the Klamath Tribes to invite
their participation in the planning process.
The tribes were informed on the scope of
the planning project and the preliminary
alternatives by newsletter. The first official
government-to-government consultation
with the Klamath Tribes in relation to park
projects took place in November 2000 and
can be credited largely to a meeting with
members of the tribal council in August.

Both meetings set some parameters for
consulting with tribal staff while a
cooperative agreement on conducting on-
going consultation is being negotiated.
The tribes would also have an opportunity
to review and comment on this draft plan.

CONSULTATION INITIATIVES
FISH AND WILDLIFE

A list of federally threatened, endangered,
and proposed species that may be present,
or in the vicinity of Crater Lake National
Park dated June 2, 2002, was received
from the U.S. Fish and Wildlife Service
USFS and is included in appendix A.
A meeting between the Park Service and the
USFS Klamath Falls Field Office to
discuss consultation responsibilities for
the general management plan and other
park projects was held in May 2003.
Additional discussions with the USFS
concerning effects on federally listed
species also occurred as part of the
preparation of the draft plan and
environmental impact statement.

The National Park Service has determined
the preferred alternative may affect, but
would not be likely to adversely affect
coho salmon, river sucker, shortnose sucker, or anadromous
salmon and may have some adverse effect on

the following federally threatened species
bald eagle, northern spotted owl, and bull
trout. The National Park Service will
initiate formal consultation with the
USFS regarding the effects on bald
eagle, northern spotted owl, anadromous
salmon, and bull trout. The USFS will receive a
copy of the public draft of this plan for
their review and to serve as a biological
assessment for consultation. Comments
from USFS will be addressed and the
results of the consultation included in the
final environmental impact statement.

AGENCY CONTACTS

F

Advisory Council on Historic Preservation
Forest Service

- Winema National Forest
- Rogue River National Forest
- Umpqua National Forest
- USFS Toketee Ranger Station
- Chiloquin Ranger District

Department of the Interior
Fish and Wildlife Service
National Park Service
Office of Public Affairs
Oregon Caves National Monument
Water Rights Branch
EPA, Region 10

INDIAN TRIBES

- The Klamath Tribe
- Klamath Tribe Attorney
- Klamath Tribe Planning Department
- Cow Creek Band of the Umpqua Tribe

SENATORS

Senator Ron Wyden
Senator Gordon Smith
Congressman David Wu, 1st District
Congressman Greg Walden, 2nd District

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ongressman Peter De azio, 4th District
ongressman Darlene ooley, th District

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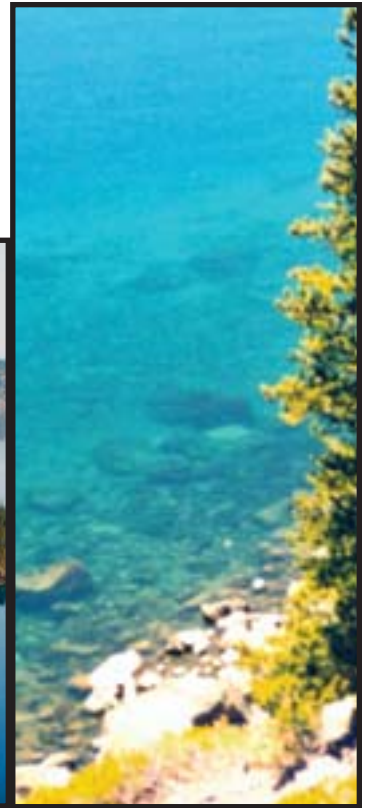
Mattle Company
Mail Tribune
Medford District Office
Medford Mail Tribune
Medford Visitors Convention Bureau
Meyer and Litzenstein
Mt. Hood Snowmobile Club
Murase Associates
National Parks Conservation Association
Nature Conservancy
News Review
Nordic Club
Northwesters Tours
 Oregon Historical Society
 Oregon Hunters Association
 Oregon Nordic Club
 Oregon Parks Foundation, Inc.
 Oregon Snowmobile Association
 Oregon State University, College of Forestry

 Oregon Tourism Commission
 SSA
 Staway News Service
 Robert Peck Associates
 Oregon Snowmobile Club
 Oregon Snowmobiling
 S. Jeffries and Company
 Sierra Club
 Siskiyou Audubon Society
 Siskiyou Reg. Bd. Proj.

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There are more than 100 individuals to whom copies of this LIS were sent. A complete listing of these names is available from the Superintendent, Water Lake National Park, Hwy. 2, Water Lake, Oregon 97141.

APPENDIXES, BIBLIOGRAPHY, PREPARERS



E I LE ISL TIO

6. Crater Lake National Park

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An Act Reserving from the public lands in the State of Oregon, as a public park for the benefit of the people of the United States, and for the protection and preservation of the game, fish, timber, and all other natural objects therein, a tract of land herein described, and so forth, approved May 22, 1902 (32 Stat. 202)

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the tract of land bounded north by the parallel forty-three degrees four minutes north latitude, south by forty-two degrees forty-eight minutes north latitude, east by the meridian one hundred and twenty-two degrees west longitude, and west by the meridian one hundred and twenty-two degrees sixteen minutes west longitude, having an area of two hundred and forty-nine square miles, in the State of Oregon, and including Crater Lake, is hereby reserved and withdrawn from settlement, occupancy, or sale under the laws of the United States, and dedicated and set apart forever as a public park or pleasure ground for the benefit of the people of the United States, to be known as "Crater Lake National Park." (U.S.C., title 16, sec. 121.)

SEC. 2. That the reservation established by this act shall be under the control and custody of the Secretary of the Interior, whose duty it shall be to establish rules and regulations and cause adequate measures to be taken for the preservation of the natural objects within said park, and also for the protection of the timber from wanton depredation, the preservation of all kinds of game and fish, the punishment of trespassers, the removal of unlawful occupants and intruders, and the prevention and extinguishment of forest fires. (U.S.C., title 16, sec. 122.)

Public lands.
Crater Lake National Park,
Oreg., established.
Boundaries.

Regulations, etc.,
by Secretary of
Interior.

Settlement in, etc., prohibited. SEC. 3. That it shall be unlawful for any person to establish any settlement or residence within said reserve, or to engage in any lumbering, or other enterprise or business occupation therein, or to enter therein for any speculative purpose whatever, and any person violating the provisions of this act, or the rules and regulations established thereunder, shall be punished by a fine of not more than five hundred dollars, or by imprisonment for not more than one year, and shall further be liable for all destruction of timber or other property of the United States in consequence of any such unlawful act: *Provided*, That said reservation shall be open, under such regulations as the Secretary of the Interior may prescribe, to all scientists, excursionists, and pleasure seekers and to the location of mining claims and the working of the same: *And provided further*, That restaurant and hotel keepers, upon application to the Secretary of the Interior, may be permitted by him to establish places of entertainment within the Crater Lake National Park for the accommodation of visitors, at places and under regulations fixed by the Secretary of the Interior, and not otherwise. (U.S.C., title 16, sec. 123.)

Penalties.

Provision.

Admission of visitors, etc.

Hotels, etc., permitted. (Amended by §§ Stat. 535, as amended. See pp. 9-12.)

Act of Legislature of Oregon, approved January 25, 1915, ceding to the United States exclusive jurisdiction over Crater Lake National Park in the State of Oregon. (Oregon Laws, 1920, vol. II, p. 3487.)

Be it enacted by the people of the State of Oregon, That exclusive jurisdiction shall be, and the same is hereby, ceded to the United States over and within all the territory which is now, or may hereafter be, included in that tract of land in the State of Oregon set aside by an act of Congress, approved May 22, 1902, entitled "An Act reserving from the public lands in the State of Oregon, as a public park for the benefit of the people of the United States, and for the protection and preservation of the game, fish, timber, and all other natural objects therein, a tract of land herein described, and so forth," for the purposes of a national park, known and designated as Crater Lake National Park; saving, however, to the said State the right to serve civil or criminal process within the limits of the aforesaid park in any suits or prosecutions for, or on account of, rights acquired, obligations incurred, or crimes committed in said State but outside of said park; and saving further to the said State the right to tax persons and corporations, their franchises and property on lands included in said park: *Provided, however*, That jurisdiction shall not vest until the United States, through the proper officers, notifies the Governor of said State that they assume police and military jurisdiction over said park.

SEC. 2. All acts and parts of acts in conflict with this act are hereby repealed.

LEGISLATION RELATING TO NATIONAL PARKS

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SEC. 3. Inasmuch as at this time there exists confusion concerning the jurisdiction of the Federal and State courts over the property and within the territory in this Act described, the passage of this Act is declared to be immediately necessary for the immediate protection of the peace, health, and safety of the State, and an emergency is hereby declared to exist, and this Act shall go into immediate force and effect from and after its passage and approval by the Governor.

An Act To accept the cession by the State of Oregon of exclusive jurisdiction over the lands embraced within the Crater Lake National Park, and for other purposes, approved August 21, 1916 (39 Stat. 521)

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the provisions of the act of the Legislature of the State of Oregon, approved January twenty-fifth, nineteen hundred and fifteen, ceding to the United States exclusive jurisdiction over the territory embraced within the Crater Lake National Park, are hereby accepted and sole and exclusive jurisdiction is hereby assumed by the United States over such territory, saving, however, to the said State the right to serve civil or criminal process within the limits of the aforesaid park in suits or prosecution for or on account of rights acquired, obligations incurred, or crimes committed in said State but outside of said park, and saving further to the said State the right to tax persons and corporations, their franchises and property, on the lands included in said park. All the laws applicable to places under the sole and exclusive jurisdiction of the United States shall have force and effect in said park. All fugitives from justice taking refuge in said park shall be subject to the same laws as refugees from justice found in the State of Oregon. (U.S.C., title 16, sec. 124.)

Crater Lake National Park, Oreg. Sole jurisdiction over, ceded by Oregon to United States. State process, etc.

SEC. 2. That said park shall constitute a part of the United States judicial district for Oregon, and the district court of the United States in and for Oregon shall have jurisdiction of all offenses committed within said boundaries. (U.S.C., title 16, sec. 125.)

Jurisdiction of Oregon judicial district.

SEC. 3. That if any offense shall be committed in the Crater Lake National Park, which offense is not prohibited or the punishment for which is not specifically provided for by any law of the United States, the offender shall be subject to the same punishment as the laws of the State of Oregon in force at the time of the commission of the offense may provide for a like offense in said State; and no subsequent repeal of any such law of the State of Oregon shall affect any prosecution for said offense committed within said park. (U.S.C., title 16, sec. 126.)

Punishment under Oregon laws.

SEC. 4. That all hunting or the killing, wounding, or capturing at any time of any wild bird or animal, except

Hunting, fishing, etc., prohibited.

dangerous animals when it is necessary to prevent them from destroying human lives or inflicting injury, is prohibited within the limits of said park; nor shall any fish be taken out of the waters of the park in any other way than by hook and line, and then only at such seasons and in such times and manner as may be directed by the Secretary of the Interior. That the Secretary of the Interior shall make and publish such rules and regulations as he may deem necessary and proper for the management and care of the park and for the protection of the property therein, especially for the preservation from injury or spoliation of all timber, mineral deposits other than those legally located prior to the passage of this Act, natural curiosities, or wonderful objects within said park, and for the protection of the animals and birds in the park from capture or destruction, and to prevent their being frightened or driven from the park; and he shall make rules and regulations governing the taking of fish from the streams or lakes in the park. Possession within said park of the dead bodies, or any part thereof, of any wild bird or animal shall be prima facie evidence that the person or persons having the same are guilty of violating this Act. Any person or persons, or stage or express company, or railway company, who knows or has reason to believe that they were taken or killed contrary to the provisions of this Act and who receives for transportation any of said animals, birds, or fish so killed, caught, or taken, or who shall violate any of the other provisions of this Act or any rule or regulation that may be promulgated by the Secretary of the Interior with reference to the management and care of the park or for the protection of the property therein, for the preservation from injury or spoliation of timber, mineral deposits other than those legally located prior to the passage of this Act, natural curiosities, or wonderful objects within said park, or for the protection of the animals, birds, or fish in the park, or who shall within said park commit any damage, injury, or spoliation to or upon any building, fence, hedge, gate, guidepost, tree, wood, underwood, timber, garden, crops, vegetables, plants, land, spring, mineral deposits other than those legally located prior to the passage of this Act, natural curiosities, or other matter or thing growing or being thereon or situate therein, shall be deemed guilty of a misdemeanor, and shall be subject to a fine of not more than \$500 or imprisonment not exceeding six months, or both, and be adjudged to pay all costs of the proceedings. (U.S.C., title 16, sec. 127.)

Regulations, etc.

Evidence of violations.

Punishment for violations.

Forfeiture of guns, traps, etc.

Sec. 5. That all guns, traps, teams, horses, or means of transportation of every nature or description used by any person or persons within said park limits when engaged in killing, trapping, ensnaring, or capturing such wild beasts, birds, or animals shall be forfeited to the United States and may be seized by the officers in said park and

LEGISLATION RELATING TO NATIONAL PARKS

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held pending the prosecution of any person or persons arrested under charge of violating the provisions of this Act, and upon conviction under this Act of such person or persons using said guns, traps, teams, horses, or other means of transportation, such forfeiture shall be adjudicated as a penalty in addition to the other punishment provided in this Act. Such forfeited property shall be disposed of and accounted for by and under the authority of the Secretary of the Interior. (U.S.C., title 16, sec. 128.)

SEC. 6. That the United States District Court for Oregon shall appoint a commissioner who shall reside in the park and who shall have jurisdiction to hear and act upon all complaints made of any violations of law or of the rules and regulations made by the Secretary of the Interior for the government of the park and for the protection of the animals, birds, and fish, and objects of interest therein, and for other purposes authorized by this Act.

Commissioner.
Appointment,
authority, etc.

Such commissioner shall have power, upon sworn information, to issue process in the name of the United States for the arrest of any person charged with the commission of any misdemeanor, or charged with a violation of the rules and regulations, or with a violation of any of the provisions of this Act prescribed for the government of said park and for the protection of the animals, birds, and fish in said park, and to try the person so charged, and if found guilty, to impose punishment and to adjudge the forfeiture prescribed.

Judicial power
in violations of
rules, etc.

In all cases of conviction an appeal shall lie from the judgment of said commissioner to the United States District Court for Oregon, and the United States court in said district shall prescribe the rules of procedure and practice for said commissioner in the trial of cases and for appeal to said United States District Court. (U.S.C., title 16, sec. 129.)

Appeals.

SEC. 7. That any such commissioner shall also have power to issue process as hereinbefore provided for the arrest of any person charged with the commission within said boundaries of any criminal offense not covered by the provisions of section four of this Act to hear the evidence introduced, and if he is of opinion that probable cause is shown for holding the person so charged for trial shall cause such person to be safely conveyed to a secure place of confinement within the jurisdiction of the United States District Court for Oregon, and certify a transcript of the record of his proceedings and the testimony in the case to said court, which court shall have jurisdiction of the case: *Provided*, That the said commissioner shall grant bail in all cases bailable under the laws of the United States or of said State. (U.S.C., title 16, sec. 130.)

Procedure in
criminal cases.

Provided,
Bail.

SEC. 8. That all process issued by the commissioner shall be directed to the marshal of the United States for

Service of
process.

the district of Oregon, but nothing herein contained shall be so construed as to prevent the arrest by any officer or employee of the Government or any person employed by the United States in the policing of said reservation within said boundaries without process of any person taken in the act of violating the law or this Act or the regulations prescribed by said Secretary as aforesaid. (U.S.C., title 16, sec. 131.)

Salary. SEC. 9. That the commissioner provided for in this Act shall be paid an annual salary of \$1,500, payable quarterly: *Provided*, That the said commissioner shall reside within the exterior boundaries of said Crater Lake National Park, at a place to be designated by the court making such appointment: *Provided further*, That all fees, costs, and expenses collected by the commissioner shall be disposed of as provided in section eleven of this Act. (U.S.C., title 16, sec. 132.)

Proviso.
Residence.
Disposal of fees, etc.
United States fees, etc.
SEC. 10. That all fees, costs, and expenses arising in cases under this Act and properly chargeable to the United States shall be certified, approved, and paid as are like fees, costs, and expenses in the courts of the United States. (U.S.C., title 16, sec. 133.)

Deposit of fines and costs.
SEC. 11. That all fines and costs imposed and collected shall be deposited by said commissioner of the United States, or the marshal of the United States collecting the same, with the clerk of the United States District Court for Oregon. (U.S.C., title 16, sec. 134.)

Acceptance of cession.
SEC. 12. That the Secretary of the Interior shall notify, in writing, the governor of the State of Oregon of the passage and approval of this Act.

Excerpt from "An Act Making appropriations for sundry civil expenses of the Government for the fiscal year ending June 30, 1918, and for other purposes," approved June 12, 1917 (40 Stat. 132)

Crater Lake National Park. Acceptance of donated lands, etc.
(Repealed by 46 Stat. 1028, but subject matter covered by U.S.C., title 16, sec. 6, 41 Stat. 917. See p. 12.)
The Secretary of the Interior is authorized to accept patented lands or rights of way over patented lands in the Crater Lake National Park that may be donated for park purposes. (U.S.C., title 16, sec. 135.)

Crater Lake National Park, Oreg.
Acceptance from city of Medford of lots, as sites for buildings in.
An Act Accepting certain tracts of land in the city of Medford, Jackson County, Oregon, approved June 7, 1924 (43 Stat. 606)

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the Secretary of the Interior be, and he is hereby, authorized to accept certain tracts of land in the city of Medford, Jackson County, Oregon, described as lots numbered 15 and 16, block 9, amended plat to Queen Ann Addition to the city of Medford; and lot 3, block 2, central subdivision to the city of Medford, which have been tendered to the United States of America in fee simple by the city of Medford, Oregon, as sites for buildings to be used in connection with the administration of Crater Lake National Park, Oregon.

LEGISLATION RELATING TO NATIONAL PARKS

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An Act To add certain land to the Crater Lake National Park in the State of Oregon, and for other purposes, approved May 14, 1932 (47 Stat. 155)

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That all of that certain tract described as follows: Beginning on the south boundary line of Crater Lake National Park at four mile post numbered 112; thence west along the south boundary line of said park four and twenty-six one-hundredths chains which is the northwest corner of this tract; thence south one hundred and fourteen and forty-two one-hundredths chains; thence south forty degrees fifty-nine minutes east, eighty-four and thirty-nine one-hundredths chains; thence east fifteen and thirteen one-hundredths chains to highway stake numbered 130; thence north eighty-nine degrees thirty minutes east, eighteen and six one-hundredths chains; thence north twenty and eighty-three one-hundredths chains; thence north nineteen degrees and forty minutes west, one hundred and twenty-six and four one-hundredths chains; thence north twenty-seven degrees fifty-two minutes west forty-three and fifty one-hundredths chains to the south boundary of Crater Lake National Park; thence west twenty-four chains following the south boundary of said park to the place of beginning, in the State of Oregon be, and the same is hereby, excluded from the Crater Lake National Forest and made a part of the Crater Lake National Park subject to all laws and regulations applicable to and governing said park. (U.S.C., 6th supp., title 16, sec. 121a.)

Crater Lake National Park, Oreg.

Land added to, Description.

Transferred from Crater National Forest.

An Act To authorize the acquisition of additional land in the city of Medford, Oregon, for use in connection with the administration of the Crater Lake National Park, approved May 14, 1932 (47 Stat. 156)

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the Secretary of the Interior be, and he is hereby, authorized to acquire on behalf of the United States for use in connection with the present administrative headquarters of the Crater Lake National Park, that certain tract of land in the city of Medford, Jackson County, Oregon, adjoining the present headquarters site and described as lot 4, block 2, central subdivision to said city of Medford, Oregon, which tract of land has been offered to the United States for the purpose aforesaid by the city of Medford, Oregon, free and clear of all encumbrances for the consideration of \$300.

Crater Lake National Park, Oreg.
Purchase of certain tract from Medford, Oreg., as addition to, authorized.

SEC. 2. That not to exceed the sum of \$300 from the unexpended balance of appropriations heretofore made for the acquisition of privately owned lands and/or standing timber within the national parks and national monuments be, and the same is hereby, made available for the acquisition of land herein authorized.

Price. Fund available, Vol. 45, p. 1154.

PUBLIC LAW 96-553—DEC. 19, 1980

94 STAT. 3255

Public Law 96-553
96th Congress

An Act

To revise the boundary of Crater Lake National Park in the State of Oregon, and for other purposes.

Dec. 19, 1980
[S. 2318]

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That (a) the first section of the Act entitled, "An Act reserving from the public lands in the State of Oregon, as a public park for the benefit of the people of the United States, and for the protection and preservation of the game, fish, timber, and all other natural objects therein, a tract of land herein described, and so forth", approved May 22, 1902 (32 Stat. 202), is amended to read as follows:

Crater Lake National Park, Oreg., boundary revision.

16 USC 121.

"That in order to preserve for the benefit, education, and inspiration of the people of the United States certain unique and ancient volcanic features, including Crater Lake, together with significant forest and fish and wildlife resources, there is hereby established the Crater Lake National Park in the State of Oregon. The boundary of the park shall encompass the lands, waters, and interests therein within the area generally depicted on the map entitled, 'Crater Lake National Park, Oregon', numbered 106-80,001, and dated February 1980, which shall be on file and available for public inspection in the office of the National Park Service, Department of the Interior. Lands, waters, and interests therein within the boundary of the park which were within the boundary of any national forest are excluded from such national forest and the boundary of such national forest is revised accordingly."

(b) The Act entitled "An Act to add certain land to the Crater Lake National Park in the State of Oregon, and for other purposes", approved May 14, 1932 (47 Stat. 155), is repealed.

Repeal.
16 USC 121a.

Sec. 2. To make possible more effective protection of the Alpine Lakes Wilderness and more comprehensive and effective management of the management unit within the Alpine Lakes Area, established by the Alpine Lakes Area Management Act of 1976, the Secretary of Agriculture is authorized to acquire any or all of the following described lands in the State of Washington: in township 23 north, range 9 east, Willamette meridian, the southeast quarter of

16 USC 1132 note.

Attachment A

SPECIES LIST

The federal agency or designated representative shall use the following list(s), along with relevant biological studies, literature reviews, views of species experts, and site inspections, to determine if the project may affect (negatively or positively) listed or proposed species or proposed or designated critical habitat. If the subject project may affect a listed species and the proposed action is funded, permitted, or implemented by a Federal agency, the Federal agency must prepare a biological assessment if the project is a construction project which may require an environmental impact statement¹⁷. If a biological assessment is not required, the Federal agency still has the responsibility to review its proposed activities and determine whether the listed species may be affected. If, based on an analysis it is determined that the project will have "no effect" on listed or proposed species, then no additional correspondence with the Service is necessary under the Act's requirements. If the action agency requires a letter indicating Service review of the "no effect" determination, then please provide a summary of the project, relevant maps and species information, a copy of the species list provided by the Klamath Falls Fish and Wildlife Office (KFFWO), and justification for the effects determination to the KFFWO.

The species list(s) also includes Federal candidate species of concern that may be present within each county. While not protected under the Endangered Species Act (Act), the Service encourages Federal agencies and private land owners to utilize their authorities to conserve and protect candidate species, so activities which they authorize do not contribute to the need to list these species as either threatened or endangered under the Act. We also encourage Federal agencies and private land owners to provide the Service with information on status surveys, monitoring and other studies related to candidate species, and to address these species during consultation. During the assessment or review process, the Federal agency may engage in planning efforts, but may not make any irreversible commitment of resources. Such a commitment could constitute a violation of section 7(d) of the Act. If a listed species may be affected, the Federal agency should request, in writing through our office, formal consultation pursuant to section 7 of the Act. Informal consultation may be used to exchange information and resolve conflicts with respect to listed species prior to a written request for formal consultation.

Federal agencies are required to confer with the Service, pursuant to section 7(a)(4) of the Act, when an agency action is likely to jeopardize the continued existence of any proposed species or result in the destruction or adverse modification of proposed critical habitat (50 CFR 402.10(a)). A request for formal conference must be in writing and should include the same information that would be provided for a request for formal consultation. Conferences can also include discussions between the Service and the Federal agency to identify and resolve potential conflicts between an action and proposed species or proposed critical habitat early in the decision-making process. The Service recommends ways to minimize or avoid adverse effects of the action. The conference

process fulfills the need to inform Federal agencies of possible steps that an agency might take at an early stage to adjust its actions to avoid jeopardizing a proposed species.

The action agency and applicant should be aware that section 9 of the Act prohibits the "take" of any listed species. The definition of "take" includes to harass, harm, hunt, shoot, wound, kill, trap, capture, or collect, or attempt to engage in any such conduct. "Harm" in the definition of "take" in the Act means an act which actually kills or injures wildlife. Such an act may include significant habitat modification or degradation where it actually kills or injures wildlife by significantly impairing essential behavior patterns, including breeding, feeding, or sheltering (50 CFR 17.3). Anyone who engages in a take would be subject to prosecution under section 9 of the Act. Such taking may occur only under the authority of the Service's pursuant to section 7 (if a Federal agency is involved with this project) or through a section 10(a)(1)(B) permit, as mandated in the Act.

¹⁷ "Construction Project" means any major Federal action which significantly affects the quality of the human environment designed primarily to result in the building or erection of man-made structures such as dams, buildings, roads, pipelines, channels and the like. This includes Federal actions such as permits, grants, licenses, or other forms of Federal authorizations or approval which may result in construction.

LISTED, PROPOSED AND CANDIDATE SPECIES
THAT MAY OCCUR ON CRATER LAKE NATIONAL PARK

LISTED SPECIES

Mammals

Canada lynx	<i>Lynx canadensis</i>	T
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Birds

Bald	<i>Haliaeetus leucocephalus</i>	T
Northern spotted owl	<i>Strix occidentalis caurina</i>	T, CH

Fish

Shortnose sucker	<i>Chasmistes brevirostris</i>	E, PCH
Lost River sucker	<i>Deltistes luxans</i>	E, PCH
Bull trout (Klamath River population segment)	<i>Salvelinus confluentus</i>	T, PCH

Plants

None

PROPOSED SPECIES

None

CANDIDATE SPECIES

Birds

Yellow-billed cuckoo (Western continental US)	<i>Coccyzus americanus</i>	C
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Amphibians and Reptiles

Oregon Spotted frog	<i>Rana pretiosa</i>	C
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(E) - Endangered (T) - Threatened (CH) - Critical Habitat
(C) - Candidate (PE) - Proposed as endangered (PT) - Proposed as threatened
(PCH) - Proposed critical habitat

(List compiled October 2003)

E I C O ECTE COSTS OF LTE TI ES

O		
S		
Mazama village	Adapt historic 2 building for visitor contact	4,432,000
	ehabilitate im ultural andscape	00,000
	emove im illage Dorm	3 0,000
	<i>onstr ct e esta rant an pan ar ing ot</i>	4
	<i>onstr ction oncession aintenance acilit</i>	4
	Develop group campsites	0, 00
leetwood ove	Improve bulkhead	00,000
	onstruct seasonal shade structure	200,000
	Improve leetwood Trail	3 0,000
	<i>total rivate ollars</i>	4
Subtotal ederal Dollars		,402, 00
TOT L		
O		
Area	Description	Net ost
Muson valley uildings	ehabilitate Superintendent s/ hief anger's esidences	, 00,000
	Adapting isting buildings	2,000,000
TOT L		

E I T O		
Area	Description	Net cost
Munson alley	Rehabilitate Superintendent s/ Chief Ranger's residences	1,000,000
East Rim Drive	New trails	200,000
Frontcountry Sites	New trails	200,000
	Picnic Sites	200,000
	Daysides	200,000
Buildings	Adapting existing buildings	2,000,000
Parking Improvements		100,000
Office relocation out of park		100,000
TOT L		
T E E		
Area	Description	Net cost
Munson alley	Rehabilitate Superintendent s/ Chief Ranger's residences	1,000,000
Frontcountry Sites	New trails	200,000
	Picnic Sites	200,000
	Daysides	200,000
Shuttle bus	Lim	100,000
	Mazama to Lim	100,000
	Shuttle stop/improvements	100,000
Office relocation out of park		44,000
TOT L		

F E		
Area	Description	Net Cost
Timber Village	Rehabilitate Superintendent s/ Chief Ranger's residences	1,000,000
Frontcountry Sites	New trails	2,000,000
Buildings	Nonhistoric buildings removed, site restored	2,000,000
Inter Snowcoach	Mazama to Timber	1,000,000
Office relocation out of park		1,000,000
TOTAL		

LIFE CYCLE COSTS

Project/Location: Crater Lake National Park - General Management Plan				Alternative 1		Alternative 2		Alternative 3		Alternative 4	
7/10/00											
Subject: Functional Component											
Description:											
Project Life Cycle = 25 Years											
Discount Rate = 7.00%											
Present Time = Current Date											
INITIAL COSTS	Quantity	UM	Unit Price	Est.	PW	Est.	PW	Est.	PW	Est.	PW
Construction Costs											
A. Rehab Superintendent Hou:			\$0.00	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000
B. Building Space			\$0.00	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000
C. Trails/Picnic/Campsites			\$0.00	0	755,000	490,000	490,000	490,000	490,000	285,000	265,000
D.											
E. Parking Improvement				100,000	100,000	0	0	0	0	0	0
F. Shuttle Bus								1,600,000	1,600,000	500,000	500,000
G. Snow Coach										176,000	176,000
H. Office Relocation				88,000	88,000	44,000	44,000	44,000	44,000	176,000	176,000
I.					4,743,000	3,934,000	3,934,000	3,934,000	3,934,000	3,941,000	3,941,000
J.					(943,000)	(134,000)	(134,000)	(134,000)	(134,000)	(141,000)	(141,000)
Total Initial Cost											
Initial Cost PW Savings (Compared to Alt. 1)											
Description	Year		PW Factor								
REF Shuttle bus replacement	5		0.7130					500,000	356,493	250,000	176,246
Shuttle bus replacement	10		0.5083					500,000	254,174	250,000	127,087
A. Shuttle bus replacement	15		0.3624					500,000	181,223	250,000	90,611
B. Shuttle bus replacement	20		0.2584					500,000	129,209	250,000	84,604
B.	0		1.0000								
B.	0		1.0000								
C.	0		1.0000								
D.	0		1.0000								
E.	0		1.0000								
Total Replacement/Salvage Costs											
Description	Escl. %		PWA								
ANH Leasing	0.000%		11.654					6,400	74,583	25,760	300,196
Staffing	0.000%		11.654	12,860	150,088	687,500	8,011,838	687,500	8,011,838	125,000	1,455,698
A. Bus Operation/Maintenance	0.000%		11.654					734,000	8,553,730	242,000	2,820,167
B.	0.000%		11.654								
C.	0.000%		11.654								
D.	0.000%		11.654								
E.	0.000%		11.654								
Total Annual Costs (Present Worth)											
				326,080	3,800,000	1,107,379	12,904,937	1,844,519	21,495,250	770,459	5,978,609
Total Life Cycle Costs (Present Worth)											
Life Cycle Costs Savings (Compared to Alt. 1)											
				-1.35	Years	-0.09	Years	-0.09	Years	-0.33	Years
				Per Year	Per Year	Per Year	Per Year	Per Year	Per Year	Per Year	Per Year
				0.0858		0.0858		0.0858		0.0858	

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As the nation's principal conservation agency, the Department of the Interior has responsibility for most of our nationally owned public lands and natural resources. This includes fostering sound use of our land and water resources; protecting our fish, wildlife, and biological diversity; preserving the environmental and cultural values of our national parks and historical places; and providing for the enjoyment of life through outdoor recreation. The department assesses our energy and mineral resources and works to ensure that their development is in the best interests of all our people by encouraging stewardship and citizen participation in their care. The department also has a major responsibility for American Indian reservation communities and for people who live in island territories under U.S. administration.